# MAINE STATE LEGISLATURE

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# 117th MAINE LEGISLATURE

# **FIRST REGULAR SESSION-1995**

Legislative Document

No. 937

H.P. 686

House of Representatives, March 21, 1995

An Act Concerning Technical Changes to the Tax Laws.

(EMERGENCY)

Submitted by the Department of Administrative and Financial Services pursuant to Joint Rule 24.

Reference to the Committee on Taxation suggested and ordered printed.

♂OSEPH W. MAYO, Clerk

Presented by Representative DORE of Auburn. Cosponsored by Representative: MURPHY of Berwick.

Emergency preamble. Whereas, Acts of the Legislature do not become effective until 90 days after adjournment unless enacted as emergencies; and

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Whereas, delay in making technical changes to the tax laws would interfere with administration of those laws; and

8 Whereas, legislative action is immediately necessary in 10

order to ensure continued and efficient administration of the tax laws: and Whereas, in the judgment of the Legislature, these facts create an emergency within the meaning of the Constitution of

Maine and require the following legislation as immediately 14 necessary for the preservation of the public peace, health and safety; now, therefore, 16

## Be it enacted by the People of the State of Maine as follows:

Sec. 1. 36 MRSA §112, sub-§1, as amended by PL 1991, c. 873, \$1, is further amended to read:

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- General powers and duties. The State Tax Assessor shall administer and enforce the tax laws enacted under this Title and, pursuant--to--this under Title 29-A, and may adopt rules and require such information to be reported as necessary. The State Tax-Assesser assessor shall provide, at the time of issuance by the--assesser, to one or more entities that publish a monthly state tax service all rules, bulletins, taxpayer notices or alerts, notices of rulemaking, any other taxpayer information issued by the State-Tax-Assesser assessor, and all substantive amendments or modifications of the same, for publication by that entity or entities. When a significant change has occurred in Bureau of Taxation policy or practice or in the interpretation by the Bureau-of-Taxatien bureau of any law, rule or instruction bulletin, the State-Tax-Assesser assessor shall, within 60 days of the change, provide to the same publishing entity or entities written notice, suitable for publication, of the change.
- Sec. 2. 36 MRSA §112, sub-§4, as amended by PL 1991, c. 873, §2, is further amended to read:

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4. Examination of records and premises. Whenever necessary to the administration of this Title, the State Tax Assessor may make, or cause to be made by an employee, an examination or investigation of the place of business, books and other documents and any other relevant personal property of any person who the State-Tax -Assesser assessor has reason to believe is liable for any tax imposed by this Title.

- During the course of an audit or subsequent administrative review of any assessment resulting from the audit, the assessor may 2 request, in writing, that the taxpayer provide specified records in the taxpayer's possession or under the taxpayer's control in order to help determine the correct tax liability, if any, under the provisions of this Title. If, within a reasonable time after the written request has been made, but in no event more than 30 8 days after such a request, the taxpayer fails to provide the requested records or part of those records without a reasonable 10 written explanation for the failure, the taxpayer is barred from introducing those records or part of them, or information 12 relating to those records, in any subsequent proceeding, including review by the Superior Court pursuant to section 151, relating to taxes due under this Title for the applicable audit 14 period.
- At the conclusion of an audit, the State-Tax-Assesser assessor or an agent shall conduct an audit conference with the taxpayer and shall give the taxpayer a written summary of the audit findings, including the legal basis for the audit findings and adjustments, along with copies of relevant Bureau of Taxation audit workpapers.
- Sec. 3. 36 MRSA §113, as enacted by PL 1989, c. 880, Pt. B,
  24 §1, is amended to read:

# §113. Audit and collection expenses

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- Funds derived from contract audit and collection efforts are treated as revenues only to the extent that collections resulting from those efforts exceed the costs associated with the audit and collection efforts. The-State-Tax-Assessor-shall-annually-report te-the-Legislature-the-eests-and-cellections-of-the-Maine-Tax Amnesty-Pregram-established-by-chapter-913.
- Sec. 4. 36 MRSA  $\S135$ , as enacted by PL 1979, c. 378,  $\S3$ , is amended to read:

