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## SECOND REGULAR SESSION-1992

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In Senate, February 27, 1992

Approved for introduction by a majority of the Legislative Council pursuant to Joint Rule 27. Reference to the Committee on Human Resources suggested and ordered printed.

JOY J. O'BRIEN Secretary of the Senate

Presented by Senator CONLEY of Cumberland Cosponsored by Senator GILL of Cumberland, Senator BERUBE of Androscoggin and Representative TARDY of Palmyra.

STATE OF MAINE

IN THE YEAR OF OUR LORD NINETEEN HUNDRED AND NINETY-TWO

An Act to Rescind Changes in the Driver Education Evaluation Program.

(AFTER DEADLINE)

(EMERGENCY)

Printed on recycled paper

**Emergency preamble. Whereas,** Acts of the Legislature do not become effective until 90 days after adjournment unless enacted as emergencies; and

Whereas, Public Law 1991, chapter 622 made drastic changes to certain provisions of the law relating to programs for alcohol-related or drug-related motor vehicle offenders administered through the Office of Substance Abuse; and

10 Whereas, there is an immediate need to rescind those changes made by Public Law 1991, chapter 622 and to return the 12 programs formerly offered through the Driver Education and Evaluation Programs; and

Whereas, in the judgment of the Legislature, these facts create an emergency within the meaning of the Constitution of Maine and require the following legislation as immediately necessary for the preservation of the public peace, health and safety; now, therefore,

Be it enacted by the People of the State of Maine as follows:

Sec. 1. 5 MRSA 12004-G, sub-15-A, as amended by PL 1991, c. 622, Pt. Y, 1, is further amended to read:

26	15-A.	Safety-Train-	\$75/Day	5 MRSA
	Substance	Operating-under-		§20078
28	Abuse	the-influence		
		Programs-Appeals		
30	•	Beard		
		<u>Driver Educatio</u> n		
32		<u>and Evaluation</u>		
		Programs Appeals		
34		Board		

Sec. 2. 5 MRSA §20071, sub-§§4-A and 4-B, as enacted by PL 1991, c. 622, Pt. Y, §2, are repealed.

Sec. 3. 5 MRSA §20072, as amended by PL 1991, c. 622, Pt. Y, 40 §3, is further amended to read:

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§20072. Driver Education and Evaluation Programs

44 The safety-training-operating under the influence-programs Driver Education and Evaluation Programs are established in the 46 Office of Substance Abuse and shall administer the alcohol and other drug safety---training---operating-under-the-influence 48 education, evaluation and treatment programs as provided in this chapter. The office shall certify to the Secretary of State:

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 Completion of Driver Education and Evaluation Programs. Those individuals who have satisfactorily completed a program prescribed by section 20073-A 20073; and

of Nondriver Education and **Evaluation** б 2. Completion Those individuals who have satisfied the requirement Programs. for completion of treatment as defined in section 20071 by means 8 other than a program prescribed by section 20073-A 20073. The 10 Office-of-Substance-Abuse-may-charge-an-administrative-feer-net to-exceed-\$50,-to-clients-under-this-paragraph---This-fee-must-be transferred-to-the-General-Fund-12

Sec. 4. 5 MRSA  $\S20073$ , as repealed by PL 1991, c. 622, Pt. Y,  $\S4$ , is reenacted to read:

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<u>§20073. Program components</u>

 First offenders; adult. The alcohol and other drug education, evaluation and treatment program required for clients without a previous alcohol-related or drug-related motor vehicle
 offense consists of education, assessment, evaluation and treatment components. All first offender clients are required to
 complete the education and assessment components unless otherwise provided by this subchapter. The evaluation and treatment
 components may be required if necessary. The components are as follows:

> A. The education component, consisting of at least 9 hours of information using films, lectures and discussion and designed to educate the client about the effects of alcohol and other drugs on behavior, especially behavior involving the operation of a motor vehicle;

B. The assessment component, using an assessment instrument, the client's driving record for the 6-year period prior to the most recent alcohol-related or drug-related motor vehicle incident and an interview designed to make a preliminary assessment regarding the extent of a client's alcohol or other drug use or abuse or potential for abuse. A client may be referred for further evaluation based on the results of the preliminary assessment;

C. The evaluation component, designed to identify abusers of alcohol and other drugs. If the evaluation indicates that treatment for alcohol or other drug abuse is needed, the client must be referred to the appropriate alcohol or other drug treatment service; and

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D. The treatment component, provided by a community-based service provider, designed to address the client's specific problem with or abuse of alcohol or other drugs.

2. Multiple offender program offered to first offenders. If the office determines that a first offender must have an evaluation as described in subsection 1, paragraph C, the first offender may choose a private evaluation or participation in the multiple offender residential intervention program described in subsection 4, paragraph A.

