



117th MAINE LEGISLATURE

FIRST REGULAR SESSION-1995

Legislative Document

No. 845

S.P. 306

In Senate, March 14, 1995

An Act to Promote the Health of Maine's Children by Preventing Illegal Tobacco Sales.

Reference to the Committee on Legal and Veterans Affairs suggested and ordered printed.

May M.

MAY M. ROSS Secretary of the Senate

Presented by Senator PARADIS of Aroostook.

Cosponsored by Senators: ABROMSON of Cumberland, AMERO of Cumberland, BUSTIN of Kennebec, BUTLAND of Cumberland, CLEVELAND of Androscoggin, ESTY of Cumberland, FAIRCLOTH of Penobscot, FERGUSON of Oxford, GOLDTHWAIT of Hancock, HALL of Piscataguis, KIEFFER of Aroostook, LAWRENCE of York, LONGLEY of Waldo, LORD of York, McCORMICK of Kennebec, MICHAUD of Penobscot, MILLS of Somerset, PENDEXTER of Cumberland, PINGREE of Knox, RAND of Cumberland, RUHLIN of Penobscot, Representatives: ADAMS of Portland, AHEARNE of Madawaska, AULT of Wayne, BARTH of Bethel, BENEDIKT of Brunswick, BERRY of Livermore, BOUFFARD of Lewiston, BRENNAN of Portland, BUNKER of Kossuth Township, CAMERON of Rumford, CAMPBELL of Holden, CARLETON of Wells, CHASE of China, CHICK of Lebanon, CLUKEY of Houlton, DAVIDSON of Brunswick, DESMOND of Mapleton, DEXTER of Kingfield, DONNELLY of Presque Isle, DRISCOLL of Calais, ETNIER of Harpswell, FISHER of Brewer, FITZPATRICK of Durham, GERRY of Auburn, GOOLEY of Farmington, GOULD of Greenville, GREEN of Monmouth, GUERRETTE of Pittston, GWADOSKY of Fairfield, JOHNSON of South Portland, JOYNER of Hollis, KEANE of Old Town, KILKELLY of Wiscasset, KNEELAND of Easton, LaFOUNTAIN of Biddeford, LEMAIRE of Lewiston, LEMKE of Westbrook, LEMONT of Kittery, LOOK of Jonesboro, LOVETT of Scarborough, LUMBRA of Bangor, LUTHER of Mexico, MARTIN of Eagle Lake, MARVIN of Cape Elizabeth, MAYO of Bath, MERES of Norridgewock,

> Additional cosponsors on next page Printed on recycled paper

MITCHELL of Portland, MORRISON of Bangor, MURPHY of Berwick, O'GARA of Westbrook, O'NEAL of Limestone, PEAVEY of Woolwich, PENDLETON of Scarborough, PERKINS of Penobscot, PINKHAM of Lamoine, PLOWMAN of Hampden, POIRIER of Saco, POULIOT of Lewiston, REED of Dexter, RICHARDSON of Portland, ROWE of Portland, SAMSON of Jay, SAVAGE of Union, SAXL of Bangor, SAXL of Portland, SHIAH of Bowdoinham, SIROIS of Caribou, SPEAR of Nobleboro, STEDMAN of Hartland, THOMPSON of Naples, TOWNSEND of Portland, TREAT of Gardiner, TRIPP of Topsham, TRUMAN of Biddeford, TYLER of Windham, UNDERWOOD of Oxford, VIGUE of Winslow, VOLENIK of Sedgwick, WATSON of Farmingdale, WHEELER of Bridgewater, WHITCOMB of Waldo, WINGLASS of Auburn.

Be it enacted by the People of the State of Maine as follows:

Sec. 1. 5 MRSA §281, last ¶, as amended by PL 1991, c. 780, Pt. 4 Y, §20, is further amended to read:

The department shall coordinate financial planning and 6 programming activities of departments and agencies of the State 8 Government for review and action by the Governor, prepare and report to the Governor and to the Legislature financial data and 10 statistics and administer under the direction of the State Liquor Commission the laws relating to legalized alcoholic beverages The department within and retail tobacco sales in this State. 12 consists of the bureaus and organizations referenced in section 947-B, and the State Liquor Commission, -- oxcept -- the - Bureau -- of 14 Liquer-Enfergement and the-State Lottery Commission.

Sec. 2. 5 MRSA §947-B, sub-§1, ¶D, as enacted by PL 1991, c. 18 780, Pt. Y, §37, is amended to read:

20 D. Director, Bureau of Alcoholic Beverages, <u>Tobacco Sales</u> and Lottery Operations;

Sec. 3. 5 MRSA §948, sub-§1, ¶B, as enacted by PL 1983, c. 24 729, §4, is amended to read:

- 26 B. Director Chief, Bureau of Liquor and Tobacco Enforcement;
- 28 Sec. 4. 22 MRSA §1578-C is enacted to read:
- 30 §1578-C. Retail tobacco sales licensing

 32 1. Retail tobacco license. It is unlawful for any person, partnership or corporation that engages in retail sales,
 34 including retail sales through vending machines or in free distribution of tobacco products, to sell, keep for sale or give
 36 away in the course of trade any tobacco products to anyone without first obtaining a retail tobacco license from the State
 38 Liguor and Lottery Commission in accordance with Title 28-A, chapter 102, subchapter I.

