



116th MAINE LEGISLATURE

SECOND REGULAR SESSION-1994

Legislative Document

No. 1867

H.P. 1380

House of Representatives, February 14, 1994

An Act to Correct Certain Inconsistencies in the Laws Relating to the Commission on Governmental Ethics and Election Practices.

Approved for introduction by a majority of the Legislative Council pursuant to Joint Rule 26. Reference to the Committee on State and Local Government suggested and ordered printed.

JOSEPH W. MAYO, Clerk

Presented by Representative FARNSWORTH of Hallowell. Cosponsored by Senator BUSTIN of Kennebec and Representatives: DAGGETT of Augusta, KILKELLY of Wiscasset. Be it enacted by the People of the State of Maine as follows:

Sec. 1. 1 MRSA §1008, sub-§2, as amended by PL 1989, c. 561, \S_2 , is further amended to read:

2. Election practices. To administer and investigate any violations of the requirements for campaign reports and campaign financing and to investigate and make findings of fact and 8 opinion on the final determination of the results, within the limits of the Constitution of Maine and the Constitution of the 10 United States, of any contested count, state or federal election within this State; and 12

Sec. 2. 1 MRSA §1008, sub-§3, as enacted by PL 1989, c. 561, §3, is amended to read:

To conduct, in conjunction with the Ethics seminar. 3. 18 Attorney General and the Chair of the Legislative Council or their designees, an ethics seminar for Legislators after the general election and before the convening of the Legislature, in 20 every even-numbered year. The Attorney General shall provide each Legislator with a bound compilation of the laws of this 22 State pertaining to legislative ethics and conduct .; and

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Sec. 3. 1 MRSA §1008. sub-§4 is enacted to read:

Lobbyist activities. To administer the lobbyist 4. 28 disclosure laws, Title 3, chapter 15.

Sec. 4. 3 MRSA §312-A, sub-§10, as amended by PL 1993, c. 446, 30 Pt. A, §6 and Pt. B, §2, is repealed and the following enacted in 32 its place:

Lobbyist. "Lobbyist" means any person who is 34 10. specifically employed by another person for the purpose of and who engages in lobbying, or any person who, as a regular employee 36 of another person, expends an amount of time in excess of 8 hours in any calendar month in lobbying. "Lobbyist" does not include a 38 lobbyist associate.

Sec. 5. 3 MRSA §313, as amended by PL 1993, c. 446, Pt. B, 42 $\S3$, is further amended to read:

§313. Registration of lobbyists and employers 44

Any person acting as a lobbyist or an-asseciate a lobbyist 46 associate and the person who employs that lobbyist shall jointly register at the office of the commission no later than 15 48 business days after the commencement of activities constituting 50 lobbying and a fee, as determined by the commission, must be paid

> Page 1-LR2645(1) L.D.1867

for such joint registration. The fee must be at least \$200 for each lobbyist and \$100 for each asseeiate lobbyist <u>associate</u>, and also must be at least as high as is required by section 320.

Sec. 6. 3 MRSA §314, 2nd ¶, as amended by PL 1993, c. 446, Pt. A, 11, affected by 20 and amended by Pt. B, 4, is repealed and the following enacted in its place:

A joint registration expires if the employer notifies the 10 commission in writing that the lobbyist is no longer engaged by the employer to lobby. If termination occurs prior to November 12 30th, the notification must be given within 30 days of the termination.

Sec. 7. 3 MRSA §314, 3rd ¶, as amended by PL 1993, c. 446, Pt. 16 A, §11 and affected by §20 and corrected by RR 1993, c. 1, §1, is repealed and the following enacted in its place:

If termination is effected prior to November 30th, no further reports are required, except that the lobbyist and employer are required to file an annual report pursuant to section 317, subsection 2. The filing of an annual report, signed by the lobbyist and employer, before November 30th is considered a notification of termination.

26 Sec. 8. 3 MRSA §315, first ¶, as amended by PL 1993, c. 446, Pt. A, §12, affected by §20 and amended by Pt. B, §5, is repealed and the following enacted in its place:

30 The commission shall prepare and maintain a docket for the registration of lobbyists and employers of lobbyists required to 32 register pursuant to this chapter. The registration docket and all supplementary files of information and materials filed pursuant to this chapter must be open to public inspection during 34 the office hours of the commission. The docket must contain the name of the lobbyist and the person employing the lobbyist; the 36 business address of each; the nature of the business of the person employing the lobbyist; and a statement as to the 38 compensation that the lobbyist will receive for lobbying services or, if an exact amount is unascertainable, the basis upon which 40 the lobbyist will charge for services. This docket must be updated on a weekly basis and arranged and indexed as follows: 42

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Sec. 9. 3 MRSA §315, last ¶, as amended by PL 1993, c. 446, Pt. A, §12 and affected by §20, is further amended to read:

The docket must be reestablished annually by the Seeretary

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48 50 ef--State <u>commission</u> and the docket for any year must be maintained and be available for public inspection in the office of the Seeretary--ef--State <u>commission</u> for 4 years from the expiration of the docket.

> Page 2-LR2645(1) L.D.1867

Sec. 10. 3 MRSA §316, first ¶, as amended by PL 1993, c. 446, Pt. A, §13, affected by §20 and amended by Pt. B, §6, is repealed and the following enacted in its place:

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The commission shall prepare and make available registration forms for the registration of lobbyists and employers required to register pursuant to section 313. These forms must include the following information:

Sec. 11. 3 MRSA §317, first ¶, as amended by PL 1993, c. 446, Pt. A, §14, affected by §20 and amended by Pt. B, §7, is repealed and the following enacted in its place:

Reports required by this section must be on forms prescribed16or approved by the commission. The forms must provide for a sworn
statement that the persons signing the report acknowledge the18truth and completeness of all the information contained therein.

