# MAINE STATE LEGISLATURE

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# 115th MAINE LEGISLATURE

### FIRST REGULAR SESSION-1991

Legislative Document

No. 1957

H.P. 1372

House of Representatives, June 25, 1991

Reported by the Majority from the Committee on Labor and the Committee on Banking and Insurance pursuant to H.P. 1178 and printed under Joint Rule 2.

EDWIN H. PERT, Clerk

STATE OF MAINE

IN THE YEAR OF OUR LORD NINETEEN HUNDRED AND NINETY-ONE

An Act to Improve the Maine Workers' Compensation System.

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	Be it enacted by the People of the State of Maine as follows:
2	Sec. 1. 5 MRSA §12004-F, sub-§16 is enacted to read:
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	16. Maine \$50/Day 39 MRSA \$252
6	Employers' Mutual and Expenses  Insurance Fund
8	Sec. 2. 20-A MRSA §12704, sub-§1, as enacted by PL 1985, c.
10	695, §11, is amended to read:
12	<ol> <li>Long-term and short-term training. Providing, in close cooperation with the private sector, both the long-term education</li> </ol>
14	and training required for certain vocational and technical occupations, including occupational health and safety aspects of
16	those occupations and the short-term training necessary to meet specific private sector and economic development needs;
18	
20	Sec. 3. 24-A MRSA §401, as enacted by PL 1969, c. 132, §1, is amended to read:
22	§401. "Mutual" insurer defined
24	A "mutual" insurer is an incorporated insurer without permanent capital stock, and the governing body of which is
26	elected by its policyholders or those policyholders specified in its charter, or by any reasonable combination of its
28	policyholders, guaranty fund stockholders, or guaranty fund certificate holders, or by other reasonable method. The Maine
30	Employers' Mutual Insurance Fund created in Title 39, chapter 7 is deemed to be a "mutual" insurer.
32	Sec. 4. 24-A MRSA §1853, last ¶ is enacted to read:
34	• • • • • • • • • • • • • • • • • • •
	In addition to the causes provided in section 1539, the
36	superintendent may suspend, revoke or refuse a license of an
38	adjuster for failure to perform the duties of the adjuster in a professional manner. The superintendent shall adopt rules to
30	establish the standards for performance of the duties of the
40	adjuster.
42	Sec. 5. 24-A MRSA §2362-A is enacted to read:
44	\$2362-A. Disclosure of premium information
46	All bills and invoices issued to employers for workers'
48	compensation insurance must disclose clearly to the employer as separate figures the base rate, the employer's experience
50	modification factor for each year included in the formula pursuant to section 2364, the medical, indemnity and

2	administrative portions of the premium and the portion of the premium attributable to the workplace health and safety
	consultation services.
4	
	When the annual bill or invoice is issued to employers for
6	workers' compensation insurance it must be accompanied by a
	statement disclosing the percentages of premium expended during
8	the previous year by the insurer for claims paid, loss control
	and other administrative costs, medical provider expenses,
10	insurer and employee attorney's fees and private investigation
	costs.
12	<u></u>
	Sec. 6. 24-A MRSA §2362-B is enacted to read:
14	Dec. o. Maria introll 2 2200 to 12 current to 12 cur.
7.4	§2362-B. Workplace health and safety consultations
16	32302-n. Workprace hearth and safety consultations
TO	Washeless harlth and safety consultation conviges provided
1.0	Workplace health and safety consultation services provided
18	by workers' compensation insurance carriers to new employers and
	employers with an experience rating factor of one or more are
20	subject to the following.
22	1. Definitions. As used in this section, unless the
	context otherwise indicates, the following terms have the
24	following meanings.
26	A. "Workplace health and safety consultations" means a
	service provided to an employer to advise and assist the
28	employer in the identification, evaluation and control of
	existing and potential accident and occupational health
30	problems.
32	<ol><li>Standards for workplace health and safety</li></ol>
	consultations. The superintendent shall adopt rules establishing
34	the standards for approval of workplace health and safety
	consultations provided to employers by insurance carriers,
36	including provision of adequate facilities, qualifications of
	persons providing the consultations, specialized techniques and
8 8	professional services to be used and educational services to be
	offered to employers.
10	
	3. Required coverage and premium. All insurance carriers
12	writing workers' compensation coverage in this State shall offer
	workplace health and safety consultations to each employer as
14	part of the workers' compensation insurance policy. The premium
	for the workplace health and safety consultation must be
16	identified as a separate amount that must be paid.
• 0	idencified as a separace amount that must be paid.
18	A Ontional nurshage from analysis are idea in analysis
.0	4. Optional purchase from another provider. An employer
- 0	may elect to purchase workplace health and safety consultation
50	services from a provider other than the insurer. Upon submission

by the employer of a certificate of completion of workplace health and safety consultation services from another approved provider, the insurance carrier must refund to the employer the portion of the premium attributable to the workplace health and safety consultation.

5. Notification to employer; request for consultation services. An insurance carrier writing workers' compensation insurance coverage shall notify each employer of the type of workplace health and safety consultation services available and the address or location where these services may be requested. The insurer shall respond within 30 days of receipt of a request for workplace health and safety consultation services.

- 6. Reports to employers. In any workplace health and safety consultation that includes an on-site visit, the insurer shall submit a report to the employer describing the purpose of the visit, a summary of the findings of the on-site visit and evaluation and the recommendations developed as a result of the evaluation. The insurer shall maintain for a period of 3 years a record of all requests for workplace health and safety consultations and a copy of the insurer's report to the employer.
- 7. Safe workplace responsibility. Workplace health and safety consultations provided by an insurer do not diminish or replace an employer's responsibility to provide a safe workplace. An insurance carrier or its agents or employees do not incur any liability for illness or injuries that result from any consultation or recommendation.

Sec. 7. 24-A MRSA \$2363, sub-\$\$1 and 2, as enacted by PL 1987,
c. 559, Pt. A, \$4, are amended to read:

1. Policies. Every insurance company or insurer issuing workers' compensation insurance policies covering the payment of compensation and benefits provided for in this subchapter shall must use only policy forms approved pursuant to section 2412.

2. Determination of rates. Every insurer issuing workers' compensation insurance policies shall file with the superintendent its classification of risks and maximum premium rates, which may not take effect until the superintendent has approved them. The superintendent shall apply the procedures and standards of this section in investigating, reviewing and determining just and reasonable rates. The superintendent may:

A. Require the filing of specific rates for workers' compensation insurance, including classification of risks, experience or any other rating information from insurance

	eempanies carriers authorized to transact insurance in this
2	State;
4	B. Make or cause to be made investigations as he-deems <u>the superintendent considers</u> necessary to satisfyhimself
6	determine that the rates to be promulgated are just and reasonable; and
8	
10	C. At any time, after public hearing, withdraw his the superintendent's approval of a previously approved rate filing.
12	
14	Sec. 8. 24-A MRSA $\S2363$ , sub- $\S4$ , $\PA$ , as repealed and replaced by PL 1989, c. 423, $\S1$ , is amended to read:
16	A. Maine premium, loss and loss adjustment experience. Maine premium, loss and loss adjustment experience shall
18	must show:
20	(1) Data from all eempanies <u>carriers</u> writing workers' compensation insurance in this State. If a company is
22	excluded from the rate level, trend, loss development, expense determination, classification differentials or
24	investment income calculations, that company and its market share shall must be identified and an
26	explanation provided for its exclusion;
28	(2) Premiums calculated at current rate level. Whenever on-level factors are used, their derivation
30	shall must be shown. The derivation of the percentages of total premium written and earned at various rate
32	levels shall must also be shown;
34	(3) The amount of premium collected from the expense constant. This premium shall must be provided in
36	dollars and as a percentage of the standard earned premium and as a percentage of net earned premium. If
38	the percentage of premium collected in this manner is expected to change, the extent of the change shall must
40	be estimated and the details of this estimation provided;
42	
44	(4) The amount of premium collected by the minimum premium. This premium shall must be provided in dollars and as a percentage of standard earned premium
46	and as a percentage of earned premium. If the
48	percentage of premium collected in this manner is expected to change, the extent of the change shall must
50	be estimated and the details of this estimation provided;

2	(5) Earned premiums, which shall must include premium collected from the specific disease loading. If
4	disease loadings have been excluded, a justification shall <u>must</u> be provided;
б	(6) The letter council annium and market change for
8	(6) The latest earned premiums and market shares for the 10 largest workers' compensation insurers, by group, in this State;
10	(7) The following information on eempanies carriers
12	deviating from bureau workers' compensation rates for each of the last 3 years:
14	(a) A list of all deviating eempanies carriers;
18	(b) The total standard premium written at deviated rates;
20	<ul><li>(c) The percentage of the entire statewide standard premium written at deviated rates;</li></ul>
22	(d) The total amount of deviations in dollars;
24	(e) The average percentage deviation for
26	deviating companies; and
28	(f) The average percentage deviation for all eempanies carriers;
30	(8) The following information on eempany carriers'
32	workers' compensation dividend practices for each of the last 3 years:
34	(a) A list of all eempanies <u>carriers</u> issuing
36	dividends;
38	(b) The total amount of dividends in dollars;
40	(c) The average percentage dividend issued by eempanies <u>carriers</u> issuing dividends; and
42	(d) The average percentage dividend issued by all
44	eempanies <u>carriers;</u>
46	(9) All policy year and accident year incurred loss data used in the filing, provided in the aggregate and
48	also separated into paid losses, case-incurred and incurred but not reported losses; and
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2	adjustment expense data contained in the filing;
4	Sec. 9. 24-A MRSA §2363, sub-§4, ¶N, as enacted by PL 1989, c 423, §1, is amended to read:
б	N. The level of capital and surplus needed. The following
8	information relating to the level of capital and surpluse shall must be provided:
10	(1) Aggregate premium to surplus ratios and reserve to
12	surplus ratios for the latest 5 calendar years for all eempanies <u>carriers</u> writing workers' compensation
14	insurance in this State; and
16	(2) Estimates of comparable ratios for the years during which the rates will be in effect; and
18	Sec. 10. 24-A MRSA §2363, sub-§5-A, as enacted by PL 1989, c.
20	423, §3, is repealed.
22	Sec. 11. 24-A MRSA §2363, sub-§7, ¶B, as enacted by PL 1987, c. 559, Pt. A, §4, is amended to read:
24	
26	B. In establishing just and reasonable rates, the superintendent shall consider:
28 30	(1) The When applicable, the reasonableness of any return on capital and surplus allocable to the coverage of risks in this State;
32 34	(2) The reasonableness of the amounts of capital and surplus allocable to the coverage of risks in this State;
34	acace;
36	(3) The reported investment income earned or realized from funds generated from business in this State;
38	
40	(4) The reported loss reserves, including the methods and the interest rates used in determining the present value for reported reserves and the use of those
42	reserves in the determination of the proposed rates;
44	(5) The reported annual losses and loss adjustment expenses;
46	
48	(6) The measures taken to contain costs, including loss control, loss adjustment and employee safety engineering programs;
50	

The relationship of the aggregate amount of (7) operating expenses reported by all companies carriers 2 to the annual operating expenses reported in the filing and the annual insurance expense exhibits filed by each 4 eempany carrier with the superintendent; 6 The impact of operating and management efficency 8 of the companies carriers on expense levels and the effect of variations in expense levels on rates; and 10 Any premium surcharges or credits ordered by the superintendent pursuant to section 2367. 12 14 Sec. 12. 24-A MRSA §2363, sub-§7, ¶C, as amended by PL 1987, c. 769, Pt. A, \$94, is further amended to read: 16 The justness and reasonableness of rates shall must be 18 determined for the period in which the rates are in effect. Deficits-in-the-residual-market-in-any-preceding-year-may 20 not-be-included-in-the-determination-of-rates-22 Sec. 13. 24-A MRSA §2363, sub-§7-A, as enacted by PL 1989, c. 467, \$2, is amended to read: 24 Fee for servicing residual market. In every rate 26 filing in which a rating bureau requests a rate adjustment, the superintendent shall take evidence on the issue of whether the 28 fee for servicing the residual market is reasonable. Concurrent with the decision on the rate adjustment, the superintendent shall issue a decision on whether the fee is reasonable, taking 30 into account the rate adjustment approved. If the superintendent 32 determines that the fee is not reasonable, the superintendent shall order an adjustment to the fee, as necessary, to ensure 34 that the fee is reasonable. The superintendent shall adopt rules establishing standards for the performance of adjustment services and requiring that servicing fees for individual insurance 36 carriers be separately set, considering the performance of 38 adjustment services and accident loss ratios and increasing the servicing fee for decreases in loss ratios. 40 Sec. 14. 24-A MRSA §2364, sub-§4, ¶A, as enacted by PL 1987, c. 559, Pt. A, §4, is amended to read: 42 44 The uniform experience rating plan shall must be the means for providing prospective 46 adjustments based upon the past claim experience of an individual insured. The experience rating plan must provide 48 that the claims experience for the 3 most recent years for

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which data is available be considered on the following basis.

	(1) The claims and exposure for the most recent year
2	for which data is available must be given 45% weight.
4	(2) The claims and exposure for the 2nd most recent
	<u>year for which data is available must be given 35%</u>
б	weight.
8	(3) The claims and exposure for the 3rd most recent
	<u>year for which data is available must be given 20%</u>
10	weight.
12	If data is available for only 2 years of claims experience,
- 4	the weighting must be 60% for the most recent year and 40%
14	for the 2nd most recent year.
16	Sec. 15. 24-A MRSA §2364, sub-§4, ¶C-1 is enacted to read:
18	C-1. An experience or merit rating plan may not permit in the calculation of experience modification factors
20	consideration of those lost-time cases attributable to
20	work-related injuries that are aggravations of any prior
22	lost-time work-related injury. The superintendent shall
22	adopt rules to protect employers from the impact of these
24	subsequent injury claims and to equitably compensate
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26	insurers that provide coverage to these employers.
20	Sec. 16. 24-A MRSA §2365-A is enacted to read:
28	200.100 2111.1121211 32202 12 13 01120000 00 10000
	§2365-A. Medical expense deductibles
30	Asses We wearent expense active cipies
50	Each insurer transacting or offering to transact workers'
32	compensation insurance in this State shall offer deductibles for
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34	medical expenses as follows.
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2.0	1. Optional deductible of \$250. To employers who are not
36	experience rated, insurers must offer a deductible of \$250 per
	occurrence.
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	2. Optional deductible of \$250 or \$500. To employers whose
40	<u>premium is between 100% and 500% of the premium qualifying for</u>
	experience rating, insurers must offer a deductible of \$250 or
42	\$500 per occurrence.
44	3. Mandatory deductible of \$500. A deductible of \$500 per
	occurrence must apply to all employers whose premiums are over
46	500% of the premium qualifying for experience rating.
48	Sec. 17. 24-A MRSA §2366, sub-§1-A is enacted to read:
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	1-A. Rules. The superintendent shall adopt rules for the
2	purpose of encouraging workers' compensation insurance carriers
	to issue insurance in the voluntary market by establishing
4	credits applicable to any assessments that may be ordered under
	section 2367 or by any other means.
б	
	Sec. 18. 24-A MRSA §2366, sub-§2, ¶B, as enacted by PL 1987,
8	c. 559, Pt. A, §4, is amended to read:
10	B. An employer is eligible for insurance from the Accident
	Prevention Account if:
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	(1) The employer has at least 2 lost-time claims over
14	\$10,000 and a loss ratio greater than 1.00 over the
	last 3 years for which data is available; and
16	
	(2) The employer has attempted to obtain insurance in
18	the voluntary market and has been refused by at least 2
	insurers which that write that insurance in this
20	State. For the purpose of this section, an employer
	shall-be is considered to have been refused if offered
22	insurance only under a retrospective rating plan or
	plans.
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	Sec. 19. 24-A MRSA §2366, sub-§4, ¶A-1 is enacted to read:
26	, , , , , , , , , , , , , , , , , , ,
	A-1. The plan must include a procedure to handle appeals
28	filed pursuant to Title 39, section 106, subsection 2,
	paragraph B.
30	
	Sec. 20. 24-A MRSA $\S2366$ , sub- $\S5$ , $\PC$ is enacted to read:
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	C. In a residual market rate proceeding, the superintendent
34	may order payment of dividends to insureds in the Safety
	Pool to the extent that the pool's experience supports
36	them. The superintendent may adopt rules establishing a
	dividend plan for the Safety Pool to provide an incentive
38	for implementation of safety programs by insureds in the
	pool. The superintendent may employ outside consultants to
40	assist in the development of these rules, the costs of which
	must be paid by the Safety Education and Training Fund
42	established under Title 26, section 61 to the extent that
	funds are available.
44	
	Sec. 21. 24-A MRSA §2366, sub-§7-A is enacted to read:
46	
	7-A. Credits for qualifying safety programs. The
48	superintendent may adopt rules to establish dividend plans and
	premium credits of up to 10% of net annual premiums for
EΩ	policyholders that establish qualifying safety programs. The

rules must identify the classifications by which policyholders are eligible for the credits and establish criteria for qualifying safety programs and procedures to be followed by servicing carriers in approving and auditing compliance with the safety programs. The superintendent may employ outside consultants to assist in the development of rules under this subsection, the costs of which must be paid by the Safety Education and Training Fund established under Title 26, section 61 to the extent that funds are available.

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### Sec. 22. 24-A MRSA §2366, sub-§11 is enacted to read:

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11. Phasing out of residual market. Workers' compensation insurance policies in the workers' compensation insurance residual market mechanism may not be issued to employers by insurance carriers after June 30, 1992.

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#### Sec. 23. 24-A MRSA §2367-A is enacted to read:

## §2367-A. Maine Employers' Mutual Insurance Fund reserve adjustment

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Beginning in 1993, for policy years 1988, 1989 and 1990 and for each policy year thereafter for the 2nd calendar year after the close of the policy year, the superintendent shall determine whether premiums collected from risks in the Maine Employers' Mutual Insurance Fund, in this section called the "fund," and investment income allocable to those premiums are greater or less than the incurred losses and expenses associated with the fund. The superintendent shall hold a hearing before making the determination and shall issue a determination by the earlier of June 1st or the date of decision concerning any request for a fund rate change pending before the superintendent on January 1st of that year. In establishing reserve adjustments under this section, the superintendent may approve application of reserve adjustments to policies issued on or after January 1st but before the date of the superintendent's order, provided that the policies contain language approved by the superintendent that is sufficient to notify policyholders that they may be subject to adjustments approved after the effective date of their policies. For purposes of this section, the fund consists of the Accident Prevention Account and the Safety Pool. For purposes of this section, "deficit" means the amount by which incurred losses and expenses associated with the fund exceed premiums collected from risks in that fund and investment income allocable to those premiums. After the first deficit determination for each policy year, the superintendent shall redetermine the amount of the deficit for that policy year every 2 years. The superintendent may make timely and appropriate requests for any data considered necessary by the superintendent to make these determinations.