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2. Violation; penalty. Penalties for violation of this 42 section must be in accordance with Title 28-A, chapter 102, subchapter II.

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- 3. Enforcement. The Department of Public Safety, Bureau of 46 Liquor and Tobacco Enforcement shall enforce this section in cooperation with local law enforcement officers.

Sec. 5. 22 MRSA §1579, sub-§§3-A and 5 are enacted to read:

	Sec. 5. 22 WIRSA 91579, Sub-993-A and 5 are enacted to read:
2	
	3-A. Prohibition; misrepresentation by minors; penalty. It
4	<u>is unlawful for any person under 18 years of age to misrepresent</u>
	that person's age by producing fraudulent identification for the
6	purpose of purchasing cigarettes or any other tobacco product. A
	person who violates this subsection commits a civil violation for
8	which a warning may be issued or a forfeiture of not less than
•	\$10 nor more than \$50 may be adjudged for each violation. The
10	judge, as an alternative to the civil forfeiture permitted by
10	
10	this section, may assign the violator to perform up to 10 hours
12	of specified community service work.
7.4	
14	5. Enforcement. The Department of Public Safety, Bureau of
	Liquor and Tobacco Enforcement, and local law enforcement
16	officers shall enforce this section. A citizen may register a
	complaint under this section with the law enforcement agency
18	having jurisdiction. The law enforcement agency shall notify,
	and keep a record of notification, any establishment or
20	individual subject to this section of all citizen complaints
	regarding that establishment or individual's alleged violation of
22	this section.
24	Sec. 6. 22 MRSA §1628, sub-§1, as enacted by PL 1987, c. 127,
D .	is amended to read:
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20	
	1 Definition For purposed of this chapter "wording
20	1. Definition. For purposes of this chapter, "vending
28	machine" means any automated, self-service device which, that
	machine" means any automated, self-service device which, that upon insertion of money, tokens or any other form of payment,
28 30	machine" means any automated, self-service device which, that
30	machine" means any automated, self-service device which, <u>that</u> upon insertion of money, tokens or any other form of payment, dispenses cigarettes <u>or any other tobacco product</u> .
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30 32 34 36 38	 machine" means any automated, self-service device which, <u>that</u> upon insertion of money, tokens or any other form of payment, dispenses cigarettes or any other tobacco product. Sec. 7. 22 MRSA §1628, sub-§2, as repealed and replaced by PL 1993, c. 406, §1, is amended to read: 2. Violation. It is unlawful for any person, firm or corporation to knowingly distribute or sell cigarettes or any other tobacco product:
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30 32 34 36 38 40	 machine" means any automated, self-service device which, that upon insertion of money, tokens or any other form of payment, dispenses cigarettes or any other tobacco product. Sec. 7. 22 MRSA §1628, sub-§2, as repealed and replaced by PL 1993, c. 406, §1, is amended to read: 2. Violation. It is unlawful for any person, firm or corporation to knowingly distribute or sell cigarettes or any other tobacco product: A. From a vending machine to a person under the age of 18 years; or
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 30 32 34 36 38 40 42 44 46 	 machine" means any automated, self-service device which, that upon insertion of money, tokens or any other form of payment, dispenses cigarettes or any other tobacco product. Sec. 7. 22 MRSA §1628, sub-§2, as repealed and replaced by PL 1993, c. 406, §1, is amended to read: 2. Violation. It is unlawful for any person, firm or corporation to knowingly distribute or sell cigarettes or any other tobacco product: A. From a vending machine to a person under the age of 18 years; or B. From any vending machine except for a vending machine: From which only cigarettes are dispensed; On which is affixed to the front of the machine a conspicuously displayed sign with letters at least 1/2
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 30 32 34 36 38 40 42 44 46 48 	 machine" means any automated, self-service device which, that upon insertion of money, tokens or any other form of payment, dispenses cigarettes or any other tobacco product. Sec. 7. 22 MRSA §1628, sub-§2, as repealed and replaced by PL 1993, c. 406, §1, is amended to read: Violation. It is unlawful for any person, firm or corporation to knowingly distribute or sell cigarettes or any other tobacco product: A. From a vending machine to a person under the age of 18 years; or B. From any vending machine except for a vending machine: From which only cigarettes are dispensed; On which is affixed to the front of the machine a conspicuously displayed sign with letters at least 1/2 inch in height stating: "WARNING: It is unlawful for a person under the age of 18 to purchase cigarettes in
 30 32 34 36 38 40 42 44 46 	 machine" means any automated, self-service device which, that upon insertion of money, tokens or any other form of payment, dispenses cigarettes or any other tobacco product. Sec. 7. 22 MRSA §1628, sub-§2, as repealed and replaced by PL 1993, c. 406, §1, is amended to read: 2. Violation. It is unlawful for any person, firm or corporation to knowingly distribute or sell cigarettes or any other tobacco product: A. From a vending machine to a person under the age of 18 years; or B. From any vending machine except for a vending machine: From which only cigarettes are dispensed; On which is affixed to the front of the machine a conspicuously displayed sign with letters at least 1/2 inch in height stating: "WARNING: It is unlawful for