Sec. 12. 3 MRSA §317, sub-§2, as amended by PL 1993, c. 446,
 Pt. A, §14, affected by §20 and amended by Pt. B, §9, is repealed
 and the following enacted in its place:

24 2. Annual report. Thirty days following the end of the year in which any person lobbied pursuant to section 313, the lobbyist and the lobbyist's employer shall file with the commission a joint report that must contain the information
 28 required in subsection 1, except that the report must summarize all lobbying activities for the year and report in detail only those legislative actions not previously reported, as required by subsection 1, paragraphs H and I.

The report must include a separate listing of legislative actions for the calendar reported on pursuant to paragraphs H and I. The reports required by subsection 1 must be signed by the person designated by the lobbyist in section 316, subsection 1. The reports required by this subsection must be signed by both the designated person and the employer.

40 If the date any report required by this section is due falls on a day other than a regular business day, the report is due on the
 42 first regular business day next following the due date.

44 In addition to the amounts identified in subsection 1 as compensation received or expenditure made for the primary purpose 46 of lobbying, this annual report must include the total amount of compensation received by the lobbyist or the lobbying firm, or 48 expended by the employer, except compensation received or expended for purposes not related to lobbying.

> Page 3-LR2645(1) L.D.1867

Sec. 13. 3 MRSA \$317, sub-\$4, as enacted by PL 1993, c. 446, Pt. A, \$14 and affected by \$20, is amended to read:

4. Monthly nonsession reports. When the Legislature is not in regular session, every registered lobbyist must either file:

A. With the lobbyist's last monthly report for that regular session a statement that the lobbyist will not engage in lobbying activities when the Legislature is not in session. The lobbyist is required to file a monthly report for lobbying activity conducted during a special session; or

B. If the lobbyist is engaged in lobbying in any of those months, a monthly report in the manner prescribed in subsection 1 even if compensation or reimbursement for expenses has not been received for the month.

18 If the lobbyist did not expect to be engaged in lobbying when the Legislature was not in session, the Seeretary-of-State commission 20 may waive the requirement for the months between the end of the session and the renewal of lobbying.

Sec. 14. 3 MRSA §319, sub-§1, as amended by PL 1993, c. 446, Pt. A, §15 and Pt. B, §11, is repealed and the following enacted in its place:

 Failure to file registration or report. Any person who
 fails to file a registration or report as required by this chapter may be assessed a fine of \$100 for every month the person
 fails to register or is delinquent in filing a report pursuant to section 317. The commission may waive the penalty in whole or in
 part if the commission determines the failure to register or report was due to mitigating circumstances.

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Sec. 15. 3 MIRSA §320, as amended by PL 1993, c. 410, Pt. M, 36 §1 and c. 446, Pt. A, §16 and Pt. B, §14, is repealed and the following enacted in its place:

<u>§320. Disposition of fees</u>

All fees collected pursuant to this chapter must go to the 42 <u>General Fund.</u>

44 The commission shall, no later than November 15th of the year prior to any proposed change, establish the amount of the 46 registration fee required to be paid pursuant to section 313 for the subsequent year.
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Sec. 16. 3 MIRSA §321, sub-§5, as amended by PL 1993, c. 446, Pt. B, §15, is further amended to read:

Page 4-LR2645(1) L.D.1867

Acceptance or rejection of forms. The commission may 2 5. prescribe forms for all documents required or permitted to be 4 filed with the office-of--the-Secretary-of-State commission and may refuse to accept documents not filed on those forms. 6 Sec. 17. 3 MRSA §321, sub-§7, as enacted by PL 1993, c. 446, Pt. A, §17, is amended to read: 8 10 7. Review reports for completeness. The Secretary-of-State commission may reject reports that are incomplete. 12 Sec. 18. 3 MRSA §322, as repealed and replaced by PL 1993, c. 446, Pt. A, §18 and amended by Pt. B, §16, is repealed and the 14 following enacted in its place: 16 §322. Enforcement 18 1. Filing of a complaint. Any person may file a complaint 20 with the commission specifying any alleged violation of this chapter. The commission may notify any named party in the 22 complaint to request that the party comply with the provisions of this chapter or may request that the Attorney General investigate 24 the complaint. 2. Attorney General. The Attorney General may enforce the 26 provisions of this chapter upon request by the commission. 28 30 STATEMENT OF FACT 32 This bill addresses several errors and inconsistencies in the lobbyist disclosure laws that arose in Public Law 1993, 34 chapter 446. In that chapter, Part A made substantive amendments to the lobbyist laws and Part B comprehended a transfer of 36 functions and responsibilities concerning lobbyist registration, filing and reporting from the Secretary of State to the 38 Commission on Governmental Ethics and Election Practices. There 40 are, however, conflicts between the 2 Parts. This bill retains the substantive changes proposed in Part A but changes several references from the Secretary of State to the commission to 42 implement the intent of Part B. The bill also corrects a 44 conflict in the definition of "lobbyist" and corrects references to the term "lobbyist associate" as enacted by Part A, section 46 7. The bill clarifies that personnel hired to assist the commission are considered classified. The bill resolves a conflict where the fine for failure to file or report was 48 assessed at \$100 in Part A and \$75 in Part B by maintaining the 50 fine of \$100 and clarifies when the fine may be assessed.

> Page 5-LR2645(1) L.D.1867

The bill also amends the law setting out the duties of the commission by adding the duty to administer the lobbyist disclosure laws.

amendments to conform existing law to current drafting standards.

technical

6 8 10 This document has not yet been reviewed to determine the for cross-reference, stylistic and other need

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Page 6-LR2645(1) L.D.1867