In making the determinations required by this section, the superintendent shall apply statutory insurance accounting standards and utilize sound actuarial principles. Losses for policies issued before January 1, 1988 may not be considered. Each review must be on a policy-year basis and apply to the policy year prior to the year in which the review is being made and all other prior policy years beginning on or after January 1, 1988. The superintendent must make the calculations and determinations required on a cumulative basis for each policy year under consideration so that each year's determination is based on all available data relating to a given policy year. For each year under review, the superintendent shall determine the following.

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- 1. Reserve surplus. If the superintendent determines that premiums collected from the insureds in the fund and investment income allocable to those premiums are greater than the incurred losses and expenses attributable to the risks in the fund, the superintendent shall order an appropriate adjustment credited to the premiums paid by policyholders in the fund and employers who were policyholders during the policy year for which the surplus was determined but who have since become self-insured.
- 2. Reserve deficit. If the superintendent determines that premiums and investment income attributable to those premiums are less than incurred losses and expenses in the fund, the superintendent shall order an appropriate rate adjustment charged to the premiums paid by policyholders in the fund and employers who were policyholders during the policy year for which the deficit was determined but who have since become self-insured.
- 3. Application of adjustment. Credits or surcharges ordered by the superintendent apply to policies issued or renewed during the calendar year after the order of the superintendent is issued or for such other period as the superintendent may order. If an employer was insured during the policy year for which the surplus or deficit was determined but was self-insured in the year in which the reserve adjustment is ordered, individually or as part of a group, the reserve adjustment must be applied to the lowest of the:
  - A. Discounted standard premium applicable to the employer for the period during which the employer was insured in the policy year the deficit was created;
- B. Manual premium applicable to the employer for the year

  48 prior to the year to which the reserve adjustment is
  applied, multiplied by a fraction, the numerator of which is

  50 the number of days the employer was insured in the policy

year the deficit was created and the denominator of which is 2 365; or C. Discounted standard premium applicable to the employer for the year prior to the year to which the reserve adjustment is applied, multiplied by a fraction, the 6 numerator of which is the number of days the employer was 8 insured in the policy year the deficit was created and the denominator of which is 365. 10 The superintendent shall adopt rules to determine the method of 12 collecting or paying any reserve adjustment ordered with respect to self-insured employers subject to reserve adjustment. 14 4. Public Advocate participation. The Public Advocate may participate as follows. 16 18 A. The Public Advocate, as appointed under Title 35-A, section 1701, may participate as a party in the hearing in 20 which the superintendent makes the determinations required by this section. The Public Advocate may make timely and 22 appropriate requests for data necessary to participate in those determinations. 24 B. At the time the superintendent begins the proceeding 26 required by this subsection, the manager of the fund shall pay to the superintendent a fee of \$20,000, which the 28 superintendent shall immediately credit to the Public Advocate. If the manager of the fund files the data necessary for the superintendent's determination under this 30 section when the manager files for a rate change under 32 section 2363, the fee is only \$10,000. The fee must be segregated and expended for employing outside consultants 34 and paying other expenses, including staff salaries, to fulfill the requirements of this subsection. Any portion of 36 the fee not so expended must be returned to the fund. 38 5. Final determination of deficit or surplus; timetable for surcharge or credit. The superintendent shall make a final 40 determination under this section regarding a policy year deficit or surplus no later than the 8th calendar year following the 42 close of the policy year under review. If the superintendent determines that there is a surplus for that policy year, the 44 superintendent shall order a credit under subsection 1. If the

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superintendent determines that there is a deficit for that policy year, the superintendent shall establish a schedule of surcharges

to recover the remainder of the deficit for that policy year over

a period not to exceed 10 years.

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Sec. 24. 26 MRSA §42-A, sub-§2, ¶E-1, as enacted by PL 1987, c. 782, §3, is amended to read:
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E-1. The development and administration of programs to educate employers and employees regarding the Whistleblowers' Protection Act, chapter 7, subchapter V-B; and

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Sec. 25. 26 MRSA §42-A, sub-§2, ¶E-2 is enacted to read:

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E-2. The support for the development of long-term strategies to improve occupational health and safety professional education and resources. The department may award contracts to public and private nonprofit organizations as seed money to develop programs that will serve this purpose and that will develop other funding sources in the future; and

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Sec. 26. 39 MRSA §2, sub-§2, ¶A, as amended by PL 1983, c. 338, is further amended to read:

"Average weekly wages, earnings or salary" of an injured employee shall-be-taken-as is the amount which-he that the employee was receiving at the time of the injury for the hours and days constituting a regular full working week in the employment or occupation in which he that employee was engaged when injured except that, this shall does not include any reasonable and customary allowance given to the employee by the employer for the purchase, maintenance or use of any chainsaws or skidders used in the employee's occupation, provided such the employment or occupation had continued on the part of the employer for at least 200 full working days during the year immediately preceding that injury. For purposes of this paragraph, a "reasonable and is the allowance provided in a customary allowance" negotiated contract between the employee and the employer, or if not provided for by a negotiated contract, an allowance determined by the Department of Labor, Bureau of Employment Security. Except that, in the case of piece workers and other employees whose wages during that year have generally varied from week to week, such those wages shall must be averaged in accordance with the method provided under paragraph B. The Superintendent of Insurance shall adopt rules to establish the standards for deducting an equipment allowance from the compensation of all loggers in determining loggers' wages for workers' compensation premium purposes.

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Sec. 27. 39 MRSA §2, sub-§2, ¶G is enacted to read:

G. "Average weekly wages, earnings or salary" does not include fringe benefits, including but not limited to employer payments for or contributions to a retirement, pension, health and welfare, life insurance, training, social security or other employee or dependent benefit plan for the employee's or dependent's benefit or any other employee's dependent entitlement.

Sec. 28. 39 MRSA §2, sub-§7, as amended by PL 1977, c. 696, §395, is further amended to read:

7. Workers' compensation insurance policy. "Workers' compensation insurance policy" shall-mean means a policy in such form as the Insurance Superintendent of Insurance approves, issued by any stock or mutual casualty insurance company or association that may-now-or-hereafter-be is authorized to do business in this State or issued by the Maine Employers' Mutual Insurance Fund, which that in substance and effect guarantees the payment of the compensation, medical benefits and expenses of burial provided for, in such installment, at such time or times, and to such person or persons and upon on such conditions as provided in this Act previded. Whenever a copy of a policy is filed, such the copy certified by the Insurance Superintendent shall-be of Insurance is admissible as evidence in any legal proceeding wherein when the original would be admissible.

Sec. 29. 39 MRSA §2, sub-§8, as amended by PL 1977, c. 696, §396, is further amended to read:

8. Insurance company. "Insurance company" shall-mean means any casualty insurance company or association authorized to do business in this State which , including the Maine Employers' Mutual Insurance Fund, that may issue policies conforming to subsection 7. Whenever in this Act relating to procedure the words "insurance company" are used, they shall apply only to cases in which the employer has secured the payment of compensation and other benefits by insuring such payment under an a workers' compensation insurance policy, instead of furnishing satisfactory proof of his the employer's ability to pay compensation and benefits directly to his the employer's employees.

No An insurance carrier shall—be is not qualified to issue an a workers' compensation insurance policy covering any employees working in this State unless it has and continuously maintains an employee or claims agent within in this State empowered to investigate claims arising under this chapter; sign agreements for the payment of compensation as provided by this chapter; and issue drafts or checks in payment of obligations arising under this chapter in amounts of at least \$1,000.

2	Sec. 30. 39 MRSA §2, sub-§13, as enacted by PL 1987, c. 409, §2, is amended to read:
4	12 Tallerendert gertregten UIndependent gentregten! mann
6	13. Independent contractor. "Independent contractor" means a person who performs services for another under contract, but who is not under the essential control or superintendence of the
8	other person while performing those services. In determining
10	whether such a relationship exists, the commission shall consider the following factors:
12 14	A. Whether or not a contract exists for the person to perform a certain piece or kind of work at a fixed price;
16	B. Whether or not the person employs assistants with the right to supervise their activities;
18	C. Whether or not the person has an obligation to furnish any necessary tools, supplies and materials;
20	D. Whether or not the person has the right to control the
22	progress of the work, except as to final results;
24	E. Whether or not the work is part of the regular business of the employer;
26	F. Whether or not the person's business or occupation is
28	typically of an independent nature;
30	G. The amount of time for which the person is employed; and
32	H. The method of payment, whether by time or by job.
34	In applying these factors, the commission shall may not give any particular factor a greater weight than any other factor, nor
36	shall may the existence or absence of any one factor be
38	decisive. The commission shall consider the totality of the relationship in determining whether an employer exercises
40	essential control or superintendence of the person.
	"Independent contractor" does not include any person engaged in
42	the logging industry other than a person whose logging activities are limited to the sale of firewood to consumers or any person
44	participating in any construction project involving a
46	nonresidential project or the initial construction of any residence.
48	Sec. 31. 39 MRSA §5 is enacted to read:
50	§5. Predetermination of independent contractor status

2	1. Predetermination permitted. A worker, an employer or a
	workers' compensation insurance carrier, or any together, may
4	apply to the commission for a predetermination of whether the status of an individual worker, group of workers or a job
6	
6	classification associated with the employer is that of an
•	employee or an independent contractor.
8	
	A. The predetermination by the commission creates a
10	rebuttable presumption that the determination is correct in
	any later claim for benefits under this Act.
12	
	B. Nothing in this section requires a worker, an employer
14	<u>or a workers' compensation insurance carrier to request</u>
	<pre>predetermination.</pre>
16	
	2. Premium adjustment. If it is determined that a
18	predetermination does not withstand commission or judicial
	scrutiny when raised in a subsequent workers' compensation claim,
20	then, depending on the final outcome of that subsequent
	proceeding, either the workers' compensation insurance carrier
22	shall return excess premium collected or the employer shall remit
	premium subsequently due in order to put the parties in the same
24	position as if the final outcome under the contested claim were
	predetermined correctly.
26	
	3. Predetermination submission. A party may submit, on
28	forms approved by the commission, a request for predetermination
	regarding the status of a person or job description as an
30	employee or independent contractor.
30	employee of independent contractor.
32	A. The status requested by a party is deemed to have been
32	
2/	approved if the commission does not deny or take other
34	appropriate action on the submission within 14 days.
26	D. Who shelp of the semilaries is sutherized to delecte
36	B. The chair of the commission is authorized to delegate
2.0	the authority to make a predetermination to one other than a
38	commissioner, such as the commission's legal counsel, as
4.0	long as that person or persons act as the primary decision
40	<u>maker.</u>
42	4. Hearing. A hearing, if requested by a party within 10
	days of the commission's decision on a petition, must be
44	conducted under the Maine Administrative Procedure Act.
16	
46	5. Certificate. The commission shall provide the
40	petitioning party a certified copy of the decision regarding
48	predetermination that is to be used as evidence at a later
F.0	hearing on benefits of the commission's decision regarding
50	<pre>predetermination.</pre>

2 6. Rulemaking. The commission is authorized to promulgate reasonable rules pursuant to the Maine Administrative Procedure 4 Act to implement the intent of this section, which is to afford speedy and equitable predetermination of employee and independent б contractor status. 8 Sec. 32. 39 MRSA §21-A, sub-§4 is enacted to read: 4. Workplace health and safety training programs. The 10 following workplace health and safety plan requirements apply to 12 all employers in the State required to secure payment of compensation in conformity with this Title. 14 A. The Commissioner of Labor or the commissioner's designee 16 shall adopt rules regarding workplace health and safety programs. 18 B. The Superintendent of Insurance shall communicate to the 20 Department of Labor the names of employers that receive in any policy year an experience rating of 2 or more. The 22 Department of Labor shall notify each employer on that list that the employer is required to undertake a workplace health and safety program, shall provide a statistical 24 evaluation of the employer's workplace health and safety experience and shall enclose a set of workplace health and 26 safety options, including on-site consultation, education and training activities and technical assistance. 28 30 C. The employer shall submit a workplace health and safety plan to the Department of Labor for review and comment, complete the elements of the plan and notify the Department 32 of Labor of its completion. The plan may include attendance 34 at a Maine Technical College or the Department of Labor workplace health and safety training programs. 36 D. The Department of Labor shall notify the Superintendent 38 of Insurance of any employer that fails to complete the workplace health and safety program as required by this 40 section and the rules. The superintendent shall assess a surcharge of 10% on that employer's workers' compensation insurance premium or the imputed premium for self-insurers, 42 to be paid to the Treasurer of State and credited by the 44 Treasurer of State 1/2 to the Safety Education and Training Fund, Title 26, section 61 and 1/2 to the Occupational Safety Loan Fund, Title 26, section 62. 46 E. The Commissioner of Labor shall report to the joint 48 standing committee having jurisdiction over banking and

insurance matters and the joint standing committee having

	<u>jurisdiction over labor matters by October 1, 1993 on the</u>
2	rules adopted, performance by employers and any surcharges
	imposed by the Superintendent of Insurance.
4	
7	Coo 22 20 MIDCA S22 E :
	Sec. 33. 39 MRSA §22-E is enacted to read:
6	
	\$22-E. Proof of insurance; logging and nonresidential
8	construction industries
·	
1.0	
10	Any person who employs, contracts with or otherwise engages
	for compensation an individual who is engaged in the logging
12	industry or participating in a construction project and is
	excluded from the definition of independent contractor under
14	section 2, subsection 13 must require proof of workers'
14	
	compensation coverage before engaging the individual's services.
16	The Superintendent of Insurance shall prescribe the form of the
	certificate to be provided by any workers' compensation insurer
18	as proof of coverage. Any person who fails to require proof of
	insurance as required by this section may be assessed a civil
20	<del>-</del>
20	penalty not to exceed \$1,000 by the chair of the commission.
22	Sec. 34. 39 MRSA §23, sub-§1-A is enacted to read:
24	1-A. Pilot projects. Workers' compensation health benefits
	pilot projects are authorized under the following provisions.
~ ~	priot projects are authorized under the rorrowing provisions.
26	
	A. The Superintendent of Insurance shall adopt rules to
28	enable employers and employees to enter into agreements to
	provide the employees with workers' compensation medical
30	payments benefits through comprehensive health insurance
30	
0.0	that covers workplace injury and illness. The
32	superintendent shall review all pilot project proposals and
	may approve a proposal only if it confers medical benefits
34	upon injured employees substantially similar to benefits
	available under this Title. The superintendent shall revoke
36	approval if the pilot project fails to deliver the intended
30	
	benefits to the injured employees.
38 .	
	B. The comprehensive health insurance may provide for
40	health care by a health maintenance organization or a
	preferred provider organization. The premium must be paid
42	
42	entirely by the employer. The program may use deductibles,
	coinsurance and copayment by the employees not to exceed \$5
44	per visit or \$50 maximum per occurrence.
46	C. The superintendent shall report annually to the joint
	standing committees of the Legislature having jurisdiction
48	
±0	over banking and insurance and labor matters by November 1st
	on the status of any pilot projects approved by the
50	<u>superintendent.</u>

D. Unless continued or modified by law, this section is repealed on October 31, 1996.

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Sec. 35. 39 MRSA  $\S23$ , sub- $\S2$ , as amended by PL 1989, c. 435,  $\S2$ , is further amended to read:

Proof of solvency and financial ability to pay; trust. By furnishing satisfactory proof to the Superintendent Insurance of solvency and financial ability to pay compensation and benefits, and deposit cash, satisfactory securities, irrevocable standby letters of credit issued by a qualified financial institution or a surety bond, Compensation Commission, in such superintendent may determine pursuant to subsection 6; such bond to run to the Treasurer of State and the Treasurer of State's successor in office, and to be conditional upon the faithful performance of this Act relating to the payment of compensation and benefits to any injured employee. In case of cash or securities being deposited, the cash or securities shall must be placed in an account at interest by the Treasurer of State, and the accumulation of interest on the cash or securities so deposited shall must be credited to the account and shall may not be paid to the employer to the extent that the interest is required to support any present value discounting in the determination of the amount of the deposit. Any security deposit shall must be held by the Treasurer of State in trust for the benefit of the self-insurer's employees for the purposes of making payments under the Act.

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The superintendent shall adopt rules to establish the qualifications for financial institutions issuing irrevocable standby letters of credit, which must include maintenance of a long-term unsecured debt rating of at least A by either Moody's Investors Service, Inc. or Standard and Poor's Corporation, and to prescribe the form of the irrevocable standby letter of credit that may be used to satisfy, in whole or in part, the employer's responsibility under this subsection to post security. The irrevocable standby letter of credit must be the individual obligation of the issuing financial institution, may not be subject to any agreement, condition or qualification between the financial institution and the employer and may not in any way be contingent upon reimbursement by the employer. If the rating of an issuing financial institution that has issued an irrevocable standby letter of credit pursuant to this subchapter falls below the required standard, the employer must obtain a new irrevocable standby letter of credit from a qualified financial institution or must provide substitute proof of solvency and financial ability to pay consistent with this section. The irrevocable standby letter of credit is automatically extended for one year

2	from the date of expiration unless, 90 days prior to any expiration date, the issuing financial institution notifies the
	Superintendent of Insurance that the financial institution elects
4	not to renew the irrevocable standby letter of credit. The
	Superintendent of Insurance shall consider the following form of
6	<u>letter acceptable.</u>
8	IRREVOCABLE STANDBY LETTER OF CREDIT
10	Irrevocable letter of credit no
12	We hereby issue our irrevocable standby letter of credit (hereinafter referred to as "letter of credit") in favor of
14	the Treasurer of State, State of Maine for drawings up to
	U.S. \$ effective immediately and expiring
16	immediately at our(bank address) with our close
	of business on
18	
	We hereby undertake to honor promptly your sight draft(s)
20	drawn on us, indicating our letter of credit no
	for all or part of this letter of credit if presented at
22	(bank address) on or before the expiration date
24	or any automatically extended date.
24	There is a state of the father of small this undertaking
26	Except as stated in this letter of credit, this undertaking is not subject to any condition or qualification. The
20	obligation of the bank under this letter of credit is the
28	individual obligation of the bank, in no way contingent upon
	reimbursement with respect thereto.
30	
	It is a condition of this letter of credit that it is
32	automatically extended without amendment for one year from
	the expiration of this letter of credit, or any future
34	expiration date, unless 90 days prior to any expiration date
	we notify the chair of the Workers' Compensation Commission
36	and the Superintendent of Insurance by registered mail that
	we elect not to consider this letter of credit renewed for
38	any additional period.
40	The in a function of this latter of small that any
± U	It is a further condition of this letter of credit that any interruptions of the bank's conduct of business caused by an
42	Act of God, riot, civil commotion, insurrection, war or
# <b>L</b>	other cause beyond the bank's control will automatically
14	extend the expiration date of the letter of credit, as well
	as any future expiration date, by the period of the
46	interruption.
1 0	To the output not impossible white Walks law this latter
18	To the extent not inconsistent with Maine law, this letter
50	of credit is subject to and governed by the Uniform Customs and Practice for Documentary Credits, 1983, International
, 0	and ridelice for pocumentary credits, 1903, international

Chamber of Commerce Publication No. 400. If any legal proceedings are initiated with respect to payment of this letter of credit, it is agreed that such proceedings are subject to Maine courts and law.

