# MAINE STATE LEGISLATURE

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2	(Filing No. H-695)
4	(FIIIII NO. H-093)
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8	STATE OF MAINE HOUSE OF REPRESENTATIVES
LO	115TH LEGISLATURE FIRST REGULAR SESSION
LU	· ITEL REGULAR DESSION
L2	HOUSE AMENDMENT "A" to COMMITTEE AMENDMENT "A" to H.P
14	1372, L.D. 1957, Bill, "An Act to Improve the Maine Workers Compensation System"
L6	Amend the amendment by striking out everything after the
L8	title and before the statement of fact and inserting in its place the following:
20	
22	'Amend the bill by striking out everything after the enacting clause and before the statement of fact and inserting is its place the following:
24	
. 6	'Sec. 1. 4 MRSA §1151, sub-§2-B is enacted to read:
26	2-B. Workers' compensation jurisdiction. The
28	Administrative Court has exclusive jurisdiction to hear and
30	decide appeals of workers' compensation decisions as provided in Title 39.
32	Sec. 2. 24-A MRSA §2362-A is enacted to read:
34	§2362-A. Disclosure of premium information
16	All bills and invoices issued to an employer for workers compensation insurance must disclose clearly to the employer as
8	separate figures the base rate; the employer's experience modification factor; the medical, indemnity and administrative
10	portions of the premium; and the portion of the premium attributable to the mandatory workplace health and safety
2	consultation services.
4	Sec. 3. 24-A MRSA §2363, sub-§7-B is enacted to read:
6	7-B. Limit on attorney's fees. An insurer or rating bureau may not utilize attorney's fees in the development and
8	determination of workers' compensation insurance rates that are in excess of those permitted pursuant to Title 39, section 110.
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	HOUSE AMENDMENT " ${\cal A}$ " to COMMITTEE AMENDMENT "A" to H.P. 1372, L.D. 1957
	Sec. 4. 24-A MRSA §2364, sub-§4, ¶A, as enacted by PL 1987, c.
2	559, Pt. A, §4, is amended to read:
4	A. The uniform experience rating plan shallbe <u>is</u> the exclusive means for providing prospective premium
б	adjustments based upon the past claim experience of an individual insured. The experience rating plan must provide
8	that the claims experience for the 3 most recent years for which data is available is considered on the following basis.
10	
12	(1) The claims and exposure for the most recent year for which data is available must be given 45% weight.
14	(2) The claims and exposure for the 2nd most recent year for which data is available must be given 30%
16	weight.
18	(3) The claims and exposure for the 3rd most recent year for which data is available must be given 25%
20	<u>veight.</u>
22	If data is available for only 2 years of claims experience, the weighting must be 60% for the most recent year and 40%
24	for the 2nd most recent year.
26	Sec. 5. 24-A MRSA §2364, sub-§4, ¶C-1 is enacted to read:
28	C-1. An experience or merit rating plan may not permit in the calculation of experience modification factors
30	consideration of those losses attributable to work-related injuries that are aggravations of any prior work-related
32	injury. The superintendent shall adopt rules to protect employers from the impact of these subsequent injury claims
34	and to equitably compensate insurers that provide coverage to these employers.
36	Sec. 6. 24-A MRSA §2365-A is enacted to read:
38	§2365-A. Medical expense deductibles
40	Each insurer transacting or offering to transact workers'
42	compensation insurance in this State shall offer or provide deductibles for medical expenses to be paid by employers as
44	follows.
46	1. Optional deductible of \$250. To employers who are not
48	experience-rated insurers must offer a deductible of \$250 per occurrence.