2	(3) That is in a location that is at all times <u>during</u> the hours the machine is accessible within the
4	unobstructed line of sight and under direct supervision
6	of an adult during-the-hours-the machine-is-accessible. who is responsible for preventing persons under 18
8	<u>years of age from purchasing cigarettes or other</u> tobacco products from that machine; and
10	(4) That is licensed under Title 28-A, chapter 102.
12	Sec. 8. 25 MRSA Pt. 10, first 4 lines, as enacted by PL 1987, c. 45, Pt. A, \S 2, are repealed and the following enacted in their
14	place:
16	<u>PART 10</u>
18	BUREAU OF LIQUOR AND TOBACCO ENFORCEMENT
20	CHAPTER 451
22	BUREAU OF LIQUOR AND TOBACCO ENFORCEMENT
24	Sec. 9. 25 MRSA §3901, as amended by PL 1993, c. 730, §§2 and 3, is further amended to read:
26	§3901. Bureau of Liquor and Tobacco Enforcement
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30	1. Bureau of Liquor and Tobacco Enforcement. The Department of Public Safety, Bureau of Liquor <u>and Tobacco</u> Enforcement, as established in this chapter, is responsible for
32	the enforcement of <u>the</u> liquor laws andrules-established governing the manufacture, importation, storage, transportation
34	and sale of all liquor and, in cooperation with local law enforcement officers, for the enforcement of the retail tobacco
36	sales laws and rules established under these laws.
38	2. Chief. The Commissioner of Public Safety shall appoint as chief of the bureau a person experienced in law enforcement or
40	enforcement of liquor <u>and tobacco</u> laws, who may be removed for cause by the commissioner.
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44	A. The chief, subject to the Civil Service Law, may appoint as many liquor <u>and tobacco</u> enforcement officers as necessary. The liquor <u>and tobacco</u> enforcement officers are
46	under the direct supervision and control of the chief.
48	3. Eligibility. The chief and the employees of the bureau are subject to the eligibility requirements of Title 28-A,
50	section 52.

2	Sec. 10. 28-A MRSA first 2 lines, as enacted by PL 1987, c. 45, Pt. A, $\S4$, are repealed and the following enacted in their place:
4	TITLE 28-A
6	
8	LIQUOR AND TOBACCO
10	Sec. 11. 28-A MRSA §2, sub-§6, as amended by PL 1993, c. 730, §4, is further amended to read:
12 14	6. Bureau. "Bureau" means the Bureau of Liquor <u>and Tobacco</u> Enforcement, which includes the Liquor Licensing and Tax Division, within the Department of Public Safety.
16	Sec. 12. 28-A MRSA §2, sub-§8-A, as enacted by PL 1993, c. 730, §5, is amended to read:
18 20	8-A. Chief. "Chief" means the Chief of the Bureau of Liquor <u>and Tobacco</u> Enforcement.
22	Sec. 13. 28-A MRSA §2, sub-§14, as enacted by PL 1987, c. 45, Pt. A, §4, is amended to read:
24 26	14. Licensee. "Licensee" means the person to whom a license of any kind is issued by the commission. "Licensee" includes,
28	but is not limited to, agency liquor stores, tobacco retailers, wholesalers and distributors and certificate of approval holders.
30	Sec. 14. 28-A MRSA §51, as amended by PL 1989, c. 503, Pt. B, §117, is further amended to read:
32	§51. Administration; enforcement
34	1. Administration by commission. The State Liquor
36	Commission, as established by Title 5, section 12004-E, subsection 3, shall administer the state liquor <u>and retail</u>
38	tobacco sales laws.
40	2. Enforcement by Bureau of Liquor and Tobacco
42	Enforcement. The <u>Department of Public Safety</u> , Bureau of Liquor <u>and Tobacco</u> Enforcement within-the <u>Department of Public</u> -Safety, as established by Title 25, section 3901, shall enforce the state
44	liquor and retail tobacco sales laws.
46	Sec. 15. 28-A MRSA §52, sub-§1, as enacted by PL 1987, c. 45, Pt. A, §4, is amended to read:
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Interest in corporation. Has any connection with,
 official, professional or otherwise, or who owns any stock in a corporation interested either directly or indirectly in the
 manufacture or sale of liquor or tobacco; or

Sec. 16. 28-A MRSA §61, sub-§5, as enacted by PL 1987, c. 45, Pt. A, §4, is amended to read:

 5. Public meetings. The commission may hold public
 meetings each year at various locations within in the State for the purpose of outlining operations under the liquor laws and the
 retail tobacco sales laws, receiving suggestions from and disseminating information to the public.

