



# 115th MAINE LEGISLATURE

# SECOND REGULAR SESSION-1992

## Legislative Document

No. 2208

S.P. 864

In Senate, January 23, 1992

Approved for introduction by a majority of the Legislative Council pursuant to Joint Rule 26. Reference to the Committee on Taxation suggested and ordered printed.

Buen

JOY J. O'BRIEN Secretary of the Senate

Presented by Senator ESTY of Cumberland Cosponsored by Representative WHITCOMB of Waldo and Senator BOST of Penobscot.

STATE OF MAINE

IN THE YEAR OF OUR LORD NINETEEN HUNDRED AND NINETY-TWO

An Act to Amend the Laws Related to Property Tax Abatements.

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#### Be it enacted by the People of the State of Maine as follows:

Sec. 1. 36 MRSA §841, sub-§2, as repealed and replaced by PL 1987, c. 772, §15, is repealed.

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Sec. 2. 36 MRSA §841, sub-§5, as repealed and replaced by PL 1987, c. 772, §16, is amended to read:

5. Certification; record. Whenever an abatement is made, other than by the State Tax Assessor, the abating authority shall certify it in writing to the collector, and that certificate shall-discharge <u>discharges</u> the collector from further obligation to collect the tax so abated. When the abatement is made, -ether than-an-abatement-made-under-subsection-2, a record setting forth the name of the party or parties benefited, the amount of the abatement and the reasons for the abatement shall <u>must</u>, within 30 days, be made and kept in suitable book form open to the public at reasonable times. A report of the abatement shall <u>must</u> be made to the municipality at its annual meeting or to the mayor and aldermen <u>municipal officers</u> of cities by the first Monday in each March.

#### Sec. 3. 36 MRSA §841-D is enacted to read:

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#### <u>\$841-D. Abatement or deferral due to infirmity or poverty:</u> nonforeclosing lien

28 1. Abatements; waiver of lien. At any time prior to the lien foreclosure established in section 943, the municipal officers or the State Tax Assessor for the unorganized territory 30 on their own knowledge or on written application may defer 32 payment of taxes or make such abatements as they believe reasonable on the real taxes owed on a person's principal residence and personal taxes owed by all persons who, by reason 34 of infirmity or poverty, are in their judgment unable to contribute to the public charges. If a person is eligible to 36 have taxes abated due to poverty or infirmity, the municipal 38 officers or the State Tax Assessor for the unorganized territory, may abate the taxes or at their discretion defer payment of the taxes by filing a waiver of automatic foreclosure in the registry 40 of deeds of the county where the real estate is situated. If the waiver is filed prior to the filing of a lien certificate 42 pursuant to section 942, the tax collector must file that tax lien certificate in order to preserve the lien. The waiver of 44 the lien remains in effect until the death of the taxpayer, the sale of the property or the taxes are paid in full, whichever 46 occurs first.

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2. Notice. Beginning with the taxes that are assessed 50 after April 1, 1992, each notice under section 942, section 943 and section 1282 that is sent by a municipality or the State Tax Assessor to a person against whom taxes have been assessed must contain a statement that the person may apply for an abatement or deferral of taxes if that person can not pay the taxes that have been assessed due to poverty or infirmity.

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3. Eligibility. Persons requesting an abatement or deferral of property taxes assessed on their principal residence and land on which it is built up to 10 acres are eligible for a full or partial abatement or deferral if:

A. The household income has not been sufficient to pay for basic necessities essential to maintain the household including the full or partial amount assessed for property taxes during the period for which the abatement or deferral is being sought; and

B. The person applying for the abatement or deferral is the sole owner or if the person is an owner in common or joint tenancy of the fee simple estate and all owners meet the standards of eligibility.

4. Application. Any time after an individual has received notice of the amount of property taxes owed and prior to a tax lien foreclosure as provided in section 943, the persons to whom the property is assessed may apply for an abatement or deferral of the property taxes on their principal residence by filing an application with the municipal officers or the State Tax Assessor in the unorganized territory. An application must be filed for each year for which persons wish to have their taxes abated or 30 deferred.