prem	2. Optional deductible of \$250 or \$500. To employers whose
	um is between 100% and 500% of the premium qualifying for
expe:	ience rating and to all employers in the logging and
	ring industries, including employers of drivers, and sawmil:
indu	tries, insurers must offer a deductible of \$250 or \$500 per
occu	rence.
	3. Mandatory deductible of \$500. Except for employers that
	fy under subsections 1 and 2, to employers of more than 10
<u>emplo</u>	yees whose premium is over 500% of the premium qualifying
for e	experience rating, insurers must provide a deductible of \$500
per o	ccurrence.
	Sec. 7. 24-A MRSA §2366, sub-§1-A is enacted to read:
	1-A. Rules. The superintendent may adopt rules for the
urpo	se of encouraging workers' compensation insurers to take
	rs' compensation policies out of the residual market by
	lishing credits applicable to any assessments that may be
	ed under section 2367 or by any other means. The criteria
	pplying credits include consideration for policies taken out
	e residual market prior to, as well as after, the effective
date	of the rules.
	Sec. 8. 24-A MRSA §2366, sub-§2, ¶B, as enacted by PL 1987, c.
559,	Sec. 8. 24-A MRSA $\S2366$ , sub- $\S2$ , $\PB$ , as enacted by PL 1987, c. Pt. A, $\S4$ , is amended to read:  B. An employer is eligible for insurance from the Accident Prevention Account if:
559,	Pt. A, §4, is amended to read:  B. An employer is eligible for insurance from the Accident  Prevention Account if:
59,	Pt. A, §4, is amended to read:  B. An employer is eligible for insurance from the Accident  Prevention Account if:  (1) The employer has at least 2 lost-time claims over
59,	Pt. A, §4, is amended to read:  B. An employer is eligible for insurance from the Accident Prevention Account if:  (1) The employer has at least 2 lost-time claims over \$10,000 and a loss ratio greater than 1.00 over the
559,	Pt. A, §4, is amended to read:  B. An employer is eligible for insurance from the Accident  Prevention Account if:  (1) The employer has at least 2 lost-time claims over
559,	Pt. A, §4, is amended to read:  B. An employer is eligible for insurance from the Accident Prevention Account if:  (1) The employer has at least 2 lost-time claims over \$10,000 and a loss ratio greater than 1.00 over the last 3 years for which data is available; and
59,	Pt. A, §4, is amended to read:  B. An employer is eligible for insurance from the Accident Prevention Account if:  (1) The employer has at least 2 lost-time claims over \$10,000 and a loss ratio greater than 1.00 over the last 3 years for which data is available; and  (2) The employer has attempted to obtain insurance in
559,	Pt. A, §4, is amended to read:  B. An employer is eligible for insurance from the Accident Prevention Account if:  (1) The employer has at least 2 lost-time claims over \$10,000 and a loss ratio greater than 1.00 over the last 3 years for which data is available; and  (2) The employer has attempted to obtain insurance in the voluntary market and has been refused by at least 2
559,	Pt. A, §4, is amended to read:  B. An employer is eligible for insurance from the Accident Prevention Account if:  (1) The employer has at least 2 lost-time claims over \$10,000 and a loss ratio greater than 1.00 over the last 3 years for which data is available; and  (2) The employer has attempted to obtain insurance in the voluntary market and has been refused by at least 2 insurers which that write that insurance in this
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559,	Pt. A, §4, is amended to read:  B. An employer is eligible for insurance from the Accident Prevention Account if:  (1) The employer has at least 2 lost-time claims over \$10,000 and a loss ratio greater than 1.00 over the last 3 years for which data is available; and  (2) The employer has attempted to obtain insurance in the voluntary market and has been refused by at least 2 insurers which that write that insurance in this State. For the purpose of this section, an employer shall-be is considered to have been refused if offered
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559,	Pt. A, §4, is amended to read:  B. An employer is eligible for insurance from the Accident Prevention Account if:  (1) The employer has at least 2 lost-time claims over \$10,000 and a loss ratio greater than 1.00 over the last 3 years for which data is available; and  (2) The employer has attempted to obtain insurance in the voluntary market and has been refused by at least 2 insurers which that write that insurance in this State. For the purpose of this section, an employer shall-be is considered to have been refused if offered
	Pt. A, §4, is amended to read:  B. An employer is eligible for insurance from the Accident Prevention Account if:  (1) The employer has at least 2 lost-time claims over \$10,000 and a loss ratio greater than 1.00 over the last 3 years for which data is available; and  (2) The employer has attempted to obtain insurance in the voluntary market and has been refused by at least 2 insurers which that write that insurance in this State. For the purpose of this section, an employer shall—be is considered to have been refused if offered insurance only under a retrospective rating plan or plans.
	Pt. A, §4, is amended to read:  B. An employer is eligible for insurance from the Accident Prevention Account if:  (1) The employer has at least 2 lost-time claims over \$10,000 and a loss ratio greater than 1.00 over the last 3 years for which data is available; and  (2) The employer has attempted to obtain insurance in the voluntary market and has been refused by at least 2 insurers which that write that insurance in this State. For the purpose of this section, an employer shall-be is considered to have been refused if offered insurance only under a retrospective rating plan or
	Pt. A, §4, is amended to read:  B. An employer is eligible for insurance from the Accident Prevention Account if:  (1) The employer has at least 2 lost-time claims over \$10,000 and a loss ratio greater than 1.00 over the last 3 years for which data is available; and  (2) The employer has attempted to obtain insurance in the voluntary market and has been refused by at least 2 insurers which that write that insurance in this State. For the purpose of this section, an employer shall-be is considered to have been refused if offered insurance only under a retrospective rating plan or plans.  Sec. 9. 24-A MRSA §2366, sub-§3, ¶¶A and B, as enacted by PL
1987,	Pt. A, §4, is amended to read:  B. An employer is eligible for insurance from the Accident Prevention Account if:  (1) The employer has at least 2 lost-time claims over \$10,000 and a loss ratio greater than 1.00 over the last 3 years for which data is available; and  (2) The employer has attempted to obtain insurance in the voluntary market and has been refused by at least 2 insurers which that write that insurance in this State. For the purpose of this section, an employer shall-be is considered to have been refused if offered insurance only under a retrospective rating plan or plans.  Sec. 9. 24-A MRSA §2366, sub-§3, ¶¶A and B, as enacted by PL