Sec. 17. 28-A MRSA §62, first ¶, as amended by PL 1993, c. 730, 16 §15, is further amended to read:

18 The State Liquor Commission shall establish the policy and rules concerning the administration and operation of the state 20 liquor stores <u>and enforcement of retail tobacco sales laws</u>. The commission has the following powers:

Sec. 18. 28-A MRSA §62-A, as enacted by PL 1993, c. 730, 24 §21, is amended to read:

26 §62-A. Duties of the Bureau of Liquor and Tobacco Enforcement

28 The bureau shall establish policies and rules concerning the administration and the enforcement of the liquor <u>and retail</u> 30 <u>tobacco sales</u> laws. The bureau shall:

32 **1. General supervision.** Supervise the manufacture, importation, storage, transportation and sale of all liquor <u>and</u> 34 retail sales of tobacco products;

Rules. Adopt rules not inconsistent with this Title or other laws of the State for the administration, clarification,
 execution and enforcement of all laws concerning liquor and retail tobacco sales and to help prevent violations of those
 laws. The observance of these rules is a condition precedent to the issuing or renewing of any license to sell liquor or to sell
 tobacco products. The rules adopted by the State Liquor Commission prior to May 1, 1993 are adopted by the bureau;

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3. Licensing. Issue and renew all licenses when provided46 for by this Title and hold licensing hearings;

48 **4. Prevent sale to minors and others.** Prevent the sale of liquor by licensees to minors and intoxicated persons;

5. Act as a review board. Act as a review board on all
appeals from the decisions of municipal officers. The bureau shall appoint a hearings officer to conduct appeal hearings.
4 Except as provided in section 805, the decision of the chief is final. The hearings officer for the bureau is the Director of the Liquor and Tobacco Licensing and Tax Division.

8 The hearings officer may conduct hearings in any licensing matter pending before the bureau. The hearings officer shall, after 10 holding the hearing, file with the bureau all papers connected with the case and report the findings to the director. The 12 director shall render a final decision based upon the record of the hearing.

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The hearings officer may administer oaths and issue subpoenas for witnesses and subpoenas duces tecum to compel the production of books and papers relating to any license question in dispute before the bureau or to any matter involved in a hearing. Witness fees in all proceedings are the same as for witnesses before the Superior Court and must be paid by the bureau, except that, notwithstanding Title 16, section 253, the bureau is not required to pay the fees before the travel and attendance occur;

24 6. Food servicing organizations. Adopt rules permitting food servicing organizations that cater to passengers on international flights and cruises to purchase wine and malt 26 liquor from wholesale outlets or distributors as long as the wine 28 and malt liquor are resold for consumption during international travel. Food servicing organizations include ship chandlers as 30 long as the wine and malt liquor are resold to vessels of foreign registry for consumption after those vessels have left port. Food servicing organizations are not subject to section 2, 32 subsection 15; and

7. Recommend revocation of licenses. Recommend to the
36 Administrative Court that it suspend or revoke, in accordance with sections 802, 803 and, 1503, 2622 and 2623, any license
38 issued pursuant to this Title or the rules adopted under this Title.

Sec. 19. 28-A MRSA §63, sub-§3, as repealed and replaced by PL 1987, c. 342, §16, is amended to read:

3. Publish laws and rules. The Every 4 years, the commission shall publish a compilation containing this Title,
other laws concerning liquor and, all rules adopted under this Title every--4--years and a compilation of laws and rules
concerning retail tobacco sales.

The commission shall supply a copy of the appropriate Α. 2 compilation to every new licensee at no charge. The commission shall notify all licensees of changes in 4 Β. the law laws and rules within 90 days of adjournment of each regular session of the Legislature. 6 The commission shall supply a copy of the new laws 8 (1)and rules at no charge when requested by licensees. 10 (2) The commission shall supply a copy of the new laws and rules to persons other than licensees for a 12 reasonable fee. 14 The commission may charge a reasonable fee for the C. appropriate compilation to cover the cost of producing the 16 compilation to persons other than licensees. 18 Sec. 20. 28-A MRSA Pt. 9 is enacted to read: 20 22 PART 9 24 TOBACCO LICENSING 26 CHAPTER 102 28 TOBACCO LICENSES 30 SUBCHAPTER I 32 **RETAIL TOBACCO LICENSES** 34 §2601. Applications 36 1. File application with commission. An applicant for a retail tobacco license shall file an application in the form required by the commission. The commission shall make provision 38 for joint applications under this section and section 651 for establishments seeking both licenses. 40 2. False answer given intentionally. A person who 42 intentionally gives a false answer in an application for a retail 44 tobacco license violates Title 17-A, section 453. §2602. Application procedure 46 48 1. License fee. The fee for a retail tobacco license is \$20. The applicant must enclose the fee with the application for 50 the license.

