



116th MAINE LEGISLATURE

FIRST REGULAR SESSION-1993

Legislative Document

No. 1061

H.P. 788

House of Representatives, March 29, 1993

An Act to Clarify Various Tax Procedures and to Protect Taxpayer Rights.

Reference to the Committee on Taxation suggested and ordered printed.

∕ĴOSEPH W. MAYO, Clerk

Presented by Representative NADEAU of Saco. Cosponsored by Representatives: CARROLL of Gray, DORE of Auburn, NICKERSON of Turner, POULIOT of Lewiston, ST. ONGE of Greene, Senators: BALDACCI of Penobscot, SUMMERS of Cumberland.

Be it enacted by the People of the State of Maine as follows:

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Sec. 1. 36 MRSA §271, sub-§3, as enacted by PL 1985, c. 764, §8, is amended to read:

3. Procedures. Requests-for-appeals-shall-be-mailed-to-the ehairman-of-the Appeals to the board must be commenced by filing
a petition for appeal with the board, with a. A copy of the petition must be mailed to the State Tax Assessor and to the assessor of the municipality where the property subject to appeal is located.

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Sec. 2. 36 MRSA §271, sub-§3-A is enacted to read:

3-A. Filing. Petitions for appeal and all other papers required or permitted to be filed with the board must be filed with the secretary of the board. Filing with the secretary may be accomplished by delivery to the office of the board or by mail addressed to the secretary of the board. All papers to be filed that are transmitted by the United States Postal Service are deemed filed on the day the papers are deposited in the mail as provided in section 153.

Sec. 3. 36 MRSA §843, sub-§§1 and 2, as amended by PL 1985, c. 764, §17, are further amended to read:

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1. Municipalities. Where-the If a municipality has adopted 28 a board of assessment review,--if and the assessors or the municipal officers refuse to make the abatement asked for, the 30 applicant may apply in writing to the board of assessment review within 60 days after notice of the decision from which the appeal 32 is being taken or after the application is deemed to have been and, if theboard thinks he <u>the applicant</u> is denied, 34 he--shall--be the applicant is granted such over-assessed, reasonable abatement as the board thinks proper. Except with regard to nonresidential property with an equalized municipal 36 value of \$500,000 or greater, either party may appeal from the 38 decision of the board of assessment review directly to the Superior Court, in accordance with Rule 80B of the Maine Rules of 40 Civil Procedure. If the board of assessment review fails to give written notice of their its decision within 60 days of the date the application is filed, unless the applicant agrees in writing 42 to further delay, the application shall-be is deemed denied and the applicant may appeal to Superior Court as if there had been a 44 written denial or the applicant may appeal to the State Board of Property Tax Review by--following-the-procedures-specified-in 46 subsection-2.

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2. Primary assessing areas. If the chief assessor, municipal officer or the State Tax Assessor refuses to make the

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abatement asked for, the applicant may apply in writing to the State Board of Property Tax Review within 60 days after notice of 2 the decision from which the appeal is being taken or after the application shall-be is deemed to have been denied, and if the 4 board thinks he the applicant is over-assessed, he-shall-be the 6 applicant is granted such reasonable abatement as the board thinks proper. The decision of the State Board of Property Tax Review shall-be is deemed final agency action by that board under 8 the Maine Administrative Procedure Act. Appeals-to-the-State 10 Beard-of-Property-Tax-Review shall be directed to the Chairman-of the -- State -- Beard -- of -- Preperty -- Tax -- Review, -- * ho -- shall -- convene -- the 12 beard-te-hear-the-appeal-and shall notify all parties of the time and-place-thereof.

Sec. 4. 36 MRSA §844. sub-§1. as amended by PL 1985, c. 819, 16 Pt. A, §§38 and 39, is further amended to read:

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18 Municipalities without board of assessment review. 1. Except where when the municipality has adopted a board of 20 assessment review or has been designated as a primary assessing area, if the assessors or the municipal officers refuse to make the abatement asked for, the applicant may apply to the county 22 commissioners within 60 days after notice of the decisions from 24 which the appeal is being taken or within 60 days after the application is deemed to have been denied. If the commissioners 26 think that the applicant is over-assessed, the applicant shall-be is granted such reasonable abatement as the commissioners think 28 proper. If the applicant has paid the tax, he--shall the applicant must be reimbursed out of the municipal treasury, with 30 costs in either case. If the applicant fails, the commissioners shall allow costs to the municipality, taxed as in a civil action 32 in the Superior Court, and issue their warrant of distress against him the applicant for collection of such amount as may be 34 due the municipality. The commissioners may require the assessors or municipal clerk to produce the valuation by which the assessment was made or a copy of it. Either party may appeal 36 from the decision of the county commissioners to the Superior 38 Court, in accordance with the Maine Rules of Civil Procedure, If the county commissioners fail to give written Rule 80B. notice of their decision within 60 days of the date the 40 application is filed, unless the applicant agrees in writing to 42 further delay, the application shall-be is deemed denied and the applicant may appeal to the Superior Court as if there had been a written denial or the applicant may appeal to the State Board of 44 Property Tax Review by-following-the-procedures-specified-in 46 section-843,-subsection-2.

