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SECOND REGULAR SESSION-1992

Legislative Document

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H.P. 1564

House of Representatives, January 23, 1992

Approved for introduction by a majority of the Legislative Council pursuant to Joint Rule 26. Reference to the Committee on Appropriations and Financial Affairs suggested and ordered printed.

EDWIN H. PERT, Clerk

Presented by Representative CASHMAN of Old Town. Cosponsored by Speaker MARTIN of Eagle Lake, President PRAY of Penobscot and Senator CAHILL of Sagadahoc.

STATE OF MAINE

IN THE YEAR OF OUR LORD NINETEEN HUNDRED AND NINETY-TWO

An Act to Create the Maine Budget and Economic Stabilization Fund.

	Be it enacted by the People of the State of Maine as follows:
	Sec. 1. 5 MRSA §1507, as amended by PL 1991, c. 591, Pt. E, §6, is repealed.
5	Sec. 2. 5 MRSA §1513, as amended by PL 1991, c. 591, Pt. UU, and affected by §3, is repealed.
	Sec. 3. 5 MRSA c. 142 is enacted to read:
	<u>CHAPTER 142</u>
	MAINE BUDGET AND ECONOMIC STABILIZATION FUND
	§1521. Maine Budget and Economic Stabilization Fund
	The Maine Budget and Economic Stabilization Fund, referred to in this chapter as the "Stabilization Fund," is created to assist in stabilizing state General Fund revenue and employment during periods of dislocation, economic recession and high unemployment.
1. a.e.	§1522. Deficit defined
•	indicates, "deficit" means the amount by which General Fund appropriations exceed budgeted General Fund revenues in a given fiscal year. \$1523. Transfer from General Fund to Stabilization Fund
•	triggered by real personal income
	When the annual growth rate in Maine real personal income, as adjusted by the Gross National Product Implicit Price Deflator
	for Personal Consumption Expenditures, is more than 2.0% as determined by the state economist, the percentage in excess of
	2.0% must be multiplied by the total state General Fund estimated revenue for the given fiscal year to determine the amount to transfer from the General Fund to the Stabilization Fund.
	<u>\$1524. Transfers from Stabilization Fund to General Fund</u>
	triggered by real personal income
	triggered by real personal income When the annual growth rate of Maine real personal income
	triggered by real personal income When the annual growth rate of Maine real personal income for the preceding calendar year is less than 0%, as determined at the beginning of each fiscal year by the State Controller, the

Page 1-LR3271(1) L.D.2202 results in an amount larger than is necessary to offset the deficit, the excess remains in the Stabilization Fund.

<u>§1525. Allocation from Stabilization Fund triggered by</u> <u>unemployment rate</u>

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In the most recent calendar year quarter following a calendar year quarter in which the seasonally adjusted state unemployment rate as certified by the Executive Director of the Bureau of Employment Security is 6.6% or more, an amount may be allocated from the Stabilization Fund by the Legislature for the purposes listed in section 1529 in accordance with the following formulas.

1. Unemployment rate between 6.6% and 8.6%. When the adjusted state unemployment rate is between 6.6% and 8.6%, 2.5% of the Stabilization Fund may be allocated for economic adjustment activities or programs. The balance on the first day of the fiscal year guarter in which the allocation is made is used to determine the amount allocated.

22 2. Unemployment rate between 8.6% and 10.3%. When the adjusted state unemployment rate is between 8.6% and 10.3%, 5.0% of the Stabilization Fund may be allocated for economic adjustment activities or programs. The balance on the first day of the fiscal year quarter in which the allocation is made is used to determine the amount allocated.
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3. Unemployment rate greater than 10.4%. When the adjusted 30 state unemployment rate is 10.4% or higher, the Legislature may allocate up to 25.0% of the Stabilization Fund for economic 32 adjustment activities or programs. The balance on the first day of the fiscal year guarter in which the allocation is made is 34 used to determine the amount allocated.

