

M.s.	¢	
•		
		L.D. 1851
	2	DATE: 3/7/94 (Filing No. H-801)
	4	
	6	AUDIT & PROGRAM REVIEW
	8	
	10.	Reproduced and distributed under the direction of the Clerk of the House.
	12	STATE OF MAINE
	14	HOUSE OF REPRESENTATIVES 116TH LEGISLATURE
	16	SECOND REGULAR SESSION
	18	COMMITTEE AMENDMENT " A " to H.P. 1368, L.D. 1851, Bill, "An
	20	COMMITTEE AMENDMENT "77" to H.P. 1368, L.D. 1851, Bill, "An Act Related to Periodic Justification of Departments and Agencies of State Government under the Maine Sunset Act"
	22	
	24	Amend the bill in Part A in section 2 in subsection 5 in paragraph A by striking out all of subparagraph (1) (page 1, line 5 in L.D.) and inserting in its place the following:
	26	
	28	'(1)DepartmentofMentalHealthandMental Retardation;'
	30	Further amend the bill in Part A in section 2 in subsection
	32	5 in paragraph B by striking out all of subparagraph (6) and inserting in its place the following:
	34	' (6)State-Beard-ef-Optemetry+'
	36	Further amend the bill in Part A in section 2 in subsection
	38	5 in paragraph B by striking out all of subparagraph (8) and inserting in its place the following:
	40	'(8) Beardofthe Maine Children's Trust Fund <u>Incorporated</u> ;'
	42	
	44	Further amend the bill in Part A by inserting after section 2 the following:
	46	' Sec. A-3. 3 MIRSA §927, sub-§6, ¶A, as enacted by PL 1989, c. 483, Pt. A, §§4 and 62, is amended to read:
	48	
	50	<pre>A. Agencies: (1) Department of Conservation;</pre>

Page 1-LR3130(2)

~^{\$\$}

2 (2) Department of Inland Fisheries and Wildlife; and 4 (3) Baxter State Park Authority; and 6 Department of Mental Health and Mental (4) Retardation.' 8 Further amend the bill in Part A in section 3 by striking 10 out all of subparagraphs (6) and (7) and inserting in their place the following: 12 '(6) Advisory Board for the Licensing of Taxidermists; 14 (7) Maine Turnpike Authority; and 16 (8) State Board of Optometry.' 18 Further amend the bill in Part A in section 5 by striking 20 out the first 3 lines (page 3, lines 28 to 31 in L.D.) and inserting in their place the following: 22 'Sec. A-5. 10 MRSA §8001, sub-§22-A is enacted to read:' 24 Further amend the bill in Part A by striking out all of 26 section 8. 28 Further amend the bill in Part A in section 12 by striking out all of the first line and inserting in its place the 30 following: 'Sec. A-12. 10 MRSA §§8007 and 8008 are enacted to read:' 32 Further amend the bill in Part A in section 12 in that part 34 designated "<u>\$8007.</u>" in the first paragraph in the 2nd line (page 36 4, line 24 in L.D.) by striking out the following: "executive officer" and inserting in its place the following: 'staff administrator' 38 40 Further amend the bill in Part A in section 12 by striking out all of that part designated "<u>\$8008.</u>" 42 Further amend the bill in Part A in section 12 in that part designated "<u>\$8009.</u>" in the first line (page 5, line 19 in L.D.) 44 by striking out the following: "S8009." and inserting in its place the following: "§8008." 46 48 Further amend the bill in Part A in section 13 in subsection 2 by striking out all of paragraph B and inserting in its place 50 the following:

Page 2-LR3130(2)

'B. Two representatives who are manufactured housing owners, and the manufactured housing units in which the owners live are located on lots within mobile home parks or similar rental communities which the manufactured housing owners do not own;'

Further amend the bill in Part A in section 13 in subsection 2 in the last 2 lines (page 6, lines 21 and 22 in L.D.) by striking out all of the last sentence and inserting in its place the following: 'Ne--board---member---may--serve--more---than--2 eensecutive-terms.'

