MAINE STATE LEGISLATURE

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•	L.D. 2330
2	(Filing No. H-1315)
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8	STATE OF MAINE HOUSE OF REPRESENTATIVES
10	115TH LEGISLATURE SECOND REGULAR SESSION
12	HOUSE AMENDMENT " ${\cal B}$ " to S.P. 910, L.D. 2330, Bill, "An Act
14	to Implement the Recommendations of the Special Commission on Governmental Restructuring"
16	Amend the bill by inserting at the end before the statement
18	of fact the following:
20	PART V
22	Sec. V-1. 22-A MRSA is enacted to read:
24	TITLE 22-A
26	DEPARTMENT OF CHILDREN AND FAMILIES
28	CHAPTER 1
30	GENERAL PROVISIONS
32	§101. Definitions
34	As used in this chapter, unless the context otherwise
36	indicates, the following terms have the following meanings.
	1. Bureau chief. "Bureau chief" means the administrative
38	head of a bureau, regardless of the title assigned to the position.
40	
	2. Commissioner. "Commissioner" means the Commissioner of

Page 1-LR3676(9)

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Children and Families.

Children and Families.

Department.

\$102. Department of Children and Families established; purpose 2 The Department of Children and Families is established to provide child-specific and family-focused supervision of the 4 interests of children and families of the State. б 1. Duties. The department shall: 8 A. Provide for the overall planning, policy, objectives and 10 priorities for all functions related to social services for families and children including administration of federal 12 block grant programs; B. Provide for the licensing of day care facilities, foster 14 homes and residential facilities for children and for the 16 planning, policy development and recruitment of child care facilities statewide; 18 C. Provide general administrative and financial management 20 services for the entire department; Administer through the authority vested in the 22 commissioner the primary responsibilities of the state 24 income maintenance programs, including Aid to Families with Dependent Children, the food stamp program, general assistance, emergency assistance, Medicaid eligibility 26 optional grants to supplemental security income recipients, 28 federal quality control activities, the ASPIRE program, support enforcement recovery and the training of department 30 personnel; 32 Administer the Child and Family Services and Child Protection Act; and 34 Facilitate the development and operation of a coordinated statewide system of services to children in need 36 of treatment and their families, including children ages 0 to 5 years who are developmentally disabled or who 38 demonstrate developmental delays and children ages 6 to 20 40 years with treatment needs for developmental disabilities, or mental illness or other emotional needs. 42 §103. Commissioner appointment 44 The department is under the supervision and control of the 46 Commissioner of Children and Families who is appointed by the Governor, subject to review by the joint standing committee of 48 the Legislature having jurisdiction over human resources matters

and to confirmation by the Legislature. The commissioner serves

at the pleasure of the Governor.

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2	§104. Provision of services
4	The department and its subunits shall, in achieving the
6	purposes for which they are established, provide services to
б	children and families, develop policy and resources and work
8	cooperatively with other related agencies.
0	\$105. Powers and duties of commissioner
10	Stor. Fowers and ductes of Commissioner
LU	1. Deputy; assistant; bureau chiefs. The commissioner may
1.2	appoint deputy commissioners who shall perform the duties of the
. 4	commissioner during the commissioner's absence in addition to the
14	deputy commissioners' regular duties. The commissioner may
	appoint and employ bureau chiefs and an assistant to the
6	commissioner to be under the commissioner's immediate
-	supervision, direction and control, serve at the commissioner's
}	pleasure and perform such duties as the commissioner prescribes,
	except as otherwise provided by law.
	except as otherwise provided by law.
	2. Other employees. The commissioner may employ such other
	deputies, division heads, assistants and employees as necessary,
	subject to the Civil Service Law.
	Subject to the Civil Bervice Daw.
	3. Duties. The commissioner shall:
	J. Ductes. The Commissioner sharr:
	A. Serve as the principal aide to the Governor on matters
	involving children and families;
	involving children and lamilles,
	B. Prepare and report such information or data as may be
	required or requested by the Governor or the Legislature;
	required or requested by the dovernor or the Beginstagare,
	C. Supervise and direct the activities of the various
	bureaus, divisions, boards and commissions designated by law
	to be under the department. The commissioner shall:
	to be under the departments in the committee and is
	(1) Require the organizations within the department to
	engage in short-term and long-term planning with
	respect to their goals and purposes and assist the
	organizations in developing short-term and long-term
	plans for children and families;
	brang for Currenging Immirites.
	(2) Washing the property and activities of the
	(2) Monitor the progress and activities of the organizations within the department to ensure
	consistency of policies and procedures. The
	commissioner shall also determine whether the policies
	and procedures and the structure and operations of the
	department continue to meet the needs of children and
	families statewide as these needs change; and