The superintendent shall prescribe the form of the surety bond, which may be used to satisfy, in whole or in part, the employer's responsibility under this section to post security. shall must be continuous, shall be subject to nonrenewal only upon not less than 60 days' notice to the superintendent and shall, cover payment of all present and future liabilities incurred under the Act while the bond is in force and cover payments which that become due while the bond is in force which that are attributable to injuries incurred in prior periods and which that are otherwise unsecured by cash, irrevocable standby letters of credit or acceptable securities. A bond shall must be held until all payments secured thereby by the bond have been made or until it has been replaced by a bond, issued by a qualified successor surety which, that covers all outstanding liabilities. Payments under the bond shall-be are due within 30 days after notice has been given to the surety by the chair of the commission that the principal has failed to make a payment required under the terms of an award, agreement or governing A surety bond shall may not be used to fund a trust established to satisfy the requirements of this section.

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As an alternative to the method described in the-first-paragraph ef this subsection, an eligible employer may establish an actuarially fully funded trust, funded at a level sufficient to discharge those obligations incurred by the employer pursuant to this Act as they become due and payable from time to time, provided that the superintendent requires that the value of trust assets shall--be is at least equal to the present value of ultimate expected incurred claims and claims settlement costs. The present value of ultimate expected incurred claims and claims settlement costs for a group self-insurer may be no more than the amount actuarially determined considering the value of trust assets and excess insurance to satisfy a 90% confidence level. A group self-insurer may elect to fund at a higher confidence level through the use of cash, marketable securities, surety bonds, irrevocable letters of credit or excess insurance. If a member of a group self-insurer terminates its membership in the group for any reason, then that member shall fund its proportionate share of liabilities and obligations of the trust to the 95% confidence level. If for any reason the departing member fails to fund its proportionate share of the trust's exposure to the 95% confidence level, then the remaining members of the group shall make such additional contribution no later than the anniversary date of the program as required to fund the departing member's exposure in accordance with this provision.

Trust assets shall must consist of cash or marketable securities of a type and risk character as specified in subsection  $7_{\tau}$  and 2 shall have a situs in the United States. The trustee shall submit a report to the superintendent, not less frequently than quarterly which, that lists the assets comprising the corpus of the trust, including a statement of their market value and the 6 investment activity during the period covered by the report. 8 trust shall must be established and maintained subject to the condition that trust assets eannet may not be transferred or 10 revert in any manner to the employer except to the extent that the superintendent finds that the value of the trust assets 12 exceeds the present value of incurred claims and claims settlement costs with an actuarially indicated margin for future 14 loss development. In all other respects, the trust instrument, including terms for certification, funding, designation of out shall, must be as approved by 16 trustee and pay superintendent; provided, that the value of the trust account shall--be is actuarially calculated at least annually by a 18 casualty actuary who is a member of the American Academy of Actuaries and is adjusted to the required level of funding. For 20 purposes of this paragraph subsection, an "eligible employer" is 22 one who is found by the superintendent to be capable of paying compensation and benefits required by this Act and:

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A. Has positive net earnings; or

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B. Can demonstrate a level of working capital adequate in relation to its operating needs.

Notwithstanding any provision of this seetien - or chapter, any bond or security deposit required of a public employer which that is a self-insurer shall may not exceed \$50,000, provided that such the public employer has a state-assessed valuation equal to or in excess of \$300,000,000 and either a bond rating equal to or in excess of the 2nd highest standard as set by a national bond rating agency or a net worth equal to or in excess If a county, city or town relies upon a bond \$25,000,000. rating; it shall value or cause to be valued its unpaid workers' compensation claims pursuant to sound accepted principles. This value shall must be incorporated in the annual audit of the county, city or town, together with disclosure of funds appropriated to discharge incurred claims expenses. "Public employer" includes the State, the University of Maine System, counties, cities and towns.

In consideration of a self-insuring entity's application for authorization to operate a plan of self-insurance, the superintendent may require or permit an applicant to employ valid risk transfer by the utilization of primary excess insurance, subject to the provisions of subsection 6. Standards respecting

- the application of primary excess insurance shall must be contained in a regulation-promulgated rule adopted by the superintendent pursuant to the Maine Administrative Procedure Act, Title 5, chapter 375. Primary excess insurance shall-be is defined as insurance covering workers' compensation exposures in excess of risk retained by a self-insurer.
- Я As a further alternative to the methods described in this subsection, an employer shall--be is eligible for approved self-insurance status pursuant to this Act if the employer 10 submits a written guarantee of the obligations incurred pursuant 12 to this Act, the quarantee to be issued by a United States or Canadian corporation which that is a member of an affiliated 14 group of which the employer is a member, and-which-corporation is solvent and demonstrates an ability to pay the compensation and benefits, and the guarantee is in a form acceptable to the 16 superintendent. The guarantor shall provide quarterly financial statements, audited annual financial statements and such other 18 information as the superintendent may require, and the employer 20 shall provide a bond as otherwise required by this Act in an amount not less than \$1,000,000. Any such guarantor shall-be is 22 deemed to have submitted to the jurisdiction of the Workers' Compensation Commission and the courts of this State for purposes 24 of enforcing any such quarantee. The quarantor, in all respects, shall--be is bound by and subject to the orders, findings, decisions or awards rendered against the employer for payment of 26 compensation and any penalties or forfeitures provided under this 28 The superintendent, following hearing, may revoke the self-insured status of the employer if at any time the assets of 30 the guarantor become impaired, encumbered or are otherwise found to be inadequate to support the guarantee.

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- Notwithstanding any other provisions of this section, a self-insuring entity may, with the approval of the superintendent, use a combination of financial assets, including cash deposits, securities, irrevocable letters of credit, surety bonds or fully or partially funded trusts, to satisfy the solvency and ability-to-pay requirements of this section.
- Sec. 36. 39 MRSA §23, sub-§7, as amended by PL 1989, c. 435, §10, is further amended to read:
- 7. Acceptable deposit funds or surety bonds; letters of credit. In addition to cash, the deposit funds acceptable to the superintendent as a security deposit shall include United States Government bonds, notes or bills, issued or guaranteed by the United States of America; bonds secured by the full faith, credit and taxing power of political subdivisions of the United States rated in the 3 highest grades by a national rating agency such as Moody's, Standard and Poor's or Fitch, as of the foregoing year

end <u>year-end</u>; money market funds which-are invested only in 2 United States Government or government agency obligations with a maturity not exceeding one year; high grade commercial paper rated as either A-1 or P-1 by a nationally recognized bond rating service such as Moody's, Standard and Poor's or Fitch, or money market funds invested in such paper; certificates of deposit б issued by a duly chartered commercial bank or thrift institution in the State which-is protected by the Federal Deposit Insurance 8 eerperatien, -- and Corporation if such a bank or institution possesses assets of at least \$100,000,000 and maintains a ratio 10 of capital to assets equal to or greater than 6 1/2%; savings certificates issued by any savings and loan association in the 12 State which--are protected by the Federal Savings and Loan Insurance Corporation, -- and if such an association possesses 14 assets of at least \$100,000,000 and maintains a ratio of capital to assets equal to or greater than 6 1/2%; surety bonds in a form 16 prescribed by the superintendent which -- are issued by 18 corporate surety which that meets the qualifications prescribed by rule of the superintendent, and such other investments 20 approved by the superintendent; and irrevocable standby letters of credit issued to the Treasurer of State by financial 22 institutions with long-term unsecured debt ratings of at least A by either Moody's Investors Service, Inc. or Standard and Poor's Corporation or with commercial paper within the 3 highest 24 short-term rating categories established by Moody's Investors Service, Inc. or Standard and Poor's Corporation. An irrevocable 26 letter of credit binds a financial institution to pay one or more 28 drafts drawn by the Treasurer of State, as long as the draft does not exceed the total amount of the irrevocable standby letter of 30 credit, if accompanied by the following document: a certificate signed by the Superintendent of Insurance stating that the irrevocable standby letter of credit in question expires by its 32 terms in 30 days or less and that it has not been replaced by a substitute irrevocable standby letter of credit having an 34 expiration date at least 12 months subsequent to the expiration of the existing irrevocable standby letter of credit, or cash 36 deposits, securities, surety bonds or trust funds or any 38 combination thereof satisfying the requirements of this chapter and that the full amount of the existing letter of credit less any amounts previously drawn must be paid to the Treasurer of 40 State.

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If the Superintendent of Insurance issues a certificate under this subsection, the Treasurer of State shall draw a draft in the 44 full amount of the letter of credit and shall hold the proceeds for and on behalf of the State until the superintendent either certifies to the Treasurer of State that replacement security in compliance with this Title has been provided, in which case the proceeds must be returned to the employer, or directs the payment 50 of the proceeds in accordance with this Title.

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#### §26-A. Workers' compensation coverage card

- 6 <u>l. Posting. The chair of the commission shall adopt rules</u>
  requiring the posting or presence at every work site of a
  workers' compensation coverage card.
- 2. Effective date. This section takes effect July 1, 1992.
- Sec. 38. 39 MRSA §51, sub-§4 is enacted to read:
- 4. Subsequent nonwork injuries. If an employee suffers a nonwork-related injury or disease which is not causally connected to a previous compensable injury, the subsequent nonwork-related injury or disease is not compensable under this Act.
- Sec. 39. 39 MRSA §51-B, sub-§7, as amended by PL 1989, c. 502,
  20 Pt. D, §22, is further amended to read:
- 7. Notice of controversy. If the employer, prior to making 22 subsection 3, controverts the under compensation, the employer shall file with the commission, within 24 14 days after an event which that gives rise to an obligation to 26 make payments under subsection 3, a notice of controversy in a form prescribed by the commission. If the employer, prior to making payments under subsection 4, controverts the claim to 28 compensation, the employer shall file with the commission, within 30 75 or 90 days, as applicable, after an event which that gives rise to an obligation to make payments under subsection 4, a notice of controversy in a form prescribed by the commission. The 32 notice shall must indicate the name of the claimant, name of the 34 employer, date of the alleged injury or death and the grounds upon which the claim to compensation is controverted. employer shall promptly furnish the employee with a copy of the 36 notice.

38 If, at the end of the 14-day period in subsection 3 or the 90-day or 75-day perieds period in subsection 4, the employer has not 40 filed the notice required by this subsection, the employer shall begin payments as required under those subsections. In the case 42 of compensation for incapacity under subsection 3, the employer may cease payments or continue payments as provided in subsection 44 8 and file with the commission a notice of controversy, only as provided in this subsection, no later than 44 days after an event 46 which that gives rise to an obligation to make payments under 48 subsection 3. Failure to file the required notice of controversy prior to the expiration of the 44-day period, in the case of compensation under subsection 3, constitutes acceptance by the 50

employer of the compensability of the injury or death. Failure to file the required notice of controversy does not constitute such 2 an acceptance by the employer when it is shown that the failure was due to employee fraud or excusable neglect by the employer, 4 except when payment has been made and a notice of controversy is not filed within 44 days of that payment. Failure to file the 6 required notice of controversy prior to the expiration of the 90-day period under subsection 4 constitutes acceptance by the Я employer of the extent of impairment claimed. Failure to file the required notice of controversy prior to the expiration of the 10 75-day period under subsection 4 for compensation for medical or other services pursuant to 12 aids constitutes acceptance by the employer of the reasonableness and propriety of the specific medical services for which compensation 14 is claimed and requires payment for those services, but does not constitute acceptance of the compensability of the injury or 16 death.

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If, at the end of the 44-day period the employer has not filed a notice of controversy, or if, pursuant to a proceeding before the commission, the employer is required to make payments, the payments may not be decreased or suspended, except as provided in section 100.

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- Sec. 40. 39 MRSA §51-B, sub-§8, as amended by PL 1983, c. 682, §6, is further amended to read:
- 28 Effect of payment. If, within the 44-day period established in subsection 7 and after the payment of compensation the employer 30 incapacity without an award, controvert the claim to compensation for incapacity, the payment 32 of compensation shall may not be considered to be an acceptance of the claim or an admission of liability. Notwithstanding the 34 provisions of section 99-C, the acceptance of compensation in any case, except by decision or agreement, by the injured employee or his the employee's dependents shall is not be considered an 36 admission by the employee or his the employee's dependents as to the nature and scope of the employer's liability or a waiver of 38 the right to question the amount of compensation or the duration 40 of the same or the nature of the injury and its consequences.
- The employer may continue the payment of compensation for incapacity under subsection 3 following the filing of a notice of controversy and up to the convening of the informal conference, if the notice of controversy was filed prior to the expiration of the 44-day period established in subsection 7. The employer may continue these payments at any level, but once payments have been continued beyond the 44-day period, the employer may not vary the level of payments or cease payments until the informal conference is convened. The continuation of payments under these

circumstances is not an acceptance of the claim or an admission of liability on the part of the employer.

Sec. 41. 39 MRSA §52, as amended by PL 1989, c. 434, §8, is further amended by adding at the end a new paragraph to read:

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An employee shall purchase generic drugs for the treatment of an injury or disease for which compensation is claimed if the prescribing physician indicates that generic drugs may be used and if generic drugs are available at the time and place of purchase. Providers shall prescribe generic drugs whenever medically advisable for the treatment of an injury or disease for which compensation is claimed. If an employee purchases a nongeneric drug when the prescribing physician has indicated that a generic drug may be used and a generic drug is available at the time and place of purchase, the insurer or self-insurer is required to reimburse the employee for the cost of the generic drug only. For purposes of this section, "generic drug" has the same meaning found in Title 32, section 13702, subsection 11.

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Sec. 42. 39 MRSA §52-A, as amended by PL 1989, c. 668, is further amended to read:

#### §52-A. Medical information

Certificate of authorization. Any employee who makes 26 any claim for compensation, enters into any agreement for compensation or is receiving compensation shall, upon request by 28 the employer, execute a certificate, in a form prescribed by the 30 commission, authorizing the employer to obtain, after payment of a reasonable fee, from any physician, osteopath, chiropractor or any other health care provider any written information which that 32 is or has been obtained in connection with the examination or treatment of the employee and which relates to any injury or 34 disease for which compensation is claimed. A certificate of authorization remains valid and must be honored for as long as 36 the employee continues to make any claim for compensation, the agreement for compensation remains in effect or the employee 38 compensation. The commission shall include a certificate of authorization as part of the form provided for an 40 employer's first report of injury under section 106. The 42 employee shall execute the certificate of authorization on the first report of injury upon request of the employer. If the employee fails to or is unable to execute the certificate, the 44 employer must submit the first report form to the commission without the certificate executed within the time prescribed in 46 section 106. The commission shall actively assist the employee in the timely completion and submission of a certificate of 48 authorization when necessary.

An employer may request that an employee execute a certificate of authorization by certified mail, return receipt requested. If any employee fails to execute such-a the certificate within 20 days after receiving a the request made-by-certified-mail, return receipt-requested:

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A. As to any employee who is making a claim for compensation, any action on the employee's claim shall must be suspended, without interest under section 72, until the certificate is executed; and

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B. As to any employee who is receiving compensation or who has entered into an agreement for the payment of compensation, payment of compensation shall must be suspended until the certificate is executed.

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The date on a returned receipt of delivery is prima facie evidence of the employee's receipt of the request on that date. The request must contain a notice to the employee that if he the employee fails to execute the certificate within 20 days after receiving the request, any action on his the claim for compensation will be suspended.

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Duties of health care providers. Upon-payment--of--a reasonable -- fee, --all - written -- information - which - relates -- to -- an 26 injury-er-disease-for-which-compensation-is-claimed-shall,-within 10-days-after-written-request-by-the-employer-or-the-employee,-be 28 made-available-to-the-party-making-the-requesta-In-the-case-of-a request-by-the-employer,--the-request-shall-be-accompanied-by-a 30 eepy-ef-a-certificate-of-authorization-as-described-in-subsection 1. Any health care provider treating an employee for a personal 32 injury that may be compensable under this Act shall submit an initial report of treatment and injury to the employer and the 34 employer's carrier, if the employer is insured, within 5 working days of the first treatment of the employee, if the employee 36 agrees to release the information to the employer and the carrier. If the employee does not agree to release the 38 information, the provider shall submit the initial report within 5 working days after written request by the employer accompanied 40 by a certificate of authorization described in subsection 1. The 42 provider shall submit to the employer and the carrier a final report of treatment within 10 working days of the termination of 44 treatment, except that only an initial report must be submitted if the provider treated the employee on a single occasion. The 46 provider shall make additional records or information available to any party within 10 days after a written request.