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3. First offenders under 21 years of age. First offenders under 21 years of age shall attend the driver education and evaluation programs for teenagers as established by this subsection. The driver education and evaluation programs for teenagers consists of the following elements.

A. The education component is a program of at least 10 hours during which clients receive education, especially designed for the age group, on substance use, abuse and addiction. Education is provided through a group discussion process, which includes segments on values clarification, peer pressure and decision making.

 B. The assessment component is designed to make a preliminary assessment regarding the extent of a client's
 alcohol or other drug use or abuse or potential for abuse. A client may be referred for further evaluation based on the results of the client's preliminary assessment.

 32 C. The evaluation component is designed to identify abusers of alcohol and other drugs. If the evaluation indicates
 34 that treatment for alcohol or other drug abuse is needed, the client must be referred to the appropriate alcohol or
 36 other drug treatment service.

38 D. The treatment component is designed to address the client's specific problem with or abuse of alcohol or other 40 drugs.

 42 <u>4. Multiple offenders; adult.</u> The education, evaluation and treatment program required for adult multiple offenders
 44 consists of the following components:

 A. A rigorous, highly structured, residential intervention program, consisting of at least 22 hours, using films,
 lectures, group discussion and individual sessions, designed to educate the client on the effects of substance use, abuse

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and addiction and an evaluation using assessment instruments, data collection and self-assessment, designed to create an acceptance and commitment by the client for treatment; and B. A treatment program provided by a community-based service provider, designed to address the client's specific alcohol or other drug problem and abuse, using a treatment plan based on the completion of treatment guidelines adopted by the office, if additional treatment is necessary.

12 The office may require completion of the first offender program to satisfy the requirements of the multiple offender program if 14 an approved multiple offender program is unavailable for the client. In such cases, the fee schedule of the first offender 16 program applies.

18 <u>5. Multiple offenders under 21 years of age. Multiple offenders under 21 years of age shall attend the alcohol and other drug education, evaluation and treatment program for adult offenders under subsection 4.</u>

Sec. 5. 5 MIRSA §20073-A, as enacted by PL 1991, c. 622, Pt. 24 Y, §5, is repealed.

Sec. 6. 5 MRSA  $\S20074$ , as amended by PL 1991, c. 622, Pt. Y,  $\S6$ , is further amended to read:

§20074. Separation of evaluation and treatment functions

A safety--training--operating under the influence --programs Driver Education and Evaluation Programs private practitioner or 32 a counselor employed by a substance abuse facility approved or licensed by the office providing services under this subchapter 34 may not provide both treatment services and evaluation services 36 for the same individual participating in programs under this subchapter. The practitioner or counselor providing evaluation services shall give a client the name of 3 practitioners or 38 counselors who can provide treatment services, at least one of 40 whom may not be employed by the same agency as the practitioner or counselor conducting the evaluation.

Sec. 7. 5 MRSA §20076, as repealed by PL 1991, c. 622, Pt. Y, 44 §7, is reenacted to read:

46 **§20076. Fees** 

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	<u>registrati</u>	on	fee,	not	to	exceed	\$105	, to	<u>clie</u>	nts	for	the
50	<u>education</u>	and	asse	ssment	co	mponents	of	the	progra	um.	This	fee

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	<u>must be transferred to the General Fund. The client is</u>
2	<u>responsible for the costs of the evaluation and treatment</u>
	<u>components. The office may waive all or part of the fee for</u>
4	<u>clients who provide sufficient evidence of inability to pay.</u>
~ 6	2. Multiple offender program. This subsection applies to
	<u>multiple offenders and first offenders who choose to participate</u>
8	<u>in the multiple offender residential intervention program in</u>
	accordance with this subchapter. The fees and costs for the
10	<u>multiple offender program are as follows.</u>
12	A. The office may charge a registration fee, not to exceed
	\$350, to clients for the expenses of the intervention
14	program, including the initial evaluation. This fee must be
	transferred to the General Fund.
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	B. The client is responsible for any costs associated with
18	2nd and subsequent evaluations or treatments that are not a
	part of the cost in paragraph A.
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	<u>C. The office may waive all or part of the fee for clients</u>
22	who provide sufficient evidence of inability to pay.
24	Sec. 8. 5 MRSA §20076-A, as enacted by PL 1991, c. 622, Pt.
61	Y, $\S8$ , is repealed.
26	1, 30, 18 Tepeated.
20	Sec. 9. 5 MRSA §20078, first ¶, as amended by PL 1991, c. 622,
28	Pt. Y, §9, is further amended to read:
30	The safety-training-operating-under-the-influence-programs
	Driver Education and Evaluation Programs Appeals Board,
32	established by Title 5, section 12004-G, subsection 15-A, is
	referred to as the "board" in this subchapter and is governed by
34	this section.
26	Sec. 10. 5 MRSA §20078, sub-§§1, 6 and 7, as amended by PL 1991,
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2.0	c. 622, Pt. Y, §10, are further amended to read:
38	1 Ourlifications Fick number of the bound much bound
4.0	1. Qualifications. Each member of the board must have
40	training, education, experience and demonstrated ability in
4.2	successfully treating clients with substance abuse problems.
42	Board members may not hold a current certificate to provide
	safety-training-operating-under-the-influence driver education,
44	evaluation and treatment services during their terms of
	appointment.
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	6. Appeal from decision. A client of safetytraining
48	operating-under-the-influenceprograms Driver Education and
	Evaluation Programs may appeal to the board as follows.

