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Legislative Document

No. 749

H.P. 553

House of Representatives, March 2, 1993

An Act to Provide for Affordable Cooperative Housing in the State.

Reference to the Committee on Housing and Economic Development suggested and ordered printed.

JOSEPH W. MAYO, Clerk

Presented by Representative MITCHELL of Vassalboro. Cosponsored by Representatives: BRENNAN of Portland, PFEIFFER of Brunswick, ROWE of Portland, Senators: CONLEY of Cumberland, HARRIMAN of Cumberland, PINGREE of Knox.

	Be it enacted by the People of the State of Maine as follows:
2	Sec. 1. 30-A MRSA c. 215 is enacted to read:
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	<u>CHAPTER 215</u>
6	COOPERATIVE HOUSING OWNERSHIP
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10	§5431. Short title
12	This chapter may be known and cited as the "Maine Cooperative Housing Ownership Act."
14	<u>§5432. Definitions</u>
16	As used in this chapter, unless the context otherwise indicates, the following terms have the following meanings.
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20	1. Conversion. "Conversion" means a change in character of residential real property from a rental to an ownership basis. Creation of a cooperative housing corporation to own property
22	formerly rented for dwelling purposes is deemed to be such a change in character.
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	2. Cooperative housing corporation. "Cooperative housing
26	corporation" means a domestic corporation that elects to be
	governed by the provisions of this chapter.
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30	3. Cooperative interest. "Cooperative interest" means the ownership interest in a cooperative housing corporation that is evidenced by a membership share.
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34	4. Cooperative property. "Cooperative property" means the real and personal property, including mobile and manufactured
36	homes, in this State owned or leased by a cooperative housing corporation for the primary purpose of residential use.
38	5. Lender. "Lender" includes banks, the Maine State Housing Authority and other financial institutions.
40	nousing Authority and other rindheidr institutions.
20	6. Limited equity cooperative. "Limited equity
42	cooperative" means a cooperative housing corporation organized in
	accordance with section 5445.
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	7. Limited equity formula. "Limited equity formula" means
46	a rule or method for determining the transfer value of a share in a limited equity cooperative.
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	8. Low income. "Low income" means income that is less than
50	<u>or equal to 80% of median income for the area, adjusted for</u>

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family size, in accordance with federal standards generally accepted at the time of incorporation under this Act and 2 comparable to standards of the federal Department of Housing and Urban Development in existence on the effective date of this section.

9. Member. "Member" means a person who owns a cooperative interest who is entitled to voting rights as prescribed in 8 section 5443.

10. Moderate income. "Moderate income" means income that is less than or equal to 100% of median income for the area, 12 adjusted for family size, in accordance with standards generally accepted at the time of incorporation under this Act and 14 comparable to standards of the federal Department of Housing and Urban Development in existence on the effective date of this 16 section.

11. Proprietary lease. "Proprietary lease" means an agreement with a cooperative housing corporation governing a 20 member's right to occupancy under which a member has an exclusive 22 possessory interest in a unit.

24 12. Resident. "Resident" means any occupant of space owned by the cooperative housing corporation.

13. Share loan. "Share loan" means an agreement entered into by a member and a lender to finance the member's acquisition 28 of the member's cooperative interest.

14. Subscription agreement. "Subscription agreement" means a written agreement between a prospective member and a 32 cooperative housing corporation for the purchase and sale of a 34 cooperative interest.

36 15. Unit. "Unit" means a portion of the cooperative property leased for exclusive occupancy by a member under a 38 proprietary lease or leased to a tenant by lease agreement.

40 <u>§5433. Application</u>

42 Any corporation organized under the Maine Nonprofit Corporation Act may elect to be governed as a cooperative housing 44 corporation under the provisions of this chapter and, except as otherwise provided in this chapter, cooperative housing 46 corporations in the State have all the rights, privileges and powers established in Title 13-B. It is the intent that such 48 corporations qualify as cooperative housing corporations under federal law.