Page 3-LR3676(9)

	(3) Communicate with state and federal agencies on a
2	regular basis to discuss any changes in access to
	available funding and services for children and
4	<pre>families; and</pre>
6	D. Exercise other powers and perform other duties as
	designated by law.
8	
	§106. Department organization
10	
	1. Bureaus. The commissioner shall organize the
12	department into bureaus, each with a bureau chief, as follows:
14	A. The Bureau of Child Welfare;
16	B. The Bureau of Child and Family Services;
18	C. The Bureau of Income Assistance; and
20	D. The Bureau of Community Services.
22	2. Absence of bureau chiefs. In the absence of a bureau
	chief from the State or from official duties, or in the event of
24	a vacancy in the position of a bureau chief, the commissioner or
	the commissioner's authorized agent may exercise the powers and
26	perform the duties of that bureau chief.
	•
28	3. Divisions. The commissioner shall organize the Division
	of Child Protection, the Division of Support Services, the
30	Division of Early Childhood Development, the Division of Children
	and Youth, the Division of Support Enforcement and Recovery, the
32	Division of Economic Security, the Division of Licensing and the
	Division of Contracted Services.
34	
	PART W
36	
	Sec. W-1. Department of Children and Families; transition. The
38	Department of Children and Families is created within State
	Government. The Commissioner of Human Services shall serve as
40	the Commissioner of Children and Families until such time as a
	new commissioner is appointed and affirmed.
42	••
	The commissioner may appoint deputy commissioners to assist
44	in the administration of the department. The deputy
	commissioners serve at the pleasure of the commissioner.
46	
	All duties and responsibilities of the Commissioner of Human
48	Services except those duties transferred to the Commissioner of
•	Health become the duties and responsibilities of the Commissioner
50	of Children and Families. The Commissioner of Children and

2	Families shall submit to the Legislature by January 30, 1993, specific language detailing all functions and responsibilities of
4	the department, including a revised budget for fiscal year 1992-93 commencing July 1, 1992.
6	1. Effective October 1, 1992, the Bureau of Child Welfare,
8	the Bureau of Child and Family Services, the Bureau of Income Assistance and the Bureau of Community Services are created within the department. These bureaus shall assume the
10	within the department. These bureaus shall assume the responsibilities of the Bureau of Child and Family Services and the Bureau of Income Maintenance within the Department of Human
12	Services; the Bureau of Children with Special Needs within the Department of Mental Health and Mental Retardation; the Head
14	Start program; the Maine Children's Trust Fund; and the Community Services Block Grant within the Division of Community Services.
16	The Bureau of Rehabilitation is transferred to the Department of Education.
18	PART X
20	Sec. X-1. 22-B MRSA is enacted to read:
22	TITLE 22-B
24	DEPARTMENT OF HEALTH
26	·
20	CHAPTER 1
28	CHAPTER 1 GENERAL PROVISIONS
	CHAPTER 1 GENERAL PROVISIONS §101. Definitions
28	GENERAL PROVISIONS
28 30	GENERAL PROVISIONS §101. Definitions
28 30 32 34 36	GENERAL PROVISIONS §101. Definitions As used in this chapter, unless the context otherwise indicates, the following terms have the following meanings. 1. Bureau chief. "Bureau chief" means the administrative head of a bureau, regardless of the title assigned to the
28 30 32 34 36 38	GENERAL PROVISIONS §101. Definitions As used in this chapter, unless the context otherwise indicates, the following terms have the following meanings. 1. Bureau chief. "Bureau chief" means the administrative head of a bureau, regardless of the title assigned to the position.
28 30 32 34 36 38	GENERAL PROVISIONS §101. Definitions As used in this chapter, unless the context otherwise indicates, the following terms have the following meanings. 1. Bureau chief. "Bureau chief" means the administrative head of a bureau, regardless of the title assigned to the
28 30 32 34 36 38 40	GENERAL PROVISIONS §101. Definitions As used in this chapter, unless the context otherwise indicates, the following terms have the following meanings. 1. Bureau chief. "Bureau chief" means the administrative head of a bureau, regardless of the title assigned to the position. 2. Commissioner. "Commissioner" means the Commissioner of
28 30 32 34 36 38 40 42	GENERAL PROVISIONS §101. Definitions As used in this chapter, unless the context otherwise indicates, the following terms have the following meanings. 1. Bureau chief. "Bureau chief" means the administrative head of a bureau, regardless of the title assigned to the position. 2. Commissioner. "Commissioner" means the Commissioner of Health.
28 30 32 34 36 38 40	GENERAL PROVISIONS \$101. Definitions As used in this chapter, unless the context otherwise indicates, the following terms have the following meanings. 1. Bureau chief. "Bureau chief" means the administrative head of a bureau, regardless of the title assigned to the position. 2. Commissioner. "Commissioner" means the Commissioner of Health. 3. Department. "Department" means the Department of Health.