Further amend the bill in Part A in section 16 in the 3rd line (page 6, line 33 in L.D.) by striking out the following: "<u>FUND</u>" and inserting in its place the following: '<u>INCORPORATED</u>'

Further amend the bill in Part A in section 16 in that part 18 designated "<u>\$3881.</u>" in subsection 1 in the last line (page 6, line 41 in L.D.) by striking out the following: "<u>Fund</u>" and 20 inserting in its place the following: '<u>Incorporated</u>'

Further amend the bill in Part A in section 16 in that part designated "<u>\$3881.</u>" in subsection 3 in the first line (page 6, line 46 in L.D.) by striking out the following: "<u>Fund</u>" and inserting in its place the following: '<u>Incorporated</u>'

Further amend the bill in Part A in section 16 in that part 28 designated "**§3881.**" in subsection 4 in the last 2 lines (page 6, lines 49 and 50 in L.D.) by striking out the following: "<u>, plus</u> 30 <u>interest earned by the fund</u>"

32 Further amend the bill in Part A in section 16 in that part designated "<u>\$3882.</u>" in the first paragraph in the first line 34 (page 7, line 13 in L.D.) by striking out the following: "<u>Fund</u>" and inserting in its place the following: '<u>Incorporated</u>'

Further amend the bill in Part A in section 16 in that part 38 designated "<u>\$3883.</u>" in subsection 1 in the last line (page 7, line 30 in L.D.) by striking out the following: "<u>Fund</u>" and 40 inserting in its place the following: '<u>Incorporated</u>'

42 Further amend the bill in Part A in section 16 in that part designated "<u>\$3884.</u>" in subsection 9 in the 2nd line (page 10, 1ine 34 in L.D.) by striking out the following: "<u>Title 13-A, section 202</u>" and inserting in its place the following: '<u>Title 13, chapter 81</u>'

48 Further amend the bill in Part A by inserting after section 16 the following:

50

36

2

4

б

8

10

12

14

16

Page 3-LR3130(2)

'Sec. A-17. 24 MRSA §2511, first ¶, as repealed and replaced by PL 1987, c. 646, §5, is amended to read:

Any person acting without malice, physician, <u>podiatrist</u>, health care provider, professional society or member of a professional competence committee, professional review committee or any board or appropriate authority is immune from civil liability:'

10

2

4

6

8

R. 6 5.

12

26

36

40

Further amend the bill in Part A by inserting after section 21 the following:

'Sec. A-22. Effective date; certification. That section of this Act that amends the Maine Revised Statutes, Title 30, section 6212, 14 is not effective unless, within 60 days of the adjournment of the Secretary receives 16 Legislature, the of State written certification by the governor and council of the Penobscot Nation and the Joint Tribal Council of the Passamaquoddy Tribe that the 18 nation and tribe have agreed to the provisions of that section of 20 this Act pursuant to 25 United States Code, Section 1725(e), copies of which must be submitted by the Secretary of State to the Secretary of the Senate and the Clerk of the House of 22 Representatives; except that in no event may that section of this 24 Act become effective until 90 days after the adjournment of the Legislature.'

Further amend the bill in Part A in section 22 in that part 28 designated "<u>\$59-A.</u>" in the 2nd paragraph in the last line (page 18, line 23 in L.D.) by striking out the following: "<u>by each</u> 30 regulated professional as well as by the board"

32 Further amend the bill in Part A in section 22 in that part designated "<u>\$60.</u>" in the last paragraph by striking out all of 34 the last sentence (page 18, line 50 and page 19, lines 1 and 2 in L.D.)

Further amend the bill in Part A in section 22 in that part 38 designated "<u>\$60-A.</u>" by striking out all of the first paragraph and inserting in its place the following:

 '<u>Complaints received by an occupational and professional</u>
 regulatory board regarding that board's administrative procedure must be filed by the board with the Department of the Attorney
 General.'