#### §135. Record-keeping requirements

Taxpayers. The--State-Tax--Assessor--shall-by-rule--or 40 regulation -- require -- persons Persons subject to tax under this 42 Title to-keep shall maintain such records as he-deems the State Tax Assessor determines necessary for the reasonable 44 administration of this Title and-he-shall-determine-the-peried fer--which--all--such--records--shall--be--preserved. 46 pertaining to taxes imposed by chapters 371 and 575 and by Part 8 must be retained as long as is required by applicable federal law and regulation. Records pertaining to all other taxes imposed by 48 this Title must be retained for a period of at least 6 years. 50 They-shall The records must be kept in such a manner as to ensure

- their security and accessibility for inspection by the State-Tax Assesser <u>assessor</u> or any of--his--employees <u>designated agent</u> engaged in the administration of this Title. The--period--of preservation-shall-not-exceed-7-years-
- 2. Bureau of Taxation. Returns filed under this Title or microfilm reproductions of those returns shall must be preserved for 3 years and thereafter until the State Tax Assessor orders their destruction.

# Sec. 5. 36 MRSA §144 is enacted to read:

### §144. Application for refund

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1. Generally. A taxpayer may request a credit or refund of any tax imposed by this Title within 3 years from the time the return was filed or 2 years from the time the tax was paid. Every claim for refund must be submitted to the State Tax Assessor in writing and state the specific grounds upon which it is founded. The taxpayer may in writing request an informal conference regarding the claim for refund, in which case the claim for refund is considered a request for reconsideration of an assessment under section 151.

2. Exceptions. This section does not apply in the case of sales and use taxes imposed by Part 3, estate taxes imposed by chapter 575, income taxes imposed by Part 8 and any other tax imposed by this Title for which a specific statutory refund provision exists.

#### Sec. 6. 36 MRSA §175-A, sub-§4 is enacted to read:

- 4. Recording fees part of tax liability. The costs incurred by the State Tax Assessor in recording notices of lien pursuant to subsection 1 and notices of release of a lien pursuant to subsection 2 may be added to the tax liability that gave rise to the lien and may be collected by all the methods provided for in chapter 7.
- Sec. 7. 36 MRSA §187-B, sub-§2,  $\P\P A$  and B, as enacted by PL 1991, c. 873, §5 and affected by §§8 and 9, are amended to read:
  - A. Any person who fails to pay, on or before the due date, any amount shown as tax on any return required under this Title is liable for a penalty of \$5-er 1% of the unpaid tax, whichever-is-greater, for each month or fraction of a month during which the failure continues, to a maximum in the aggregate of \$25-er 25% of the unpaid tax, whichever-is greater.

B. Any person who fails to pay a tax assessment for which no further administrative or judicial review is available pursuant to section 151 and the Maine Administrative Procedure Act is liable for a penalty in the amount of \$25 er 25% of the amount of the tax due,—whichever—is-greater, if the payment of the tax is not made within 10 days of the person's receipt of notice of demand for payment as provided by this Title. This penalty must be explained in the notice of demand and is final when levied.

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Sec. 8. 36 MRSA  $\S652$ , sub- $\S1$ ,  $\PA$ , as amended by PL 1993, c. 286,  $\S1$  and affected by  $\S2$ , is further amended to read:

A. The real estate and personal property owned and occupied or used solely for their own purposes by benevolent and charitable institutions incorporated by in this State, and none-of-these. Such an institution may not be deprived of the right of exemption by reason of the source from which its funds are derived or by reason of limitation in the classes of persons for whose benefit such those funds are applied.

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(1) -- Any-such -institution -that - is - in -fact -conducted - or operated-principally-for-the-benefit-of-persons-who-are net-residents-of-Maine-is-entitled-to-an-exemption-net to-exceed \$50,000-of-current-just-value-only-when-the total-amount-of-any-stipends-or-charges-that-it-makes er-takes-during-any-tax-year,-as-defined-by-section 502, --for-its-services, --benefits-er-advantages-divided by-the-total-number-of-persons-receiving-such-services, benefits-or-advantages-during-the-same-tax-year-dees net-result-in-an-average-rate-in-excess-of-\$30-per-week when--said--weekly--rate--is-computed--by--dividing--the average-yearly-charge-per-person-by-the-total-number-of weeks-in-a-tax-year-during-which-such-institution-is-in fact-conducted-or-operated-principally-for-the-benefit ef-persons-who-are-not-residents-ef-Maine--No-such institution--that--is--in--fact--conducted--or--operated principally--for--the--benefit--ef--persons--who--are--net residents-of-Maine-and-makes-charges-that-result-in-an average-weekly-rate-per-person,-as-computed-under-this subparagraph, -in-excess-of-\$30-may-be-entitled-to-tax exemption.--This--subparagraph--does--not--apply--to institutions-incorporated-as-nonprofit-corporations-for the-sole-purpose-of-conducting-medical-research.