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Th provider shall submit the initial report and final report on forms prescribed by the commission. A provider may also submit

	notes, office charts or other records, but this documentation may
2	not be submitted in lieu of the reports required by this
	subsection.
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	The commission shall prescribe forms for use in making the
6	reports required by this subsection. The initial report of
	treatment and injury must, at a minimum, contain a preliminary
8	diagnosis; evaluations of the employee's ability to return to
	work and what limitations to work capacity are present; and an
10	evaluation of whether the injury appears to be work-related.
12	The provider may not charge the employer or carrier an amount in
	excess of the fees prescribed by the commission pursuant to
14	section 52-B for the submission of reports prescribed by this
	section and for the submission of any additional records. An
16	insurer or self-insurer may withhold payment of fees for the
	submission of reports of treatment required by this section to
18	any provider who fails to submit the reports on the forms
	prescribed by the commission and within the time limits
20	provided. The insurer or self-insurer is not required to file a
	notice of controversy under these circumstances, but must notify
22	the provider that payment is being withheld due to the failure to
	use prescribed forms or to submit the reports in a timely
24	fashion. In the case of dispute, any interested party may
	petition the commission to resolve the dispute.
26	
	Sec. 43. 39 MRSA §52-B, sub-§2, as enacted by PL 1987, c. 559,
28	Pt. B, §22, is amended to read:
30	2. Depositions or hearings. Various fees for preparation
	of materials, including reports of treatment required by section
32	52-A, subsection 2, or attendance at depositions or hearings as
* * *	may be required under this Act.
34	
*	Sec. 44. 39 MRSA §52-B, as enacted by PL 1987, c. 559, Pt. B,
36	§22, is amended by adding at the end a new paragraph to read:
	er Taller i de la companya de Maria de La Carlo de Merce de Maria de Trada de Maria de Carlo de Carlo de Carlo La companya de la co
38	In order to qualify for reimbursement for health care
	services provided to employees under this Title, health care
40	providers providing individual health care services and courses
*	of treatment may not charge more for the services or courses of
42	treatment for the employee than is charged to private 3rd-party
	payors for similar services or courses of treatment.
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	Sec. 45. 39 MRSA §52-C is enacted to read:
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* *	§52-C. Restriction on reimbursement for health care providers
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	To qualify for reimbursement for health care services
50	provided after October 31, 1995, to employees under this Title,

	<u>nearch care providers providing individual hearch care services</u>
2	and courses of treatment must have successfully completed the
	Occupational Health Training Program established in section 83-A.
4	Sec. 46. 39 MRSA §52-D is enacted to read:
6	\$52-D. Medical utilization review
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10	In order to ensure quality treatment for injured employees and to provide reasonable and proper health care services, the
12	<u>commission shall develop and implement a system of medical</u> <u>utilization review consistent with the requirements of this</u>
	section.
14	1. List of providers. The commission shall create and
16	maintain a list of health care providers experienced and
18	competent in the treatment of work-related injuries to serve on review panels from each of the medical fields that the commission
20	finds most commonly used by injured employees.
	2. Request for review. A commissioner, employee, employer
22	or insurer may request a medical utilization review of services rendered by a health care provider when the treatment or proposed
24	treatment of an employee raises any of the following issues:
26	A. Whether treatment or proposed treatment is excessive,
28	unreasonable or improper;
•	B. Whether the services rendered are inadequate with
30	respect to either the level or quality of care;
32	C. Whether fees charged by a provider are in excess of the
34	medical fee schedule under section 52-B;
36	D. Whether a provider charged more for services provided to an employee under this Act than charged for services to a
	private 3rd-party payor in violation of section 52-B; or
38	E. Whether a proposed surgical procedure is reasonable and
40	necessary to the proper treatment of an employee.
42	The issues that may be presented to a review panel may be
44	expanded through rulemaking by the commission.
	3. Notice of review; appointment. An employee, employer or
46	insurer may initiate the medical utilization review process by submitting to the commission, the other parties and the provider
18	whose treatment will be reviewed, a request on forms prescribed
50	by the commission. Within 15 days after a request for medical utilization review has been submitted, the chair shall appoint a

panel of up to 3 providers to perform the review and notify the parties and the provider whose treatment will be reviewed of the 2 appointment. Members of the panel may not have any prior knowledge of the case or have examined the employee at an earlier 4 time in connection with the case. 6 4. Review process. When the parties are notified that a panel has been appointed, all parties shall immediately supply 8 copies of any medical reports or statements relating to the 10 treatment under review to the panel. Upon request of the panel, the provider shall submit any additional medical records or information within 3 working days of the panel's request. The 12 panel shall convene and review medical information and records 14 regarding the services that are the subject of the review. The panel may interview and examine the employee, or order the 16 performing of additional medical tests if necessary to the panel's decision. 18 5. Examination. If determined necessary by the panel, the 20 employee shall submit to an examination by a member of the panel at any reasonable time during the review process. The rights of an employee with respect to examinations and penalties as 22 described in section 65 are applicable to this section. 24 6. Findings. The panel shall submit its findings and 26 recommendations to the parties, the provider and the commission within 30 days from the appointment of the panel. The findings 28 and recommendation of the panel must be prepared in a form and manner prescribed by the commission. The panel may make 30 recommendations appropriate to the issue that is the subject of the review, including but not limited to: 32 A. That a provider be paid or not be paid for services that 34 were inappropriate, unreasonable or excessive; 36 B. That a provider be partially paid for services charged in excess of the medical fee schedule; 38 C. That a provider be partially paid for services provided 40 to an employee under this Act that exceeded the provider's charge for services to a private 3rd-party payor in violation of section 52-B; 42 44 D. That a provider reimburse an employer or insurer for services that were paid for and are found to be

E. That a proposed surgical procedure is not reasonable and

inappropriate, unreasonable or excessive; or

necessary to the proper treatment of an employee.

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- 7. Petition. Any employee, employer, insurer or provider
  that seeks to implement the recommendations of the medical panel
  or that seeks resolution of a dispute related to the treatment
  under review may file a petition with the commission. The
  findings and recommendations of the medical panel may be used as
  evidence at any commission proceeding relating to the medical
  treatment reviewed by the panel.

  8. Penalties. If the chair finds from a review of the
- 8. Penalties. If the chair finds from a review of the findings of medical panels that a provider has demonstrated a pattern of overcharging for services or of rendering services that are inappropriate, unreasonable or excessive, the chair shall provide the licensing board of the provider with full documentation of this determination. The chair may assess, after hearing, civil penalties as provided in section 113, subsection 2 upon a finding that a provider has willfully overcharged for services or willfully rendered services that are inappropriate, unreasonable or excessive.
- 9. Costs. The party requesting the review shall pay the costs of the review. The commission shall establish a reasonable per diem to be paid to panel members and set a maximum charge for other expenses the commission finds necessary for the review process.
- 10. Rules. The commission shall adopt rules pursuant to Title 5, chapter 375 to carry out the purposes of this section.

  28 In establishing these rules, the commission shall consult with organizations knowledgeable about health care utilization and cost containment, including health care providers and insurers that have implemented utilization review.

Sec. 47. 39 MRSA §53-C is enacted to read:

### §53-C. Effect of volunteer service

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An employee may serve in a volunteer capacity, if that capacity is consistent with any medical restrictions, for a public entity or nonprofit organization organized under the provisions of Title 13-B, subsection 405 or the Internal Revenue Code, section 501(C)(3) and the fact of that volunteer service has no effect on any determination of capacity to work under this Title.

- Sec. 48. 39 MRSA §54-B, sub-§§2 and 3, as enacted by PL 1987,
  c. 559, Pt. B, §27, are amended to read:
- 2. Limitation. Any employee who has—reached—maximum medical—improvement—and is able to perform full—time remunerative work that is available in the ordinary competitive labor market

- in-the-State, regardless-of-the-availability-of-such-work-in-and around-his-community, within a reasonable commuting distance from the employee's residence is not eligible for compensation under this section, but may be eligible for compensation under section Reasonable moving and relocation expenses for employees who are retrained or rehabilitated under this Act are available б as provided in section 87, subsection 2. In determining the availability of work for purposes of this section, the employee 8 has the initial burden of conducting a work search within the 10 employee's community. If the results of that work search demonstrate that no work is available to that employee within the community, the employer has the burden of showing that work is 12 available to the employee within a reasonable commuting distance. In determining whether the commuting distance is 14 reasonable, the commission must consider the cost of commuting, the net wages of the prospective employment and the limitations 16 on the employee's ability to commute, if any, due to the work injury. The commission may not find that commuting over 100 18 miles one-way is reasonable. 20
  - 3. Presumption. For the purposes of this Act, in the following cases, it is conclusively presumed that the injury resulted in permanent total incapacity and—that—the—employee—is unable—to-perform—full—time—remunerative—werk—in—the—erdinary competitive—labor—market—in—the—State if the injury caused:
    - A. The total and irrevocable loss of sight of both eyes;
    - B. The loss of both hands at or above the wrist;
    - C. The loss of both feet at or above the ankle;
    - D. The loss of one hand and one foot;

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- E. An injury to the spine resulting in permanent and complete paralysis of the arms or legs; or
- F. An injury to the skull resulting in incurable imbecility or insanity.
- Sec. 49. 39 MRSA §55-B, first ¶, as enacted by PL 1987, c. 559, 42 Pt. B, §30, is amended to read:
- While the incapacity for work resulting from the injury is partial, the employer shall pay the injured employee a weekly compensation equal to 2/3 the difference, due to the injury, between his the employee's average gross weekly wages, earnings or salary before the injury and the weekly wages, earnings or salary which he that the employee is able to earn after the injury, but not more than the maximum benefit under

2	section 53-B. Payments-under-this-section-shall-not-continue-for lenger-than-400-weeks-after-maximum-medical-improvement. An
	employee is not eligible to receive compensation under this
4	section after the employee has received 520 weeks of compensation under section 54-B, this section or both sections.
6	See 50 20 MIDSA 857 monded by DI 1095 G 272 Dt A
8	Sec. 50. 39 MRSA §57, as amended by PL 1985, c. 372, Pt. A, §22, is repealed.
10	Sec. 51. 39 MRSA §57-B, sub-§13, as enacted by PL 1985, c. 372, Pt. A, §23, is amended to read:
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14	13. Applicability. Reimbursement under this section is available solely with respect to employees who are injured and
16	rehabilitated after the effective date of this section. If reimbursement is available from the Employment Rehabilitation
16	Fund under this section, reimbursement shall may not be available
18	from-the-Second-Injury-Fund under section 57 57-D.
20	Sec. 52. 39 MRSA §57-C, sub-§3, as enacted by PL 1985, c. 372, Pt. A, §23, is amended to read:
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24	3. Assessment waived. If, at the end of a calendar quarter, the amount of deposit in the Employment Rehabilitation Fund, in that portion attributable to this section, is equal to
26	or exceeds the amount derived from the last assessment, the assessment for that quarter shall <u>must</u> be waived and not levied
28	or imposed.
30	A. The Treasurer of State shall notify the State Tax Assessor on the day after the end of the calendar quarter,
32	if the fund equals or exceeds that amount.
34	B. If so notified, the State Tax Assessor shall immediately notify each insurer that the assessment is waived for that
36	quarter.
38	Sec. 53. 39 MRSA §57-D is enacted to read:
40	§57-D. Permanent total incapacity due partly to prior injury
42	1. Payment for second injuries. If an employee who has a permanent impairment from any cause or origin that is, or is
44	likely to be, a hindrance or obstacle to employment, sustains a
46	personal injury arising out of and in the course of employment
<del>4</del> 0	that, in combination with the earlier preexisting impairment results in total permanent incapacity, the employer or the
48	employer's insurance carrier is liable for all compensation
•	provided by this section. The employer or insurance carrier must

be reimbursed from the Employment Rehabilitation Fund for compensation payments not attributable to the second injury.

2. Permanent impairment. As used in this section, "permanent impairment" means any permanent physical or mental condition, whether congenital or due to injury or disease, of such seriousness as to constitute a hindrance or obstacle to obtaining employment or to obtaining reemployment if the employee should become unemployed.

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- 3. Employer knowledge. In order to qualify under this section for reimbursement from the Employment Rehabilitation Fund, the employer must establish that the employer had knowledge of the permanent impairment at the time that the employee was hired or at the time the employee was retained in employment after the employer acquired that knowledge.
- 18 4. Jurisdiction. The Workers' Compensation Commission has jurisdiction over all claims brought by employers or insurance 20 carriers against the Employment Rehabilitation Fund. The Employment Rehabilitation Fund may not be bound as to any question of law or fact by reason of any award or any 22 adjudication to which it was not a party or in relation to which 24 it was not notified, at least 3 weeks prior to the award or adjudication, that it might be subject to liability for the injury or death. An employer or its insurance carrier shall 26 notify the Workers' Compensation Commission of any possible claim 28 against the Employment Rehabilitation Fund as soon as practicable, but in no event later than 3 years after the injury 30 or death.
  - 5. Legal representation. The Attorney General shall provide legal representation for any claim made under this section. The reasonable expenses of prosecution or defense by the Attorney General of claims against the Employment Rehabilitation Fund, subject to the approval of the Workers' Compensation Commission, are payable out of the Employment Rehabilitation Fund. The Attorney General may not defend the Employment Rehabilitation Fund against any claim brought by the State. The Workers' Compensation Commission is authorized to hire, using funds from the Employment Rehabilitation Fund, private counsel to defend any claim brought against the Employment Rehabilitation Fund by the State.

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6. Contributions to Employment Rehabilitation Fund. In every case of the death of any employee where there is no person entitled to compensation, the employer shall pay to the Treasurer of State a sum equal to 100 times the average weekly wage in the State as computed by the Employment Security Commission for benefit of the Employment Rehabilitation Fund in that portion of

	the fund attributable to a death under this section. The chair
2	of the Workers' Compensation Commission shall direct the
4	distribution thereof in an manner consistent with this section.
-	All money in the Second Injury Fund upon the effective date of
6	this section must be deposited with the Treasurer of State as
8	part of the Employment Rehabilitation Fund.
	7. Transitional eligibility. Employers and insurance
10	carriers that were eligible for or were receiving reimbursement
	under the Second Injury Fund are eligible for reimbursement under
12	this section.
14	8. Applicability. This section does not apply to cases in
	which reimbursement is available from the Employment
16	Rehabilitation Fund under section 57-B.
18	Sec. 54. 39 MRSA §57-E is enacted to read:
20	§57-E. Contribution from employers; transfer from Second Injury
	<u>Fund</u>
22	To average of the least of an employee where there is no
24	In every case of the death of an employee where there is no person entitled to compensation, the employer shall pay to the
24	Treasurer of State a sum equal to 100 times the average weekly
26	wage in the State as computed by the Employment Security
	Commission for benefit of the Employment Rehabilitation Fund.
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	When the chair of the commission determines that the Second
30	Injury Fund established pursuant to former section 57 is no
	longer required for payments to employers or insurance carriers,
32	the chair shall direct that the Treasurer of State transfer the
	balance in the account to the Employment Rehabilitation Fund and
34	the Treasurer of State shall deposit the balance to the Employment Rehabilitation Fund.
36	- None None Notice III Called I alias
	Sec. 55. 39 MRSA §65, 2nd ¶, as repealed and replaced by PL
38	1965, c. 408, §8, is amended to read:
40	The commission or any commissioner may at any time after the
10	injury appoint a competent and impartial physician or surgeon to
42	act as medical examiner, the reasonable fees of whom shall-be are
14	fixed by the commission. Upon order of the commission or any
44	commissioner, the fee for the examination must be paid by the
	employer. Such medical examiner, after being furnished with such
46	information in regard to the matter as may be deemed essential
=	for the purpose, shall thereupon and as often as the commission
48	or the said commissioner may direct, examine such injured
	employee in order to determine the nature, extent and probable
50	duration of the injury or the properties of property

impairment. He <u>The medical examiner</u> shall file in the office of the commission a report of every such examination, and a copy thereof shall <u>must</u> be sent to each of the interested parties, who upon request therefor shall <u>must</u> be given the opportunity at a hearing, before decree is rendered, to question said impartial examiner as to any matter included in such report.

Sec. 56. 39 MRSA §65, 4th ¶, as repealed and replaced by PL 1965, c. 408, §8, is amended to read:

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If any employee refuses or neglects to submit himself to any reasonable examination provided for in this Act, or in any way obstructs any such examination, or if he the employee declines a service which that the employer is required to provide under this Act, then, upon the filing of a petition ef-said by the employer and-hearing-before-the commission pursuant to section 100 or upon the filing of a certificate by the employer pursuant to section 99-D, such employee's rights to compensation shall--be are forfeited during the period of said infractions if the commission finds that there is adequate cause to do so.

Sec. 57. 39 MRSA §66-A, sub-§3, as amended by PL 1989, c. 388, is further amended to read:

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Time period; discrimination prohibited. The employer's obligation to reinstate the employee continues until one year, or 2  $\underline{3}$  years if the employer has over 250  $\underline{20}$  employees, after the employee-has-reached-the-stage-of-maximum-medical-improvement-in the-judgment-of-the-commission date of the injury. An employer reinstates an employee under this section subsequently discriminate against that employee in any employment decision, including decisions related to tenure, promotion, transfer or reemployment following a layoff, because of the employee's assertion of a claim or right under this Act. Nothing in this subsection may be construed to limit any protection offered to an employee by--section-111 under the Maine Human Rights Act.

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Sec. 58. 39 MRSA §66-A, sub-§4, as enacted by PL 1987, c. 559, Pt. B, §35, is repealed.