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2	B. An employer shall-be is eligible for the Safety Pool if that employer:
4	
	(1) Has had no more than one lost-time claim in the
6	last 3 years for which data is available, regardless of the resulting loss ratio;
8	
	(2) Has a loss ratio which that does not exceed 1.0 or
10	has had no more than one lost-time claim over \$10,000
	over the last 3 years for which data is available; or
12	
	. (3) Has been in business for less than 3 years,
14	provided that the eligibility shallterminate
	terminates if his the employer's loss ratio exceeds 1.0
16	and the employer has at least 2 lost-time claims over
	\$10,000 each at the end of any year.
18	
	Sec. 10. 24-A MRSA $\S 2366$ , sub- $\S 4$ , $\P A-1$ is enacted to read:
20	
	A-1. The plan must include a procedure to handle appeals
22	filed pursuant to Title 39, section 106, subsection 2,
	paragraph B.
24	
	Sec. 11. 24-A MRSA §2366, sub-§5, ¶C is enacted to read:
26	
	C. In a residual market rate proceeding, the superintendent
28	may order payment of dividends to insureds in the Safety
	Pool to the extent that the pool's experience supports
30	them. The superintendent may adopt rules establishing a
	dividend plan for the Safety Pool to provide an incentive
32	for implementation of safety programs by insureds in the
	pool. The superintendent may employ outside consultants to
34	assist in the development of these rules.
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36	Sec. 12. 24-A MRSA §2366, sub-§7-A is enacted to read:
38	7-A. Credits for qualifying safety programs. The
	superintendent may adopt rules to establish dividend plans and
40	premium credits of up to 10% of the net annual premium for
4.0	policyholders that establish qualifying safety programs. The
42	rules must identify those classifications by which policyholders
4.4	are eligible for the credits and establish criteria for
44	qualifying safety programs and procedures to be followed by
1 =	servicing carriers in approving and auditing compliance with the
46	safety program. The superintendent may employ outside
4 D	consultants to assist in the development of rules under this
48	subsection.
50	Sec. 13. 39 MRSA §2, sub-§2, ¶G is enacted to read:

2	G. "Average weekly wages, earnings or salary" does not include fringe benefits, regardless of whether in lieu of or
4	in addition to wages, earnings or salary, including but not limited to employer payments for or contributions to a
6	retirement, pension, health, welfare, medical, life insurance, training, social security or other employee or
8	dependent benefit plan for the employee's or dependent's benefit, or any other employee's dependent entitlement.
10	Sec. 14. 39 MRSA §2, sub-§3, as repealed and replaced by PL
12	1983, c. 479, §4, is repealed and the following enacted in its place:
14	3. Commissioner. "Commissioner" means the Commissioner of
16	Labor, as appointed pursuant to Title 26, section 1401.
18	Sec. 15. 39 MRSA §2, sub-§3-B is enacted to read:
20	3-B. Court. "Court" means the Administrative Court, as established under Title 4, section 1151, unless another court is
22	specifically referenced.
24	Sec. 16. 39 MRSA §5 is enacted to read:
26	§5. Determination of independent contractor status
28	1. Determination permitted. A worker, an employer or a workers' compensation insurance carrier, or any combination
30	thereof, may apply to the commissioner for a determination of whether the status of an individual worker, group of workers or a
32	job classification associated with the employer is that of an employee or an independent contractor.
34	emproyee of an independent concructor.
36	A. The determination by the commissioner creates a rebuttable presumption that the determination is correct in any later claim for benefits under this Act.
38 40 42	B. Nothing in this section requires a worker, an employer or a workers' compensation insurance carrier to request determination.
	2. Premium adjustment. If it is determined that a
44	determination does not withstand judicial scrutiny when raised in
46	a subsequent workers' compensation claim, then, depending on the final outcome of that subsequent proceeding, either the workers'
48	compensation insurance carrier shall return the excess premium collected or the employer shall remit the premium subsequently
50	due in order to put the parties in the same position as if the

2	3. Determination submission. A party may submit, on forms
	approved by the commissioner, a request for determination
4	regarding the status of a person or job description as an
_	employee or independent contractor.
6	
_	A. The status requested by a party is deemed to be approved
8	by the commissioner if the commissioner does not deny or
_	take other appropriate action on the submission within 14
.0	days.
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.2	B. The commissioner may delegate the authority to make a
_	determination as long as that person or persons delegated
.4	act as the primary decision maker.
_	4 Waring 3 bereing if warmanted by a marky within 10
.б	4. Hearing. A hearing, if requested by a party within 10
_	days of the commissioner's decision on a petition, must be
.8	conducted under the Maine Administrative Procedure Act.
	5. Certificate. The commissioner shall provide the
0	petitioning party a certified copy of the decision regarding
2	determination that may be used as evidence of the commissioner's
	decision regarding determination at a later hearing concerning
24	<u>benefits.</u>
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6	6. Rulemaking. The commissioner may adopt reasonable rules
	pursuant to the Maine Administrative Procedure Act to implement
6 28	pursuant to the Maine Administrative Procedure Act to implement the intent of this section, which is to afford speedy and
8.8	<pre>pursuant to the Maine Administrative Procedure Act to implement the intent of this section, which is to afford speedy and equitable predetermination of employee and independent contractor</pre>
	pursuant to the Maine Administrative Procedure Act to implement the intent of this section, which is to afford speedy and
8 8	pursuant to the Maine Administrative Procedure Act to implement the intent of this section, which is to afford speedy and equitable predetermination of employee and independent contractor status.
8.8	<pre>pursuant to the Maine Administrative Procedure Act to implement the intent of this section, which is to afford speedy and equitable predetermination of employee and independent contractor</pre>
88 80 <b>82</b>	pursuant to the Maine Administrative Procedure Act to implement the intent of this section, which is to afford speedy and equitable predetermination of employee and independent contractor status.  Sec. 17. 39 MRSA §21-A, sub-§4 is enacted to read:
8 8	pursuant to the Maine Administrative Procedure Act to implement the intent of this section, which is to afford speedy and equitable predetermination of employee and independent contractor status.  Sec. 17. 39 MRSA §21-A, sub-§4 is enacted to read:  4. Workplace health and safety training programs. The
28 30 32	pursuant to the Maine Administrative Procedure Act to implement the intent of this section, which is to afford speedy and equitable predetermination of employee and independent contractor status.  Sec. 17. 39 MRSA §21-A, sub-§4 is enacted to read:  4. Workplace health and safety training programs. The commissioner or the commissioner's designee shall adopt rules
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28 30 32 34 36	pursuant to the Maine Administrative Procedure Act to implement the intent of this section, which is to afford speedy and equitable predetermination of employee and independent contractor status.  Sec. 17. 39 MRSA §21-A, sub-§4 is enacted to read:  4. Workplace health and safety training programs. The commissioner or the commissioner's designee shall adopt rules regarding the implementation of this subsection. The following requirements apply to all employers in the State required to secure payment of compensation in conformity with this Title.  A. The Superintendent of Insurance shall communicate to the Department of Labor the names of employers that receive in
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28 30 32 34 36 38	pursuant to the Maine Administrative Procedure Act to implement the intent of this section, which is to afford speedy and equitable predetermination of employee and independent contractor status.  Sec. 17. 39 MRSA §21-A, sub-§4 is enacted to read:  4. Workplace health and safety training programs. The commissioner or the commissioner's designee shall adopt rules regarding the implementation of this subsection. The following requirements apply to all employers in the State required to secure payment of compensation in conformity with this Title.  A. The Superintendent of Insurance shall communicate to the Department of Labor the names of employers that receive in any policy year an experience rating of 2 or more. The department shall notify each such employer and request a
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28 30 32 34 36 38 40	pursuant to the Maine Administrative Procedure Act to implement the intent of this section, which is to afford speedy and equitable predetermination of employee and independent contractor status.  Sec. 17. 39 MRSA §21-A, sub-§4 is enacted to read:  4. Workplace health and safety training programs. The commissioner or the commissioner's designee shall adopt rules regarding the implementation of this subsection. The following requirements apply to all employers in the State required to secure payment of compensation in conformity with this Title.  A. The Superintendent of Insurance shall communicate to the Department of Labor the names of employers that receive in any policy year an experience rating of 2 or more. The department shall notify each such employer and request a plan that should reasonably reduce exposures to occupational hazards. In its notification the department must provide a statistical evaluation of the employer's experience and