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For the purposes of this paragraph, "benevolent and charitable institutions" include, but are not limited to, nonprofit nursing homes and nonprofit boarding homes and boarding care facilities licensed by the Department of Human

Services pursuant to Title 22, chapter 1665 or its successor 2 and nonprofit community mental health service facilities licensed by the Commissioner of Mental Health and Mental Retardation, pursuant to Title 34-B, chapter 3. purposes of this paragraph, "nonprofit" means a facility exempt from taxation under Section 501(c)(3) of the Code; 6 Sec. 9. 36 MRSA §653, sub-§1, ¶D-1, as amended by PL 1993, c. 8 739, §2, is further amended to read: 10 The estates up to the just value of \$47,500, having a taxable situs in the place of residence, for specially 12 adapted housing units, of veterans who served in the Armed Forces of the United States during any federally recognized 14 war period, including the Korean Campaign, the Vietnam War and the Persian Gulf War, and who are paraplegic veterans, 16 se-ealled, within the meaning of the United--States Code, Title 38, Chapter 21, Section 2101, and who received a grant 18 from the United States Government for the-specially-adapted any such housing, or of the unremarried widows of the such 20 veterans. A veteran of the Vietnam War must have served on 22 active duty for a period of more than 180 days, any part of which occurred after August 4, 1964 and before May 7, 1975, unless the veteran died in service or was discharged for a 24 service-connected disability after that date. "Vietnam War" 26 means the period between August 5, 1964 and May 7, 1975. "Persian Gulf War" means service on active duty between August 7, 1990 and April 11, 1991. The exemption provided 28 in this paragraph applies to the property of the veteran including property held in joint tenancy with that-veteran's 30 a spouse. 32 Sec. 10. 36 MRSA §1752, sub-§1-B, as amended by PL 1993, c. 701, §1, is further amended to read: 34 36 Automobile. "Automobile," for purposes of subsection 17-A, paragraphs--B--and paragraph H, means a self-propelled 4-wheel motor vehicle designed primarily to carry passengers and 38 not designed to run on tracks. 40 Sec. 11. 36 MRSA §1752, sub-§11, ¶B, as amended by PL 1993, c. 42 670,  $\S 1$  and c. 701,  $\S 2$ , is repealed and the following enacted in its place: 44 B. "Retail sale" does not include: 46

(2) Any sale by a personal representative in the

settlement of an estate, unless the sale is made

(1) Any casual sale;

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2	through a retailer, or unless the sale is made in the continuation or operation of a business;
4	(3) The sale, to a person engaged in the business of renting automobiles, of automobiles, integral parts of
6	automobiles or accessories to automobiles, for rental or for use in an automobile rented on a short-term
8	basis;
10	(4) The sale, to a person engaged in the business of renting video tapes and video equipment, of video tapes
12	or video equipment for rental; or
14	(5) The sale, to a person engaged in the business of renting or leasing automobiles, of automobiles for
16	rental or lease for one year or more.
18	Sec. 12. 36 MRSA $\$1752$ , sub- $\$17$ -A, $\PB$ , as enacted by PL 1987, c. 497, $\$25$ , is repealed.
20	Sec. 13. 36 MRSA §1752, sub-§17-A, ¶H, as enacted by PL 1993,
22	c. 701, §5, is amended to read:
24	H. Rental or lease of an automobile fer-mere-than-ene-year.
26	Sec. 14. 36 MRSA §1760, sub-§49, as enacted by PL 1985, c. 535, §3, is amended to read:
28	49. Community action agencies. Sales to community action
30	agencies designated in accordance with Title 5 <u>22</u> , section 3519 <u>5324</u> , except sales, storage or use for activities which that are
32	mainly commercial enterprises;
34	Sec. 15. 36 MRSA §1760, sub-§68, as amended by PL 1993, c. 410, Pt. E, §23, is further amended to read:
36	60 Maine Caionge and Tachaeless Resudation Colon to
38	68. Maine Science and Technology Foundation. Sales to institutions incorporated as nonprofit organizations that conduct scientific and technological research selely for the Maine
40	Science and Technology Foundation and receive funding pursuant to Title 5, chapter 385;
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44	Sec. 16. 36 MRSA §1811, last $\P$ , as enacted by PL 1993, c. 701, $\S$ 7 and affected by $\S$ 10, is amended to read:
46	Rental or lease of an automobile for mere-than one year or more must be taxed at the time of the lease or rental transaction
48	at 6% of the following: the total monthly lease payment multiplied by the number of payments in the lease or rental, the