Sec. 59. 39 MRSA §66-B is enacted to read:

§66-B. Light-duty work pools

46 Employers may form light-duty work pools for the purpose of encouraging the return to work of injured employees.

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Sec. 60. 39 MRSA §71-A, sub-§2, ¶C, as enacted by PL 1987, c. 559, Pt. B, §37, is amended to read:

2	C. The employee's post-injury earnings and prospects, considering all means of support, including the projected
4	income and financial security resulting from proposed employment, self-employment, any business venture or
б	investment and the prudence of consulting with a financial
8	or other expert to review the likelihood <u>of</u> success of such projects; and
10	Sec. 61. 39 MRSA §71-A, sub-§2, ¶D, as enacted by PL 1989, c. 502, Pt. A, §150, is repealed and the following enacted in its
12	place:
14	D. The ages of the employee and of the employee's dependents and the potential effect of the settlement upon
16	the dependents' support;
18	Sec. 62. 39 MRSA §71-A, sub-§2, ¶¶F, G and H are enacted to read:
20	
22	F. The need or desirability of providing for a structured payment of all or part of the lump sum settlement, including the possible purchase of an annuity or the withholding of
24	funds by the employer contingent upon the employee incurring future medical expenses;
26	
28	G. The need or desirability of providing for the payment of rehabilitation, retraining or education expenses as part of
30	the lump sum settlement; and
30	H. Any other information that would bear upon whether the
32	settlement is in the employee's best interest.
34	Sec. 63. 39 MRSA §71-A, sub-§3, as enacted by PL 1987, c. 559,
36	Pt. B, §37, is amended to read:
	3. Approval. A commissioner may not approve any lump sum
38	settlement unless he the commissioner finds the settlement to be
40	in the employee's best interest in light of the factors reviewed with the employee under subsection 2. In addition, a commissioner
10	may not approve a lump sum settlement which that requires the
42	release of an employer's liability for future medical expenses of
	the employee unless the parties would be unlikely to reach
44	agreement on the amount of the lump sum payment without the
46	release of liability for future medical expenses. A commissioner may not approve a lump sum settlement involving a single payment
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	unless the commissioner finds that method of navment to be
48	unless the commissioner finds that method of payment to be justified by the particular circumstances of the case, including
48	unless the commissioner finds that method of payment to be justified by the particular circumstances of the case, including the size of the settlement, expenses associated with a planned

	employee or the employee's dependents, or other factors
2	indicating that a single payment is in the employee's best interest. A commissioner may require as a condition of approval
4	that a proposed settlement be altered to ensure that the
6	settlement is in the employee's best interests in consideration of any factor considered under subsection 2.
8	Sec. 64. 39 MRSA §71-A, sub-§4 is enacted to read:
LO	4. Employer notification. If the employer is insured, the
L2	employer's carrier shall advise the employer of the terms of the proposed lump sum settlement prior to the review.
L4	Sec. 65. 39 MRSA §72, as amended by PL 1981, c. 291, §1, is
	further amended to read:
L6	§72. Interest on awards
L8	Upon each award of the Workers' Compensation Commission,
20	interest shall must be assessed from the date on which the petition is filed at a rate of 6% 8% per year, previded except
22	that if the prevailing party at any time requests and obtains a continuance for a period in excess of 30 days interest will be
24	suspended for the duration of the continuance. From and after the
26	date of the decree, interest shall-be is allowed at the rate of 10% 15% per year. Payment of any interest allowed after the date of the decree is not an element of loss for the purpose of
28	establishing rates for workers' compensation insurance. This section shall must be enforced by the Workers' Compensation
30	Commission.
32	Sec. 66. 39 MRSA §82, sub-§3, ¶D, as enacted by PL 1985, c. 372, Pt. A, §29, is amended to read:
34	D. The administrator shall assist the ehairman <u>chair</u> in
36	developing rules under section 92, subsection 1, regarding rehabilitation, including, but not limited to, rules
38	governing minimum standards for providers of rehabilitation
10	services, the types of services each category of provider is qualified to provide and procedures for rehabilitation cases.
12	The minimum standards for approved providers of rehabilitation services must include a combination of
14	medical and employment rehabilitation education and experience and are governed by the following requirements.
16	enfortence and are doverned by the fortouthd ledatiements.

(1) The standards must separately consider the providers of the 3 employment rehabilitation services:

	(a) Evaluations of suitability for employment
2	rehabilitation;
4	(b) Development of a plan for employment rehabilitation; and
6	
8	(c) Implementation of the employment rehabilitation plan.
10	(2) The standards must include minimum levels of
12	success in the completion by the employee of the rehabilitation plan in placement in suitable employment as similar as possible to the employee's regular
14	employment at a wage as close as possible to the employee's wage at the time of injury.
16	
18	Sec. 67. 39 MRSA §82, sub-§3, ¶F, as enacted by PL 1985, c. 372, Pt. A, §29, is amended to read:
20	F. The administrator shall develop fee schedules for providers of rehabilitation services, listing the maximum
22	allowable fees for testing, evaluations of suitability, development of rehabilitation plans and other rehabilitation
24	services.
26	(1) In setting a fee, the administrator shall take into account the usual fee charged to provide that
28	service in the State and the reasonable and necessary costs of providing the service.
30	(2) The administrator may grant prior approval of a
32	fee higher than the maximum in the rate schedule in exceptional circumstances.
34	
36	(3) Fee schedules developed under this paragraph do not apply to services provided by in-house providers of rehabilitation services.
38	
40	(4) The fee schedule for the provider of a rehabilitation plan must include a maximum amount for administrative services and costs, not to exceed 30% of
42	the total cost of a plan.
44	Sec. 68. 39 MRSA §83, sub-§1, as enacted by PL 1985, c. 372, Pt. A, §29, is amended to read:
46	
48	1. Reports. Within 120 90 days following an injury which that gives rise to a claim under this Act, or within 120 90 days following the first day of a subsequent period of incapacity due
50	to that injury, where when an employee has not returned to his

2	the employee's previous employment, the employer shall submit a report to the administrator to assist in the early identification
4	of those employees who may need rehabilitation to achieve job placement.
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6	A. The report shall <u>must</u> be in the form prescribed by rule of the commission and shall include information to the best
8	of the employer's knowledge on whether the employee is likely to return to his the employee's previous employment
10	and any other information required by the rule.
12	B. The report shall must be forwarded to the administrator and a copy provided to the employee.
14	C. If the employer is unable to determine whether the
16	employee is likely to return to his the employee's previous employment, the employer shall include in the report a date
18	by which he <u>the employer</u> expects this determination to be made and the basis for selecting that date.
20	D. If the employer reports that the employee is likely to
22	return to his the employee's previous employment, the employer shall include in the report the date by which he
24	the employer expects the employee to return to work and the basis for selecting that date.
26	
28	E. In-either-instance, the <u>The</u> employer shall file a supplemental report under this subsection on or before that the date <u>selected in paragraph C or D</u> unless the
30	administrator requires otherwise.
32	Sec. 69. 39 MRSA §83, sub-§2, ¶D, as enacted by PL 1989, c. 580, §9, is amended to read:
34	
36	D. The provider shall evaluate the employee's suitability for rehabilitation under this subchapter. We An employee may not be found to be suitable unless the following
38	findings are made by the provider:
40	(1) The employee does not refuse to participate in the rehabilitation process;
42	
44	(2) The employee's treating physician certifies that some reasonable assessment of the employee's residual functioning capacities can be made. An employee who is
46	found not to be suitable for rehabilitation because of
4.8	a failure to meet the criteria of this subparagraph may

be met;

2	employer is unlikely to return the employee to the
4	employee's former employment position without rehabilitation services or the rehabilitation provider
	has made reasonable efforts to obtain this
6	certification without response from the employer; and
8	(4) The employee is unlikely to return to suitable employment without the provision of rehabilitation
10	services +- and.
12	(5)Nolitigationispendingconcerningthe
14	eompensation-due-to-the-employee-under-this-Act.
16	An <del>employeewhoisfoundnottobesuitable</del> for rehabilitation-because-of-a-failure-to-meet-the-criteria-of
18	subparagraph-(2)-or-(5)may-be-reevaluated-at-a-later-date when-these-eriteria-ean-be-met-
20	Sec. 70. 39 MRSA §83, sub-§3, ¶D is enacted to read:
22	D. The plan must consider the relative costs of proposed
24	services to the employer. In no case may a plan last longer than 2 years nor cost more than \$5,000 without demonstration
26	of special and unusual circumstances in that case.
28	Sec. 71. 39 MRSA §83, sub-§9 is enacted to read:
30	9. Pending litigation. If litigation is pending concerning the compensability of the employee's injury or benefits or
32	compensation due to the employee under this Act, the employee is eligible for evaluation of suitability, development of a plan and
34	implementation of a plan. If a determination is made by the commission that the employee is not eligible for compensation or
36	benefits under this Act, the employer must be reimbursed from the Employment Rehabilitation Fund for any amount paid by the
38	employer for employment rehabilitation for the employee.
40	Sec. 72. 39 MRSA §83-A is enacted to read:
42	§83-A. Early evaluation screening
44	The administrator shall adopt rules establishing criteria for early evaluation screening to identify disabilities
46	appropriate for early screening and early entry into employment rehabilitation. In developing the rules and in reviewing them
48	periodically, the administrator shall convene a temporary panel of medical, vocational and rehabilitation experts.
50	

	The temporary panel of medical, vocational and
2	rehabilitation experts shall also do the following:
4	1. Occupational health training program. Develop a short-term occupational health training program that concentrates
6	on workplace evaluation and modification to be provided by
8	physicians who are board certified in occupational medicine; and
Ū	2. Medical management services. Identify those
10	occupational illnesses and injuries that would benefit from provision of medical management services by an approved
12	rehabilitation provider prior to beginning employment
	rehabilitation under this Title.
14	
16	Sec. 73. 39 MRSA §84, sub-§1, as enacted by PL 1985, c. 372, Pt. A, §29, is amended to read:
18	1. Applicability. This section applies to all employers in the State which that maintain, on January 1, 1986, a certified
20	rehabilitation counselor on premises to provide rehabilitation services that meet the requirements of this subchapter. These
22	services must may be provided only to their own employees.
24	In-house providers of rehabilitation services under this section must be approved by the rehabilitation administrator under
26	section 82, subsection 3, paragraph E. For the purposes of this section, the term "employer" does not include an insurance
28	carrier.
30	Sec. 74. 39 MRSA §85, sub-§1, as amended by PL 1989, c. 580, §11, is further amended to read:
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34	<ol> <li>Order of evaluation. When a compensable injury exists and the employee has requested employment rehabilitation upon</li> </ol>
36	referral by the treating physician or occupational health center,
;	when the employee meets the screening criteria for early evaluation for employment rehabilitation or when the report
38	required under section 83, subsection 1, indicates that the employee is not likely to return to the employee's previous
40	employment, the administrator shall order an evaluation of the

Sec. 75. 39 MRSA §85, sub-§2-A, ¶F, as enacted by PL 1989, c. 48 580, §11, is repealed.

is sent to the administrator.

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suitability of rehabilitation for the employee. If the parties

agree to an evaluation, the order is deemed to have been made by the administrator unless notice to the contrary is received by the parties within 14 days after written notice of the agreement

Sec. 76. 39 MRSA §85, sub-§4-A, ¶B is enacted to read:

2	B. The settlement of a claim between an employee and an
4	employer does not affect the employer's obligation to the fund under this section or under section 57-B, subsection 6,
_	<u>paragraph B, subparagraph (2).</u>
6	Sec. 77. 39 MRSA §92, sub-§10 is enacted to read:
8	
	10. Information. The commission shall maintain a toll-free
10	telephone number to enable employees and employers to obtain
	information from the commission.
12 14	Sec. 78. 39 MRSA §94-A, sub-§1-A is enacted to read:
	1-A. Notice to employer. The commission shall notify an
16	employer when an informal conference or formal hearing is
	scheduled, when a notice of settlement is filed and when any
18	other proceeding regarding a claim of an employee of that
	employer is scheduled.
20	
	Sec. 79. 39 MRSA §94-B, sub-§3, as amended by PL 1987, c. 559,
22	Pt. B, §40, is further amended by adding a new 3rd blocked paragraph to read:
24	
	The employer or representative of the employer who attends the
26	informal conference must be familiar with the employee's claim
	and must have full authority to make decisions regarding the
28	claim. The commissioner may order appropriate sanctions against
	any person who violates the requirement of this paragraph. If a
30	representative of the employer attends the informal conference or
	any other proceeding of the commission, the representative shall
32	notify the employer of all actions by the representative on
	behalf of the employer and any other actions at the proceeding.
34	
	Sec. 80. 39 MRSA §94-B, sub-§3-A is enacted to read:
16	
	3-A. Agreement for provisional payments. The commissioner
8	shall ascertain whether the parties can agree to provisional
	payments of compensation for incapacity under section 54-B or
<u> 0</u>	55-B in the event that the parties fail to reach a resolution
_	during the conference. Any agreement to provide provisional
2	payments must contain the date upon which payments are to begin,
_	which must be no later than 14 days following the conference.
4	Provisional payments must continue to be paid up to the time of
	the commissioner's final order in the matter, unless the employer
6	files a petition to suspend or decrease payments pursuant to
. •	section 100 or unless the employer discontinues or reduces
8	benefits pursuant to section 99-D. The parties may agree to
	provisional payments in any weekly amount. The commissioner need
0	
	not concur in the agreement for provisional payments.

The commissioner shall reduce to writing any agreement for provisional payments upon forms prescribed by the commission, and both parties shall sign the agreement at the conference. The commissioner or the employee assistant shall advise the employee prior to signing the agreement of the employer's obligations under the agreement, the temporary nature of provisional payments, and that the payments are not an acceptance of the claim by the employer.

The commissioner shall advise the parties that if an agreement for provisional payments is not reached and a petition is filed following the conference, the matter will be set for an expedited

14 hearing as provided for in section 98.

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In the event that a petition is filed by any party following the 16 conference, the employer shall begin making provisional payments as agreed by the parties. Provisional payments are made without 18 prejudice to the employer and may not be considered an acceptance 20 of the claim or an admission of liability. The employer shall receive a credit for all payments made under a provisional 22 payment agreement against any back benefits owed to an employee pursuant to a final order. If the final order provides for less compensation than paid by the employer pursuant to the 24 provisional payment agreement, the employer is entitled to an 26 offset for all provisional payments made against any obligations imposed by final order.

Sec. 81. 39 MRSA §98, as repealed and replaced by PL 1983, c. 479, §21, is amended by adding at the end a new paragraph to read:

The commission shall provide for an expedited process for the scheduling and hearing of all cases in which the parties have not reached an agreement for provisional payment following the informal conference as provided for in section 94-B, subsection 3-A. Insofar as practicable, expedited cases must be set for a single hearing and take precedence over all other pending cases for scheduling purposes.

Sec. 82. 39 MRSA §98-A is enacted to read:

## §98-A. Provisional orders for payment

Notwithstanding any other provision of this Act, the commission may issue a provisional order requiring that an employer who controverts an employee's claim to compensation under section 54-B or 55-B pay weekly compensation to that employee as provided in this section. The commission may issue a provisional order under this section only if the parties did not

	reach an agreement for provisional payments under section 94-B
2	subsection 3-A, or if the parties reached an agreement for
	provisional payments and the employer did not comply with the
4	terms of the agreement following the informal conference. The
_	order must provide for the amount of the weekly payments and
6	include the date on which payments commence, which may be
	retroactive.
8	
	1. Requirements for order. The commission may issue a
10	provisional order under this section only when there is a
	substantial likelihood that the employee will prevail after
12	formal hearing.
14	<ol><li>Procedure. A request for a provisional order must be</li></ol>
	heard at the first hearing for the claim under section 99.
16	
	<ol> <li>Effect of final decision; employer reimbursement. A</li> </ol>
18	provisional order issued under this section is binding until a
	final decision on the employee's claim is issued under section
20	99. The employer shall receive a credit for all payments made
	under a provisional order against any back benefits owed to ar
22	employee pursuant to a final order. If the final order provides
	for less compensation than had been paid by an employer under a
24	provisional order, the employer is entitled to an offset for all
	payments made under a provisional order against any obligations
26	imposed by a final order.
28	4. Rules. Pursuant to section 92, the chair of the
	commission shall adopt rules providing for standards and
30	procedures for determinations made under this section.
32	5. Report. The chair of the commission shall provide a
	report to the joint standing committee of the Legislature having
34	jurisdiction over labor matters by January 1, 1993, describing
	the effects of this section. The report must include:
36	
	A. The number of cases in which provisional orders were
38	issued and the number of these cases in which the employee
	did not obtain compensation under a final decision;
40	
	B. The amount of money paid to employees under provisional
12	orders; and
14	C. Any other information that the chair considers useful.
	Complete and the chair considers ascials
16	Sec. 83. 39 MRSA §99-D is enacted to read:
	peer one or mannia 200-m. To enacted to read!

§99-D. Discontinuance or reduction upon return to work

	1. Automatic discontinuance. An employer may discontinue
2	an employee's benefits to reflect the employee's receipt of
	wages, earnings or salary from employment after filing a
4	certificate with the commission that:
_	
б	A. The employee has returned to work with the employer or
	another employer and is receiving average weekly wages,
8	earnings or salary in an amount at least equal to the amount
10	<pre>necessary to eliminate the employee's right to compensation under this Act;</pre>
10	under this Act;
12	B. The employee has left the State for reasons other than
	returning to the employee's permanent residence at the time
14	of injury;
16	C. The employee's whereabouts are unknown; or
18	D. The employee refuses to submit to an examination.
20	An employer filing a certificate under paragraph A must also file
22	appropriate documentation, as determined by rule of the
44	commission, of the employee's employment and wages, earnings or salary. The employee need not sign a discontinuance form for a
24	discontinuance under this subsection to be effective.
24	discontinuance under this subsection to be effective.
26	2. Automatic reduction. An employer may reduce an
_ •	employee's benefit to reflect the employee's receipt of wages,
28	earnings or salary from employment after filing a certificate
	with the commission that includes:
30	
	A. A statement that the employee has returned to work with
32	the employer or another employer and is receiving average
	weekly wages, earnings or salary in an amount at least equal
34	to the amount necessary to reduce the employee's right to
2.6	compensation under this Act; and
36	
38	B. Appropriate documentation, as determined by rule of the
30	<u>commission</u> , of the employee's employment and wages, earnings or salary.
40	or sarary.
-0	3. No petition necessary. An employer may file a
42	certificate under this section for the discontinuance or
	reduction of benefits regardless of whether a petition for review
44	has been filed under section 100.
46	4. Employee petition. An employee who believes that
	benefits have been wrongfully discontinued under this section may
48	file a petition for restoration of compensation under section
F.0	100. If the employee establishes that no basis for the
50	discontinuance or reduction existed, or that any disqualifying

	conditions have been rectified, benefits must be restored
2	retroactively to the date of the discontinuance or reduction, or
	to the date the disqualifying conditions were rectified.
4	
	<ol><li>Trial work periods. Section 100-B applies to ar</li></ol>
6	employee whose benefits are discontinued or reduced under this
	section.
8	
	Sec. 84. 39 MRSA §100, sub-§4, ¶¶C and D, as enacted by PL
10	1987, c. 559, Pt. B, §42, are amended to read:
12	C. The employer or his the employer's insurance carrier
	files a certificate with the commission stating that the
14	employee refuses to submit to an examination; ex
16	D. The employee refuses an offer of reinstatement to a
	position which <u>that</u> is suitable to his <u>the employee's</u>
18	physical condition or the employee is able to return to work
	and there is work available, in or near the community in
20	which he <u>the employee</u> resides, which is suitable to his <u>the</u>
	employee's physical condition.
22	
	<ol> <li>If the employee refuses an offer of reinstatement</li> </ol>
24	or fails to return to available suitable work, his the
	employee's benefits shall must be reduced in an amount
26	equal to the difference between the employee's weekly
	benefit and the benefits he the employee would have
28	been entitled to receive if he the employee had
20	accepted reinstatement or returned to available
30	suitable work.
2.2	(a) B (t) 1 3 3 3 3 3 3 3 3 3 3 3 3 3 3 3 3 3 3
32	(2) Benefits shall may not be suspended or reduced
34	pending hearing under this paragraph unless the
34	employer has provided the employee with written notice
36	that benefits may be suspended or reduced together with any information relied on by the employer to support
30	the proposed suspension or reduction. The employee has
38	20 days, after receiving that notice, to submit to the
30	commission any additional information relating to his
40	the employee's continued entitlement to benefits.
10	the employee's continued entitlement to benefits.
42	(3) Benefits shall may not be suspended or reduced
	pending hearing under this paragraph if the employee
44	shows that, despite a good faith work search, the
	employee is unable to obtain suitable work.
46	comproject is anable to obtain surtable work.
	(4) Within 30 days after notice to the employee under
48	subparagraph (2), the commission shall enter a
	provisional order providing for the suspension,
50	reduction or continuation of benefits pending a hearing
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	on the petition. The order shall must be based upon the
2	information submitted by both the employer and the employee under this section.
4	(5) If benefits are suspended or reduced under this
6	paragraph and the commission, after hearing, reverses the provisional order, either in whole or in part, the
8	commission shall order a lump sum payment of all benefits withheld together with interest at the rate of
10	6% a year. The employer shall pay this lump sum within 10 days of the order, or
12	Sec. 85. 39 MRSA §100, sub-§4, ¶E is enacted to read:
14	
16	E. The employer has filed a certificate for the automatic discontinuance or reduction of benefits under section 99-D.
18	Sec. 86. 39 MRSA §100-A, as amended by PL 1989, c. 580, §20, is repealed.
20	-
22	Sec. 87. 39 MRSA §100-B is enacted to read:
24	\$100-B. Trial work periods
7 T	An employee's return to any work, including work other than
26	the employee's preinjury position or work with a different
	employer, is governed by this section.
28	1. Trial work period. A trial work period is deemed to
30	exist for the first 45 working days following an employee's
, o	return to any work. During this time and while the employee is
32	receiving payment for the employment:
34	A. The employee's compensation may be reduced to reflect
	the wages, earnings or salary received from employment; and
36	
	B. All obligations under subchapter III-A are suspended.
38	
40	2. Restoration of benefits. Any reduction in the employee's weekly compensation must cease and compensation must
<del>1</del> 0	be restored to the amount being paid before the commencement of
42	the trial work period immediately upon the filing of a petition
	by the employee stating that:
44	
	A. The employee has attempted a trial work period and was
46	unable to adequately perform during the period due to the
40	effects of the employee's prior compensable injury; or
48	B. The employee's employment has been involuntarily
50	B. The employee's employment has been involuntarily terminated or suspended. Within 14 days after filing a

