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Legislative Document

No. 2349

H.P. 1673

House of Representatives, February 18, 1992

Reported by Representative MELENDY for the Commission to Study State Permitting and Reporting Requirements pursuant to Public Law 1991, chapter 606.

Reference to the Joint Standing Committee on Energy and Natural Resources suggested and printing ordered under Joint Rule 18.

EDWIN H. PERT, Clerk

STATE OF MAINE

IN THE YEAR OF OUR LORD NINETEEN HUNDRED AND NINETY-TWO

An Act to Provide Regulatory and Permitting Assistance to Businesses.

(EMERGENCY)

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become effective until 90 days after adjournment unless enacted 2 as emergencies; and 4 Whereas, the State is suffering a severe recession that has an impact on the business community; and 6 Whereas, the process of obtaining permits and licenses is 8 seen by business as costly and time consuming; and 10 Whereas, many other states have found various regulatory and 12 permitting information, assistance, advocacy and one-stop centers to be of assistance to the business community; and 14 Whereas, under its broad general mandate the Department of Economic and Community Development currently performs some 16 information and assistance functions that might well \mathbf{be} eliminated by the budget crisis since they are not currently 1.8 explicitly required by law; and 20 Whereas, in the judgment of the Legislature, these facts create an emergency within the meaning of the Constitution of 22 Maine and require the following legislation as immediately necessary for the preservation of the public peace, health and 24

Emergency preamble. Whereas, Acts of the Legislature do not

safety; now, therefore,

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Be it enacted by the People of the State of Maine as follows:

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Sec. 1. 5 MRSA §13062, sub-§4 is enacted to read:

 <u>4. Advocacy.</u> The director shall advocate for business
32 before the Legislature and the various state agencies with regard to proposed new laws and rules and rescinding existing laws and
34 rules.

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Sec. 2. 5 MRSA §13063, sub-§§3 and 4 are enacted to read:

 38 3. Comprehensive permit information. The director shall develop and maintain a program to provide comprehensive
40 information on permits required for business undertakings, projects and activities and to make that information available to
42 any person. This program must function as follows.

44A. Not later than 90 days from the effective date of this
section each state agency required to review, approve or
qrant permits for business undertakings, projects and
activities shall report to the office in a form prescribed46by the office on each type of review, approval and permit
administered by that state agency. Application forms,
5050applicable agency rules and the estimated time period

necessary for permit application consideration based on experience and statutory or regulatory requirements must accompany each state agency report.

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B. Each state agency required to review, approve or grant permits for business undertakings, projects and activities shall, subsequent to its report pursuant to paragraph A, provide the office, for information purposes only, a report of any new permit or modification of any existing permit together with applicable forms, rules and information required under subsections 1 and 2 regarding the new or modified permit. To ensure that the department's information is current, no new or modified permit may become effective until 30 days after the office has been provided with the report, except that the 30-day period may be dispensed with for any new or modified permit adopted as an emergency measure in accordance with the provisions of the Maine Administrative Procedure Act. When any new or modified permit is adopted as an emergency action in accordance with the provisions of the Maine Administrative Procedure Act, the office must be notified of that action by the adopting state agency within 5 days after the effective date of the action.

C. The office shall prepare an information file on each state agency's permit requirements upon receipt of that state agency's reports and shall develop methods for that file's maintenance, revision, updating and ready access.

D. The office shall provide comprehensive permit information on the basis of the information received under this subsection. The office may prepare and distribute publications, guides and other materials explaining permit requirements affecting business and including requirements involving multiple permits or multiple state agencies that are based on the state agency reports and the information file for the convenience of permit applicants.

4. Permit assistance. Within 90 days of the effective date of this section the director shall set up procedures to assist applicants in obtaining timely and efficient permit review and the resolution of issues arising from that review. These procedures must include the following.

A.Any applicant for permits required for a business46undertaking, project or activity must be allowed to conferwith the office to obtain assistance in the prompt and48efficient processing and review of applications.

50B. The office shall, as far as possible, give assistance
and the director may designate an officer or employee of the
office to act as an expediter with the purpose of:

Page 2-LR3642(1) L.D.2349

2 (1) Facilitating contacts for the applicant with state agencies responsible for processing and reviewing 4 permit applications; 6 (2) Arranging conferences to clarify the interest and requirements of any state agency with respect to permit 8 applications; 10 (3) Considering with state agencies the feasibility of consolidating hearings and data required of the applicant; 12 14 (4) Assisting the applicant in the resolution of outstanding issues identified by state agencies, 16 including delays experienced in permit review; 18 (5) Coordinating federal, state and local permit review actions to the extent practicable; and 20 (6) Assigning processing priorities to applications 22 based on their impact on the State's economy and conveying that prioritization to the appropriate 24 department.

26 Sec. 3. Business license center study. The Department of Economic and Community Development shall convene a task force to study the 28 feasibility of establishing a business license center. The department shall invite all agencies that issue business licenses 30 to appoint a representative to serve on the task force.

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The purpose of the center would be to provide an accessible and efficient one-stop system for the business community to 34 acquire and maintain the state licenses necessary to conduct Objectives of a one-stop licensing system include business. reduction of the paperwork burden on business and elimination of 36 obsolete and duplicative licensing requirements.

The task force shall address and make recommendations on the 40 types of licenses appropriate for processing at a one-stop licensing center and on the delegation of legal authority to issue licenses. The task force shall make a progress report to 42 the joint standing committee of the Legislature having 44 jurisdiction over housing and economic development matters within 60 days of the effective date of this Act with a copy to the Executive Director of the Legislative Council. The task force 46 shall present its final report to these parties no later than 48 January 30, 1993. The final report must include cost estimates for establishing and operating a business license center and an 50 implementation plan.

Emergency clause. In view of the emergency cited in the preamble, this Act takes effect when approved.

STATEMENT OF FACT

8 This bill represents a majority recommendation of the Commission to Study State Permitting and Reporting Requirements. 10 It is one of 4 bills and one resolution being submitted by this commission.

This bill requires that the Department of Economic and Community Development act as an advocate and ombudsman for the business community relative to state laws and rules. It also requires that the department have a central clearinghouse for information on permitting. Lastly, it requires the department to convene a task force to make recommendations relative to the establishment of a one-stop permitting center.

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