- amount of equity involved in any trade-in and the value of any cash down payment.
- Sec. 17. 36 MRSA §1812, sub-§1, ¶D is enacted to read:
- D. If the tax rate is 10%:

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8	Amount of Sale Price	Amount of Tax
10	\$0.01 to \$0.10, inclusive	<u>0¢</u>
	.11 to .20, inclusive	<u>2¢</u>
12	.21 to .40, inclusive	<u>4¢</u>
	.41 to .60, inclusive	<u>6¢</u>
14	.61 to .80, inclusive	8¢
	.81 to 1.00, inclusive	<u>10¢</u>

Sec. 18. 36 MRSA §2726, sub-§6, as enacted by PL 1985, c. 514, §2, is amended to read:

- 6. Enforcement. The tax imposed by this chapter may be enforced by the same enforcement and collection procedures as these provided fer-income-taxes in chapter 835 7.
  - Sec. 19. 36 MRSA §4075-A is enacted to read:

# §4075-A. Authority to make refunds

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  1. Refund. In the case of any overpayment of tax imposed by this chapter, the State Tax Assessor shall authorize the Treasurer of State to refund the overpayment and any applicable interest to the personal representative or the responsible party otherwise liable for the tax imposed by this chapter.
- 2. Limitation on payment of interest. Notwithstanding subsection 1, if any overpayment of tax imposed by this chapter is refunded within 3 months after the date prescribed or permitted by extension of time for filing the return of that tax or within 3 months after the return is filed or within 3 months after a return requesting a refund of the overpayment is filed, whichever is later, no interest may be paid by the assessor.
- Sec. 20. 36 MRSA cc. 704-A and 705, as amended, are repealed.
  - Sec. 21. 36 MRSA §5102, sub-§8, as amended by PL 1991, c. 546, §32, is further amended to read:
  - 8. Maine net income. "Maine net income" means, for any taxable year for any corporate taxpayer, the taxable income of that taxpayer for that taxable year under the laws of the United

- States as modified by section 5200-A and apportionable to this

  State under chapter 821. To the extent that it derives from a unitary business carried on by 2 or more members of an affiliated group, the Maine net income of a corporation is determined by apportioning that part of the federal taxable income of the entire group which that derives from the unitary business, except income of an 80-20 corporation. If a taxable corporation is an S corporation, "Maine net income" means the amount taxable at the federal level pursuant to the Code, Section Sections 1374 and 1375.
- Sec. 22. 36 MRSA §5121, as repealed and replaced by PL 1989, c. 596, Pt. J, §3, is amended to read:

#### §5121. Taxable income

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The entire taxable income of a resident individual of this State shall-be-that is equal to the individual's federal adjusted gross income as defined by federal law, as--amended with the modifications, and less the deductions and personal exemptions provided in this chapter.

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- Sec. 23. 36 MRSA §5125, sub-§2, as repealed and replaced by PL 1987, c. 819, §7, is amended to read:
- 2. Spouses. Spouses, both of whom are required to file returns under this Part, shall-be are allowed to claim itemized deductions only if both do so. The total of itemized deductions allowable for determining federal income tax as adjusted by this section may be taken by either or divided between them, as they may elect, if their federal income tax is determined on a joint return but their tax pursuant to this Part is determined on married separate returns.

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- Sec. 24. 36 MRSA §5125, sub-§3, as enacted by PL 1987, c. 819, §7, is repealed and the following enacted in its place:
- 38 3. Amount. The sum of an individual's allowable federal itemized deductions must be:

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- A. Reduced by any amount representing income taxes imposed by this State or any other taxing jurisdiction and interest or expenses incurred in the production of income exempt from tax under this Part; and
- B. Increased by any amount of interest or expense incurred in the production of income taxable under this Part but exempt from federal income tax, and which has not been deducted in determining federal adjusted gross income.