information. The department shall review and comment on the employer's submitted plan.

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B. The department shall notify the Superintendent of Insurance of any employer that fails to satisfy the requirements of paragraph A within the time frame provided by the rules. The Superintendent of Insurance shall assess a surcharge of 2% on that employer's premium, or imputed premium for self-insurance, to be paid to the Treasurer of State who shall credit one half of that amount to the Safety Education and Training Fund, as established by Title 26, section 61 and one half to the Occupational Safety Loan Fund, as established by Title 26, section 62.

Sec. 18. 39 MRSA §23, sub-§2, as amended by PL 1989, c. 435, §2, is further amended to read:

2. Proof of solvency and financial ability to pay; trust. furnishing satisfactory proof to the Superintendent of Insurance of solvency and financial ability to pay compensation and benefits, and deposit cash, satisfactory securities or a surety bond, with the Division of Workers' Compensation Commission, in such sum as the superintendent may determine pursuant to subsection 6; such bond to run to the Treasurer of State and the Treasurer of State's successor in office, and to be conditional upon the faithful performance of this Act relating to the payment of compensation and benefits to any injured employee. In case of cash or securities being deposited, the cash or securities shall must be placed in an account at interest by the Treasurer of State, and the accumulation of interest on the cash or securities so deposited shall must be credited to the account and shall may not be paid to the employer to the extent that the interest is required to support any present value discounting in the determination of the amount of the deposit. Any security deposit shall must be held by the Treasurer of State in trust for the benefit of the self-insurer's employees for the purposes of making payments under the Act.

The superintendent shall prescribe the form of the surety bond which may be used to satisfy, in whole or in part, the employer's responsibility under this section to post security. The bond shall must be continuous, shall be subject to nonrenewal only upon not less than 60 days' notice to the superintendent and shall cover payment of all present and future liabilities incurred under the Act while the bond is in force and cover payments which become due while the bond is in force which are attributable to injuries incurred in prior periods and which are otherwise unsecured by cash or acceptable securities. A bond shall must be held until all payments secured thereby have been

made or until it has been replaced by a bond issued by a qualified successor surety which covers all outstanding liabilities. Payments under the bond shall-be are due within 30 days after notice has been given to the surety by the chair-of the-commission Division of Workers' Compensation that the principal has failed to make a payment required under the terms of an award, agreement or governing law. A surety bond shall may not be used to fund a trust established to satisfy the requirements of this section.