46 Further amend the bill in Part A by inserting after section 31 the following:

48

Page 4-LR3130(2)

2

4

б

8

10

12

22

26

40

44

46

'Sec. A-32. 32 MRSA §90-A, sub-§5, ¶B, as amended by PL 1991, c. 588, §19, is further amended to read:

B. Habitual intemperance-in-the-use-of-alcohol-or-narcetie, hypnotic--or--other--substances substance abuse that has impaired resulted or is foreseeably likely to impair--the licensee's-performance and endanger result in the licensee performing services in a manner that endangers the health or safety of the licensee's patients;'

Further amend the bill in Part A in section 51 in that part designated "**\$1071.**" in subsection 3 in the 4th line (page 36, line 2 in L.D.) by striking out the following: "3" and inserting in its place the following: '3 6' 14

Further amend the bill in Part A in section 123 in that part 16 designated "§2204." in the first paragraph by striking out all of 18 the last sentence and inserting in its place the following: 'Netice-thereof-shall-be-given-by-publication-at-least one-month previous-to-date-of-examination-in-such-newspapers-and-nursing 20 journals-as-the-board-may-determine+'

Further amend the bill in Part A in section 148 in that part designated "\$2422." in the first paragraph in the 6th line from 24 the end (page 92, line 9 in L.D.) by striking out the following: "may" and inserting in its place the following: 'must'

Further amend the bill in Part A in section 176 in that part 28 designated "§2591-A." in the first blocked paragraph in the 2nd line (page 108, line 37 in L.D.) by inserting after the 30 "in--ne--event" the following: ', absent unusual following: circumstances justifying delay, ' and in the 4th line by striking 32 out the following: "unless a criminal investigation is pending or in process" 34

Further amend the bill in Part A in section 223 in that part 36 designated "§3551." in subsection 4 in the 4th line from the end 38 (page 143, line 11 in L.D.) by inserting after the following: "administered" the following: 'or supervised'

Further amend the bill in Part A by inserting after section 243 the following: 42

'Sec. A-244. 32 MRSA §3837, sub-§4, as enacted by PL 1983, c. 413, \$157, is repealed and the following enacted in its place:

4. Substance abuse. Habitual substance abuse that has resulted or is forseeably likely to result in the licensee 48 performing services in a manner that endangers the health or 50 safety of patients;'

Page 5-LR3130(2)

Further amend the bill in Part A by inserting after section 254 the following:

'Sec. A-255. 32 MRSA §9860, sub-§2, as enacted by PL 1983, c. 524, is amended to read:

2. Substance abuse. Habitual intemperance-in-the-use-of alcohol-or-the-habitual-use-of-narcotic-or-hypnotic <u>substance</u> <u>abuse</u> or <u>abuse of</u> other drugs listed as controlled substances by the drug enforcement administration,-which-use <u>that</u> has resulted <u>or is forseeably likely to result</u> in the licensee being-unable-to perform-his-duties-or-perform-those-duties <u>performing services</u> in a manner which-would-endanger <u>that endangers</u> the health or safety of the patients to-be-served;'

Further amend the bill in Part A by inserting after section 18 263 the following:

20

22

24

26

28

32

2

4

6

8

10

12

14

16

'Sec. A-264. 32 MRSA §13742, sub-§2, ¶B, as enacted by PL 1987, c.710, §5, is amended to read:

B. Habitual intemperance--in--the--use-of--alcohol--or--the habitual-use-of--narcotic--hypnotic-or-other--substances--the use--of--which <u>substance</u> abuse that has resulted or may is forseeably likely to result in the licensee performing duties in a manner which <u>that</u> endangers the health or safety of the patients;'

30 Further amend the bill in Part A by inserting after section 264 the following:

'Sec. A-265. 32 MRSA §13861, sub-§1, ¶B, as enacted by PL 1989, c. 465, §3, is amended to read:

B. Habitual intemperance--in-the--use--of--alcohol--or--the habitual-use-of--narcotic,-hypnetic substance abuse or abuse of other drugs listed as controlled substances by the drug enforcement administration,-which-use that has resulted or
is forseeably likely to result in the licensee being-unable to--perform--duties--or-perform--those--duties performing
services in a manner which-would-endanger that endangers the health or safety of the patients to-be-served;'

44

Further amend the bill in Part A by inserting after section 46 267 the following:

'**Sec. A-268. 32 MRSA §14308, sub-§1, ¶B,** as enacted by PL 1991, c. 403, §1, is amended to read:

50

48

Page 6-LR3130(2)