- 2 2. Effective date and term of license. All retail tobacco licenses are for a term of one year and are effective from the date of issuance.
- 6 **3.** Renewal. Licenses may be renewed upon application for renewal and payment of the annual fee, subject to commission 8 rules.
- 4. Multiple licenses. A licensee applying for licenses to operate more than one premises or more than one vending machine
 shall obtain a separate license for each premises and each machine and shall pay the fee prescribed for each premises and
 each machine.
- 16 §2603. Display of notices
- 18 1. Display of licenses. A licensee shall publicly display the license on the premises and on each machine to which the license applies.
- 22 2. Display of prohibition against sales to minors. All licensees shall post notice of Title 22, section 1579,
 24 prohibiting tobacco sales to minors. Notices must be publicly and conspicuously displayed in the licensee's place of business
 26 in letters at least 1/2 inch high. Signs required by this section may be provided at cost by the Department of Public
 28 Safety, Bureau of Liguor and Tobacco Enforcement.
- 30 §2604. Notification of license expiration
- 32 **1. Grace period upon license expiration.** Except as provided in subsection 3, a retail tobacco licensee who 34 unintentionally fails to renew any license upon its expiration date and continues to make sales of tobacco products is not 36 chargeable with illegal sales under section 2607 for a period of 7 days following the expiration date. 38
- 2. Commission shall notify licensee of expiration. The
 40 commission shall notify the retail tobacco licensee by the most
 expedient means available that the license has expired and that
 42 all sales of tobacco products must be suspended immediately and
 remain suspended until the license is properly renewed.
- 3. Illegal sales after expiration of grace period or after
 46 notice. A retail tobacco licensee who continues to make sales of tobacco products after receiving proper notification of the
 48 expired license may be charged with illegal sales under section 2607.
- 50

§2605. Transfer of licenses; death; bankruptcy; receivership; guardianship; corporations

	Except as otherwise provided in this section, a license or
б	any interest in a license may not be sold, transferred, assigned or otherwise subjected to control by any person other than the
0	licensee. If the business or any interest in the business
8	connected with a licensed activity is sold, transferred or
0	assigned, the license holder shall immediately send to the
10	commission the license and a sworn statement showing the name and
10	address of the purchaser. The commission is not required to
12	refund any portion of the license fee if the license is
12	surrendered before it expires.
14	<u>Barronacióa bozoro re enpirebr</u>
	1. Transfer within same municipality. Upon receipt of a
16	written application, the commission may transfer any retail
	tobacco license from one place to another within the same
18	municipality. A transfer may not be made to a premises for which
	a license could not have been originally legally issued.
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	2. Death, bankruptcy or receivership. In the case of
22	death, bankruptcy or receivership of any licensee, the executor
	or administrator of the deceased licensee, the trustee or
24	receiver of the bankrupt licensee or the licensee in receivership
	may retain the license for the remaining term of the license or
26	transfer the license without an additional fee.
28	A. For the benefit of the estate of the deceased licensee,
	the personal representatives, receivers or trustees of the
30	actate may encypte the premised themselved on through a
	<u>estate may operate the premises themselves or through a</u>
	manager for one year from the date of their appointment.
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	manager for one year from the date of their appointment. (1) The license may be renewed upon the expiration
32 34	manager for one year from the date of their appointment.
34	manager for one year from the date of their appointment. (1) The license may be renewed upon the expiration date at the regular license fee.
	 manager for one year from the date of their appointment. (1) The license may be renewed upon the expiration date at the regular license fee. (2) If the license or renewed license is not
34 36	 manager for one year from the date of their appointment. (1) The license may be renewed upon the expiration date at the regular license fee. (2) If the license or renewed license is not transferred within one year from the date of
34	 manager for one year from the date of their appointment. (1) The license may be renewed upon the expiration date at the regular license fee. (2) If the license or renewed license is not transferred within one year from the date of appointment, the license becomes void and must be
34 36 38	 manager for one year from the date of their appointment. (1) The license may be renewed upon the expiration date at the regular license fee. (2) If the license or renewed license is not transferred within one year from the date of
34 36	 manager for one year from the date of their appointment. (1) The license may be renewed upon the expiration date at the regular license fee. (2) If the license or renewed license is not transferred within one year from the date of appointment, the license becomes void and must be returned to the commission for cancellation.
34 36 38 40	<pre>manager for one year from the date of their appointment. (1) The license may be renewed upon the expiration date at the regular license fee. (2) If the license or renewed license is not transferred within one year from the date of appointment, the license becomes void and must be returned to the commission for cancellation. (3) Any suspension or revocation of the license by the</pre>
34 36 38	<pre>manager for one year from the date of their appointment. (1) The license may be renewed upon the expiration date at the regular license fee. (2) If the license or renewed license is not transferred within one year from the date of appointment, the license becomes void and must be returned to the commission for cancellation. (3) Any suspension or revocation of the license by the Administrative Court for any violation applies to the</pre>
34 36 38 40 42	<pre>manager for one year from the date of their appointment. (1) The license may be renewed upon the expiration date at the regular license fee. (2) If the license or renewed license is not transferred within one year from the date of appointment, the license becomes void and must be returned to the commission for cancellation. (3) Any suspension or revocation of the license by the Administrative Court for any violation applies to the manager or the personal representative, receiver or</pre>
34 36 38 40	<pre>manager for one year from the date of their appointment. (1) The license may be renewed upon the expiration date at the regular license fee. (2) If the license or renewed license is not transferred within one year from the date of appointment, the license becomes void and must be returned to the commission for cancellation. (3) Any suspension or revocation of the license by the Administrative Court for any violation applies to the</pre>
34 36 38 40 42 44	<pre>manager for one year from the date of their appointment. (1) The license may be renewed upon the expiration date at the regular license fee. (2) If the license or renewed license is not transferred within one year from the date of appointment, the license becomes void and must be returned to the commission for cancellation. (3) Any suspension or revocation of the license by the Administrative Court for any violation applies to the manager or the personal representative, receiver or trustee of the estate.</pre>
34 36 38 40 42	 manager for one year from the date of their appointment. (1) The license may be renewed upon the expiration date at the regular license fee. (2) If the license or renewed license is not transferred within one year from the date of appointment, the license becomes void and must be returned to the commission for cancellation. (3) Any suspension or revocation of the license by the Administrative Court for any violation applies to the manager or the personal representative, receiver or trustee of the estate. (4) A personal representative, receiver or trustee of
34 36 38 40 42 44	<pre>manager for one year from the date of their appointment. (1) The license may be renewed upon the expiration date at the regular license fee. (2) If the license or renewed license is not transferred within one year from the date of appointment, the license becomes void and must be returned to the commission for cancellation. (3) Any suspension or revocation of the license by the Administrative Court for any violation applies to the manager or the personal representative, receiver or trustee of the estate.</pre>