Sec. 5. 36 MRSA §5280, as amended by PL 1977, c. 694, §726, is repealed and the following enacted in its place:

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§5280. Refund claim

	Every claim for refund must be filed with the State Tax
4	Assessor in writing and state the specific grounds upon which it
	is founded. If the taxpayer has so requested the refund claim,
б	the State Tax Assessor shall hold an informal conference with the
	taxpayer to receive additional information and to hear arguments
8	regarding the refund claim. The State Tax Assessor shall give
	the taxpayer 10 working days' notice of the time and place of the
10	conference. However, the conference may be held with less than
	10 working days' notice if a mutually convenient time and place
12	can be arranged between the petitioner and the State Tax
	Assessor. The consideration of the refund claim, with or without
14	an informal conference, is not an adjudicatory proceeding within
	the meaning of that term in the Maine Administrative Procedure
16	Act.

18 The State Tax Assessor's decision on the refund claim must be mailed to the taxpayer by certified or registered mail and the 20 decision must set forth briefly the State Tax Assessor's findings of fact and the basis of decision in each case decided in whole 22 or in part adversely to the taxpayer. The State Tax Assessor's decision on the refund claim, or a deemed disallowance of the 24 refund claim at the taxpayer's election under section 5282, constitutes final agency action subject to review by the Superior 26 Court in accordance with the Maine Administrative Procedure Act, except that Title 5, sections 11006 and 11007 do not apply. The 28 Superior Court shall conduct a de novo hearing and make a de novo determination of the merits of the case. It shall make its own determination as to all questions of fact or law. The Superior 30 Court shall enter such orders and decrees as the case may require. The burden of proof is on the taxpayer. 32

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Sec. 6. 36 MRSA §5282, as enacted by P&SL 1969, c. 154, §F, §1, is repealed and the following enacted in its place:

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<u>§5282. Refund claim deemed disallowed</u>

 <u>1. Election to treat claim as disallowed.</u> If the State Tax
Assessor fails to mail to the taxpayer a decision on any refund claim within 6 months after the claim is filed, the taxpayer may
elect, but is not obligated, to deem the refund claim disallowed. The taxpayer may make the election regardless of
whether the taxpayer has requested an informal conference under section 5280.

	2. Manner and time of election. The taxpayer elects to	
48	deem a refund claim disallowed by filing a petition for review of	
	the disallowance under the Maine Administrative Procedure Act.	
50	The taxpayer may make this election at any time after the	

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<u>expiration of the 6-month period set out in subsection 1 until a</u> <u>decision on the refund claim is received by the taxpayer.</u>

Sec. 7. 38 MRSA §341-D, sub-§4, as enacted by PL 1989, c. 890, Pt. A, §13 and affected by §40, is amended to read:

4. Appeal or review. The board shall review, may hold a hearing at its discretion on and may affirm, amend or reverse any of the following:

Α. Final license or permit decisions made by the commissioner when a person aggrieved by a decision of the commissioner appeals that decision to the board within 30 days of the filing of the decision with the board staff. The board staff shall give written notice to persons that have asked to be notified of the decision. The board may allow the record to be supplemented when it finds that the evidence offered is relevant and material and that:

(1) An interested party seeking to supplement the record has shown due diligence in bringing the evidence to the licensing process at the earliest possible time; or

(2) The evidence is newly discovered and could not, by the exercise of diligence, have been discovered in time to be presented earlier in the licensing process.

The board is not bound by the commissioner's findings of fact or conclusions of law but may adopt, modify or reverse findings of fact or conclusions of law established by the commissioner. Any changes made by the board under this paragraph must be based upon the board's review of the record, any supplemental evidence admitted by the board and any hearing held by the board;

B. License or permit decisions made by the commissioner that the board votes to review within 30 days of the next regularly scheduled board meeting following written notification to the board of the commissioner's decision. The procedures for review are the same as provided under paragraph A; and

44 C. License or permit decisions appealed to the board under another law. Unless the law provides otherwise, the
46 standard of review is the same as provided under paragraph A.

 48 For the purposes of this subsection, the term "license or permit" includes any license, permit, order, approval, certification or
50 registration issued by the commissioner or the department.

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2 Sec. 8. 38 MRSA §344, sub-§10 is enacted to read: 4 10. License or permit. For the purposes of this section, "license" or "permit" includes any license, permit, order, approval, certification or registration issued by the 6 commissioner or the department. 8 STATEMENT OF FACT 10 This bill clarifies: 12 1. Procedures relating to income tax refunds; 14 2. Procedures relating to the filing of appeals and other 16 papers with the State Board of Property Tax Review; and 18 3. The definition of license or permit in the Maine Revised 20 Statutes, Title 38, section 344, subsection 10. This definition is relevant to procedures to be followed in appealing denials of 22 pollution control exemption certification requests pursuant to Title 36, sections 655, 656 and 1760. an 1979 - Antonio Calendario 😷 👘 👘 👘

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