## MAINE STATE LEGISLATURE

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# 116th MAINE LEGISLATURE

## FIRST REGULAR SESSION-1993

Legislative Document

No. 1488

H.P. 1101

House of Representatives, May 11, 1993

An Act to Clarify the Process for a Direct Initiative of Legislation and to Simplify Questions Presented to the Voters at a Referendum.

Submitted by the Department of the Secretary of State pursuant to Joint Rule 24. Reference to the Committee on State and Local Government suggested and ordered printed.

JOSEPH W. MAYO, Clerk

Presented by Representative GEAN of Alfred. Cosponsored by Senator CAHILL of Sagadahoc and

Representatives: DAGGETT of Augusta, PARADIS of Augusta, YOUNG of Limestone, ZIRNKILTON of Mount Desert, Senators: CONLEY of Cumberland, DUTREMBLE of York.

### Be it enacted by the People of the State of Maine as follows:

Sec. 1. 21-A MRSA §901, as amended by PL 1991, c. 862, §8, is further amended to read:

#### \$901. Petitions

On-a-voter's-written application,-signed-in-the-office-of the - Secretary -of - State -on - a -form - designed -by -the - Secretary -of State, - the - Secretary - of - State - shall - furnish - enough - petition - forms to-enable-the-voter-to-invoke-the-initiative-procedure-or-the referendum--procedure--provided--in--the--Constitution--of--Maine, Article-IV,-Part-Third,--This-application-must-contain-the-names and--addresses--of--5--veters--who--shall--receive--any--netices--in proceedings-under-this-chapter-

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To initiate proceedings for a people's veto referendum or direct initiative of legislation, provided in the Constitution of Maine, Article IV, Part Third, Sections 17 and 18, a voter shall submit a written application to the Department of the Secretary of State on a form designed by the Secretary of State. The application must contain the names and addresses of 5 voters who are designated to receive any notices in proceedings under this chapter. For a direct initiative, the application must contain the full text of the proposed law. The voter submitting the application shall sign the application in the presence of the Secretary of State or the Secretary of State's designee.

On receipt, the Secretary of State, or the Secretary of State's designee shall review the application and determine the form of the petition to be submitted to the voters.

- 1. Limitation on petitions. An application for a people's 34 veto referendum petition must be filed in the effiee Department Secretary of State within 10 <u>working</u> days 36 adjournment of the legislative session at which the Act in 38 question was passed. A direct initiative of legislation must meet the filing deadlines specified in the Constitution of Maine, Article IV, Part Third, Section 18. 40
  - 2. -- Furnished within -10 -days. -- The Secretary of State shall furnish-the-forms-within-10-days-after-request-and-after-payment-
    - 3.-- Forms-printed-by-voters.-- If-a-voter-wishes-to-furnish the-forms-by-himself-at-his-own-expense,-he-may-do-so,-but-these forms-must-first-be-approved-by-the-Secretary-of-State-