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As an alternative to the method described in the first paragraph of this subsection, an eliqible employer may establish an actuarially fully funded trust, funded at a level sufficient to discharge those obligations incurred by the employer pursuant to this Act as they become due and payable from time to time, provided that the superintendent shall require that the value of trust assets shall-be is at least equal to the present value of ultimate expected incurred claims and claims settlement costs. The present value of ultimate expected incurred claims and claims settlement costs for a group self-insurer may not be more than the amount actuarially determined considering the value of trust assets and excess insurance to satisfy a 90% confidence level. A group self-insurer may elect to fund at a higher confidence level through the use of cash, marketable securities, surety bonds or excess insurance. If a member of a group self-insurer terminates its membership in the group for any reason, then that member shall fund its proportionate share of the liabilities and obligations of the trust to the 95% confidence level. If for any reason the departing member fails to fund its proportionate share of the trust's exposure to the 95% level of confidence, then the remaining members of the group shall make such additional contribution no later than the anniversary date of the program as required to fund the departing member's exposure in accordance with this provision. The-trust Trust assets shall must consist of cash or marketable securities of a type and risk character as specified in subsection 7, and shall have a situs in the United States. The trustee shall submit a report to the superintendent not less frequently than quarterly which lists the assets comprising the corpus of the trust, including a statement of their market value and the investment activity during the period covered by the report. The trust shall must be established and maintained subject to the condition that trust assets cannot be transferred or revert in any manner to the employer except to the extent that the superintendent finds that the value of the trust assets exceeds the present value of incurred claims and claims settlement costs with an actuarially indicated margin for future loss development. In all other respects, the trust instrument, including terms for certification, funding, designation of trustee and pay out shall must be as approved by superintendent; provided, that the value of the trust account

shall must be actuarially calculated at least annually by a casualty actuary who is a member of the American Academy of Actuaries and adjusted to the required level of funding. For purposes of this paragraph, an "eligible employer" is one who is found by the superintendent to be capable of paying compensation and benefits required by this Act and:

A. Has positive net earnings; or

B. Can demonstrate a level of working capital adequate in relation to its operating needs.

Notwithstanding any provision of this section or chapter, any bond or security deposit required of a public employer which is a self-insurer shall may not exceed \$50,000, provided that such public employer has a state-assessed valuation equal to or in excess of \$300,000,000 and either a bond rating equal to or in excess of the 2nd highest standard as set by a national bond rating agency or a net worth equal to or in excess of \$25,000,000. If a county, city or town relies upon a bond rating, it shall value or cause to be valued its unpaid workers' compensation claims pursuant to sound accepted actuarial principles. This value shall must be incorporated in the annual audit of the county, city or town together with disclosure of funds appropriated to discharge incurred claims expenses. "Public employer" includes the State, the University of Maine System, counties, cities and towns.

In consideration of a self-insuring entity's application for authorization to operate a plan of self-insurance, the superintendent may require or permit an applicant to employ valid risk transfer by the utilization of primary excess insurance, subject to the provisions of subsection 6. Standards respecting the application of primary excess insurance shall must be contained in a regulation promulgated by the superintendent pursuant to the Maine Administrative Procedure Act, Title 5, chapter 375. Primary excess insurance shall must be defined as insurance covering workers' compensation exposures in excess of risk retained by a self-insurer.

As a further alternative to the methods described in this subsection, an employer shall—be is eligible for approved self-insurance status pursuant to this Act if the employer submits a written guarantee of the obligations incurred pursuant to this Act, the guarantee to be issued by a United States or Canadian corporation which is a member of an affiliated group of which the employer is a member, and which corporation is solvent and demonstrates an ability to pay the compensation and benefits, and the guarantee is in a form acceptable to the superintendent. The guarantor shall provide quarterly financial statements,

audited annual financial statements and such other information as the superintendent may require, and the employer shall provide a bond as otherwise required by this Act in an amount not less than \$1,000,000. Any such guarantor shall—be is deemed to have submitted to the jurisdiction of the <u>Division of Workers' Compensation Gemmission</u> and the courts of this State for purposes of enforcing any such guarantee. The guarantor, in all respects, shall—be is bound by and subject to the orders, findings, decisions or awards rendered against the employer for payment of compensation and any penalties or forfeitures provided under this Act. The superintendent, following hearing, may revoke the self-insured status of the employer if at any time the assets of the guarantor become impaired, encumbered or are otherwise found to be inadequate to support the guarantee.