2	<pre>petition under paragraph A the employee must provide a report of a health care provider confirming that the</pre>
4	employee was unable to perform due to the effects of the employee's prior compensable injury. If this report is not
<del>-</del>	provided to the commission and the employer within this time
6	period, the employee's compensation may be reduced to the
8	amount being paid immediately before the petition was filed and the employee must file a petition for restoration of
10	compensation under section 100.
12	Sec. 88. 39 MRSA §104-A, sub-§2-A, as enacted by PL 1987, c. 559, Pt. B, §45, is amended to read:
14	2-A. Failure to pay within time limits. An employer or insurance carrier who fails to pay compensation, as provided in
16	this section, shall must be penalized as provided in this subsection.
18	A. Except as otherwise provided by section 51-B, subsection
20	9, if an employer or insurance carrier fails to pay compensation as provided in this section, the commission
22	<u>Superintendent of Insurance</u> shall assess against the employer or insurance carrier a forfeiture of up to \$100
24	\$200 for each day of noncompliance. If the commission Superintendent of Insurance finds that the employer or
26	insurance carrier was prevented from complying with this section because of circumstances beyond their control, no
28	forfeiture may be assessed.
30	(1) One-halfofthe-forfeitureshall-bepaid-tothe employeetowhom-compensation-isdueand-1/2shall-be
32	paid The forfeiture for each day of noncompliance must be divided as follows: Of each day's forfeiture amount,
34 :	the first \$50 must be paid to the employee to whom compensation is due and the remainder must be paid to
36	the commission and be credited to the General Fund.
38	(2) If a forfeiture is assessed against any employer or insurance carrier under this subsection on petition
40	by an employee, the employer or insurance carrier shall pay reasonable costs and attorney fees, as determined
42	by the commission <u>Superintendent of Insurance</u> , to the employee.
44	(3) Forfeitures assessed under this subsection may be
46	enforced by the Superior Court in the same manner as provided in section 103-E.
48	
50	B. Payment of any forfeiture assessed under this subsection shall is not be considered an element of loss for the

purpose of establishing rates for workers' compensation insurance.

Sec. 89. 39 MRSA §104-B, sub-§§2 and 3, as enacted by PL 1981, c. 474, §4, are amended to read:

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- 2. Liability to employee. If an employee has sustained more than one injury while employed by different employers, or if an employee has sustained more than one injury while employed by the same employer and that employer was insured by one insurer when the first injury occurred and insured by another insurer when the subsequent injury or injuries occurred, the insurer providing coverage at the time of the last injury shall-initially be is responsible initially to the employee for all benefits payable under this Act and must make compensation payments promptly as provided in section 104-A.
- 3. Subrogation. Any insurer determined to be liable for benefits under subsection 2 shall—be is subrogated to the employee's rights under this Act for all benefits the insurer has paid and for which another insurer may be liable. Any such insurer may, in accordance with rules preseribed adopted by the commission, file a petition for an apportionment of liability among the responsible insurers. The commission has jurisdiction over all claims for apportionment under this section. In any proceeding for apportionment, no insurer is bound as to any finding of fact or conclusion of the law made in a prior proceeding in which it was not a party.

# Sec. 90. 39 MRSA §104-B, sub-§3-A is enacted to read:

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determines that the sole issue to be determined on a petition for apportionment is the apportionment of relative responsibility among liable insurers for a period of incapacity for which each insurer would otherwise be fully responsible, the commission

Pro rata apportionment. When the commission

shall apportion liability pro rata among the insurers based upon
the number of insurers. The commission is not required to
apportion liability pro rata if the commission finds that the
amount of compensation due the employee, or future rights of the

employee, would be affected.

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Sec. 91. 39 MRSA §106, sub-§2, as repealed and replaced by PL 1987, c. 559, Pt. B, §46, is repealed and the following enacted in its place:

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2. Settlements. Settlements are subject to this subsection as follows.

A. Whenever any settlement is made with an injured employee by the employer or insurance carrier for compensation covering any specific period under an approved agreement or a decree or covering any period of total or partial incapacity that has ended, the employer or carrier shall file with the commission a duplicate copy of the settlement receipt or agreement signed by the employee showing the total amount of money paid to the employee for that period or periods, but the settlement receipt or agreement is not binding without the commission's approval.

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- B. At least 14 days prior to submitting any residual market settlement agreement that is in excess of \$10,000 to the commission for approval, the insurance carrier shall give notice of the settlement to the employer. If the employer objects to the settlement agreement, the employer shall give notice of the grounds for objection to the carrier within 7 days of receipt of the agreement. If an employer gives notice of objection under this paragraph, within 60 days of the commission approving a settlement the employer may appeal inclusion of all or part of the settlement payment in calculation of the experience modification factor to the Superintendent of Insurance. Within 30 days from the date notice of appeal was filed, both parties shall submit any relevant information to the superintendent and within 60 days from receipt of the appeal notice the superintendent shall issue a decision based upon the written submissions of the parties. Upon issuance of a decision by the superintendent, either party may request a hearing before the superintendent pursuant to Title 24-A, section 229. The procedures set forth in Title 24-A, section 2320 do not apply to appeals pursuant to this section.
- C. A settlement approved under paragraph A while the injured employee is participating in a rehabilitation plan does not affect the injured employee's rights to complete the plan.

Sec. 92. 39 MRSA §106, sub-§3, as repealed and replaced by PL 40 1987, c. 559, Pt. B, §46, is amended to read:

3. Return to employment. Any person receiving compensation under this Act who returns to employment or engages in new employment after his that person's injury shall file a written report of that employment with the commission and his the previous employer within 7 days of his that person's return to work. This report shall must include the identity of the employee, his the employee's employer and the amount of his weekly wages or earnings received or to be received by the employee. The commission shall send the employee notice of the

2		employer when the employee returns to work.
4		Sec. 93. 39 MRSA §112-B is enacted to read:
·б		§112-B. Use of personal surveillance evidence
8		1. Order required. Prior to employing a private investigator for personal observation or photographic or
10	2.	videotape recording of an injured employee, an employer or insurance carrier must obtain an order from a commissioner of the
12		Workers' Compensation Commission or a judge of the District Court. Prior notice to the employer may be required. Prior
14		notice to the employee may not be required. The order may be issued upon a finding that there are reasonable grounds to
16		believe that the employee is not entitled to workers' compensation benefits as claimed by the employee.
18		2. Restriction on use of information. In proceedings
20		before the Workers' Compensation Commission, information or evidence obtained in violation of this section is inadmissible.
22		3. Notice of cost. If an insurer employs a private
24		investigator pursuant to subsection 1, the insurer must notify the employer every 3 months of all payments for the private
26		investigator.
28		Sec. 94. 39 MRSA c. 1, sub-c. V is enacted to read:
30		SUBCHAPTER V
32		ACCESS TO WORKERS' COMPENSATION RECORDS
34		§115. Definitions
36		As used in this subchapter, unless the context otherwise indicates, the following terms have the following meanings.
38		1. Claims index. "Claims index" means a listing of
40		employees' names and information about their claims with the commission.
42		
		2. Workers' compensation records. "Workers' compensation
44		records" means any information in the possession or custody of
		the commission concerning an employee's workplace injury or
46		illness or workers' compensation.
48		§116. Workers' compensation records

	1. Records open to public. All workers' compensation
2	records are available and open to the public subject to the
	following:
4	
	A. Records must be provided in written form with the name
6	of the employee deleted; and
_	
8	B. Before obtaining any records, the person requesting the
7.0	records must file a written request and must agree in
10	writing not to use or distribute the records for use for any
7.0	purpose prohibited by law.
12	2 Deckinished make The following pate are prohibited
14	<ol><li>Prohibited acts. The following acts are prohibited.</li></ol>
14	A. A person or entity may not compile for distribution or
16	sell a claims index. Any person or entity found by the
10	commission to have violated this section is subject to the
18	remedies provisions of the Maine Human Rights Act, Title 5,
	sections 4613 and 4614.
20	500 (2.525) 1.527 (525)
	B. A person or entity may not use workers' compensation
22	records or information taken from workers' compensation
	records in any way in the preemployment screening of
24	applicants or in the reemployment job assignment process.
26	Any person or entity that compiles, distributes or sells a claims
	index and any person or entity that provides that information to
28	persons involved in the employment or reemployment in the job
	assignment process are jointly and severally liable for any
30	unlawful use of that information.
32	8117 Presention
34	\$117. Exception
34	1. Governmental purposes. This subchapter does not
<b>0</b>	prohibit the release of workers' compensation records to state or
36	federal governmental agencies for official governmental purposes.
38	2. Legislative purposes. Workers' compensation records may
	be released to the Legislature only for public policy purposes
40	and only with the name and identification of the employee deleted.
	•
42	3. Employer purposes. Workers' compensation records of an
	employee may be released to an employer that has filed a first
44	report of injury regarding that employee. Information regarding
	prior claims may be released only if the prior injury is related
46	to the present claims.
48	4. Employment rehabilitation purposes. Employment
F.0	rehabilitation information is governed by section 82, subsection

2	5. Deletion of name or identification. Any entity that
	obtains workers' compensation records under this section must
4	delete the name or identification of the employee before
	releasing the records or any compilation or arrangement of the
6	information contained in the records.
8	Sec. 95. 39 MRSA c. 1, sub-c. VI is enacted to read:
10	SUBCHAPTER VI
12	MEDICAL COORDINATION
14	\$121. Office of Medical Coordination established; rules
16	The Office of Medical Coordination is established to coordinate medical and occupational health services to injured
18	employees to ensure the delivery of appropriate medical and occupational health services, in particular to injured workers
20	participating in rehabilitation under this Title.
22	The chair may adopt rules, subject to section 92, subsection 1, to carry out the purposes of this subchapter.
24	
26	§122. Medical Coordinator
	1. Appointment. The Office of Medical Coordination is
28	maintained under the direction of the Medical Coordinator, in
	this subchapter referred to as the "coordinator." The chair may
30	appoint and remove the coordinator with the concurrence of the
32	commission. The coordinator shall report to and be directed by
34	the chair and shall carry out the duties assigned to the coordinator in this Act.
34	coordinator in this act.
-	2. Qualifications. The coordinator must be qualified by
36	training, professional experience or education in employment
	rehabilitation, medical treatment and occupational health and
38	safety and must be familiar with the workers' compensation system.
40	3. Powers and duties. In addition to any other provisions
42	in this subchapter, the coordinator has the following powers and duties.
44	A. The coordinator is responsible for the receipt of
46	reports and other information required under this Title and may require supplementary information needed to fulfill the
48	purposes of this subchapter.
10	B. The coordinator shall:
50	

	11) Monitor medical and occupational medicin services
2	provided to injured workers under this Title;
4	(2) Encourage agreement and attempt to conciliate differences on medical and occupational health services
6	issues;
8	(3) Provide leadership in the development of occupational health centers:
10	(4) Review and make recommendations on the fee
12	schedule established in section 52-B; and
14	(5) Oversee medical utilization review pursuant to section 52-C.
16	
	C. The coordinator shall assist the chair in developing
18	rules under section 92, subsection 1, regarding the provision of appropriate medical services to injured workers.
20	
	D. The coordinator may not provide direct medical
22	services. Medical services under this subchapter must be
	provided by private and public medical professionals and
24	occupational health centers.
26	E. The coordinator shall make efforts to educate and
	disseminate information to all persons interested in medical
28	and occupational health services as those services relate to
	injured workers.
30	
	4. Access to records. Except for purposes directly
32	<u>connected with the administration of the Office of Medical</u>
	Coordination, a person may not solicit, disclose, receive or make
34	use of, or authorize, knowingly permit, participate in or
	acquiesce in the use of any list of, or names of, or any
36	information concerning individuals applying for or receiving
	medical coordination services, directly or indirectly derived
38	from the records, papers, files or communications of the Office
	of Medical Coordination or acquired in the course of the
40	performance of official duties. This subsection does not prevent
4.0	any employee or that person's employer from obtaining or viewing
42	information relating to the medical coordination services
4.4	provided to the employee under this subchapter.
44	Coo OC 20 RADCA - A
16	Sec. 96. 39 MRSA c. 7 is enacted to read:
46	
48	CHAPTER 7
40	MATERIA PRAINT CAPPING I RATIONALL TRACERS SALVES THERED
50	MAINE EMPLOYERS' MUTUAL INSURANCE FUND
J U	

\$251. Definitions
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As used in this chapter, unless the context otherwise indicates, the following terms have the following meanings.

- 1. Assets. "Assets" means all net premium and investment income and obligations owed to the workers' compensation insurance residual market mechanism for policies written between January 1, 1988 and July 1, 1992 including amounts owed from carriers for poor servicing performance.
- 12 <u>2. Board. "Board" means the Board of Directors of the Maine State Insurance Fund.</u>
- 3. Fund. "Fund" means the Maine Employers' Mutual

  16 Insurance Fund created in section 252.
- 4. Liabilities. "Liabilities" means all losses, expenses and obligations of the workers' compensation insurance residual
  market mechanism for policies written between January 1, 1988 and July 1, 1992 and all expenses for administering the workers'
  compensation insurance residual market mechanism, excluding expenses that are the responsibility of servicing carriers paid for through the servicing allowance.
- 26 <u>5. Manager. "Manager" means the Manager of the Maine Employers' Mutual Insurance Fund.</u>
- 6. Workers' compensation insurance residual market
  mechanism. "Workers' compensation insurance residual market
  mechanism" means the mechanism pursuant to Title 24-A, section
  2366.
- 34 \$252. Creation; purpose; organization of fund
- 1. Fund created. The Maine Employers' Mutual Insurance
  Fund, as established by Title 5, section 12004-F, subsection 16,

  is created as a nonprofit independent public corporation. The
  fund must be organized as a domestic mutual insurance company

  under Title 24-A.
- 2. Purpose. The fund is established for the purpose of providing workers' compensation insurance to employers of this

  State at the lowest possible cost and with the highest level of service consistent with reasonable actuarial principles and the financial integrity of the fund.
- 3. Board. The board consists of 7 members. In addition, the Commissioner of Labor and the manager are ex officio members.

