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No. 1117

H.P. 831

House of Representatives, April 1, 1993

An Act to Improve the Functions and Operations of the Maine State Retirement System.

Submitted by the Maine State Retirement System pursuant to Joint Rule 24. Reference to the Committee on Aging, Retirement and Veterans suggested and ordered printed.

∕JOSEPH W. MAYO, Clerk

Presented by Representative WENTWORTH of Arundel. Cosponsored by Representatives: JALBERT of Lisbon, QUINT of Paris, Senators: McCORMICK of Kennebec, TITCOMB of Cumberland.

Be it enacted by the People of the State of Maine as follows: 2 Sec. 1. 2 MRSA §6, sub-§5, as amended by PL 1991, c. 837, Pt. B, 1 and c. 841, 1, is repealed and the following enacted in 4 its place: 6 5. Range 86. The salaries of the following state officials and employees are within salary range 86: 8 10 Director of Labor Standards; 12 Deputy Chief of the State Police; State Archivist; 14 16 Director of Maine Geological Survey; Executive Director, Maine Land Use Regulation Commission; 18 20 Chair, Maine Unemployment Insurance Commission; 22 Child Welfare Services Ombudsman; 24 Director of the Maine Drug Enforcement Agency; and Executive Director, Maine Science and Technology Commission. 26 Sec. 2. 2 MRSA §6-D, as enacted by PL 1989, c. 483, Pt. A, 28 §2, is amended to read: 30 Salary of the Executive Director and Deputy Directors of §6-D. the Maine State Retirement System 32 34 Notwithstanding Title 5, section 17105, subsection 3, paragraph--C, the salary of the Executive Director and deputy directors appointed by the Executive Director of the Maine State 36 Retirement System shall--be are established by the Board of Trustees of the Maine State Retirement System and may not exceed 38 the maximum rate of salary which that may be received by a state 40 employee. Sec. 3. 5 MRSA §17101, sub-§1, as enacted by PL 1985, c. 801, 42 \$\$5 and 7, is amended to read: 44 1. Purpose. There is established a retirement system, the functions and operations of which are under the supervision of 46 the board, for the purpose of providing retirement allowances and

Sec. 4. 5 MRSA §17101, sub-§4, as enacted by PL 1985, c. 801, §§5 and 7, is repealed.

other benefits under this Part for employees.

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Sec. 5. 5 MRSA §17101, sub-§5 is enacted to read:

5. Body corporate and politic. The retirement system is a body corporate and politic and an incorporated public instrumentality of the State and the exercise of powers conferred by this Part are held to be the performance of essential government functions.

Sec. 6. 5 MRSA §17103, sub-§7, as amended by PL 1989, c. 483, Pt. A, §§27 and 63, is further amended to read:

7. Administrative and financial decisions. The board shall 14 make the final decision on all matters pertaining to administration, actuarial assumptions, actuarial recommendations 16 and the reserves and the investments of the retirement system and direct cash receipts as it considers appropriate, notwithstanding 18 The--board--is--cxempt--from--the--requirements--of <u>section 131</u>. ehapters-143,--153-and-155,-except--that-the-beard-shall-comply with-all-payroll-and-personnel-processing-requirements-in-chapter 20 1437-with-health-and-safety-requirements--and-programs-of--the Bureau-of-Public-Improvements -and-is-subject-to-the-requirements 22 of--section--1742,---subsection--19. Notwithstanding any other provision of law, the board, as the employer of the staff of the 24 retirement system and as the executive body, shall establish policies and make decisions on matters pertaining to the 26 administration and operations of the Maine State Retirement 28 System as an independent agency, including, but not limited to, personnel and payroll, accounting and financial matters, 30 acquisition and disposition of capital assets and data processing. The board may delegate these duties and responsibilities as it considers appropriate. Board policies 32 regarding the operation of its administrative offices must be 34 consistent with the health and safety requirements and programs of the Bureau of General Services. The Department of Finance Administrative and the -- Department -- of -- Administration Financial 36 Services shall provide survivor benefit payroll, retirement payroll and contribution refund services and, at their option, 38 may provide other services under these chapters to the Maine 40 State Retirement System at the request of the board. When the board utilizes the services under these chapters, it shall comply with the requirements and procedures of those services. 42

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A. If the decision is related to or results in rules, rules shall <u>must</u> be adopted as provided in subsection 4.