	B. If a licensee dies, the following persons, with the
2	written approval of the commission, may continue to operate
	under the license for not more than 60 days pending
4	appointment of a personal representative of the estate:
6	(1) The surviving spouse;
8	(2) A person who has filed a petition for appointment as executor or administrator for the estate of the
10	deceased licensee;
12	(3) The sole heir of the deceased licensee; or
14	(4) A person designated by all of the heirs of the deceased licensee.
16	
	C. When no administration of the estate of a deceased
18	licensee is contemplated, the surviving spouse or person designated by all the heirs of the deceased licensee may
20	take over the license under the same conditions as are provided for operation and transfer by an executor or an
22	administrator.
24	3. Guardians and conservators. Duly appointed and qualified guardians and conservators of the estate of a licensee
26	may take over, operate and renew licenses of their wards during their term of office if they or their managers are approved by
28	the commission.
30	A. Guardians and conservators may not transfer the licenses of their wards licenses and shall renew the licenses each
32	year.
34	B. Penalties for violations apply to both guardians or conservators and their managers in the same manner as to
36	executors or administrators and their managers in subsection
38	2.
50	4. Sale of stock of a corporate licensee. Any sale or
40	transfer of stock of a corporate licensee that results in the
	sale or transfer of more than 10% of the shares of stock of the
42	corporate licensee is considered a transfer within the meaning of this section.
44	
	5. Incorporation of licensee's business. The incorporation
46	of a licensee's business or a change in the form of incorporation of a licensee's business is a transfer within the meaning of this
48	section.

	6. Change in partnership. The addition or deletion of a
2	partner in a partnership is a transfer within the meaning of this section.
4	
	7. Corporate merger or acquisition. The merger or
6	acquisition of a licensee that is incorporated is a transfer
8	within the meaning of this section.
	§2606. Information to retail clerks
10	1 Reventional ansatzan associated a vetail tabagan ligangan
12	1. Educational program required. A retail tobacco licensee shall provide information on the laws regarding retail tobacco sales to all employees whose duties include those sales.
14	<u>Sales co all'employees whose adeles include emose sales.</u>
	2. Schedule for information program. The information
16	program must take place prior to the employee's initial assignments.
18	
	3. Information program contents. The information program
20	must include the following:
22	A. The provisions of this chapter;
24	B. The provisions of Title 22, section 1579; and
26	C. Techniques for identifying underage purchasers of tobacco products.
28	
30	§2607. Sale of tobacco products without a valid license
	Any person who engages in retail tobacco sales or in free
32	distribution of tobacco products in the ordinary course of trade in this State without a valid license commits a Class E crime,
34	pursuant to Title 17-A.
36	§2608. Identification cards
38	A licensee may refuse to sell tobacco to any person who
40	fails to display upon request an identification card issued under Title 5, section 88-A or a motor vehicle operator's license
10	bearing the photograph of the operator and issued under Title
42	<u>29-A.</u>
44	§2609. Municipal regulation
46	This chapter does not prevent municipalities from enacting
48	ordinances or regulations more restrictive than the provisions of this chapter, including but not limited to additional license
5.0	requirements and enforcement provisions.

