



116th MAINE LEGISLATURE

SECOND REGULAR SESSION-1994

Legislative Document

No. 1841

H.P. 1362

House of Representatives, February 7, 1994

An Act to Create Retirement Alternatives.

(EMERGENCY)

Reported by Representative JALBERT for the Committee to Study the Retirement System pursuant to Public Law 1993, chapter 410, Part SSS, section 1.

Reference to the Joint Standing Committee on Aging, Retirement and Veterans suggested and printing ordered under Joint Rule 20.

OSEPH W. MAYO, Clerk

Emergency preamble. Whereas, Acts of the Legislature do not become effective until 90 days after adjournment unless enacted as emergencies; and

Whereas, the Legislature finds that improvements in the retirement benefits offered to state employees must be made in order to attract and retain qualified employees and address specific inequities in the current plan; and

10 Whereas, the details of the improvements to be made must be considered thoroughly and a comprehensive education and
 12 implementation plan must be developed; and

Whereas, a group made of representatives of employees,
 employers and the general public is best suited to manage this
 transition process; and

18 Whereas, in the judgment of the Legislature, these facts create an emergency within the meaning of the Constitution of 20 Maine and require the following legislation as immediately necessary for the preservation of the public peace, health and 22 safety; now, therefore,

24 Be it enacted by the People of the State of Maine as follows:

Sec. 1. Committee to Create Retirement Alternatives; creation. 26 The Committee to Create Retirement Alternatives, referred to in this Act as the "committee," is established. The committee consists 28 of 7 members appointed by the Governor subject to review by the Joint Standing Committing on Aging, Retirement and Veterans and 30 confirmation by the Legislature. Three of the 7 members must be appointed from one list provided to the Governor by the unions 32 participating representing employees in the Maine State Retirement System. Three of the members must be appointed to 34 represent the perspective of the employer. The final member must be appointed to represent the perspective of the public and 36 serves as chair. The member representing the public must have previous experience with a public or private pension system or 38 have current working knowledge of standard pension administration 40 and management practices.

42 All appointments must be made no later than 30 days following the effective date of this Act.

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The first meeting of the committee must be convened by the Executive Director of the Legislative Council within 14 days after the confirmation of the committee members. Only the member of the committee appointed to represent the perspective of the public is entitled to receive per diem reimbursement in the amount of the legislative per diem and must be reimbursed for

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expenses upon application to the Department of Administrative and Financial Services, Bureau of Human Resources.

Sec. 2. Duties and responsibilities. The committee shall develop a comprehensive plan for changing the retirement benefits provided to certain state employees and teachers in accordance with the recommendations of the Committee to Study the Retirement System as specified in this Act. This recommended plan must be 8.7 presented to the Governor and the Legislature by January 1, 1996 for consideration during the Second Regular Session of the 117th Legislature.

Sec. 3. Required content of legislation. The legislation prepared. by the committee must provide for at least the following.

16 Membership in the Maine State Retirement System must be 1. optional for all new employees, all part-time, seasonal and temporary employees and all employees who had less than 10 years 18 of creditable service on July 1, 1993. Any employee electing not 20 to become or remain a member of the Maine State Retirement System is required to participate in social security. The existing plan must be modified for new hires so that regardless of a new 22 employee's age at hire, the value of the benefits earned under either choice would be equivalent. The legislation must specify 24 the process by which an employee selects coverage, the time frame 26 in which that choice must be made, the consequences of the individual's election and the responsibility of both the employer and the Maine State Retirement System in informing the employee 28 of the options.

A defined contribution retirement plan to supplement 2. social security coverage must be offered for those eligible 32 employees who opt out of the Maine State Retirement System's defined benefit plan. At a minimum the defined contribution plan 34 must provide for the employer matching of employee contributions up to 3% of the employee's pay. The legislation must also 36 specify who is responsible for administering the plan, what range of investment choices should be provided to the employee, what 38 options employees have for enrolling or changing contribution rates, when the employer contribution vests and any limitations 40 on in-service withdrawals or lump-sum distributions.

proposed з. The recommended effective date of the legislation must provide eligible employees a sufficient amount of time to be fully educated on their options and able to make informed choices based on their own particular circumstances.

Sec. 4. Required content of plan. The plan to be presented to the Legislature must include the following:

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1. All of the legislation necessary to implement the changes required by section 3 of this Act;

An assessment of the extent to which the recommended changes will reduce the inequities present in the current benefit
structure and increase the attractiveness of available retirement options for all employees;

3. A detailed actuarial analysis on the projected costs of 10 the changes as presented in the proposed legislation; and

 4. A detailed plan and timetable for educating affected employees and new employees on the retirement benefit options
 presented to them.

16 Sec. 5. Additional legislation. The committee may also recommend legislation as permitted by this section.

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 The committee may propose making a permanent benefit design commission to provide input and advice to the Legislature on legislation affecting retirement benefits.

The committee may propose legislation eliminating the
 difference in retirement benefits depending upon years of service
 on July 1, 1993 as long as it is implemented in conjunction with
 providing employees with the alternative benefit option required
 by section 3 of this Act.

Sec. 6. Staff and assistance. The committee may contract for 30 those professional services it requires to assist it, including On the request of the committee, an independent actuary. 32 assistance must be provided by the Maine State Retirement System; the Department of Administrative and Financial Services, Bureau 34 of Human Resources; the Department of the Attorney General; the State Planning Office; and any other agency of the Executive 36 Department. The committee may request assistance from the Legislative Council to prepare the legislation required by this 38 Act.

40 **Emergency clause.** In view of the emergency cited in the preamble, this Act takes effect when approved.

STATEMENT OF FACT

This bill establishes the Committee to Create Retirement 48 Alternatives, composed of 7 members representing employers, employees and the public. The bill directs this committee to 50 develop a comprehensive plan for changing the retirement benefits

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provided to certain state employees and teachers in accordance with the recommendations of the Committee to Study the Retirement System. The plan must include all necessary legislation, an actuarial analysis on the projected costs of the changes and a detailed proposal and timetable for educating employees on their options. The plan must be submitted to the Legislature by January 1, 1996.

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This document has not yet been reviewed to determine the need for cross-reference, stylistic and other technical amendments to conform existing law to current drafting standards.

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