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B. If the decision determines the rights, credits or privileges of an individual member or group of members, the determination shall---be <u>is</u> considered an adjudicatory proceeding under chapter 375, subchapter IV and shall <u>may</u> be

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made only after the giving of notice as required in that subchapter and after hearing if a hearing is requested by a person whose rights, credits or privileges are to be determined. Any <u>A</u> hearing shall must be conducted in accordance with chapter 375.

Sec. 7. 5 MRSA 17103, sub-11, \mathbb{C} , as amended by PL 1989, c. 483, Pt. A, 29, is further amended to read:

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C. A discussion of the progress toward meeting the goals of chapter 161; and

Sec. 8. 5 MRSA §17103, sub-§11, ¶D, as enacted by PL 1989, c. 483, Pt. A, §30, is amended to read:

D. A review of the operations of the retirement system, including a summary of administrative expenses and improvements in the delivery of services to members of the retirement system.; and

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Sec. 9. 5 MRSA §17103, sub-§11, ¶E is enacted to read:

E. A budget report showing the budget status of the administrative operations and functions of the system for the current fiscal year relative to the budget for the current fiscal year and, for the committee's review, the proposed budget for the upcoming fiscal year.

Sec. 10. 5 MRSA §17105, sub-§3, as amended by PL 1987, c. 402, 30 Pt. A, §§66 and 67, is repealed and the following enacted in its place: 32

3. Staff. The executive director shall employ personnel as 34 <u>considered necessary and in accordance with board policy to</u> <u>transact the business of the system.</u>

Sec. 11. 5 MRSA §17108, sub-§1, as enacted by PL 1985, c. 801, 38 §§5 and 7, is amended to read:

Contract. The board may contract with one or more fiduciaries or registered investment advisors. All contracts with
 fiduciaries or registered investment advisors must have the approval of <u>a majority of</u> the Geverner <u>board</u>.

Sec. 12. 5 MRSA §17110, sub-§1, ¶D, as enacted by PL 1985, c. 801, §§5 and 7, is amended to read:

D. All contracts or agreements entered into between the board and the custodian bank, trust company or safe deposit
 company selected by the board must have the approval of <u>a</u> majority of the Gewerner board.

Page 3-LR0622(1) L.D.1117 Sec. 13. 5 MRSA §17154, sub-§2, as enacted by PL 1985, c. 801, §§5 and 7, is amended to read:

Budget estimates. The board shall submit budget
 estimates of contributions required to fund benefits for state
 employees and teachers to the State Budget Officer in accordance
 with section 1665.

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Sec. 14. 5 MRSA §18253, sub-§1, ¶D is enacted to read:

12D. For the purposes of this section, an employee of the
Maine State Retirement System who is a member on January 1,
1994 is considered to be reemployed with a new employer. If
an employee returns to state service within 2 years of
January 1, 1994, all funds transferred to the account of the
Maine State Retirement System as the new employer on behalf
1818of the employee from the State's account must be returned to
the State's account. For the purpose of benefit accruals,
2020the employee must be treated as if the employee had remained
in state service throughout the period in question.

Sec. 15. 14 MRSA §8102, sub-§4, as amended by PL 1989, c. 443, 24 §21, is further amended to read:

4. State. "State" means the State of Maine or any office, department, agency, authority, commission, board, institution,
hospital or other instrumentality thereof of the State, including the Maine Turnpike Authority, the Maine Port Authority, the Maine
Technical College System, the Maine Veterans' Homes, the Maine State Retirement System and all such other state entities.

Sec. 16. 26 MRSA §962, sub-§7, ¶A, as amended by PL 1991, c. 34 843, §4, is further amended to read:

36 A. Any officer, board, commission, council, committee or other persons or body acting on behalf of:

(1) Any municipality or any subdivision of a40 municipality;

Any school, water, sewer or other district;

44 (3) The Maine Turnpike Authority;

46 (4) Any board of directors functioning as a regional intermediate education unit pursuant to Title 20-A,
48 section 7730; er

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(5) Any county or subdivision of a county; or

Page 4-LR0622(1) L.D.1117 (6) The Maine State Retirement System; or

Sec. 17. Transition provision. The following provisions apply to the Maine State Retirement System on the effective date of this Act.