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§5434. Name; use of "cooperative"

	<u>§5434. Name; use of "cooperative"</u>
2	The use of the terms "cooperative housing," "housing
4	cooperative, "cooperative apartments" or any variants of those
1	terms in identification of dwelling units is reserved to
б	cooperative housing corporations organized under this chapter. A
	<u>person, firm, corporation or association, domestic or foreign,</u>
8	commencing business in this State after the effective date of
	<u>this section may not use the word "cooperative" or "co-op" as a</u>
10	<u>part of its corporate name unless it has complied with this</u> <u>chapter or any other law of this State relating to cooperative</u>
12	associations. A foreign association organized under and
	complying with the cooperative laws of the state in which it was
14	created is entitled to use the term "cooperative" or "co-op" in
	this State if it has obtained the privilege of doing business in
16	this State pursuant to this chapter.
18	<u>§5435. Property classification of cooperative interest</u>
20	1. Personal property. A cooperative interest is personal
	property.
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	2. Nonseverable interest. The possessory interest
24	evidenced by a proprietary lease is a part of and may not be
	severed from a cooperative interest.
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	<u>§5436. Perfection of security interests in cooperative interests</u>
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	1. Uniform Commercial Code applies. The attachment,
30	<u>perfection and enforceability of a security interest in a</u>
	<u>cooperative interest are governed by Title 11, article 9.</u>
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	 Notation of secured party. Upon the request of a
34	secured party, a cooperative housing corporation shall note on
	its books and records the interest of the secured party in a
36	cooperative interest. Such a request or notation is not required
	in order to perfect a security interest in a cooperative interest.
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	<u> \$5437. Articles of incorporation; minimum requirements</u>
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4.5	<u>Articles of incorporation of a cooperative housing</u> corporation must contain the following provisions in addition to
42	those required by Title 13-B:
44	those required by little 13-b:
44	1. One class of stock. A statement that the cooperative
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46	housing corporation has only one class of stock;
10	2. Restrictions on transfers. A statement of restrictions,
48	<u><i>Z.</i> Restrictions on transfers. A statement of restrictions,</u> if any, upon transfers of shares;
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- 3. Rate of dividend. The rate of dividend, if any, allocable to membership shares, which may not exceed 6% per annum on invested capital;
- 4. Acquire membership. Reservation of the right of the 6 cooperative housing corporation to acquire membership shares;
- 8 <u>5. Distribution upon dissolution.</u> The basis for distribution of assets in the event of dissolution;
 - **<u>6. Allocation of ownership and voting interests. The</u> method of allocation of ownership and voting interests in the <u>cooperative housing corporation; and</u>**
- 7. Right of first refusal. The conditions, if any, under
 16 which the cooperative housing corporation has a right of first refusal upon proposed transfers of cooperative interest.
 - **§5438.** Organization meeting

Within 6 months after the first conveyance of a share to a22member, an organization meeting of the cooperative housing
corporation must be held for the purpose of adopting bylaws,24electing officers and transacting such other business as may come
before the meeting.

- <u>§5439. Minimum occupancy requirement</u>
- At least 80% of a cooperative housing corporation's occupied 30 units must be occupied by members.
- 32 <u>§5440. Membership</u>
- 34 **<u>1. Capital stock.</u>** A cooperative housing corporation must be organized on a membership basis with capital stock.

2. Requirements. A cooperative housing corporation must have one class of stock and one class of members, all of whom must be residents except as provided in this chapter. The designation, qualifications, requirements, method of acceptance and incidents of membership must be set forth in the articles of incorporation or the bylaws.

- 44 <u>**3. Transfers.** A member may not transfer membership except</u> as permitted in the articles of incorporation or the bylaws.
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4. Termination. The bylaws may provide for termination of 48 membership and the conditions and terms of termination.

<u>§5441. Bylaws; minimum requirements</u>

The bylaws of a cooperative housing corporation must contain procedures under which the cooperative housing corporation's possessory remedy must be pursued in the event of a member's default and the rights of a defaulting member, in accordance with section 5546, subsection 2.

- <u>§5442. Membership shares; requirements</u>
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A cooperative housing corporation shall issue shares to its members as evidence of their ownership of a cooperative interest. The shares must be in a form prescribed in the articles of incorporation or bylaws of the cooperative housing corporation. Restrictions upon transfers of shares must be noted on the face of the certificates representing shares. Membership shares may not be issued under this section and proprietary leases may not be issued under section 5446 prior to issuance of a certificate of incorporation as a cooperative housing 20 corporation.

- 22 §5443. Voting
- 24 <u>1. One vote per member. Except as provided in subsection</u> <u>6, the votes in a cooperative housing corporation must be</u> <u>assigned so that each member has one vote.</u>
- 28 <u>2. Residents only. Voting authority may not be assigned to</u> <u>nonresidents.</u>

3. Nonmembers on board. Nonmembers may be elected by the 32 membership of the cooperative housing corporation to serve on the board of directors of the cooperative housing corporation, except 34 that no more than 1/3 of the directors may be nonmembers.