36 §1526. Vote necessary for allocation

38 <u>Allocations from the Stabilization Fund may only be made</u> with a vote of at least 2/3 of the members of each house of the 40 <u>Legislature.</u>

42 §1527. Inclusion of transfers in budget

1. State budget document. The state budget document prepared in accordance with section 1664 must contain a transfer to or a transfer from the Stabilization Fund triggered by real personal income in accordance with sections 1523 and 1524 for the first fiscal year and an estimate for a transfer to or from the Stabilization Fund for the 2nd fiscal year. 2. Total General Fund transfers. Total General Fund transfers authorized by the Legislature in a given fiscal year must include a transfer to or from the Stabilization Fund triggered by real personal income in accordance with sections 1523 and 1524 for the first fiscal year and an estimate for a transfer to or from the Stabilization Fund for the 2nd fiscal year.

3. Adjustments. The transfer to or from the Stabilization 10 Fund in the 2nd year of the biennium may be adjusted based on 12 revisions in Maine real personal income and the Maine seasonally 12 adjusted unemployment rate for the fiscal year for which the adjustment is made. The adjustment, if made, must be directly 14 proportional to the revision.

16 **§1528. Emergency allocations from Stabilization Fund**

181. Conditions for emergency allocation. The Legislature,
by a vote of 2/3 of the members of each house, may make an
emergency allocation from the Stabilization Fund for the current
fiscal year if:

A. The maximum transfer triggered by real personal income in accordance with section 1524 has been made for that fiscal year; and

B. The maximum allocation triggered by the unemployment rate in accordance with section 1525 has been made for that fiscal year.

<u>§1529. Uses of Stabilization Fund</u>

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1. Balance budget. Except as provided in subsection 4, in years in which a transfer to the Stabilization Fund is triggered by real personal income in accordance with section 1523, if there exists a deficit in that fiscal year, an amount not to exceed the amount transferred into the Stabilization Fund for that fiscal year may be allocated from the Stabilization Fund to offset the deficit.

2. Certain specific uses. Amounts allocated from the Stabilization Fund may be used:

A. To provide for public works and public service employment;

B. For any unusual and unforeseen needs that may arise for training programs and their administration in the operation of the technical colleges; 2

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C. To provide training, education and other assistance to persons affected by unusual or unforeseen circumstances and currently receiving unemployment compensation, aid to families with dependent children or other aid or services from state or local human service or welfare programs; and

<u>D. To provide state assistance to new or expanding</u> industries for any unusual, unforeseen or extraordinary needs.

1.2 <u>4. Limitations. The Stabilization Fund may not be used to offset a deficit for any given fiscal year due to the following activities:</u>

- 16A. A statutory change in the tax rates structure or
taxation sources; changes in tax rates, mill rates or other18formulas; changes in federal, state or local revenue sharing
formulas; or changes in the Maine tax laws for federal tax20compatibility;
 - <u>B. Changes in or addition of regulatory agencies or</u> programs or changes in current regulatory fee structures, programs and bases;
- 26C. The creation of new state government departments,
bureaus, agencies or other governmental or
guasi-governmental entities; or28guasi-governmental entities; or
- 30 <u>D. The underfunding of agencies, programs or any other</u> state or local government activity supported by the General
 32 <u>Fund.</u>
- 34 **§1530.** Cash management

36 Funds in the Stabilization Fund may be combined by the Treasurer of State with other amounts in the State Treasury for 38 the purposes of cash management. The earnings from investment of the Stabilization Fund accrue to the Stabilization Fund. The 40 Stabilization Fund must be accounted for separately from other funds of the State.

- <u>§1531. Balance of fund</u>
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The balance of the Stabilization Fund may not exceed 25% of the total General Fund revenue received in the immediately preceding fiscal year and may not lapse but must remain in a continuing carrying account to carry out the purposes of this chapter.

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STATEMENT OF FACT

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This bill establishes the Maine Budget and Economic Stabilization Fund.

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