2

4

б

12

22

24

26

28

.30

32

48

B. Habitual intemperance-in-the-use-of-alcohol-or-the habitual-use-of-narcotic-or-other-drugs substance abuse that has resulted or is forseeably likely to result in the regulated person being-unable-to-perform-necessary-duties-or performing-these-duties performing services in a manner that would-endanger endangers the health or safety of clients;'

8 Further amend the bill in Part A in section 269 in that part designated "§5285." in the first line (page 163, line 44 in L.D)
10 by striking out the following: "Fund" and inserting in its place the following: 'Incorporated'

Further amend the bill in Part A in section 269 in that part 14 designated "**§5285.**" in subsection 1 in the first line (page 163, line 46 in L.D.) by striking out the following: "Fund" and 16 inserting in its place the following: 'Incorporated'

18 Further amend the bill in Part A in section 269 in that part designated "§5285." in subsection 1 in the 4th line (page 163, 20 line 49 in L.D.) by striking out the following: "Fund" and inserting in its place the following: 'Fund Incorporated'

Further amend the bill in Part A in section 269 in that part designated "**§5285.**" in subsection 1 in the next to the last line (page 164, line 2 in L.D.) by striking out the following: "Fund" and inserting in its place the following: 'Fund <u>Incorporated</u>'

Further amend the bill in Part A in section 269 in that part designated "**§5285.**" in subsection 2 in the 2nd line (page 164, line 6 in L.D.) by striking out the following: "Fund" and inserting in its place the following: 'Incorporated'

Further amend the bill in Part A in section 269 in that part 34 designated "§5285." in subsection 2 in the 5th line (page 164, line 9 in L.D.) by striking out the following "Fund" and 36 inserting in its place the following: 'Fund <u>Incorporated</u>'

Further amend the bill in Part A in section 269 in that part 38 designated "§5285." in subsection 2 in the 4th line from the end (page 164, line 12 in L.D.) by striking out the following: 40 "Fund" and inserting in its place the following: "Fund Incorporated" and in the last 3 lines (page 164, lines 13 to 15 42 in L.D.) by striking out the following: "Interest earned by contributions in to the fund prior to transfer to the fund shall 44 must be credited to the fund." and inserting in its place the following: 'Interest-carned-by-contributions-in-the-fund-shall 46 be-eredited-to-the-fund-'

Further amend the bill in Part A by inserting at the end the following:

Page 7-LR3130(2)

y, &

'Sec. A-272. Allocation. 2 The following funds are allocated from Other Special Revenue to carry out the purposes of this Part. ·4 1994-95 6 **HUMAN SERVICES, DEPARTMENT OF** 8 Maine Children's Trust Fund -**Child and Family Services** 10 12 All Other (\$200,000)14 Provides for the transfer of funds due to the establishment of a separate program, Maine Children's Trust Incorporated. 16 18 **Maine Children's Trust Incorporated** 20 All Other \$200,000 22 Provides for the allocation of funds through a transfer from the Department of Human Services. 24 26 **SECTION A-272** TOTAL ALLOCATIONS \$-0-28 30 Further amend the bill in Part B by inserting after section 19 and before the emergency clause the following: 32 'Sec. B-20. Maine Revised Statutes amended; revision clause; Board 34 of Chiropractic Examination and Registration. Wherever in the Maine Revised Statutes the words Board of Chiropractic Examination and 36 Registration appear or reference is made to those words, they are amended to read and mean Board of Chiropractic Licensure, and the Revisor of Statutes shall implement this revision when updating, 38 publishing or republishing the statutes. 40 Sec. B-21. Maine Revised Statutes amended; revision clause; Board 42 of Registration in Medicine. Wherever in the Maine Revised Statutes the words Board of Registration in Medicine appear or reference 44 is made to those words, they are amended to read and mean Board of Licensure in Medicine, and the Revisor of Statutes shall implement this revision when updating, publishing or republishing 46 · the statutes. 48

Page 8-LR3130(2)

Sec. B-22. Maine Revised Statutes amended; revision clause; Board of Osteopathic Examination and Registration. Wherever in the Maine Revised Statutes the words Board of Osteopathic Examination and Registration appear or reference is made to those words, they are amended to read and mean Board of Osteopathic Licensure, and the Revisor of Statutes shall implement this revision when updating, publishing or republishing the statutes.