	A. The initial board is appointed by the Governor and
2	consists of 7 members and the Commissioner of Labor. The
	Governor shall initially appoint one member for a one-year
4	term, 2 members for a 2-year term, 2 members for a 3-year
	term and 2 members for a 4-year term.
6	<u>-</u>
	B. As the terms of the initial board members expire,
8	members are appointed by the Governor and chosen by the
	policyholders each year as follows:
10	
	(1) The governor shall appoint one member; and
12	(1) and governor bridge appoint one monitor, and
10	(2) If another member's term expires, the
14	
14	policyholders shall choose one member.
1.6	
16	C. After the terms of the initial board members expire,
	each board member must represent a policyholder and may be
18	an employee of a policyholder. At least 2 board members
	must represent private, for-profit enterprises. One of the
20	4 members appointed by the Governor must represent the
	State. A member of the board may not represent or be an
22	employee of an insurance company.
24	D. Except as provided for initial appointments, each board
	member shall hold office for a 4-year term or until a
26	successor is appointed and qualified. A vacancy is filled
	for the remainder of the unexpired term in the same manner
28	as the former board member was selected.
30	E. The board shall annually elect a chair from among its
	members and any other officers it considers necessary for
32	the performance of its duties.
-	<u> </u>
34	F. Four members constitute a quorum of the board. Business
0.1	may not be acted on without a quorum being present. All
36	board decisions must be made by majority vote of the board.
30	The board shall set its own compensation, provided that the
38	compensation may not exceed \$50 per day and expenses. The
30	
40	board shall adopt bylaws and determine the time and place of
40	regular meetings and the method for calling special meetings.
4.0	
42	4. Fund management. The board has exclusive management and
	control of the fund.
44	
	<ol><li>Powers and duties of board. The board has full power,</li></ol>
46	authority and jurisdiction over the fund.
48	A. The board may perform all acts necessary or convenient
	in the exercise of any power, authority or jurisdiction over
50	the fund, either in the administration of the fund or in

	connection with the insurance business to be carried on by
2	it under this chapter, as fully and completely as the
	governing body of a private insurance carrier, to fulfill
4	the purposes of this chapter.
б	B. The board shall discharge its duties with the care,
_	skill, prudence and diligence that a prudent director,
8	acting in a similar capacity, would use in conducting a
7.0	similar enterprise and purpose.
10	C. The hand may appoint investment managers to everyone and
12	C. The board may appoint investment managers to oversee and
14	<pre>manage the transfer of assets into the fund in a manner that will protect the value of those assets and maximize</pre>
14	investment income, and to manage, acquire or dispose of any
T.4	of the assets of the fund. An investment manager may be
16	designated as an investment agent.
10	designated as an investment agent.
18	(1) An investment manager is any fiduciary designated
	by the board to manage, acquire or dispose of the
20	assets of the fund. The investment manager shall
	acknowledge in writing that it is a fiduciary under the
22	fund.
24	(2) The board may delegate its investment powers to
	investment managers of the fund. The purchase or sale
26	of any securities by an investment manager must be in
	the name selected by the board. The authority of an
28	investment manager to purchase or sell any securities
	for the fund must be evidenced by written authority
30	executed by the manager.
32	(3) The board may enter into agreements with an
	investment manager setting forth the investment powers
34	and limitations of the investment manager. The
26	investment manager shall keep the board currently
36	informed of the nature and amount of the investments
20	made for the fund by the investment manager. An
38	investment manager is subject to the instructions of
40	the board.
40	6. Manager. The fund is under the administrative control
42	of the manager appointed by the board under section 255.
	and more appointed by the poard under section 200.
44	7. Personal liability excluded. The members of the board
	and officers or employees of the fund are not liable personally,
46	either jointly or severally, for any debt or obligation created
	or incurred by the fund.
48	
	\$253. Power to insure

	1. Insure workers' compensation liability. The fund may
2	insure an employer only against liability for compensation and
	benefits under this Title or under the federal Longshore and
4	Harbor Workers' Compensation Act, 33 United States Code, Section
_	901 (1927), as amended.
б	8254 Canana Laurena
8	§254. General powers
O	1. Powers. For the purpose of exercising the specific
10	powers granted in this chapter and effectuating the other
	purposes of this chapter, the fund may:
12	
	A. Sue and be sued;
14	
	B. Have a seal and alter it at will;
16	
	C. Make, amend and repeal rules relating to the conduct of
18	the business of the fund;
20	D. Enter into contracts relating to the administration of
20	the fund or claims against employers insured by the fund and
22	for any other purpose consistent with this chapter;
24	E. Rent, lease, buy, pledge, mortgage or sell property in
	its own name and construct or repair buildings necessary to
26	provide space for its operations;
28	F. Declare a dividend when there is an excess of assets
30	over liabilities and minimum surplus requirements consistent
30	with Title 24-A;
32	G. Pay medical expenses, rehabilitation expenses,
-	compensation due claimants of insured employers, salaries
34	and administrative and other expenses;
36	H. Hire personnel and set salaries and compensation. The
	state personnel laws do not apply to any of the employees of
38	the fund or to the hiring of those employees. The State
	Employees Labor Relations Act, Title 26, chapter 9-B, does
40	not apply to the fund and its employees;
42	I. Issue quaranty fund certificates, surplus notes or
76	debentures payable out of surplus, borrow money and agree to
44	pay any rate of return with respect to any guaranty fund
	certificate, surplus note, debenture or other instrument,
46	calculated in any manner and on such other terms as the
	board approves; and
48	
	J. Perform all other functions and exercise all other
50	powers of a domestic mutual insurance company.

### <u>\$255. Manager</u>

1. Appointment; qualifications. The board shall appoint the Manager of the Maine State Insurance Fund to be in charge of the day-to-day operation of the fund. The manager must have proven successful experience as an executive at the general management level. The manager is entitled to compensation as set by the board and shall serve at the will of the board.

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2. Bond. Before assuming the duties of the office, the manager must qualify by giving an official bond in an amount and with sureties approved by the board. The manager shall file the bond with the Secretary of State. The fund must pay the premium for the bond from the account established in section 257.

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3. Discharge. The manager may be discharged only for cause, after notice and investigation and by a majority vote of the full membership of the board.

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### \$256. Manager's power

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Subject to the authority of the board and the provisions of this chapter, the manager has the powers and duties prescribed in this section.

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1. Safety inspections; loss control services. The manager shall have safety inspections of risks made and advisory services on safety and health measures furnished to employers to the maximum extent possible, consistent with the financial integrity of the fund. An employer taking action as a result of a safety inspection or advisory services does so at the employer's own risk. The fund, the manager and any employees of the fund have no liability in connection with action taken as a result of a safety inspection or advisory services.

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2. Disbursement of funds. The manager may act for the fund in collecting and disbursing money necessary to administer the fund and conduct the business of the fund.

40

- 3. Abstract summary. The manager shall have an abstract summary of any audit or survey conducted.
- 44 4. Reinsurance. The manager may reinsure all or part of any risk and may enter into agreements of reinsurance in the same way and to the same extent as other insurance carriers.
- 5. General authority. The manager may perform all acts necessary in the exercise of any power, authority or jurisdiction over the fund, either in the administration of the fund or in

connection with the insurance business to be carried on by the fund under this chapter, including the establishment of premium rates.

\$257. Account

1. State Compensation Account. There is created and established under the jurisdiction and control of the fund a revolving account known as the "State Compensation Account." The account may not lapse. The manager shall deliver all money collected or received under this chapter to the account. The money in the account may be used by the fund in carrying out its purposes under this chapter.

2. Property; fund. All premiums and other money paid to the fund, all property and securities acquired through the use of money belonging to the fund, and all interest and dividends earned on money belonging to the fund and deposited or invested by the fund are the sole property of the fund and are used exclusively for the operation and obligations of the fund. The money of the fund is not state money. The property of the fund is not state property.

 3. Funding. The fund may not receive any state appropriation at any time other than for the purpose of initial capitalization and initial administrative expenses, as provided in section 261.

4. Investment of fund money. The board may invest the money in the State Compensation Account in investments permitted by law for a mutual insurance company. When selecting investments, the primary goal of the board is the financial integrity of the fund. When investments of otherwise equal quality exist, the board shall give preference to any investment that provides a direct benefit to the people of this State.

### §258. Application of state laws

The fund is not considered a state agency or other instrumentality of the State for any purpose. The fund is subject to all state laws governing or applying to a private mutual insurance company, including, but not limited to, Title 24-A, chapters 5 to 17. The insurance operations of the fund are subject to all those provisions of Title 24-A and of this Title applicable to a private insurance company that writes workers' compensation insurance, including, but not limited to, Title 24-A, chapter 25, subchapter II-A. The Superintendent of Insurance has the same powers with respect to the board as the superintendent has with respect to a private workers' compensation insurer under Title 24-A and this Title. The fund

is subject to the same income tax liability as a private mutual insurance company in this State under Title 36, Part 8. The fund 2 is not considered a member insurer and is not eligible for participation in the Maine Insurance Guaranty Association 4 pursuant to Title 24-A, chapter 57, subchapter III. 6 \$259. Private independent insurance agents 8 Private independent insurance agents licensed to sell workers' compensation insurance in this State may sell insurance 10 coverage for the fund according to rules adopted by the board. The board shall by rule establish a schedule of commissions that 12 the fund will pay for the services of an agent. This section 14 does not prevent the fund from writing insurance coverage for employers without the assistance of private independent insurance agents. 16 18 \$260. Reports and information 1. Annual report. The manager shall submit an annual 20 report to the Governor and to the Legislature indicating the business done by the fund during the previous year and containing 22 a statement of the resources and liabilities of the fund and any 24 other information considered appropriate by the manager. 2. Statistical and actuarial data. The manager shall 26 compile and maintain statistical and actuarial data related to the determination of proper premium rate levels, the incidence of 28 work-related injuries, costs related to those injuries and any other data that the manager considers desirable. The manager 30 shall provide this data to the Superintendent of Insurance, the Chair of the Workers' Compensation Commission and the Department 32 of Labor upon request. 34

\$261. Funding

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1. Fund becomes operational upon transfer of funds. The fund becomes operational only upon the receipt of funds provided by the transfer of assets from the workers' compensation insurance residual market mechanism.

42 **2. Funding.** Transfer of funds from the workers' compensation insurance residual market mechanism to the fund must take place on July 1, 1992 under the following provisions.

A. Effective July 1, 1992, all assets and liabilities of the workers' compensation insurance residual market mechanism attributable to policies issued on or after January 1, 1988 become the property of the fund.

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	B. The workers' compensation insurance residual market
2	mechanism may not incur expenses for administering the
	mechanism after July 1, 1992.
4	
	C. All records and reports of the workers' compensation
6	<u>insurance residual market mechanism losses, expenses,</u>
_	<u>premiums, investment income, assessments, performance</u>
8	audits, servicing contracts and policies issued, terminated
7.0	and renewed must be turned over to the fund on July 1, 1992.
10	
12	3. Transitional administrative funding. If the board determines that transitional administrative funding is required
12	for administrative expenses necessary to begin operation of the
14	fund prior to July 1, 1992, the board may direct the payment of
	up to \$1,000,000 from the workers' compensation insurance
16	residual market mechanism. The mechanism must make the payment as
	directed by the board.
18	
	4. Servicing carrier responsibility. The workers'
20	compensation insurance residual market mechanism shall assign to
	the fund all servicing contracts and obligations in effect for
22	policies written between January 1, 1988 and July 1, 1992 and has
	full responsibility for servicing all policies written during
24	that time period.
26	§262. Servicing of Maine Employers' Mutual Insurance Fund
	<u>policies</u>
28	
20	The servicing of all policies within the fund is governed by
30	the following provisions.
32	1. Policies written after July 1, 1992. The fund has
32	responsibility for managing servicing of fund policies written
34	after July 1, 1992 and may do so through its own staff or by
0 2	contracting with servicing agents.
36	construction of the contract o
	2. Standards for award. If a servicing contract is
3.8	utilized, it must be awarded on the basis of acceptable price and
	performance, giving special consideration to loss control, safety
40	engineering and other factors affecting safety. An outside
	servicing contract must be awarded on the basis of a competitive
42	bidding process and permit access by the fund to expense, profit
	and claims-handling information.
44	
	3. Servicing fees. Servicing fees paid to outside
46	servicing contractors must be determined on a competitive,
4.0	individual basis and contingent upon acceptable servicing
48	performance, including performance of adjustment services and
E0	accident loss ratios.
50	

	4. Policies written before to July 1, 1992. Servicing
2	carriers for residual market policies written before July 1, 1992
_	have full responsibility to the fund for providing high-quality
4	service on those policies. The fund may monitor servicing
1	carrier performance and may have access to information on
6	servicing carrier expenses and claims adjustment performance.
8	The fund may audit servicing performance.
	\$263. Maine Employers' Mutual Insurance Fund operation
10	
	1. Participation. Beginning July 1, 1992, the fund has
12	responsibility for managing the workers' compensation insurance residual market mechanism. The fund consists of the Accident
14	Prevention Account and the Safety Pool. The fund is exempt from
	any budgetary control or supervision by state agencies, except to
16	the extent that insurance companies are supervised or controlled
	by state agencies.
18	
	<ol><li>Accident Prevention Account; eligibility. Eligibility</li></ol>
20	for insurance from the Accident Prevention Account is as follows.
22	A. The Accident Prevention Account is an insurance plan
	that provides for the equitable apportionment among insurers
24	of insurance afforded applicants who are entitled to, but
	are unable to, procure that insurance through ordinary
26	methods because of a demonstrated accident frequency
20	problem, measurably adverse loss ratio over a period of
28	<u>years or a demonstrated attitude of noncompliance with</u>
	safety requirements.
30	
	B. An employer is eligible for insurance from the Accident
32	Prevention Account if that employer:
34	(1) Has at least 2 lost-time claims over \$10,000 and a
	loss ratio greater than 1.00 over the last 3 years for
36	which data is available; and
38	(2) Has attempted to obtain insurance in the voluntary
	market and has been refused by at least 2 insurers that
40	write that insurance in this State. For the purpose of
	this section, an employer is considered to have been
42	refused if offered insurance only under a retrospective
	rating plan or plans.
44	ractual brane of branes
# <b>T</b>	3. Safety Pool; eligibility. Eligibility under the Safety
46	
<b>T</b> U	Pool is as follows.
48	A. The Safety Pool is an insurance plan that provides for
_ 0	an alternative source of insurance for employers with good
50	safety records.

2	B. An employer is eligible for the Safety Pool if that employer:
4	
	(1) Has had no more than one lost-time claim in the
6	<pre>last 3 years for which data is available, regardless of the resulting loss ratio;</pre>
8	the resulting loss ratio,
0	(2) Has a loss ratio that does not exceed 1.00 over
10	the last 3 years for which data is available; or
12	(3) Has been in business for less than 3 years,
	provided that the eligibility terminates if the
14	employer's loss ratio exceeds 1.00 at the end of any
	year.
16	Characteristics.
	C. A member of the Safety Pool who fails to meet
18	eligibility requirements under paragraph B must be ordered
	to leave the Safety Pool after notice under section 23,
20	subsection 1.
22	
22	4. Plan of operation. The Superintendent of Insurance shall
~ .	adopt rules pursuant to Title 5, chapter 375, subchapter II
24	establishing a plan of operation for the fund. The plan of
	operation must contain performance standards and those additional
26	terms the Superintendent of Insurance determines necessary.
28	) The plan much include on approximate mating eventure and
40	A. The plan must include an experience rating system and
20	merit rating plan providing that the premium of each
30	employer in the account is modified either prospectively or
	retrospectively. An experience modification may be applied
32	only to the manual rate of the plan. The sensitivity of a
	rating system may vary by size of the risk involved.
34	
	B. The plan must provide for premium surcharges for
36	employers in the Accident Prevention Account based on their
	specific loss experience within a specified period or other
38	factors reasonably related to their risk of loss.
40	(1) A promism gurghouse may not be smalled to a wish
<b>±</b> 0 :	(1) A premium surcharge may not be applied to a risk
4.2	whose threshold loss ratio is less than 1.00. The
42	threshold loss ratio is based on the ratio of "L" to
44	"P" when:
<b>±</b> 4	
	(a) "L" is the actual incurred losses of a risk
46	during the previous 3-year experience period as
	reported, except that the largest single loss
48	during the 3-year period is limited to the amount
	of premium charged for the year in which the loss
50	occurred; and

2	1 1 1 1 1 1 1 1 1 1	(b) "P" is the premium charged to a risk during
		that 3-year period.
4		chac 5 year perrous
4		
		(2) Premium surcharges apply to a premium that is
б		experience rating or merit rating modified.
8		(3) Premium surcharges are based on an insured's
U		
		adverse deviation from expected incurred losses in this
10		State. The surcharge is based on the ratio of "A" to
		"B" when:
12		
		(a) "A" is the actual incurred losses of a risk
14		during the previous 3-year experience period as
TÆ		
		reported; and
16		
		(b) "B" is the expected incurred losses of a risk
18		during that period as calculated under the uniform
		experience rating or merit rating plan multiplied
20		· •
20		by the risk's current experience rating or merit
		rating modification factor.
22		
		(4) The premium surcharge is as follows:
24		
2 -		Datio of Man to MDM Cumphanes
		Ratio of "A" to "B" Surcharge
26	•	
		Less than 1.20 None
28		1.20 or greater but
		less than 1.30 5%
30		1.30 or greater but
30		
	*	less than 1.40 10%
32		1.40 or greater but
		less than 1.50 15%
34		1.50 or greater 20%
36		C Commissions under the plan must be established at a
30		C. Commissions under the plan must be established at a
		level that is neither an incentive nor a disincentive to
38		place an employer in the fund.
40		5. Rates. Rate filings for rates in the Accident
		ention Account and the Safety Pool must be made together and
42		
42	are s	subject to Title 24-A, section 2363.
44		A. A rate filing for the fund must include experience
		rating and merit rating plans. The experience rating plan
46		must be the uniform experience rating plan. The merit
±0		
		rating plan must provide the maximum credits possible to
48		Safety Pool members on the basis of individual loss
		experience, including frequency and severity, consistent
50		with this chapter and sound actuarial principles