Sec. 19. 39 MRSA §51, sub-§1, as enacted by PL 1981, c. 200, is amended to read:

1. Entitlement. If an employee who has not given notice of his the employee's claim of common law or statutory rights of action, or who has given the notice and has waived the same, as provided in section 28 receives a personal injury arising out of and in the course of his employment or is disabled by occupational disease, he-shall the employee must be paid compensation and furnished medical and other services by the employer who has assented to become subject to this Act. An injury does not arise out of and in the course of employment unless it is demonstrated by clear and convincing evidence that the injury is the immediate result of an acute work-related event. Entitlement for any personal injury or occupational disease must be established by objective and measurable medical evidence.

## Sec. 20. 39 MRSA §51, sub-§4 is enacted to read:

36 4. Apportionment of work-related and nonwork-related injuries. When a preexisting disease or condition is accelerated 38 or aggravated by a compensable injury, only the acceleration or aggravation is compensable under sections 52, 54-B and 55-B. When a preexisting disease or condition combines with a 40 compensable injury, only that portion of the medical costs or incapacity that would exist absent the preexisting disease or 42 condition is compensable under sections 52, 54-B and 55-B. The degree of acceleration or aggravation attributable to the 44 compensable injury or the portion of an incapacity that would not exist absent a preexisting disease or condition must be 46 determined by an independent medical examiner. A subsequent nonwork-related injury or a nonwork-related aggravation is not 48 compensable under this Act.

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Sec. 21. 39 MRSA §51-B, sub-§4, as repealed and replaced by PL 1989, c. 256, §1, is amended to read:

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4. Compensation for impairment; compensation for medical Compensation for impairment under section 56-B shall may not be paid before the date on which the injured employee reaches the stage of maximum medical improvement. In the event of a dispute regarding the date on which the injured employee reaches maximum medical improvement, a determination of maximum medical improvement must be made by an independent medical examiner. The employer or employee may controvert the amount of the impairment payment but may not controvert a final decision by the independent medical examiner that the employee has reached maximum medical improvement. That compensation is due and payable within 90 days after the employer has notice that maximum medical improvement has been attained. Compensation for medical expenses, aids and other services under section 52 is due and payable within 75 days from the date that a request for payment of these expenses is received.

Sec. 22. 39 MRSA §51-B, sub-§7, as amended by PL 1989, c. 502, Pt. D, §22, is further amended to read:

Notice of controversy. If the employer, prior to making payments under subsection 3, controverts the claim compensation, the employer shall file with the eemmissien Division of Workers' Compensation, within 14 days after an event which gives rise to an obligation to make payments under subsection 3, a notice of controversy in a form prescribed by the commission Division of Workers' Compensation. If the employer, prior to making payments under subsection 4, controverts the claim to compensation, the employer shall file with semmissien Division of Workers' Compensation, within 75 or 90 days, as applicable, after an event which gives rise to an obligation to make payments under subsection 4, a notice of controversy in a form prescribed by the semmissien the Division of Workers' Compensation. The notice shall must indicate the name of the claimant, name of the employer, date of the alleged injury or death and the grounds upon which the claim to compensation is controverted. The employer shall promptly furnish the employee with a copy of the notice.

If, at the end of the 14-day period in subsection 3 or the 90-day or 75-day periods in subsection 4, the employer has not filed the notice required by this subsection, the employer shall begin payments as required under those subsections. In the case of compensation for incapacity under subsection 3, the employer may cease payments and file with the eemmission Division of Workers' Compensation a notice of controversy, only as provided in this subsection, no later than -44- 60 days after an-event-which-gives

rise-te-an-obligation-to-make-payments-under-subsection-3 receipt of the initial diagnostic medical report. Failure to file the 2 required notice of controversy prior to the expiration of the in the case of compensation under 44-day 60-day period, subsection 3, constitutes acceptance by the employer of the compensability of the injury or death. Failure to file the required notice of controversy does not constitute such an acceptance by the employer when it is shown that the failure was due to employee fraud or excusable neglect by the employer, except when payment has been made and a notice of controversy is 10 not filed within 44 60 days of that payment. Failure to file the required notice of controversy prior to the expiration of the 12 90-day period under subsection 4 constitutes acceptance by the employer of the extent of impairment claimed. Failure to file 14 the required notice of controversy prior to the expiration of the 75-day period under subsection 4 for compensation for medical 16 other services pursuant to section expenses, aids or constitutes acceptance by the employer of the reasonableness and .18 propriety of the specific medical services for which compensation is claimed and requires payment for those services, but does not 20 constitute acceptance of the compensability of the injury or 22 death.