Sec. B-23. Maine Revised Statutes amended; revision clause; Board of Examiners of Podiatrists. Wherever in the Maine Revised Statutes the words Board of Examiners of Podiatrists appear or reference is made to those words, they are amended to read and mean Board of Licensure of Podiatric Medicine, and the Revisor of Statutes shall implement this revision when updating, publishing or republishing the statutes.

Sec. B-24. Transition provision.

The Board of Chiropractic Licensure, Board of Licensure 1. in Medicine, Board of Osteopathic Licensure, Board of Licensure 20 of Podiatric Medicine and the Maine Developmental Disabilities Council are the successors in every way to the powers, duties and 22 functions of the former Board of Chiropractic Examination and Registration, Board of Registration in Medicine, Board of 24 Osteopathic Examination and Registration, Board of Examiners of Podiatrists and the State Planning and Advisory Council 26 on Developmental Disabilities, respectively.

 All existing rules, regulations and procedures in
 effect, in operation or promulgated in or by the Board of Chiropractic Examination and Registration, Board of Registration
 in Medicine, Board of Osteopathic Examination and Registration, Board of Examiners of Podiatrists and the State Planning and Advisory Council on Developmental Disabilities or any of their administrative units or officers are hereby declared in effect
 and continue in effect until rescinded, revised or amended by the proper authority.

з. A11 existing contracts, agreements and compacts currently in effect in the Board of Chiropractic Examination and 40 Registration, Board of Registration in Medicine, Board of 42 Osteopathic Examination and Registration, Board of Examiners of Podiatrists and the State Planning and Advisory Council on 44 Developmental Disabilities continue in effect.

46 48

38

2

4

б

R

16

18

28

4. Any positions authorized and allocated subject to the personnel laws to the former Board of Chiropractic Examination and Registration, Board of Registration in Medicine, Board of Osteopathic Examination and Registration, Board of Examiners of

Page 9-LR3130(2)

Podiatrists and the State Planning and Advisory Council on Developmental Disabilities are transferred respectively to the Board of Chiropractic Licensure, Board of Licensure in Medicine, Board of Osteopathic Licensure, Board of Licensure of Podiatric Medicine and the Maine Developmental Disabilities Council and may continue to be authorized.

8 5. All records, property and equipment previously belonging to or allocated for the use of the former Board of Chiropractic 10 Examination and Registration, Board of Registration in Medicine, Board of Osteopathic Examination and Registration, Board of Examiners of Podiatrists and the State Planning and Advisory 12 Council on Developmental Disabilities must become, on the 14 effective date of this Act, part of the property, respectively, of the Board of Chiropractic Licensure, Board of Licensure in Medicine, Board of Osteopathic Licensure, Board of Licensure of 16 Podiatric Medicine and the Maine Developmental Disabilities 18 Council.

20 All existing forms, licenses, letterheads and similar 6. items bearing the name of or referring to the Board of Chiropractic Examination and Registration, Board of Registration 22 in Medicine, Board of Osteopathic Examination and Registration, Board of Examiners of Podiatrists and the State Planning and 24 Advisory Council on Developmental Disabilities may be used, 26 respectively, by the Board of Chiropractic Licensure, Board of Licensure in Medicine, Board of Osteopathic Licensure, Board of Licensure of Podiatric Medicine and the Maine Developmental 28 Disabilities Council until existing supplies of those items are 30 exhausted.'

32 Further amend the bill by renumbering the sections to read consecutively.

Further amend the bill by inserting at the end before the 36 statement of fact the following:

'FISCAL NOTE

This bill establishes new Class E crimes. Sentences imposed 42 for Class E offenses must be served in a county jail. The average cost per sentence for a Class E crime is \$4,685 based 44 upon an average length of stay of 67 days. The additional costs to the counties for the housing of each offender sentenced under 46 this new crime are not reimbursed by the State.