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	3-A. Review for proper form. The Secretary of State shall
2	review the proposed law for a direct initiative of legislation
	within 15 working days after receipt of the application and after
4	payment. The Secretary of State may reject the application if
	the Secretary of State determines that the proposed law:
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	A. Does not conform to the form prescribed by the Secretary
8	of State; or
10	B. Does not conform to the essential aspects of the
	drafting conventions established for the Maine Revised
12	Statutes. The drafting conventions include but are not
	<u>limited to:</u>
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	(1) Correct allocation to the statutes and correct
16	integration with existing statutes;
18	(2) Bill titles and statute section headnotes that
	objectively reflect the content of the bill, section or
20	sections to which they apply;
2.2	(2) Conformity to the statutous numbering systems and
22	(3) Conformity to the statutory numbering system; and
24	(4) Ensuring that bills enacting statutes do not
44	contain provisions that describe intent or make
26	testimonial statements without creating a legal
20	requirement or duty.
28	regarrement or daty.
	By consent of the applicant the proposed law may be modified to
30	conform with the requirements of this section. The Secretary of
	State may request assistance from the Revisor of Statutes in
32	reviewing the proposed law.
34	3-B. Approved petitions printed by voters. A voter must
	print the petitions in the form approved by the Secretary of
36	State.
38	4. Ballot question. The ballot question for an initiative
	and <u>or a</u> people's veto referenda <u>referendum</u> must be drafted by
40	the Secretary of State in accordance with section 906 and rules
	adopted in accordance with the Maine Administrative Procedure
42	Act. The question must be conspicuously displayed on the face of
	the petition.
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	5. Summary of proposal. For a direct initiative, the
46	Secretary of State shall request the Revisor of Statutes to
4.0	recommend a concise summary that objectively describes the
48	content of the proposed law. The Secretary of State shall
50	approve or amend the summary and the summary must be attached to the end of the proposed law.
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2	6. Rejection. If the Secretary of State rejects an
	application under this section, the Secretary of State shall
4	provide a written statement of the reasons for the decision not
	later than 35 days from receipt of the application.
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	7. Court review. A voter named in the application under
8 .	this section may appeal any decision made by the Secretary of
	State under this section using the procedures for court review
10	provided for in section 905, subsections 2 and 3.
10	provided for in section 903, subsections 2 and 3.
12	Sec. 2. 21-A MRSA §905, sub-§1, as enacted by PL 1985, c. 161,
14	§6, is repealed and the following enacted in its place:
1.4	30, is repeated and the following enacted in its place:
14	1 Company of Chate Mrs Company of Chate shall were
1.0	1. Secretary of State. The Secretary of State shall review
16	all petitions filed in the Department of the Secretary of State
1.0	for a people's veto referendum under the Constitution of Maine,
18	Article IV, Part Third, Section 17, or for a direct initiative
	under the Constitution of Maine, Article IV, Part Third, Section
20	<u>18.</u>
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22	The Secretary of State shall determine the validity of the
	petition and issue a written decision stating the reasons for the
24	decision within 30 days after the final date for filing the
	petitions in the Department of the Secretary of State under the
26	Constitution of Maine, Article IV, Part Third, Section 17 or 18.
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28	Sec. 3. 21-A MRSA §906, sub-§6, as repealed and replaced by PL
	1987, c. 119, §2, is repealed and the following enacted in its
30	place:
32	6. Wording of ballots for people's veto and direct
	initiative referenda. Ballots for a statewide vote on a people's
34	veto referendum or a direct initiative must set out the question
	or questions to be voted on as set forth in this subsection.
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	A. The Secretary of State shall write the question in a
38	simple, clear, concise and direct manner that describes the
	subject matter of the people's veto or direct initiative.
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	B. The question must be phrased so that an affirmative vote
42	is in favor of the people's veto or direct initiative.
44	C. If the Legislature adopts a competing measure, the
	ballot must clearly designate the competing question and
46	legislation as a competing measure and allow voters to
	indicate whether they support the direct initiative, support
48	the competing measure or reject both.

	D. If there is more than one direct initiative referendum
2	on the same general subject, the Secretary of State shall
	write the questions in a manner that describes the
4	differences between the initiatives.
6	Sec. 4. 21-A MRSA §906, sub-§6-A is enacted to read:
8	6-A. Wording of referendum questions enacted by the
	Legislature. The proper format for a statutory referendum
10	enacted by the Legislature is a separate question for each
	issue. In determining whether there is more than one issue, each
12	requiring a separate question, considerations include whether:
14	A. A voter would reasonably have different opinions on the
	different issues:
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1.0	B. Having more than one question would help voters to
18	better understand the subject matter; and
20	C. The Legislature determines the questions are severable
20	and can be enacted or rejected separately without negating
22	the intent of the Legislature.
2.2	and income of the beginning.
24	Sec. 5. Application. This Act applies to all direct
	initiatives for legislation and referenda for which an
26	application is submitted after the effective date of this Act.
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30	STATEMENT OF FACT
32	This bill makes a number of changes to streamline and
	clarify the procedures to be used by the Department of the
34	Secretary of State in processing and reviewing applications and
	petitions for direct initiatives of legislation and referenda and
36	sets standards for the wording of referendum questions adopted by
	the Legislature.

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