Page 5-LR3676(9)

	1. Duties. The department shall:
2	
	A. Study the vital statistics of the State and endeavor to
4	make intelligent and profitable use of the collected records
-	of deaths and of sickness among people;
_	or dearns and or stekness among beobies
6	
	B. Make sanitary investigations and inquiries respecting
8 .	the causes of disease and especially of communicable
	diseases and epidemics, the causes of mortality and the
10	effects of localities, employments, conditions, ingesta,
	habits and circumstances on the health of the people;
12	
	C. Investigate the causes of disease occurring among the
7.4	
14	stock and domestic animals in the State and the methods of
	remedying the same. The department shall gather information
16	in respect to all these matters as it determines proper for
	diffusion among the people of the State;
18	·
	D. When required or when it determines it best, advise
20	officers of State Government, or other boards within the
	State, in regard to the location, drainage, water supply,
22	disposal of excreta, heating and ventilation of any public
	institution or building;
24	institution of building,
24	
_	E. Periodically examine and report upon works on the
26	subject of hygiene for the use of the schools of the State;
28	F. Have general oversight and direction of the enforcement
	of the statutes respecting the preservation of health;
30	
	G. Administer all state funds and appropriations for the
32	aid of private institutions and agencies doing health and
-	welfare work in the State; and
34	wolldie work in the bedge, and
34	W Danis for the more participation and financial
a.c.	H. Provide for the general administrative and financial
36	management services for the entire department.
38	2. Powers. The department may:
40	A. Direct any officer or employee of the department to
	assist in the study, suppression or prevention of disease in
42	any part of the State.
44	§103. Commissioner appointment
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4.5	
46	The department is under the supervision and control of the
	Commissioner of Health who is appointed by the Governor, subject
48	to review by the joint standing committee of the Legislature

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	HOUSE AMENDMENT "B" to S.P. 910, L.D. 2330
	confirmation by the Legislature. The commissioner serves at the
2.	pleasure of the Governor.
4	§104. Provision of services
6	The department and its subunits shall, in achieving the purposes for which they are established, provide services to the
8	citizens of the State, develop policy and resources and work
10	cooperatively with other related agencies.
	§105. Powers and duties of commissioner
12	1. Institutional residents. The commissioner may perform
14	any legal act related to the care, custody, treatment, relief and
	improvement of the residents of state institutions or may
16	purchase residential services when the department does not
	provide the appropriate institutional services for the client.
18	
	2. Deputy; assistant; bureau chiefs. The commissioner may
20	appoint deputy commissioners who shall perform the duties of the
	commissioner during the commissioner's absence in addition to the
22	deputy commissioners' regular duties. The commissioner may
	appoint and employ bureau chiefs and an assistant to the
24	commissioner to be under the commissioner's immediate
. 26	supervision, direction and control, serve at the commissioner's
26	pleasure and perform such duties as the commissioner prescribes, except as otherwise provided by law.
28	except as otherwise provided by law.
•	3. Appointments. The commissioner shall appoint the
30	following officials to serve at the pleasure of the commissioner:
32	A. Superintendent, Augusta Mental Health Institute;
34	B. Superintendent, Bangor Mental Health Institute;
36	C. Superintendent, Pineland Center;
38	D. Director, Elizabeth Levinson Center; and
40	E. Director, Aroostook Residential Center.
42	4. Other employees. The commissioner may employ such other
	deputies, division heads, assistants and employees as necessary,
44	subject to the Civil Service Law.
46	5. Duties. The commissioner shall:

Page 7-LR3676(9)

involving health and life;

48

50

A. Serve as the principal aide to the Governor on matters

	B. Prepare and report such information or data as required
2	or requested by the Governor or the Legislature;
4	C. Supervise and direct the activities of the various
	bureaus, divisions, boards and commissions designated by law
б	to be under the department;
8	D. Have general supervision, management and control of the
	research and planning, grounds, buildings, property,
10	officers, employees and clients of all state institutions;
12	<u>and</u>
7-	E. Enforce all laws concerning the institutions within the
14	department, unless specific law enforcement duties are given
• •	by law to other persons.
16	6. Rules. Rules must be adopted as follows.
18	o. Rules must be adopted as follows.
	A. The commissioner shall adopt such rules and establish
20	such procedures and practices as the commissioner determines
22	appropriate or necessary for the care and management of the
44	property of all state institutions, for the production and distribution of the products of the institutions, for
24	guiding the institutions in determining whether to approve
	admissions and for the execution of the statutory purposes
26	and functions of the institutions.
28	B. The central principle underlying all rules related to
	residents of the institutions within the department is that
30	the residents retain all rights of an ordinary citizen,
32	except those expressly or by necessary implication taken from them by law.
J 2	TIOM CHEM DY TAW.
34	7. Access to funding. The commissioner shall communicate
	with state and federal agencies on a regular basis to discuss any
36	changes in access to available funding for health or
	health-related services.
38	
40	8. Additional powers and duties. The commissioner may
40	exercise other powers and shall perform other duties as designated by law.
42	designated by law.
	§106. Department organization
44	
	1. Bureaus. The commissioner shall organize the
46	department into bureaus, each with a bureau chief, as follows:
48	A. The Bureau of Mental Health;

2	C. The Bureau of Community Health;
4	D. The Bureau of Medical Quality Assurance;
б	E. The Bureau of Elder and Adult Services; and
8	F. The Bureau of Substance Abuse.
10	2. Absence of bureau chiefs. In the absence of a bureau chief from the State or from official duties or in the event of a
12	vacancy in the position of a bureau chief, the commissioner or the commissioner's authorized agent may exercise the powers and
14	perform the duties of that bureau chief.
16	PART Y
18	Sec. Y-1. Department of Health; transition. The Department of
	Health is created within State Government. The Commissioner of
20	Mental Health and Mental Retardation shall serve as the Commissioner of Health until such time as a new commissioner is
22	appointed and affirmed.
24	The commissioner may appoint deputy commissioners to assist in the administration of the department. The deputy
26	commissioners serve at the pleasure of the commissioner.
28	All duties and responsibilities of the Commissioner of Mental Health and Mental Retardation except those duties
30	transferred to the Commissioner of Children and Families become
32	the duties and responsibilities of the Commissioner of Health. The Commissioner of Health shall submit to the Legislature by
	January 30, 1993, specific language detailing all functions and
34	responsibilities of the department, including a revised budget for fiscal year 1992-93 commencing July 1, 1992.
36	
	Effective October 1, 1992, the Bureau of Elder and Adult
38	Services, the Bureau of Substance Abuse and the Bureau of Medical Quality Assurance are created within the Department of Health.
40	These bureaus shall assume the responsibilities of the Bureau of
42	Mental Health and the Bureau of Mental Retardation.
74	PART Z
44	
	Sec. Z-1. Committee on the Reorganization of Health, Social and
46	Developmental Services.
48	1. Committee established. The Committee on the Reorganization of Health, Social and Developmental Services,
50	Reorganization of Health, Social and Developmental Services, referred to in this section as the "committee," is established