 36 <u>4. Proxy voting. Voting by proxy may be permitted in</u> cooperative housing corporations, subject to the following
 38 <u>limitations: Proxies must be assigned to members and no more</u> than one proxy may be voted by any member on any question.

5. Absentee ballots. Voting by absentee ballots may be permitted in cooperative housing corporations.

2 <u>§5444. Merger; consolidation</u>

4 Cooperative housing corporations may not engage in mergers or consolidation if such an action is undertaken for the purpose of circumventing section 5445, 5448, 5449 or 5452.

8 <u>§5445. Limited equity cooperatives</u>

10 A cooperative housing corporation may organize as a limited equity cooperative in order to fulfill the public purpose of 12 providing and preserving housing for persons and households of low income and moderate income at the time that they purchase their memberships. In addition to safequarding the public 14 purpose, a limited equity cooperative must meet the following 16 requirements.

18 1. Sale of interest based on limited equity formula. The articles of incorporation must require that cooperative interests 20 be sold at no more than a transfer value determined by a limited equity formula contained in the articles. That value must be 22 consistent with the object of maintaining long-term affordability of cooperative interests for persons or households of low income 24 and moderate income.

26 2. Maintenance of affordability. A limited equity formula, once established by a cooperative housing corporation in its 28 articles of incorporation, may be amended only if that amendment does not make the cooperative membership unaffordable for the class of low-income or moderate-income households for which the 30 cooperative housing corporation was originally incorporated, as determined and certified by the Executive Director of the Maine 32 State Housing Authority. A cooperative housing corporation once 34 organized under this section may not reorganize as other than a limited equity cooperative without first dissolving.

3. Uphold public purpose. A limited equity cooperative may not sell all or substantially all of its assets if such sale is intended to circumvent the public purpose of this section.

4. Right to repurchase. The articles of incorporation must require that the cooperative housing corporation has the first right to repurchase a member's cooperative interest.

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5. Limit on capital distribution. The articles of 46 incorporation must require that the total distribution of capital to a member not exceed the transfer value. 48

<u>6</u>. Distribution upon dissolution. The articles of 50 incorporation must require that upon dissolution of the

<u>cooperative housing corporation, any assets remaining after</u>
 <u>requirement of corporate debts and distribution to members must</u>
 <u>be distributed to a charitable organization described in the</u>
 <u>Internal Revenue Code of 1986, Section 501(c)(3), as amended, a</u>
 <u>public agency or another limited equity cooperative whose formula</u>
 <u>for determining transfer value is no less restrictive than that</u>
 <u>of the cooperative housing corporation being dissolved.</u>

<u>7.</u> Sublease limitations. The articles of incorporation
 must require that a sublease of a unit may not require monthly
 payments by the sublessee in excess of 100% of the monthly
 payments for the unit required in the proprietary lease.

14 §5446. Proprietary lease

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16 <u>Every member of a cooperative housing corporation is</u> <u>entitled to receive from the cooperative housing corporation a</u> 18 <u>written proprietary lease that must include the following:</u>

 1. Personal property security interest. A provision that the security for a loan against the member's cooperative interest
 is in the nature of a personal property security interest and any default of such a loan entitles the lender to treat the default
 in the same manner as a default of a loan secured by personal property;

<u>2. Remedy for default.</u> A provision that the cooperative
 housing corporation's possessory remedy in the event of the default of a member affecting that person's right to occupancy is
 in an action under Title 14, chapter 709. Good cause is required for termination of the right of occupancy. "Good cause" includes
 nonpayment of loans, fees, costs or assessments pertaining to the cooperative interest or material violation of bylaws, rules or
 proprietary lease that continues following reasonable notice and reasonable opportunity to cure the alleged material violations;

3. Maintenance and carrying charges. Provisions for determining maintenance and carrying charges for the unit.

<u>§5447. Offering of cooperative interests; subscription</u> <u>agreement; disclosures required</u>

