MAINE STATE LEGISLATURE

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116th MAINE LEGISLATURE

FIRST REGULAR SESSION-1993

Legislative Document

No. 1154

H.P. 849

House of Representatives, April 1, 1993

An Act to Reform the Audit and Program Review Process.

Reference to the Committee on Audit and Program Review suggested and ordered printed.

JOSEPH W. MAYO, Clerk

Presented by Representative JOSEPH of Waterville. Cosponsored by Senator: BERUBE of Androscoggin.

	Be it enacted by the People of the State of Maine as follows:
2	Sec. 1. 3 MRSA §151-A, sub-§3, as enacted by PL 1979, c. 1, is
4	amended to read:
6	3. Performance audit. All nominations subject to review by the Joint Standing Committee on Performance Audit shall-be are
8	subject to review by the Joint Standing Committee on Audit and Pregram Management Review.
10	Sec. 2. 3 MRSA §163-A, sub-§7, as enacted by PL 1985, c. 501, Pt. B, §5, is amended to read:
14 16 18 20	7. Committee assistance. To provide research, analysis and bill drafting assistance for joint standing or select committees, including, but not limited to, the Joint Standing Committee on Appropriations and Financial Affairs, the Joint Standing Committee on Audit and Pregram Management Review and other legislative agencies;
22	Sec. 3. 3 MRSA c. 33, first 2 lines are repealed and the following enacted in their place:
24	CHAPTER 33
26	AUDITO AND WANTAGENER DESCRIPTION
20	AUDIT AND MANAGEMENT REVIEW OF
٠.	STATE GOVERNMENT PROGRAMS
28 30	v
28	Sec. 4. 3 MRSA §§921 and 922, as enacted by PL 1989, c. 483,
28 30	Sec. 4. 3 MRSA §§921 and 922, as enacted by PL 1989, c. 483, Pt. A, §4, are amended to read:
28 30 32	Sec. 4. 3 MRSA §§921 and 922, as enacted by PL 1989, c. 483, Pt. A, §4, are amended to read: §921. Short title This chapter shall—be is known and may be cited as the "Maine-Sunset Audit and Management Review Act."
28 30 32 34	Sec. 4. 3 MRSA §§921 and 922, as enacted by PL 1989, c. 483, Pt. A, §4, are amended to read: §921. Short title This chapter shall—be is known and may be cited as the "Maine-Sunset Audit and Management Review Act." §922. Scope
28 30 32 34 36	Sec. 4. 3 MRSA §§921 and 922, as enacted by PL 1989, c. 483, Pt. A, §4, are amended to read: §921. Short title This chapter shall—be is known and may be cited as the "Maine-Sunset Audit and Management Review Act." §922. Scope This Act provides for a system of periodic justification management and program reviews of agencies and independent
28 30 32 34 36 38	Sec. 4. 3 MRSA §§921 and 922, as enacted by PL 1989, c. 483, Pt. A, §4, are amended to read: §921. Short title This chapter shall—be is known and may be cited as the "Maine-Sunset Audit and Management Review Act." §922. Scope This Act provides for a system of periodic justification management and program reviews of agencies and independent agencies of State Government in order to evaluate their efficaey impact and performance. Only those agencies, independent
28 30 32 34 36 38	Sec. 4. 3 MRSA §§921 and 922, as enacted by PL 1989, c. 483, Pt. A, §4, are amended to read: §921. Short title This chapter shall—be is known and may be cited as the "Maine-Sunset Audit and Management Review Act." §922. Scope This Act provides for a system of periodic justification management and program reviews of agencies and independent agencies of State Government in order to evaluate their efficacy impact and performance. Only those agencies, independent agencies or parts thereof—which of agencies that receive support from the General Fund or that are established, created or
28 30 32 34 36 38 40	Sec. 4. 3 MRSA §§921 and 922, as enacted by PL 1989, c. 483, Pt. A, §4, are amended to read: §921. Short title This chapter shall—be is known and may be cited as the "Maine-Sunset Audit and Management Review Act." §922. Scope This Act provides for a system of periodic justification management and program reviews of agencies and independent agencies of State Government in order to evaluate their efficacy impact and performance. Only those agencies, independent agencies or parts thereof-which of agencies that receive support from the General Fund or that are established, created or incorporated by reference in the Maine Revised Statutes are
28 30 32 34 36 38 40 42	Sec. 4. 3 MRSA §§921 and 922, as enacted by PL 1989, c. 483, Pt. A, §4, are amended to read: §921. Short title This chapter shall—be is known and may be cited as the "Maine-Sunset Audit and Management Review Act." §922. Scope This Act provides for a system of periodic justification management and program reviews of agencies and independent agencies of State Government in order to evaluate their efficacy impact and performance. Only those agencies, independent agencies or parts thereof—which of agencies that receive support from the General Fund or that are established, created or

