MAINE STATE LEGISLATURE

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116th MAINE LEGISLATURE

FIRST REGULAR SESSION-1993

Legislative Document

No. 851

H.P. 631

House of Representatives, March 10, 1993

An Act Amending the Maine Administrative Procedure Act Regarding Rulemaking.

Reference to the Committee on State and Local Government suggested and ordered printed.

JOSEPH W. MAYO, Clerk

Presented by Representative SKOGLUND of St. George.

Cosponsored by Representatives: BOWERS of Washington, CLOUTIER of South Portland, FARREN of Cherryfield, HOLT of Bath, PENDLETON of Scarborough, TOWNSEND of

Eastport, Senator: BEGLEY of Lincoln.

	Be it enacted by the People of the State of Maine as follows:
2	Sec. 1. 5 MRSA §8052, sub-§6, as amended by PL 1981, c. 524,
4	§5, is further amended to read:
б	6. Effective date. No $\underline{\lambda}$ rule, except emergency rules
	adopted under section 8054, may not become effective until at
8	least 5 days after filing with the Secretary of State under
	section 8056, subsection 1, paragraph B, except that rules
10	subject to review by the Legislature as provided in section
	8053-B take effect as provided in that section.
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	Sec. 2. 5 MRSA §8053-B is enacted to read:
14	Section 7
1.6	§8053-B. Legislative review of rules
16	The legislature shall review and commons on discommons
18	The Legislature shall review and approve or disapprove agency rules as provided in this section.
10	agency rules as provided in this section.
20	1. Rules subject to review. This section applies to any
- 0	agency rule about which the agency received written or oral
22	comments in opposition to adoption at the public hearing on the
	proposed rule or, if no public hearing was held, written comments
24	in opposition to adoption were filed with the agency in
	compliance with this subchapter and the agency chose not to
26	modify the proposed rule to address those comments.
28	Comments in opposition. To trigger the legislative
	review procedure provided in this section, comments in opposition
30	to proposed rules must:
32	A. Specifically identify the rule or part of the proposed
34	rule to which opposition is filed;
34	B. State the reason for opposition; and
36	b. State the reason for opposition; and
30	C. Propose an alternative to the proposed rule to which
3 8	opposition is filed.
	OFFICE AND LABOUT
40	3. Submission to Legislature. When a rule proposed by an
	agency has received comments in opposition to adoption and has
42	been adopted without modification to address those comments, the
	statement adopted under section 8052, subsection 5 and submitted
44	to the Secretary of State as required by section 8053-A,
	subsection 4, must include an attached cover sheet informing the
46	Secretary of State of that fact. The rule may not take effect
	unless approved by the Legislature under this section. The
48	Secretary of State shall send a copy of the cover sheet and
	statement for all such rules to the Evecutive Director of the

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Legislative Council.

4. Review procedure. The Legislative Council shall refer rules subject to review to the appropriate committee or 2 committees of the Legislature for review and report to the full Legislature. The adopting agency shall provide, on request of 4 the Executive Director of the Legislative Council, sufficient copies of the proposed rule, the adopted rule, related written 6 testimony, public hearing minutes and other related materials for the review by the appropriate committee or committees. 8 10 If the Legislature is in session when a rule is submitted for review under this section, the matter must be reviewed by the appropriate committee or committees and a 12 report submitted to the Legislature for consideration during that session. 14 16 B. If the Legislature is not in session when a rule is submitted for review under this section, the matter must be 18 reviewed by the appropriate committee or committees and a report submitted to the Legislature within 15 days of the 20 convening of the next regular or special session. C. Following review of the rule, a committee may introduce 22 legislation to disapprove the rule. When the rule review is referred to more than one committee, the committees shall 24 submit a combined report and may jointly introduce 26 legislation to disapprove the rule. The legislation introduced by the appropriate committee or committees must 28 be submitted first to the House of Representatives and then to the Senate for consideration of enactment. 30 Effective date. The effective date for rules 32 established in section 8052, subsection 6 does not apply to rules subject to review under this section. Rules reviewed under this section take effect 5 days after adjournment of the Legislature 34 unless legislation is enacted disapproving the rule. 36

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STATEMENT OF FACT

This bill amends the rule-making provisions of the Maine Administrative Procedure Act. The bill requires any proposed rule that is the subject of written or oral testimony opposing adoption and that is subsequently adopted without addressing the opposing comments to be submitted to the Legislature for review. The rule does not go into effect until reviewed by the Legislature; and the Legislature may pass legislation vetoing the rule. If negating legislation is not enacted, the rule goes into effect 5 days after adjournment of the Legislature.