Sec. 25. 36 MRSA §5203-B, as enacted by PL 1991, c. 591, Pt. AAA, §1 and affected by §2, is amended to read:

#### §5203-B. Corporate income tax surcharge

In addition to the tax liability otherwise established by this Part, a tax surcharge of 10% of the total amount of state tax liability established by sections 5200 and 5203-A is imposed on taxable corporations for tax years beginning in 1991 or 1992.

Sec. 26. 36 MRSA §5204-B is enacted to read:

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#### §5204-B. Certain capital gains of trusts

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The tax imposed under this Part on any trust whose federal income tax for any taxable year is increased because of a capital gain on property transferred to the trust at less than fair market value must be increased by 30% of the amount by which the trust's federal income tax was increased pursuant to the Code, Section 644. This section applies to tax years beginning on or after January 1, 1995.

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- Sec. 27. 36 MRSA §5256, sub-§1, as enacted by P&SL 1969, c. 154, §F, is amended to read:
- 26 1. General. For purposes of the tax imposed by this Part, a taxpayer's taxable year shall—be is the same as his the taxpayer's taxable year for federal income tax purposes.
- Sec. 28. 36 MRSA §5256, sub-§2, as amended by PL 1989, c. 596, Pt. J, §6, is further amended to read:

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2. Change of taxable year. If a taxpayer's taxable year is changed for federal income tax purposes, the taxable year for purposes of the tax imposed by this Part shall must be similarly The income tax for a period of less than 12 months resulting from a change in accounting period is computed by first determining the taxable income for the period. That taxable income is then multiplied by 12 and divided by the number of months in the period of less than 12 months. A tax is computed on the resulting taxable income. The tax is then divided by 12 and multiplied by the number of months in the period of less than 12 months. The result is the tax liability before credits. Itemized - deductions - for -the - period - of - less - than - 12 - months - shall be-reduced-as-provided-in-section-5125,-subsection-3,-paragraph A,-subparagraph-(3),-except-that-the-amount-established-by-the Code, - Section - 63(c) - shall be -divided by - 12 - and multiplied by - the number-of-months-in-the-period-of-less-than-12-months---Standard deduction-and-personal-exemption Exemption amounts shall-be are

- divided by 12 and multiplied by the number of months in the period of less than 12 months.
- Sec. 29. 36 MRSA §5317, as repealed and replaced by PL 1981, c. 364, §74, is repealed.

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- Sec. 30. 36 MRSA §5319, sub-§2, as amended by PL 1979, c. 541, Pt. A, §247, is further amended to read:
- Failure to furnish records or testimony. 10 taxpayer willfully refuses to make available any books, papers, records or memoranda for examination by the assessor or his the 12 assessor's representative or willfully refuses to attend and testify pursuant to the powers conferred on the assessor by 14 section 5340, -- subsection -- 3 112, the assessor may apply to a Justice of the Superior Court of Kennebec County for an order 16 directing the taxpayer to comply with the assessor's request for books, papers, records or memoranda or for his the taxpayer's 18 attendance and testimony. If the books, papers, records or memoranda required by the assessor are in the custody of a 20 corporation, the order of the court may be directed to any 22 principal officer of such the corporation. If a person fails or refuses to obey such an order, he-shall-be the person is quilty of contempt of court. 24
- Sec. 31. 36 MRSA §5322, as amended by PL 1979, c. 378, §49, is repealed.
- Sec. 32. 36 MRSA c. 839, as amended, is repealed.

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Sec. 33. 36 MRSA c. 909, as amended, is repealed.

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- Sec. 34. 36 MRSA c. 910, as enacted by PL 1987, c. 876,  $\S$ 7, is repealed.
- Sec. 35. 36 MRSA c. 911, as enacted by PL 1987, c. 876, §8, is repealed.

- Sec. 36. 36 MRSA c. 913, as enacted by PL 1989, c. 880, Pt. A,  $\S$ 1, is repealed.
- Sec. 37. Retroactivity. Those sections of this Act that affect the Maine Revised Statutes, Title 36, sections 1752 and 1811 are effective retroactively to January 1, 1995.
- Sec. 38. Application date. Those sections of this Act that amend the Maine Revised Statutes, Title 36, sections 5102 and 5256 apply to tax years beginning on or after January 1, 1995.