SUBCHAPTER 11

2	SUBCHAPTER 11
2	REVOCATION AND SUSPENSION
4	§2621. Jurisdiction of the Administrative Court
6 8	1. Jurisdiction. The Administrative Court, pursuant to the Maine Administrative Procedure Act, shall conduct hearings on all matters concerning violations by tobacco licensees of any federal
10	regulation or state law related to tobacco sales.
12	2. Powers. The Administrative Court may impose fines or suspend or revoke licenses in accordance with this chapter.
14	§2622. Causes for imposition of penalties
16 18	The Administrative Court may impose fines or revoke or suspend licenses for the following causes:
20	1. Violation of law or infraction of rule. Violation of any federal regulation or state law or rule related to the sale
22	of tobacco products; or
24	2. False material statement. Knowingly making a false material statement of fact in the application for the license.
26	§2623. Revocation or suspension procedure
28	1. Violation of law or rule. Upon discovering a violation
30	<u>of a federal regulation or state law or rule related to retail to </u>
32	Enforcement within the Department of Public Safety or the chief's designee shall:
34	A. Report the violation to the Administrative Court in a
36	signed complaint; or
38	B. Issue warnings to the licensees involved.
40	2. Notice and hearing. Except as provided under subsection 7. upon receipt of a signed complaint prepared under subsection
42	1, paragraph A, the Administrative Court shall notify the licensee and hold a hearing according to the following procedures.
44	A. The Administrative Court shall notify the licensee by
46	serving on the licensee a copy of the complaint and a notice stating the time and place of the hearing and that the
48	licensee may appear in person or by counsel at the hearing. Service of the complaint and hearing notice is sufficient

2	when sent by registered or certified mail at least 7 days before the date of the hearing to the address given by the
4	licensee at the time of application for a license.
4 6	B. The Administrative Court shall conduct a hearing limited to the facts, laws and rules, as specified in the complaint.
8	C. The Administrative Court shall conduct the hearing in the following manner.
10	
12	(1) The Administrative Court may subpoena and examine witnesses, administer oaths and subpoena and compel the attendance of parents and legal guardians of
14	unemancipated minors.
16	(a) The commission shall pay to the witnesses the legal fees for travel and attendance, except that,
18	notwithstanding Title 16, section 253, the commission is not required to pay the fees before
20	the travel and attendance occur.
22	(2) Hearsay testimony is not admissible during the hearing. The licensees named in the complaint have the
24	right to have all witnesses testify in person at the hearing.
26	
28	(3) The Administrative Court shall state in writing the findings and decision in each case, based on the facts, laws and rules cited in the complaint. The
30	findings must specify the facts found and the laws or rules violated.
32	3. Suspension or revocation decision. The Administrative
34	Court shall issue the decision in writing within 12 days of the hearing.
36	4. Suspension of penalty; place case on file. After the
38	hearing, the Administrative Court may:
40	A. Suspend a penalty; or
42	B. Place a case on file instead of imposing any penalty.
44	5. Application of suspension or revocation. A suspension or revocation applies to premises and persons in the following
46	manner.
48	A. If a licensee is interested directly or indirectly in more than one license, suspensions apply only to the
50	premises where the violation occurs.

2 B. If a licensee is interested directly or indirectly in more than one license, the Administrative Court may order 4 that a revocation apply to any of those premises or machines. 6 C. If the licensee is a corporation, the Administrative Court shall treat the officers, directors and substantial 8 stockholders as individuals. 6. Term of suspension or revocation. Suspensions must be 10 for a definite period of time. If the Administrative Court 12 revokes a license, the court shall specify that the commission may not issue a license to the person whose license is revoked 14for a period of not less than one nor more than 5 years from the date of revocation. 16 7. Warnings. Upon the written recommendation of the Chief 18 of the Bureau of Liquor and Tobacco Enforcement, or the chief's designee, the Administrative Court, instead of notifying a 20 licensee against whom a complaint is pending to appear for hearing, may send the licensee a warning. Warnings must be sent 22 by registered or certified mail and contain a copy of the complaint. A licensee to whom a warning is sent may demand a 24 hearing by notifying the Administrative Court by registered or certified mail within 10 days from the date the warning was 26 mailed. 28 8. License subsequent to violation. If a violation by a licensee occurs during one license term and remains undiscovered 30 or carries over into the next license term pending investigation or final disposition either in criminal courts or before the 32 Administrative Court, any license issued for a new license term subsequent to the violation may be suspended or revoked by the Administrative Court. 34 36 9. Fines. Notwithstanding any other provisions of this Title, the Administrative Court may impose on a licensee a fine 38 of a specific sum of not less than \$50 nor more than \$1,500 for any one offense. The fine may be imposed instead of or in 40 addition to any suspension or revocation of a license. 42 A. The Administrative Court shall maintain a record of all fines received by the court and shall pay the fines into the 44 General Fund by the 15th of each month. 46 §2624. Record of proceedings and transcript 1. Court record. The Administrative Court shall keep a 48 full and complete record of all proceedings before the court on 50 the revocation and suspension of any license issued by the <u>commission. The Administrative Court is not required to have a</u>
 <u>transcript of the testimony prepared unless required for</u> <u>rehearing or appeal.</u>

 2. Notice to Bureau of Liquor and Tobacco Enforcement. The
 Administrative Court shall forward to the Bureau of Liquor and Tobacco Enforcement notice of final disposition of all
 proceedings conducted pursuant to this subchapter. The bureau shall maintain these records for not less than 5 years.

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§2625. Appeal from decision of Administrative Court

Aggrieved person may appeal within 30 days. A person
 aggrieved by the decision of the Administrative Court in revoking
 or suspending a license issued by the commission or by refusal of
 the commission to issue a license applied for may, within 30 days
 of the decision or refusal, appeal to the Superior Court by
 filing a complaint.