8 1. Funds transferred. All trust funds and invested assets of the Maine State Retirement System must be transferred to the 10 Maine State Retirement System in its capacity as an independent agency.

 Rules and procedures. All rules and procedures
 currently in effect and operation pertaining to the Maine State Retirement System remain in effect until rescinded or amended by
 the Board of Trustees of the Maine State Retirement System in its capacity as an independent agency.

 Equipment and property transferred. All equipment and
 property of the Maine State Retirement System must be transferred to the Maine State Retirement System in its capacity as an
 independent agency.

24 4. Contracts and agreements. All contracts and agreements currently in effect with the Maine State Retirement System remain
26 in effect following the effective date of this Act until rescinded, terminated or modified by the board of trustees.

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5. Personnel transferred. Classified and unclassified 30 employees assigned to the Maine State Retirement System must be transferred from state employment to the Maine State Retirement 32 System in its capacity as an independent agency.

34 Fringe benefits of these personnel, including vacation and sick leave, health and life insurance and retirement, remain with the transferred personnel. The rights and benefits under current 36 statutes, rules and collective bargaining agreements continue for 38 all transferred personnel. If these collective bargaining agreements expire, or have expired, the status, rights and 40 benefits of covered employees must be maintained according to applicable labor law principles. All personnel transferred from 42 state employment to the Maine State Retirement System as an independent agency retain all applicable seniority rights and privileges and all other rights and privileges with regard to 44 employment in state service for a period of 2 years from the effective date of this Act. 46

48 After the end of the 2-year period, these employees have the same rights and privileges as Maine State Retirement System 50 employees hired on and after the effective date of this Act based

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on current personnel rules, policies and collective bargaining
agreements applicable to Maine State Retirement System
employees. Transferred employees may choose to be covered under
the Maine State Retirement System personnel system and benefits
before the 2-year period expires.

The Department of Administrative and Financial Services 8 shall assist the Board of Trustees of the Maine State Retirement System with the orderly implementation of these provisions, 10 completed by the effective date of this Act.

12 6. Board of trustees. Current members of the Board of Trustees of the Maine State Retirement System shall serve as
14 members of the Board of Trustees of the Maine State Retirement System in its capacity as an independent agency until their terms
16 expire.

 18 7. Transferred employees. All transferred employees that are or would have been in either the state administrative
 20 services, professional and technical services or the state supervisory services bargaining units must be transferred to the
 22 same respective units within the Maine State Retirement System.

All transferred personnel who are currently represented by a bargaining agent continue to be represented by that bargaining
agent. Following the effective date of this Act, a petition for decertification or certification of a new bargaining agent for
the newly created bargaining unit may be filed in accordance with the Maine Revised Statutes, Title 26, chapter 9-A and the rules
of the Maine Labor Relations Board.

8. Board of trustees as successor employer. For the purposes of applying this Act and collective bargaining agreements governing employees of the Maine State Retirement System, the Board of Trustees of the Maine State Retirement
System in its capacity as an independent agency is considered the successor employer to and assumes the obligations of the State.

9. Transition accomplished. The board of trustees shall 40 appoint an executive director as of the effective date of this The Maine State Retirement System will take the steps Act. necessary for transition and will function as an independent 42 agency on and after January 1, 1994. Except as otherwise 44 provided by this Act, all references in the public laws of the State to the Board of Trustees of the Maine State Retirement System refer to the Board of Trustees of the Maine State 46 Retirement System in its capacity as an independent agency. 48

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STATEMENT OF FACT

This bill completes the process of establishing the Maine 4 State Retirement System as a public instrumentality of the б The system's board of trustees currently has complete State. responsibility for the management and investment of the system's 8 assets, and the system currently carries out all of its own administrative and management functions except for personnel 10 The bill puts authority and responsibility for functions. personnel functions under the board of trustees and provides for 12 the completion of transition of the system to independent status as a public instrumentality. 14

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The bill provides for a review of the system's administrative budget prior to the beginning of each fiscal year by the legislative committee having jurisdiction over matters 18 related to the system.

The bill implements the provision in the Governor's budget bill that reflects the savings to be realized in the biennium from the change to public instrumentality status.

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