2	B. The Superintendent of Insurance shall review the rates,
	rating plans and rules, including rates for individual
4	classifications and subclassifications, in the Accident
_	Prevention Account and the Safety Pool at least once every 2
6	years and may review rates more frequently if necessary.
8	6. Mandatory deductible. A deductible applies to all
	workers' compensation insurance policies issued to employers in
10	the Accident Prevention Account that meet the following
	<pre>qualifications:</pre>
12	
	A. A net annual premium of \$20,000 or more subject to
14	adjustment, pursuant to this section, in this State;
16	B. A premium not subject to retrospective rating; and
18	C. The employer's threshold loss ratio, as determined under
	subsection 4, paragraph B, subparagraph (1), is 1.00 or
20	greater.
20	greater.
22	The deductible is \$1,000 a slaim but applies only to wasse loss
44	The deductible is \$1,000 a claim but applies only to wage loss
24	benefits paid on injuries occurring during the policy year. The
24	sum of all deductibles in one policy year may not exceed the
	lesser of 15% of net annual premium or \$25,000. Each loss to
26	which a deductible applies must be paid in full by the insurer.
	After the policy year has expired, the employer shall reimburse
28	the insurer the amount of the deductibles. This reimbursement is
	considered as premium for purposes of cancellation or nonrenewal.
30	
	For purposes of calculations required under this section, losses
32	are evaluated 60 days from the close of the policy year.
	are standed to day 110m care crope of care porrey yours
34	Beginning July 1, 1991, the Superintendent of Insurance shall, by
0 -	rule, annually adjust the \$20,000 premium level established in
36	
30	this subsection to reflect any change in rates for the Accident
2.0	Prevention Account and any change in wage levels in the preceding
38	<u>calendar year. Changes in wage levels are determined by</u>
	reference to changes in the state average weekly wage, as
40	computed by the Department of Labor, Bureau of Employment
	Security. Any adjustment is rounded off to the nearest \$1,000
42	<pre>increment.</pre>
44	7. Mandatory retrospective rating. The Superintendent of
	Insurance may impose retrospective rating plans under the
46	following circumstances.
<b></b> .	
48	λ The Superintendent of Inguinage shall be and a stability
	A. The Superintendent of Insurance shall by rule establish
F.O.	standards governing the application of retrospective rating
50	plans. Under the rules, the Superintendent of Insurance

	may order, after hearing, a retrospective rating plan for an
2	employer in the Accident Prevention Account who has
	sufficient size in terms of premium and number of employees
4	to warrant such a rating and:
6	(1) For the 3 most recent years for which data is
	available, an experience modification factor and a loss
8	ratio that indicate a serious problem of workplace
	safety; or
10	
	(2) A demonstrated record of repeated serious
12	violations of workplace health and safety rules and
	regulations adopted under the Title 26, chapter 6 or 29
14	United States Code, Chapter 15, whichever is applicable.
7.2	oniced beaces code, chapter 13, whichever is appricable.
16	D mis maintenant annual de la la la la companya de la la companya de la companya
10	B. The maximum premium, including any applicable surcharge
10	under this section, may not exceed 150% of the standard
18	<u>premium.</u>
20	C OF ON BUILD A CIDO C
20	Sec. 97. 39 MRSA §192, first ¶, as amended by PL 1977, c. 696,
	§415, is further amended to read:
22	
	On request of a party or on its own motion the commission
24	may in occupational disease cases appoint one or more competent
	and impartial physicians, -their-reasonable-fees-and-expenses-to
26	befixedandpaidbythecommission. Upon order of the
	commission, the fees and expenses of the physician or physicians
28	must be paid by the employer. These appointees shall examine the
	employee and inspect the industrial conditions under which he the
30	employee has worked in order to determine the nature, extent and
. *	probable duration of his the occupational disease, the likelihood
32	of its origin in the industry and the date of incapacity. Section
	65 of the Workers' Compensation Act shall-apply applies to the
34	filing and subsequent proceedings on their report, and to
	examinations and treatments by the employer.
36	
**	Sec. 98. PL 1989, c. 412, §§4 and 5 are amended to read:
38	
• 7 .	Sec. 4. Repeal. The Maine Revised Statutes, Title 39, section
40	103-B, subsection 2, as amended in this Act, is repealed on June
	30,-1991 October 31, 1993.
42	667-1991 <u>October 317 1993</u> .
76	Sec. 5. Effective date. Section 2 of this Act shall-take takes
44	
***	effect on June-30,-1991 October 31, 1993.
16	Sec 00 Percent The Director of the Vaine Harry
46	Sec. 99. Report. The Director of the Maine Human Rights
40	Commission and the Chair of the Workers' Compensation Commission
48	shall consult and issue a joint report by October 1, 1992 to the
F0	Joint Standing Committee on Banking and Insurance and the Joint
50	Standing Committee on Labor on unlawful discrimination against

injured employees, the need for coordination between the Maine Human Rights Commission and the Workers' Compensation Commission and any legislation and agency rules needed to protect injured employees from unlawful discrimination.

Sec. 100. Report; workers' compensation cards. The chair shall report to the Joint Standing Committee on Banking and Insurance and the Joint Standing Committee on Labor by April 1, 1992, on the adoption of the rules on work-site workers' compensation coverage cards.

б

Sec. 101. Public Advocate for insurance study. The Office of Policy and Legal Analysis shall study the establishment of a public advocate for the insurance to represent the public interest in proceedings with regard to all lines of insurance. A report containing background information and options for legislative action must be presented to the Joint Standing Committee on Banking and Insurance for the Second Regular Session of the 115th Legislature no later than November 1, 1991.

Sec. 102. Insurance commission study. The Office of Policy and Legal Analysis shall study the establishment of a 3-member insurance commission to set insurance rates and regulate the industry with regard to all lines of insurance. A report containing background information and options for legislative action must be presented to the Joint Standing Committee on Banking and Insurance for the Second Regular Session of the 115th Legislature no later than November 1, 1991.

Sec. 103. Study of state workers' compensation method. The Superintendent of Insurance shall conduct a study of the method of workers' compensation utilized by the State for employees of the State and shall report to the Joint Standing Committee on Banking and Insurance, the Joint Standing Committee on State and Local Government and the Joint Standing Committee on Labor by January 1, 1992.

Sec. 104. Losses resulting from poor servicing. The workers' compensation insurance residual market mechanism, under the Maine Revised Statutes, Title 24-A, section 2366, shall assess insurers 1.5% per year for losses resulting from poor servicing in policy years 1988 and 1989, as determined by the Superintendent of Insurance in the decision in Docket No. INS-89-2. The insurers shall pay their assessments to the workers' compensation insurance residual market mechanism by June 1, 1992.

Sec. 105. Transitional provisions. The State Compensation Account established under the Maine Revised Statutes, Title 39, section 257, must be administered and maintained by the Finance

2	Employers' Mutual Insurance Fund votes	to direct that				
4	be transferred from the Finance Author action by the Board of the Maine En Fund, the Finance Authority of Maine s	mployers' Mutual	Insurance			
6	investing the funds as permitted by 1 distributions from the account as directly of Marke S	aw and making p	ayments or			
8	Maine Employers' Mutual Insura: administrative fees of the authority	nce Fund.	Reasonable			
10	account upon approval of the Board of the Maine Employers' Mutual Insurance Fund.					
12	Sec. 106. Allocation. The following	funds are allo	cated from			
14	the Safety Education and Training Fund to carry out the purposes of this Act.					
16		1991-92	1992-93			
18	WORKERS' COMPENSATION					
20						
22	Safety Education and Training Fund	·				
24	All Other	\$120,000	\$100,000			
26	Provides funds of \$20,000 for fiscal year 1991-92 for					
28	workplace health and safety					
30	training programs in the Maine Technical College					
32	System. Provides funds of \$50,000 for fiscal year 1991-92 and \$50,000 for					
34	fiscal year 1992-93 for the					
36	Center for Occupational Health and Safety at the Central Maine Technical					
38	College. Provides funds of \$50,000 for fiscal year					
40	1991-92 and \$50,000 for					
42	fiscal year 1992-93 to fund contracts to support the					
44	<pre>development of long-term strategies to improve</pre>					
	occupational health and					
46	safety professional education					
10	and resources pursuant to the					
48	Maine Revised Statutes, Title 26, section 42-A, subsection					
50	2, paragraph E-2.		_			

Sec. 107. Application. That section of this Act that enacts the Maine Revised Statutes, Title 39, section 100-B applies only to returns to work occurring on or after the effective date of this Act. Those sections of this Act that enact Title 39, section 2, subsection 2, paragraph G and section 51, subsection 4 apply only to injuries occurring on or after the effective date of this Act. That section of this Act that amends Title 39, section 72 applies only to proceedings initiated on or after the effective date of this Act.

Sec. 108. Retroactivity. Those sections of this Act that amend the Maine Revised Statutes, Title 39, sections 54-B and 55-B are retroactive to November 20, 1987 and apply to any injury occurring on or after that date, except for any claim for which a settlement has been approved under the Title 39, section 71-A. That section of this Act that amends Public Law 1989, chapter 412 is retroactive to June 30, 1991.

#### STATEMENT OF FACT

This bill represents the majority report of the Joint Standing Committee on Banking and Insurance and the Joint Standing Committee on Labor on workers' compensation reform. It makes changes in the responsibilities and operation of the Workers' Compensation Commission and in the workers' compensation laws.

1. This bill contains the enabling legislation for the Maine Employers' Mutual Insurance Fund and places within the fund all of the assets and liabilities of the workers' compensation residual market mechanism for policies written between January 1, 1988, and July 1, 1992. The residual market in workers' compensation insurance terminates. After July 1, 1992, policies may be written in the voluntary market by private insurance carriers or through the Maine Employers' Mutual Insurance Fund. The fund is a mutual fund, owned by the employers who purchase insurance through it. It has a board of directors, appointed and elected, who hire a manager to administer the fund. A constitutional amendment protects the fund money from use by the State.

2. This bill directs the Office of Policy and Legal Analysis to study and report to the Joint Standing Committee on Banking and Insurance on options for legislation on an insurance commission and on a public advocate for all insurance matters. It directs the Superintendent of Insurance to study the method of workers' compensation insurance self-insurance utilized by the

State for employees of the State and to report to the Joint Standing Committee on Banking and Insurance, the Joint Standing Committee on Labor and the Joint Standing Committee on State and Local Government.

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- 6 3. This bill requires notice to employers when a proceeding, conference or hearing is held and when a notice of settlement is filed.
  - 4. This bill requires the commission to open a toll-free telephone line to provide information to the public.
- 5. This bill allows an employer to make compensation payments without prejudice at any level after filing a notice of controversy and up to the convening of the informal conference without accepting the claim or admitting liability. If the employer chooses to continue payments beyond the 44-day period. the employer is not allowed to vary the level of payments or cease payments until the informal conference is convened.
  - 6. The bill expands the ability of the parties to agree to the provisional payment of compensation from the time of the informal conference to the commissioner's final order. The commissioner conducting the informal conference is required to ascertain whether an agreement for provisional compensation payments may be reached between the parties. The agreement is allowed at any level of payment, but is required to begin no later than 14 days after the informal conference and to continue to the final order.
    - 7. The commission is directed to create a new expedited procedure for certain claims. If the parties can not reach an agreement for provisional compensation, the matter is required to be set for a single hearing whenever possible. Upon the request of a party, the commissioner is empowered to order provisional payments after the expedited hearing if the commissioner finds that there is a substantial likelihood that the employee will prevail.
- 8. With regard to lump sum settlements, the criteria to be utilized by the commissioner reviewing a proposed settlement are strengthened by the bill to include consideration of the desirability of a structured settlement over a lump sum. The commissioner may not approve a settlement involving a single payment unless that method of payment is justified by the particular circumstances of the case.
- 9. The bill creates a new process for discontinuing benefits under certain circumstances which now require the employer to file a petition for review. The employer is allowed

to discontinue or reduce benefits by filing a certificate and other documentation with the commission if the employee has returned to work with earnings sufficient to eliminate or decrease compensation, if the employee has left the State, if the employee's whereabouts are unknown or if the employee refuses to submit to a medical examination. The employee is allowed to file a petition for restoration of benefits.

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10. An automatic trial work period is created by the bill. The period is deemed to exist for the first 45 working days following an injured employee's return to work. During this period, the employee's compensation is allowed to be discontinued or reduced, but is required to be immediately restored if the employee is unable to perform the work due to the injury or if the employee is involuntarily terminated or suspended.

11. The bill creates a new system for apportionment of liability between insurance carriers in certain cases. If the commissioner deciding apportionment finds that 2 or more carriers are responsible for a period of incapacity, the commissioner is required to apportion the liability pro rata based on the number of insurers.

12. The bill allows an employee, employer or carrier to apply to the chair of the commission for a predetermination of whether an employee or job classification is in fact an independent contractor. A rebuttable presumption is created that the predetermination is correct, but the predetermination may be overturned in a later claim for benefits and the insurance premiums adjusted.

13. The bill extends the provision allowing appeals to be taken to the commission's appellate panel on questions of fact to correct manifest error or injustice to October 31, 1993.

The bill contains several provisions affecting loggers

and certain construction workers. First, all persons engaged in the logging industry other than the sale of firewood or engaged in nonresidential construction or the construction of new residences are excluded form the definition of independent contractor. Second, any person employing those excluded by this provision must request proof that these individuals have workers' compensation insurance. The commission is required to adopt rules requiring the posting or presence of coverage cards at the work site. Finally, the Superintendent of Insurance is required

to adopt rules establishing an equipment allowance for loggers in determining their wages for premium calculation purposes.

15. The bill excludes all fringe benefits from the calculation of average weekly wages, reversing the conclusion of

the Law Court to the contrary in <u>Ashby v. Rust Engineering</u>, 559 A.2d 774 (Me. 1989), and related commission decisions.

16. The bill repeals the statewide work capacity limitation on an employee's eligibility for benefits under the total incapacity provision of the Workers' Compensation Act. This limitation is replaced with one of a reasonable commuting distance from the employee's residence, not to exceed 100 miles one way. The commission is required to consider a variety of factors, including the net wages of the prospective employment, in determining what is a reasonable commuting distance. This provision is made retroactive to November 20, 1987 for all claims except those previously settled.

17. The maximum medical improvement standard is removed from several provisions of the Act. The bill limits a partially incapacitated employee's eligibility for benefits to 520 weeks of compensation payments. This change provides certainty to employers and employees regarding the duration of an employee's benefits. This provision is made retroactive to November 20, 1987 for all claims except those previously settled.

18. The bill increases the amount of interest that may be assessed before and after an award for compensation is entered.

- 19. In this bill, enforcement of payments that have been ordered and are overdue is moved from the commission to the Superintendent of Insurance and the maximum penalty is increased from \$100 to \$200 per day. The amount of the penalty that goes to the employee remains \$50 per day.
- 20. The bill eliminates the compensability of certain subsequent injuries. If an employee suffers a nonwork-related injury that is not causally connected to a previous work injury, the subsequent nonwork injury is not compensable.
- 21. The bill requires the commission to create a medical utilization review system. A commissioner, employee, employer or insurer may request a review of medical services rendered to an injured employee on a variety of cost containment issues, such as whether the services were excessive or improper or whether charges for the services were in excess of the medical fee schedule. The review is to be conducted by a panel of up to 3 health care providers appointed by the chair. The costs of the review must be paid by the requesting party.
  - 22. The bill requires employees to purchase generic drugs if the prescribing physician indicates that they may be used and generic drugs are available at the time and place of purchase.

- The issue of delay in the transmittal of medical 2 records is addressed in several provisions of the bill. the commission is directed to include a medical authorization on the first report of injury. Second, health care providers are required to submit an initial report of treatment to an injured employee on forms to be prescribed by the commission within 5 working days. Time limits for the submission of other medical records are also provided. Finally, the commission is required to set fees for the provision of medical reports. The employer 10 is not required to pay the fees for medical reports if the reports are not provided in a timely fashion or not on the prescribed forms. 12
- 24. The bill clarifies that the commission may order that an employer pay for an independent medical examination requested by the commission.

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- 25. This bill establishes within the commission an Office of Medical Coordination to monitor health services provided to workers, to provide leadership in the development of occupational health centers, to conciliate differences on health care issues, to review the medical fee schedule and to oversee medical utilization review.
  - 26. In this bill, insurers are required to offer medical expense deductibles under which employers would pay the smaller medical expenses of the injured worker. Larger employers would be required to have a \$500 deductible.
- 27. In this bill, the Superintendent of Insurance is required to adopt rules to allow employers and employees to agree to use comprehensive medical insurance to pay workers' compensation medical benefits. The pilot project could involve deductibles, coinsurance and copayments not to exceed \$5 per visit or \$50 maximum per occurrence.
  - 28. This bill requires that health care providers not charge more for care for an employee than is charged to private 3rd-party payors.
- 29. In this bill, after October 31, 1995, health care providers have to complete an occupational health training program.
- 30. Workers' compensation self-insurance is addressed in 2 provisions in the bill. Irrevocable standby letters of credit are approved as a method of securing the self-insured employer's obligations under workers' compensation. Group self-insurers are allowed to provide security for their workers' compensation obligations through funding at the 90% confidence level.

31. This bill contains several provisions related to workplace health and safety. Workers' compensation insurers are required to offer workplace health and safety consultations that meet the standards set by the Superintendent of Insurance and that employers may purchase from the insurer or elsewhere. Employers with an experience modification rating of 2 or more are required to complete a workplace health and safety plan, which could include attendance at a program of the Department of Labor or a Maine technical college. Allocations are made from the Center for Occupational Health and Safety at Central Maine Technical College of \$50,000 per year to the Safety Education and Training Fund for occupational health and safety professional education and to the Technical College System for workplace health and safety training programs.

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- Workers' compensation employment rehabilitation is the subject of several provisions in this bill. Rehabilitation is available to an injured worker earlier under an early entry screening program and by changing the date for the report from the employer from 120 days to 90 days. Employers who did not have in-house rehabilitation programs prior to 1986 will now be allowed to use that program before the workers' compensation Rehabilitation is available rehabilitation program. employee even if litigation is pending, with reimbursement to the employer if a finding is later made that the employee was not eligible. When a settlement of a claim is made and the employee rehabilitation, the employer is notfreed responsibility that the employer may have to pay for the program and the employee retains the right to finish the program. Employment rehabilitation is limited to 2 years or \$5000 absent special circumstances. Administrative expenses rehabilitation providers are limited to 30% of their costs. Rehabilitation providers must have medical and rehabilitation qualifications tailored to their roles in the rehabilitation The Second Injury Fund is repealed and its money and functions and the funding mechanism for it are placed in the Employment Rehabilitation Fund.
- 40 discrimination 33. Reemployment and against employees are topics of several provisions of this bill. 42 bill requires a report from the chair of the Workers' Compensation Commission and the Maine Human Rights Commission on 44 discrimination against injured employees and the coordination between the offices and any legislation. 46 Information about an employee with a workers' compensation claim released only with the confidential and is name 48 identification of the employee deleted. No person may compile for distribution or sale a list of employees and their claims, 50 commonly called a "blacklist." The employer's obligation to

reinstate an injured employee is increased from 2 to 3 years for employers of over 20 employees. Employers are allowed to form light-duty work pools to encourage the return to work of injured employees. Employees may volunteer for public or nonprofit service compatible with any medical restrictions. The commission is required to send notice to the employee of the employee's obligations when returning to work.

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34. Employer obligations and insurance carrier performance are addressed in this bill. The employer or employer's representative attending an informal conference at the commission is required to have knowledge about the case and to have full authority to settle the case. Insurers and employers are allowed to hire private investigators to collect information on injured employees only if they have obtained a court order. If no order is obtained, the evidence is inadmissible in commission proceedings. Insurance adjusters may lose their licenses for failure to perform their duties in a professional manner.

35. Rate calculation and regulation are addressed in this bill. Insurers are required to give itemized bills to employers. Settlements of over \$10,000 require notice to the employer, an opportunity to object and an appeal so that the settlement is not used in future premium calculations for the employer. The Superintendent of Insurance is required to adopt rules to insulate the employer's premium from the effect of a 2nd injury that is an aggravation of a prior lost-time injury. Entry to the Accident Prevention Account of the residual market is changed to require 2 lost-time claims over \$10,000.

36. The Superintendent of Insurance is given rule-making authority to adopt rules to encourage the writing of insurance in the voluntary market, to set the servicing fee individually and, considering accident loss ratios, to establish dividend plans in the Safety Pool and to establish credits and dividends for employer safety programs.