Page 9-LR3676(9)

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2	Sena	tors	appoi	inted	by	the	Pres	iden	t of	the	Sena	ate	and	10	memb	ers	s
	of t	he Ho	ouse	of R	epre	sent	ative	s ap	poin	ted	by t	he.	Spea	ker	οf	the	е
4	Hous	e of	Repre	sent	ativ	es a	s fol	lows	:								

- A. Two members of the Joint Standing Committee on Appropriations and Financial Affairs;
 - B. Two members of the Joint Standing Committee on Education;
- C. Two members of the Joint Standing Committee on Human Resources;
- D. Two members of the Joint Select Committee on Corrections;
- 16 E. Two members of the Joint Standing Committee on State and Local Government; and
- F. Three additional members of the Legislature.
 - Each appointing authority shall ensure that the composition of appointees from the authority's chamber reflects the proportion of majority and minority parties in that chamber. All members must be appointed by June 1, 1992. The committee is abolished on December 1, 1992.
 - 2. Convening of committee; election of chair. The Chair of the Legislative Council shall call the first meeting of the committee within 30 days of the appointment of all committee members and in no case later than July 1, 1992. At that meeting, the committee shall select a chair from among its members.
 - 3. Staff. The committee shall request staffing assistance within existing resources from the Legislative Council.
- 4. Cooperation from departments. All officials of the executive branch agencies affected by this Act shall provide information, advice and assistance to the committee upon request.
- 5. Compensation. The members of the committee are entitled to the legislative per diem as defined in the Maine Revised Statutes, Title 3, section 2 for each day's attendance at committee meetings and reimbursement for travel and other necessary expenses upon application to the Executive Director of the Legislative Council.
- 6. Budget. The Executive Director of the Legislative 48 Council shall administer the committee's budget.

	7. Committee charged. The committee shall provide
2	legislative oversight to the transition of the Department of
4	Human Services and the Department of Mental Health and Mental Retardation to the Department of Children and Families and the
6	Department of Health.
8	Sec. Z-2. Appropriation. The following funds are appropriated from the General Fund to carry out the purposes of this Part.
10	1992-93
12	LEGISLATURE
14	Committee on the Reorganization of Health, Social and Developmental Services
16	,
18	Personal Services \$5,000 All Other 5,900
20	Provides funds to the Committee on the Reorganization of Health, Social and
22	Developmental Services for the salary and per diem of legislative members and for
24	miscellaneous committee expenses.
26	LEGISLATURE TOTAL \$10,900'
28	#10,500
30	Further amend the bill by relettering the Parts to read consecutively.
32	FISCAL NOTE
34	1992-93
36	APPROPRIATIONS/ALLOCATIONS
38	General Fund \$10,900
40	This amendment provides a General Fund appropriation to the Legislature of \$10,900 in fiscal year 1992-93 for the per diem
42	and expenses of the Committee on the Reorganization of Health, Social and Developmental Services to provide oversight to
44	departments and agencies in the reorganization to create the Department of Children and Families and the Department of
46	Health. The Legislature can absorb staffing costs during any interim between sessions.

Page 11-LR3676(9)

2	The Departments of Human Services, Education and Mental
	Health and Mental Retardation, and the Offices of Substance Abuse
4	and Community Services can absorb the costs of providing
	information and assistance to the committee within existing
6	budgeted resources.
8	It can not be determined if any savings can be achieved
	through the reorganization proposed by this amendment.
10	
12	STATEMENT OF FACT
14	This amendment commences the immediate abolishment of the
	Department of Human Services and the Department of Mental Health
16	and Mental Retardation and the transition to a new Department of
	Children and Families and a Department of Health.
18	

Filed by Rep. Pendexter of Scarborough Reproduced and distributed under the direction of the Clerk of the House 3/28/92 (Filing No. H-1315)