44 <u>1. Materials provided to prospective members.</u> In conjunction with the offering of cooperative interests to 46 prospective members, a cooperative housing corporation or other persons or entities seeking to establish a cooperative housing 48 corporation, or the owner of a cooperative interest seeking to sell that interest, shall provide to all prospective purchasers a 50 copy of the proposed or adopted articles of incorporation and

bylaws of the cooperative housing corporation, a subscription 2 agreement or sales agreement, a proposed proprietary lease and the most current corporate financial statements, if any exist. 4 2. Contents of agreements. The subscription agreement or б sales agreement must contain: A. Provisions detailing the cost of acquisition of a 8 cooperative interest, the rights and privileges of membership in the cooperative housing corporation and terms 10 and conditions of occupancy of a unit in the cooperating housing corporation; 12 B. Provisions, if any, under which the subscription 14 agreement or sales agreement is subordinated to other 16 agreements or otherwise encumbered; C. Provisions for cancellation of the agreement by either 18 party; and 20 D. A legally sufficient description of the property. 22 3. Risk disclosure. The subscription agreement or sales 24 agreement must contain provisions detailing the risks of acquisition of a cooperative interest, including risks resulting from failure of all units to be occupied. 26 28 4. Cancellation. The subscriber or purchaser has the right to cancel the subscription agreement or sales agreement without 30 penalty upon provision of written notice to the offeror within 10 days of the date of signing the agreement. In the event of a 32 cancellation, all money paid by the subscriber or purchaser to the offeror must be returned to the subscriber or purchaser by the offeror within 14 days of receipt of the notice of 34 cancellation. The offeror shall inform the subscriber or purchaser in writing of the right of cancellation. 36 38 Notwithstanding any other provision of law to the contrary, the offering of an interest in a limited equity cooperative may 40 not be deemed to be the offering of a security interest pursuant to Title 32, chapter 105, subchapter IV or any other provision of 42 law, and cooperatives created pursuant to this chapter are exempt from the filing requirements under that subchapter. 44 §5448. Consumer protection; enforcement 46 1. Definition. For purposes of this section, "consumer" means an actual or prospective subscriber, purchaser, member, 48 assignee or transferee of a cooperative interest with respect to 50 a residential unit. "Consumer" includes a co-obligor surety for a consumer.

- 2. Deceptive trade practice; enforcement. To the extent that a violation of this chapter affects a consumer, that
 4 violation is deemed a violation of Title 10, section 1212 and the violator is subject to all rights, obligations and penalties
 6 provided under Title 10, chapter 206.
- 8 <u>3. Violation.</u> Failure or neglect to provide to subscribers or purchasers the documents and disclosures required by section 10 5447 is deemed a violation of this chapter.
- 12 §5449. Dissolution
- By vote of at least 80% of its members or any larger percentage specified in the articles of incorporation or bylaws,
 a cooperative housing corporation may vote to dissolve and terminate its proprietary leases.
 - <u>§5450. Loans</u>
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Any lender is authorized to make loans secured by 22 <u>cooperative interests of a cooperative housing corporation,</u> <u>including limited equity cooperatives, on the same terms and with</u> 24 <u>the same limitations as other consumer and residential loans.</u>

- 26 <u>\$5451. Net income; apportionment</u>
- 28 1. Apportionment. Subject to subsection 2, the board of directors of a cooperative housing corporation may apportion
 30 annually the remainder of the net income in one or more of the following ways:
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- A. As a reserve fund for the general operation of the cooperative housing corporation; or
- <u>B. As a dividend not to exceed 6% per annum on invested</u> <u>capital.</u>
- <u>2. Cost reduction.</u> This section does not prevent a
 40 cooperative housing corporation from disposing of the net income by reducing the cost of facilities or services or by applying the
 42 net income otherwise for the common benefit of its members.
- 44 §5452. Nondiscrimination
- 46 <u>Title 5, chapter 337, subchapter IV applies to all</u> cooperative housing corporations in the State.
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	<u>§5453. Eligibility for property tax relief</u>
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	<u>A member of a cooperative housing corporation is eligible to</u>
4	apply for and receive tax credits as a homeowner under Title 36,
	chapter 907, subject to the conditions of eligibility set forth
б	in that chapter.
8	§5454. Homestead exemption from attachment and execution
10	Title 14, section 4422 applies to cooperative interests in cooperative housing corporations, notwithstanding the
12	characterization of cooperative interests as personal property.
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16	STATEMENT OF FACT
18	This bill creates the Maine Cooperative Housing Ownership Act to provide for affordable housing in the State.
20	The second second second second in succession