Page 5-LR3747(1) L.D.2386 A. The client may appeal a failure to certify completion of treatment pursuant to section 20072, subsection 2.

B. The client may appeal an evaluation decision referring the client to treatment or a completion-of-treatment decision pursuant to section 20073-A 20073. A client may appeal under this paragraph only after the client has sought a 2nd opinion of the need for treatment or of satisfactory completion of treatment.

12 Appeal procedure and action. An appeal is heard and 7. decided by one board member. The board may affirm or reverse the 14 decision of the treatment provider or agency, require further evaluation, make a finding of completion of treatment or make an alternate recommendation. The board, after due consideration, 16 shall make a written decision and transmit that decision to the safety--training--operating-under-the-influence--programs Driver 18 Education and Evaluation Programs and the client who appealed the case. The decision of the board is final agency action for 20 purposes of judicial review pursuant to Title 5, chapter 375, subchapter VII. 22

Sec. 11. 29 MRSA §1312-B, sub-§2, ¶D-1, as amended by PL 1991, c. 622, Pt. Y, §11, is further amended to read:

In addition to the penalties provided under paragraphs D-1. B, C and D, the court shall order the defendant to participate in the alcohol and other drug safety--training operating-under-the-influence education, evaluation and treatment program for first-offenders-with-an-aggravated operating-under-the-influence-offense-and multiple offenders administered by the Office of Substance Abuse, as defined in Title 5, chapter 521. The court may waive the first offender-with-an-aggravated-operating-under-the-influence-or multiple offender intervention program under Title 5, section 20073-A 20073, subsection 3 4, paragraph A, if the court finds that the defendant has completed a residential treatment program, or its equivalent, subsequent to the date of the offense.

Sec. 12. 29 MRSA §1312-D, sub-§§2-A and 2-B, as amended by PL 1991, c. 622, Pt. Y, §12, are further amended to read:

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2-A. Special licenses for driver education evaluation program participants. Following the expiration of the total period of suspension imposed on a first time offender pursuant to subsections 1 and 1-A, section 1312-B, former section 1312-B, subsection 2 or Title 15, section 3314 er-section-1312-B, the

Secretary of State shall issue a special license or permit to the person if the Secretary of State receives written notice that the 2 person has completed the education and assessment components of 4 the alcohol and other drug program as set out in Title 5, section 20073-A 20073. A special license or permit is conditioned on the person's satisfactory completion of all of the components of the 6 First-----aggravated program. operating-under-the-influence-offence-are-entitled-to-received-a 8 special--license-after--completion-of--the--evaluation--provided-by 10 the-Office-of-Substance-Abuse. A special license or permit may not be issued under this section to 2nd and subsequent offenders. 12

2-В. Suspension of special licenses for driver education 14program participants. If the person refuses or fails to complete the alcohol and other drug program set out in Title 5, section 20073-A 20073, within 6 months after receiving a special license, 16 the Secretary of State, following notice of that refusal or 18 failure may suspend the special license until the person completes the program. The suspension must continue until the 20 Secretary of State receives written notification from the Offie ef-Substance-Abuse driver education evaluation program that the person has satisfactorily completed all required components of 22 that program. The Secretary of State shall provide notice of suspension and opportunity for hearing pursuant to Title 5, 24 chapter 375, subchapter IV. The sole issue at the hearing is whether the person has written notification from the Office-of 26 Substance-Abuse driver education evaluation program establishing that the person has satisfactorily completed all components of 28 that program as set out in Title 5, section 20073-A 20073.

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Emergency clause. In view of the emergency cited in the preamble, this Act takes effect when approved.

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## STATEMENT OF FACT

This bill eliminates the safety training operating-under-the-influence programs established by Public Law
1991, chapter 622 and restores the Driver Education and Evaluation Programs known as DEEP.

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