32 5. Forms; decision. The municipal officers or the State Tax Assessor in the case of unorganized territories must have 34 forms available for people to apply for abatement or deferral of taxes. Applicants must provide all information that is necessary 36 to determine eligibility, including a statement of verification from the applicant that the information contained in the claim is 38 true. Applications and any information, communications, files or other material related to an application for an abatement or 40 deferral and the decision on the request are confidential. Applicants must be informed that a decision on their request must 42 be made within 30 days of receiving a completed application. Proceedings related to an application are not public proceedings 44 under Title 1, chapter 13 unless requested by the applicant. The decision on a request for an abatement or deferral must contain 46 the specific reason or reasons for the decision and inform the applicant of the right to appeal the decision. 48

 6. Appeal. A person aggrieved by the denial of a request
50 for abatement or deferral may appeal in the manner provided in section 843 or 844. Appeals filed on the basis of poverty or
52 infirmity are not considered public proceedings.

7. Events requiring payment of deferred taxes and interest. If a waiver of a lien has been filed under subsection 1, the deferred taxes, including accrued interest, become payable 4 to satisfy the recorded lien when: б A. The taxpayer who received a deferral of property taxes 8 dies; 10 B. The property for which the waiver of lien is filed is sold, a contract to sell is entered into or some person other than the taxpayer who was granted the deferral becomes 12 the owner of the property; 14 C. The property is no longer the principal residence of the 16 taxpayer who was granted the deferral; or 18 D. The property is manufactured housing and is being moved out of the State. 20 When any of the circumstances listed in this subsection occurs, the amount of the deferred property taxes, including accrued 22 interest, for all years deferred is due and payable within 60 days of the date on which the circumstance occurs. If the 24 amounts falling due as provided in this section are not paid, 26 those amounts are considered delinquent as of that date and subject to foreclosure as provided in section 943. If taxes have been deferred on property that is to be moved, the taxes are due 28 and payable 5 days before the date of removal of the property 30 from the State.

Sec. 4. 36 MRSA §842, as amended by PL 1991, c. 546, §11, is further amended to read:

§842. Notice of decision

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The assessors, municipal officers, chief assessor or the State Tax Assessor, in the case of the unorganized territory, 38 shall give to any person applying to them for an abatement of 40 taxes notice in writing of their decision upon the application within 10 days after they take final action thereon. The notice 42 of decision must state that the applicant has 60 days from the date the notice is received to appeal the decision. It must also identify the board or agency designated by law to hear the 44 appeal. If the assessors, municipal officers, chief assessor or State Tax Assessor, before whom an application in writing for the 46 abatement of a tax is pending, fails to give written notice of 48 their <u>a</u> decision within 60 days from the date of filing of the application, the application is deemed to have been denied, and 50 the applicant may appeal as provided in sections 843 and 844, unless the applicant has in writing consented to further delay.

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Denial in this manner is final action for the purposes of notification under this section but failure to send notice of decision does not affect the applicant's right of appeal. This section does not apply to applications for abatement made under section-841,-subsection-2 841-D.

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Sec. 5. 36 MRSA §6216, 2nd ¶, as amended by PL 1989, c. 614, is further amended to read:

Benefits received under this chapter may not be included as income for purposes of any state or municipally administered public benefit program but may be considered for purposes of determining eligibility for abatement under section 8417 subsection-2 841-D.

## STATEMENT OF FACT

The purpose of the poverty abatement law is to ensure that 20 people do not lose their home due to their inability to pay their This bill amends that law by establishing property taxes. 22 eligibility criteria and making it clear that people may receive an abatement of taxes owed on their principal residence only, not on seasonal or commercial property or other real estate. The bill also establishes a process for the municipal officers to grant an abatement or, as an alternative, to defer payment of the taxes by waiving the automatic foreclosure of a lien pursuant to the Maine Revised Statutes, Title 36, section 943. The municipal officers will have the option of either granting an abatement or placing a nonforeclosing lien on the property in order to recover the lost taxes in the future. The deferral and waiver of a lien is made discretionary to distinguish it from the existing waiver process in Title 36, section 944 which requires action by the municipal legislative bodý.