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2	Sec. 5. 3 MRSA §923, as enacted by PL 1989, c. 483, Pt. A,
	§4, is amended by adding a new first paragraph to read:
4	As used in this chapter, unless the context otherwise
б	indicates, the following terms have the following meanings.
8	Sec. 6. 3 MRSA §923, sub-§2, as enacted by PL 1989, c. 483, Pt. A, §4, is amended to read:
10	 Committee. "Committee" means the joint standing
12	committee of the Legislature having jurisdiction over audit and pregram management review matters.
14	Sec. 7. 3 MRSA §923, sub-§4 is enacted to read:
16	4. Impact. "Impact" means the extent to which the agency
18	or independent agency has achieved its goals compared with the resources expended in the effort.
20	Sec. 8. 3 MRSA §924, sub-§2, ¶¶B-1 and B-2 are enacted to read:
22	B-1. A description of the public benefit of the agency and
24	whether the agency serves a broad-based or limited interest and, to the extent possible, a comparison of the public
26	benefit of the program with the agency's mandate and priorities;
28	B-2. A description of the needs, problems and opportunities
30	that fall within the agency's or independent agency's jurisdiction but are not addressed by the agency or
32	independent agency and a description of any new programs or services proposed to address these unmet needs, problems or
34	opportunities;
36	Sec. 9. 3 MRSA §925, sub-§1-A is enacted to read:
38	1-A. Management review. The State Auditor shall provide the committee with management letters and all audit reports of
40	state departments and agencies, as well as of State Government as
	a whole, for the committee's review and further inquiry into
42	management concerns identified in the audit reports. The State
44	Auditor shall assist the committee in its deliberations as
44	<u>requested.</u>
46	Sec. 10. 3 MRSA §925, sub-§2, as enacted by PL 1989, c. 483, Pt. A, §4, is amended to read:
48	Te. W. At. Is miletified to read.

- 2. Findings and recommendations. The committee shall submit to the Legislature the findings, recommendations and legislation required-to-implement resulting from its study of the agencies and independent agencies scheduled in section 927, as well as management reviews undertaken in that same review cycle, by the dates listed in section 927.
- 8 The committee shall submit to the Legislature its evaluations and analyses of justification reports of unscheduled agencies submitted pursuant to section 928 no later than 14 months after those reports are submitted to the Legislature.

Sec. 11. 5 MRSA §203, sub-§3, as enacted by PL 1991, c. 9, Pt. 14 G, §1, is amended to read:

- 16 3. Allocation of work. Notwithstanding any other provision of law, the Attorney General has discretion to allocate legal 18 work among the attorneys in the Department of the Attorney General without reference to position counts contained in any If the provisions of this section are used to 20 appropriation. seek reimbursement for legal services for which there is specific 22 appropriation, the Attorney General shall keep time records demonstrating the amount of legal services performed for which reimbursement is sought. The Attorney General shall submit a 24 quarterly report detailing the manner in which legal work has 26 been allocated among attorneys in that office pursuant to this subsection to the joint standing committee of the Legislature having jurisdiction over appropriations and financial affairs and 28 joint standing committee of the Legislature jurisdiction over audit and program management review. 30
 - Sec. 12. 12 MRSA §206, as amended by PL 1985, c. 481, Pt. A, §20, is further amended to read:

§206. Establishment of fund

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36 There is established a fund to encourage local soil and 38 water conservation projects. The fund shall-consist consists of all meneys money appropriated to it and any meneys money received 40 as donations or from other sources. Meneys Money in this fund shall must be disbursed periodically by the State Soil and Water 42 Conservation Commission on a competitive basis to one or more of the soil and water conservation districts for the funding of 44 innovative soil and water conservation projects. Any balance in this fund, except meneys money appropriated by the State, shall does not lapse, but shall-be is carried forward from year to year 46 to be expended for the purposes set forth in this subchapter. The commission shall establish by rule criteria for project 48 submission, evaluation and selection. These criteria shall must, 50 among other factors, address priority of need, boldness of

- approach, program feasibility and reproducibility and 2 verification of results. The commission may conditions on the use of funds awarded as in its judgment are best suited to accomplish the purposes of this subchapter and insure ensure that meneys money awarded by the commission are is properly spent by the districts. Any final decision of the 6 commission to fund a project or to not fund a project shall 8 eenstitute constitutes "final agency action" for purposes of Title 5, chapter 375, subchapter IV. The commission shall submit 10 an annual report on the status of the Challenge Grant Program to the joint standing eemmittees committee of the Legislature having jurisdiction over agriculture and-audit-and-program-review , food 12 and rural resources matters, as well as the Finance Authority of 14 Maine for public hearing and critique.
- Sec. 13. 32 MRSA §3840, sub-§11, ¶D, as repealed and replaced 16 by PL 1985, c. 763, Pt. A, §84, is amended to read:
- The joint committee shall report to the joint standing 20 committees of the Legislature having jurisdiction over audit and pregram management review and business and commerce and 22 education by--the--First--Regular--Session--of---the--113th Legislature.
- Sec. 14. 38 MRSA §570-E, as enacted by PL 1985, c. 496, Pt. 26 A, §14, is amended to read:

\$570-E. Legislative review

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- Rules adopted by the board under this subchapter shall must be submitted for review by the joint standing committee of the 32 Legislature having jurisdiction over energy and natural resources and, -until-December -1, -1987, -to-the-joint-standing-committee-of the-Legislature-having-jurisdiction-over-audit-and-program-review matters. In reviewing the rules promulgated adopted by the board under this subchapter, these this legislative committees -- shall committee must be guided by the provisions of Title 5, chapter 377-A.
 - Maine Revised Statutes amended; revision clause. Wherever in the Maine Revised Statutes the words "Audit and Program Review" appear or reference is made to those words, they are amended to read and mean "Audit and Management Review," and the Revisor of Statutes shall implement this revision when updating, publishing and republishing the statutes.

STATEMENT OF FACT

4	This bill repeals the provisions creating the Joint Standing
	Committee on Audit and Program Review and establishes a Joint
6	Standing Committee on Audit and Management Review. The committee
	is charged with conducting management reviews based on
8	information supplied by the State Auditor.