- 20 A. The 30-day period for appeal begins on:
- 22 (1) The effective date of the suspension or revocation in the case of a license revocation or suspension; or
- (2) The day when the commission sends notice of
 refusal, by registered or certified mail, to the applicant for a license in the case of refusal by the
 commission to issue a license.
- 30 B. Filing the complaint in the Superior Court suspends the running of the 30-day period.

2. Suspension or revocation suspended pending appeal. The
 operation of a suspension or revocation of a license imposed by
 the Administrative Court must be suspended, pending judgment of
 the Superior Court, if the licensee files an appeal in the
 Superior Court and notifies the Administrative Court that the
 appeal has been filed within 7 days of the mailing of the
 decision of the Administrative Court. Notice of the decision
 must be sent by certified mail to the address given by the
 licensee at the time of the application for a license.

- 3. Superior Court hearing. The Superior Court shall fix a time and place for an immediate hearing and notify the Administrative Court of the hearing.
- **4.** Superior Court decision. After the hearing, the 48 Superior Court may affirm, modify or reverse the decision of the Administrative Court.

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5. Further appeal. An aggrieved person may appeal the
 Superior Court decision to the Supreme Judicial Court. Upon appeal, the Supreme Judicial Court may, after consideration,
 reverse or modify any decree made by the Superior Court based upon an erroneous ruling or finding of law.

Sec. 21. Application. During the first 12 months after the effective date of this Act, when an applicant for a retail tobacco license already has a liquor license and the applicant wishes to use the joint application procedures of the Maine Revised Statutes, Title 28-A, section 2601, the term of the first tobacco license must expire on the same date as the preexisting liquor license and the fee must be waived for the tobacco license for that portic of a year, so that the licenses may be put on the same schedul for expiration and renewal.

Sec. 22. Report. The Department of Public Safety, Bureau of
Liquor and Tobacco Enforcement shall submit a report to the joint standing committee of the Legislature having jurisdiction over
legal affairs by January 30, 1997 regarding the operation of the tobacco licensing laws, including the number of citations issued
for violations of tobacco sales and licensing laws, and the actions taken and penalties imposed upon those violators.

Sec. 23. Educational programs. To the extent that funds are available, the Department of Human Services, Bureau of Health shall develop and implement programs to educate retailers, schools, retail clerks, minors and the general public about the laws relating to cigarette sales to minors and purchases by minors and the consequences of violating those laws. The Bureau of Health shall develop and implement these educational programs in cooperation with the Department of Public Safety, Bureau of Liquor and Tobacco Enforcement.

Sec. 24. Maine Revised Statutes amended; Bureau of Liquor Barbor Enforcement; revision clause. Wherever in the Maine Revised Statutes the words "Bureau of Liquor Enforcement" appear or reference is made to those words, they are amended to read and mean "Bureau of Liquor and Tobacco Enforcement," and the Revisor of Statutes shall implement this revision when updating, publishing or republishing the statutes.

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Sec. 25. Maine Revised Statutes amended; Bureau of Alcoholic Beverages and Lottery Operation; revision clause. Wherever in the Maine Revised Statutes the words "Bureau of Alcoholic Beverages" or "Bureau of Alcoholic Beverages and Lottery Operations" appear or reference is made to those words, they are amended to read and mean "Bureau of Alcoholic Beverages, Tobacco Sales and Lottery Operations," and the Revisor of Statutes shall implement this revision when updating, publishing or republishing the statutes. Sec. 26. Maine Revised Statutes amended; liquor enforcement officer; revision clause. Wherever in the Maine Revised Statutes the words "liquor enforcement officer" appear or reference is made to those words, they are amended to read and mean "liquor and tobacco enforcement officer," and the Revisor of Statutes shall implement this revision when updating, publishing or republishing the statutes.

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STATEMENT OF FACT

This bill requires that retail tobacco sellers obtain a 14 license from the Bureau of Alcoholic Beverages, Tobacco Sales and Lottery Operations under the State Liquor and Lottery 16Commission. It allows for of delegation licensing to municipalities for retail tobacco sales.

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The bill amends the prohibitions section relating to sales of cigarettes and tobacco products to minors, by making it unlawful for a minor to use fraudulent identification to obtain these products. It makes special provision for citizen enforcement of the laws regulating sales to minors by complaint to law enforcement officers.

26 The bill allows the sale of cigarettes through vending machines, but requires the vending machines to be licensed, and 28 provides for revocation or suspension of the license if cigarettes are sold to minors through one machine. The bill 30 imposes license fees on machines, as well as on retail licensees, to help pay for additional officers to enforce the liquor and 32 tobacco laws. The bill also prohibits the sale of cigarettes in vending machines if the machine also sells products other than 34 cigarettes. The restrictions that apply to cigarettes apply also to other tobacco products.

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The bill establishes procedures for license revocation and and enforcement that are equivalent to those applicable to liquor licenses. 40

The bill requires the Bureau of Health, which has recently received federal money to aid in smoking prevention for minors, to work with the Bureau of Liquor and Tobacco Enforcement to develop programs to educate tobacco sellers, minors and the general public about the laws prohibiting sale to and purchase by minors and the consequences of violating those laws.