48

34

38

40

₽¢3

2

4

6

The additional workload and administrative costs associated with the minimal number of new cases filed in the court system

Page 10-LR3130(2)

can be absorbed within the budgeted resources of the Judicial Department. The collection of additional fines may increase General Fund revenue by a minor amount.

The establishment of the Maine Children's Trust Fund as an independent entity will require that the current allocation of \$200,000 to the Department of Human Services be deallocated and reallocated to authorize the payment to the Maine Children's Trust Incorporated.

The establishment of new ceilings for the various fees charged by several boards will allow these boards to receive more revenues. Since the actual increase of these fees is subject to the particular board's discretion, the amounts of any revenue increase can not be determined at this time. Any significant increase of revenues accompanied by an increase in expenditures will require an increase in the board's allocation.

The Bureau of Health will realize some minor savings from the repeal of the Maine Medical Laboratory Commission.

Authorizing the Governor's Committee on Employment of People with Disabilities to accept contributions from any source may
 result in insignificant increases of dedicated revenue to the Department of Human Services.

Appropriating all funds in a lump sum to the Maine Indian 28 Tribal-State Commission may result in insignificant reductions of General Fund revenue from the loss of accrued interest. 30

The requirement that all professional licensing boards must 32 join or subscribe to a national disciplinary record system, subject to available revenues, may increase the expenditures of a 34 number of boards. The amounts can not be determined at this time.

36 The requirement that boards develop and distribute a consumer rights brochure will result in increased costs to each 38 professional regulatory board. The amounts can not be determined at this time.

In addition to the effects mentioned above, this bill 42 includes several provisions that have minor fiscal impacts. Those provisions and their effects are described below.

44

40[°]

2

4

6

8

10

18

20

26

The Department of Professional and Financial Regulation will incur some minor additional costs for the preparation of certain information for prospective board members. These costs can be absorbed within the department's existing budgeted resources.

Page 11-LR3130(2)

COMMITTEE AMENDMENT "⁽⁾" to H.P. 1368, L.D. 1851

The Nursing Home Administrators Licensing Board will realize some minor savings from the elimination of one board member.

Four professional regulatory boards will incur some minor additional costs to effect the name changes of the various
boards. These costs can be absorbed within the boards' existing budgeted resources.

The Board of Dental Examiners may realize some minor savings 10 from eliminating the requirement that a list of licensees must be submitted to the office of the Secretary of State and from no 12 longer being required to prescribe certain forms.

14 The Commissioner of Professional and Financial Regulation may realize some minor savings from no longer being required to 16 provide certain technical assistance to the Board of Dental Examiners.

18

2

8

Several professional regulatory boards will incur some minor 20 additional costs to amend certain rules. These costs can be absorbed within the boards' existing budgeted resources.

22

28

The State Board of Optometry will realize some minor savings from not being required to pay a certain stipend and from the repeal of the authority to expend renewal fees to contract with institutions of higher learning to provide optometric educational programs.

The Board of Osteopathic Licensure will realize some minor 30 savings from various statutory changes.

32 Internalizing the podiatrist board within the Department of Professional and Financial Regulation may result in a slight 34 increase in expenditures made by the board.

36 The State Board of Nursing will realize some minor savings from the removal of certain advertising requirements.'

STATEMENT OF FACT

40

38

42 This amendment retains the affiliated status of the State Board of Optometry; updates the name of the reorganized Maine 44 Children's Trust Fund; removes а provision dealing with of members appointment of professional and occupational regulatory boards; clarifies language and intent regarding the 46 governing laws for podiatrists and osteopaths; recognizes federal 48 law regarding amendments to state law governing the Maine Indian Tribal-State Commission; clarifies legislative intent regarding 50 consumer information, standardized terms and consumer complaints

2

4

6

8

10

of board procedure; standardizes language in accordance with legislative intent; increases the number of years of practice by a dental hygienist prior to eligibility for appointment on the dental board from 3 years to 6 years; updates the nursing board laws; no longer requires the State Tax Assessor to compute interest for the Maine Children's Trust Fund with the intent that the Bureau of Taxation will administratively transfer the principal to the Maine Children's Trust Incorporated on at least a quarterly basis; adds a transition provision; and adds a fiscal note to the bill.

Page 13-LR3130(2)