



115th MAINE LEGISLATURE

SECOND REGULAR SESSION-1992

Legislative Document

No. 2265

H.P. 1603

House of Representatives, January 30, 1992

Approved for introduction by a majority of the Legislative Council pursuant to Joint Rule 27. Reference to the Committee on State and Local Government suggested and ordered printed.

EDWIN H. PERT, Clerk

Presented by Representative MITCHELL of Freeport. Cosponsored by Representative KONTOS of Windham, Representative GREENLAW of Standish and Senator CLARK of Cumberland.

STATE OF MAINE

IN THE YEAR OF OUR LORD NINETEEN HUNDRED AND NINETY-TWO

An Act to Establish a Budget Committee and Process for Cumberland County.

(AFTER DEADLINE)

(EMERGENCY)

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Emergency preamble. Whereas, Acts of the Legislature do not become effective until 90 days after adjournment unless enacted as emergencies; and

Whereas, the Cumberland County finance committee established by this Act must meet at least 60 days prior to the end of the fiscal year; and

Whereas, in the judgment of the Legislature, these facts create an emergency within the meaning of the Constitution of Maine and require the following legislation as immediately necessary for the preservation of the public peace, health and safety; now, therefore,

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Be it enacted by the People of the State of Maine as follows:

Sec. 1. 30-A MRSA c. 3, sub-c. I, art. 4 is repealed.

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Article 12

Sec. 2. 30-A MRSA c. 3, sub-c. I, art. 12 is enacted to read:

CUMBERLAND COUNTY FINANCE COMMITTEE

§895. Cumberland County finance committee

In Cumberland County, there is established a finance committee to carry out the purposes of this article. As used in this article, "county commissioners" means the county commissioners of Cumberland County.

 32 <u>1. Membership.</u> The finance committee consists of 9 members, 3 members from each commissioner district elected as
34 provided in this subsection. The county commissioners shall designate 3 district subdivisions within each district from each
36 of which one member of the finance committee must be elected.

38 A. Finance committee members must be elected on the Tuesday following the first Monday of November in each even-numbered year. Nominations for the office of finance committee 40 member are to be nonpartisan and are to be made by petition 42 in accordance with Title 21-A, chapter 5, subchapter II, except that candidates need not verify by oath or affirmation that they are not enrolled in a party and the 44number of signatures of voters on a nomination petition for a candidate in each district subdivision must be at least 25 46 and not more than 40. The election must be conducted and 48 the results determined as provided for the election of county commissioners in section 61.

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B. Before the first election of finance committee members, the county commissioners shall designate 5 district subdivisions for which members of the finance committee shall serve initial terms of 4 years, and 4 district subdivisions for which members of the finance committee shall serve initial terms of 2 years. All subsequent terms are for 4 years. The county commissioners shall reapportion these subdivisions after each Federal Decennial Census. C. The finance committee shall annually elect a chair from among its members. D. A vacancy occurring on the finance committee must be filled by the committee, subject to confirmation by a majority of the county commissioners, for the balance of the unexpired term. The person appointed to fill the vacant office must be from the same municipality or unorganized territory as the person vacating the office.

E. Members shall serve without compensation.

F. The county finance committee shall review and approve the budget and estimates, including the budget for municipal services in the unorganized territory, prepared by the county commissioners.

<u>§896. Finance committee organization</u>

30 The finance committee shall conduct its meetings in public at county buildings. The county commissioners shall direct the 32 county clerk to call an organizational meeting of the finance committee no later than 60 days before the end of the county's 34 fiscal year. The county commissioners shall provide the committee with necessary clerical assistance, office expenses and 36 suitable meeting space, as well as access to county files and information. The finance committee shall select its cwn chair, 38 vice-chair and secretary. The finance committee shall adopt its own rules or procedures and bylaws.

<u>§897. Budget procedures</u>

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1. Proposed budget. The county commissioners shall submit itemized finance estimates, as described in sections 701, 702 and 7503, in the form of a budget, to the finance committee in a timely fashion, no later than 60 days before the end of the county's fiscal year.

2. Budget review process. The finance committee shall review the itemized estimated budget prepared by the county

Page 2-LR3658(1) L.D.2265 commissioners, together with any supplementary material prepared by the head of each county department or provided by any independent board or institution or another governmental agency. The finance committee shall prepare a proposed budget and may increase, decrease or alter the estimated budget provided that:

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A. The finance committee enters into its minutes an explanation for any suggested change in the estimated expenditures and revenues as initially presented by the county commissioners; and

B. In the proposed budget, the total estimated revenues, together with the amount of county tax to be levied, equals the total estimated expenditures.

16 3. Public hearing. The finance committee shall hold a public hearing in the county on its proposed budget before the end of the county's fiscal year and before the final adoption of the budget. Notice of the hearing must be given at least 10 days before the hearing in all newspapers of general circulation within the county. Written notice and a copy of the proposed budget must be sent by mail, or delivered in person, to the clerk of each municipality in the county. The municipal clerk shall notify the municipal officials of the proposed budget.

26 4. Finality of budget. After the public hearing is completed, the finance committee shall adopt a final budget and 28 transmit that budget to the county commissioners. The county commissioners may not further increase, decrease, alter or revise the budget as adopted by the finance committee, except by 30 unanimous vote of the county commissioners. If the adopted 32 budget is changed by the county commissioners, the finance committee may reject that change by a 2/3 vote of its 34 membership. Those actions are final and not subject to further action by either the county commissioners or finance committee. 36

5. Assessment of taxes. The budget as so adopted and changed under subsection 4 is the final authorization for the assessment of county taxes. The approved final budget must be sent to the county commissioners and the county tax authorized must be apportioned, and collected in accordance with section 42 706. The approved final budget for the unorganized territories must be sent to the State Tax Assessor as provided by section 44 7503.

6. Interim budget. Until a budget is finally approved, the county shall operate on an interim budget that may not exceed the previous year's budget.

Page 3-LR3658(1) L.D.2265 7. Transfer of funds. The county commissioners may transfer funds as provided in section 922.

4 §898. Budget amendments

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б The approved final budget governs the expenditures of the county during the fiscal year. No expenses may be incurred in excess of those shown in the approved final budget, but the 8 budget may be from time to time revised by the preparation and 10 submission of a proposed amended budget by the county commissioners to the finance committee for approval. Only after 12 the finance committee has approved an amended approved final budget, does the amendment become effective. A report of 14 approval of an amended budget must be transmitted to the State Auditor within 15 days of an approval of an amended budget by the 16 finance committee.

18 <u>§899. Filing of county budget</u>

A copy of the approved final budget and subsequent amendments must be filed, on forms approved by the Department of Audit, with the State Auditor, who shall retain them for 3 years.

Emergency clause. In view of the emergency cited in the preamble, this Act takes effect when approved.

STATEMENT OF FACT

This bill establishes a finance committee in Cumberland County to review the county budget. Three members of the finance committee must be from each district with one member from each district subdivision as designated by the county commissioners. The finance committee's budget recommendations may only be overridden by unanimous consent of the county commissioners.