	Emergency clause. In view of the emergency cited in the
2	preamble, this Act takes effect when approved.
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6	STATEMENT OF FACT
8	This bill makes technical corrections and clarifications to
10	various laws concerning taxation and repeals various obsolete tax provisions. Specifically, the bill:
12	1. Clarifies that the State Tax Assessor is authorized to enforce fuel tax laws contained in the Maine Revised Statutes,
14	Title 29-A;
16	2. Ensures that taxpayers provide certain documentation to the Bureau of Taxation during the audit or administrative review
18	process;
20	3. Establishes a uniform requirement that tax records be kept by taxpayers for a period of at least 6 years;
22	4. Establishes a general right of a taxpayer to apply for a
24	refund of overpaid taxes when no specific refund provision applies;
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28	5. Provides that the State may recoup the cost of filing notices of tax liens;
30	6. Eliminates the \$5 minimum threshold for the calculation of the "failure to pay" penalty provided by Title 36, section
32	187-B, subsection 2;
34	7. Amends the charitable property tax exemption to remove limiting language that has been found unconstitutional by the
36	Maine Superior Court;
38	8. Updates a statutory citation to the United States Internal Revenue Code;
40	9. Corrects a conflict and provides that car rentals for a
42	term of exactly one year are accorded the same treatment as car rentals for a term of more than one year;
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46	10. Updates a statutory reference to the Maine Revised Statutes;
48	11. Changes Title 36, section 1760, subsection 68 so that the one institution that has been eligible for the sales tax
50	exemption in the past will continue to be eligible;

15. Repeals the illegal drug excise tax that has been found unconstitutional by the Maine Superior Court;  16. Repeals the fertilizer tax;  17. Adds to the definition of "Maine net income" a necessary citation to the United States Internal Revenue Code;  18. Clarifies the language in Title 36, section 5121 setting forth what constitutes taxable income;  19. Deletes an outdated remnant from a 1987 law change relating to the way taxable income is calculated;  20. Clarifies that the corporate income tax surcharge applies only to tax years beginning in 1991 or 1992;  21. Provides that the state fiduciary tax on a trust is increased slightly when the trust's federal income tax is increased pursuant to the United States Internal Revenue Code, Section 644, which relates to an exchange of property at a gain within 2 years after receiving the property;  22. Corrects Title 36, section 5256, subsection 2 to provide that actual itemized deductions are used in calculating taxable income for a short-year return, in accordance with federal law;  23. Repeals unnecessary and ineffective provisions of Title 36 relating to bankruptcy;  24. Repeals an unnecessary provision of Title 36 relating to the compromise of tax liability;  25. Repeals the 1987 Rebate Act;		
13. Makes the enforcement provisions for the commercial forestry excise tax the same as provided for all other taxes in the uniform administrative provisions;  14. Provides a specific refund provision for the Maine estate tax;  15. Repeals the illegal drug excise tax that has been found unconstitutional by the Maine Superior Court;  16. Repeals the fertilizer tax;  17. Adds to the definition of "Maine net income" a necessary citation to the United States Internal Revenue Code;  18. Clarifies the language in Title 36, section 5121 setting forth what constitutes taxable income;  19. Deletes an outdated remnant from a 1987 law change relating to the way taxable income is calculated;  20. Clarifies that the corporate income tax surcharge applies only to tax years beginning in 1991 or 1992;  21. Provides that the state fiduciary tax on a trust is increased slightly when the trust's federal income tax is increased pursuant to the United States Internal Revenue Code, Section 644, which relates to an exchange of property at a gain within 2 years after receiving the property;  22. Corrects Title 36, section 5256, subsection 2 to provide that actual itemized deductions are used in calculating taxable income for a short-year return, in accordance with federal law;  23. Repeals unnecessary and ineffective provisions of Title 36 relating to bankruptcy;  24. Repeals an unnecessary provision of Title 36 relating to the compromise of tax liability;  25. Repeals the 1987 Rebate Act;  26. Repeals the 1987 Rebate Act;	2	
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28. Repeals the tax amnesty law.