MAINE STATE LEGISLATURE

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116th MAINE LEGISLATURE

SECOND REGULAR SESSION-1994

Legislative Document

No. 1880

S.P. 694

In Senate, February 15, 1994

An Act to Change the Selection Process for the State Auditor and More Closely Align the Work of the Joint Standing Committee on Audit and Program Review with the Work of the State Auditor.

Reference to the Committee on State and Local Government suggested and ordered printed.

JOY J. O'BRIEN Secretary of the Senate

Presented by Senator AMERO of Cumberland. (GOVERNOR'S BILL). Cosponsored by Senators: AMERO of Cumberland, BEGLEY of Lincoln, BUTLAND of Cumberland, CAHILL of Sagadahoc, CARPENTER of York, GOULD of Waldo, HALL of Piscataquis, HANLEY of Oxford, SUMMERS of Cumberland, Representatives: BENNETT of Norway, FOSS of Yarmouth, LOOK of Jonesboro, ROBICHAUD of Caribou, TAYLOR of Cumberland, ZIRNKILTON of Mount Desert.

	Be it enacted by the People of the State of Maine as follows:
2	Sec. 1. 3 MRSA §151-A, sub-§3, as enacted by PL 1979, c. 1, is
4	amended to read:
6	3. Performance audit. All nominations subject to review by the Joint Standing Committee on Performance Audit shall-be are
8 .	subject to review by the Joint Standing Committee on Audit and Pregram Management Review.
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12	Sec. 2. 3 MRSA §163-A, sub-§7, as enacted by PL 1985, c. 501, Pt. B, §5, is amended to read:
14	7. Committee assistance. To provide research, analysis and bill drafting assistance for joint standing or select committees,
16	including, but not limited to, the Joint Standing Committee or Appropriations and Financial Affairs, the Joint Standing
18	Committee on Audit and Pregram Management Review and other
20	legislative agencies;
	Sec. 3. 3 MRSA c. 33, as amended, is repealed.
22	Sec. 4. 3 MRSA c. 35 is enacted to read:
24	CHAPTER 35
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28	AUDIT AND MANAGEMENT REVIEW
	§951. Definitions
30	As used in this chapter, unless the context otherwise
32	indicates, the following terms have the following meanings.
34	1. Committee. "Committee" means the joint standing
36	committee of the Legislature having jurisdiction over audit and management review matters.
38	§952. Committee analysis and recommendations
40	1. Management reviews; assignments. The committee shall
42	conduct management reviews of state departments and agencies based on analysis and information provided by the State Auditor.
	The committee shall also conduct program reviews and carry out
44	other assignments as directed by the Legislative Council or as provided by law.
4 6	
4 A	2. Findings and recommendations. As directed by the
48	2. Findings and recommendations. As directed by the Legislative Council or as provided by law, the committee shall submit to the Legislature its findings and recommendations and
48 50	Legislative Council or as provided by law, the committee shall

- 3. Use of experts. The committee shall make full use of the knowledge and perspective of other committees of the Legislature and, as appropriate, of expertise from outside the Legislature.
- Sec. 5. 5 MRSA §203, sub-§3, as enacted by PL 1991, c. 9, Pt.
 G, §1, is amended to read:
- 10 Allocation of work. Notwithstanding any other provision of law, the Attorney General has discretion to allocate legal 12 work among the attorneys in the Department of the Attorney General without reference to position counts contained in any 14 appropriation. If the provisions of this section are used to seek reimbursement for legal services for which there is specific 16 appropriation, the Attorney General shall keep time records demonstrating the amount of legal services performed for which 18 reimbursement is sought. The Attorney General shall submit a quarterly report detailing the manner in which legal work has 20 been allocated among attorneys in that office pursuant to this subsection to the joint standing committee of the Legislature having jurisdiction over appropriations and financial affairs and 22 standing committee of the Legislature jurisdiction over audit and pregram management review. 24
 - Sec. 6. 5 MRSA §241, as amended by PL 1973, c. 792, §1, is further amended to read:

§241. State Auditor; salary

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30 The State Auditor shall-be is the head of the Department of 32 Audity-as-heretofore-established. He-shall The State Auditor must be a certified public accountant or a college graduate with 34 not less than 6 years of experience as a professional accountant auditor, including not less than 5 years of 36 experience, of which not less than 4 years shall must have been in a supervisory capacity. He-shall-be-elected The State Auditor 38 must be nominated by the Governor and confirmed by a 2/3 majority of the Legislature voting in convention by a joint ballot of-the 40 Senators - and -- Representatives - in -- convention - and -- shall - hold. The term of office fer-a-term-ef-4 of the State Auditor is 7 years er 42 until--his--successor--is--elected--and--qualified. He The State Auditor shall exercise such the powers and perform such the 44 duties as-are set forth in this chapter. In-ease If the office of State Auditor shall-become becomes vacant during a period when 46 the Legislature is not in session, the appointment of a person to fill such the vacancy shall must be made immediately by the 48 President--of-the--Senate--or-if--that--office--be--vacant/-by--the Speaker-of-the-House,-said-person-to-hold-office Governor until 50 such time as the Legislature shall--meet meets in regular or

special session, and-either-confirm-the-appointment-ef-said

person-or-choose-another-person-to-fill-the-office-during-the
unexpired-term at which time the Legislature shall vote upon the

individual appointed as provided in this section. If the
Legislature fails to confirm the nomination, the office becomes

vacant until a gubernatorial nominee is confirmed by the
Legislature to fill the office during the unexpired term. During
any vacancy, the duties of the office must be performed by the
deputy auditor as provided in section 242.

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Sec. 7. 5 MRSA §241-A, as amended by PL 1989, c. 857, §15, is further amended to read:

§241-A. Transition period

In order to provide for an orderly transition following the quadrennial septennial election of the State Auditor, the State Auditor-elect may not take the oath of office or otherwise qualify for the office for a period of no less than 30 days following that election.

- Sec. 8. 5 MRSA §243, sub-§8, as enacted by PL 1977, c. 380, Pt. B, §2, is amended to read:
- 8. Postaudit. To perform postaudits of all accounts and financial records of any organization, institution or other entity receiving or requesting an appropriation or grant from the State Government and to issue reports on such audits at such times as the Legislature or the State Auditor may require.: and

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Sec. 9. 5 MRSA §243, sub-§9 is enacted to read:

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- 9. Management performance audits. To conduct management performance audits. The Department of Audit may contract with outside agencies to perform such audits. The department shall report its findings to the Governor, the Legislative Council, the joint standing committee of the Legislature having jurisdiction over audit and management review matters, the joint standing committee of the Legislature having jurisdiction over appropriations and financial affairs and, as appropriate, to the joint standing committees of the Legislature having jurisdiction over the subject matter involved in the audit.
- Sec. 10. 20-A MRSA §11435, as enacted by PL 1987, c. 807, §3, is repealed.
 - Sec. 11. 38 MRSA §570-E, as enacted by PL 1985, c. 496, Pt. A, §14, is amended to read:
- 50 **\$570-E.** Legislative review

2	Rules adopted by the board under this subchapter shall must
4	be submitted for review by the joint standing committee of the Legislature having jurisdiction over energy and natural resources
	and, -until-December-1, -1987,to-the-joint-standing-committee-of
6	the-Legislature-having-jurisdiction-over-audit-and-program-review matters. In reviewing the rules promulgated adopted by the board
8	under this subchapter, these <u>this</u> legislative eemmitteesshall committee must be guided by the provisions of Title 5, chapter
10	377-A.
12	Sec. 12. 38 MRSA $\$1002$, as enacted by PL 1987, c. 470, $\S2$, is amended to read:
14	§1002. Legislative review
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18	The joint standing committee of the Legislature having jurisdiction en-audit-and-program-review over energy and natural
	resource matters shall review the commission on or before January
20	$1_{r}-1996$ December 31, 1999, and present its recommendations for
	amendment or repeal of this chapter to the Legislature.
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	Sec. 13. 38 MRSA §1516, as corrected by RR 1993, c. 1, §132,
24	is repealed and the following enacted in its place:
26	<u>§1516. Sunset</u>
28	The joint standing committee of the Legislature having
30	jurisdiction over energy and natural resource matters shall undertake a review of the authority by December 31, 1999 to
30	examine its operations and continued justification.
32	Sec. 14. 38 MRSA §2109, as enacted by PL 1989, c. 585, Pt. A,
34	§7, is repealed and the following enacted in its place:
36	§2109. Sunset
38	The joint standing committee of the Legislature having
	jurisdiction over energy and natural resource matters shall
40	undertake a review of the agency by December 31, 1999 to examine its operations and continued justification.
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±6	Sec. 15. Effective date. This Act takes effect December 1, 1998.

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STATEMENT OF FACT

This bill is the recommendation of the Special Commission on Governmental Restructuring. This bill changes the selection process so that the State Auditor is nominated by the Governor and confirmed by the Legislature and directs the Department of Audit to conduct management performance audits in addition to financial audits. This bill also changes the name of the Joint Standing Committee on Audit and Program Review to the Joint Standing Committee on Audit and Management Review and focuses its work on management reviews based upon the State Auditor's work and program and management review assignments from the Legislative Council.

This document has not yet been reviewed to determine the need for cross-reference, stylistic and other technical amendments to conform existing law to current drafting standards.