If, at the end of the 44-day 60-day period the employer has not filed a notice of controversy, or if, pursuant to a proceeding before the eemmission <u>Division of Workers' Compensation</u>, the employer is required to make payments, the payments may not be decreased or suspended, except as provided in section 100.

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Sec. 23. 39 MRSA §51-B, sub-§8, as amended by PL 1983, c. 682, §6, is further amended to read:

Effect of payment. If, within the 44-day 60-day period established in subsection 7 and after the payment of compensation incapacity without an award, the employer elects controvert the claim to compensation for incapacity, the payment of compensation shall may not be considered to be an acceptance of the claim or an admission of liability. Notwithstanding the provisions of section 99-C, the acceptance of compensation in any case, except by decision or agreement, by the injured employee or his that employee's dependents shall may not be considered an admission by the employee or his that employee's dependents as to the nature and scope of the employer's liability or a waiver of the right to question the amount of compensation or the duration of the same or the nature of the injury and its consequences. The employer may continue the payment of compensation for incapacity under subsection 3 following the filing of a notice of controversy and up to the convening of the formal hearing, if the notice was filed prior to the expiration of the 60-day period established in subsection 7. The continuation of payments under

these circumstances is not an acceptance of the claim or an admission of liability on the part of the employer.

Sec. 24. 39 MRSA §52, as amended by PL 1989, c. 434, §8, is further amended to read:

## §52. Duties and rights of parties as to medical and other services; cost

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An employee sustaining a personal injury arising out of and in the course of his the employee's employment or is disabled by occupational disease shall--be is entitled to reasonable and proper medical, surgical and hospital services, medicines, and mechanical, surgical aids, as needed, paid for by the employer. An injured employee shall-have has the right to make his the employee's own selection of a physician or surgeon authorized to practice as such under the laws of the State. Once an employee selects a physician, the employee may not change physicians without seeking approval from an independent medical examiner or the employer. This provision does not limit an employee's right to be treated by a specialist when a referral is made by the employee's physician. Once an employee has begun treatment with the specialist, the employee may not seek treatment from a different specialist without prior approval from the independent medical examiner or the employer.

An employee's entitlement to health care services for an injury arising out of and in the course of employment is limited to 12 visits, exclusive of hospital inpatient visits, with any one provider from the time of the initial visit, unless otherwise authorized by an independent medical examiner. The independent medical examiner shall authorize or decline to authorize further compensable visits to a provider within 3 business days of request.

A medical service provider who is not a licensed physician may provide compensable medical service to an injured employee for a period of no more than 30 days from the date of injury without the authorization of an independent medical examiner; thereafter, medical services provided to an injured worker without the written authorization of a licensed physician are not compensable. This limitation does not eliminate the employer's right to controvert the underlying injury or medical care. The independent medical examiner shall authorize or decline to authorize further compensable visits to a provider within 3 business days of request.

Any employee sustaining a personal injury arising out of and in the course of his the employee's employment, provided the injury relates to the scope of a chiropractor's practice, as

defined and regulated by statute, shall-be <u>is</u> entitled to chiropractic services as provided by Title 32, chapter 9. A duly licensed chiropractor shall-be <u>is</u> considered competent to testify before the <u>Division of Workers' Compensation Gemmission</u>.

An employee sustaining personal injury arising out of and in the course of his the employee's employment, provided the injury relates to the foot, shall—be is entitled to an examination, diagnosis and treatment therefor from a podiatrist who is licensed in the State of—Maine—and who has been granted the degree of Doctor of Podiatric Medicine by an accredited school of podiatry recognized by the Council of Education of the American Podiatry Association. This examination may include diagnostic x-rays x rays. Such a podiatrist is competent to testify before the Division of Workers' Compensation Gemmissien.

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In-every-case-where If any services are procured or aids are required by the employee, it shall-be-his is the employee's duty to see that the employer is given prompt notice thereof. The employer shall then make prompt payment for them to the provider or supplier or reimburse the employee, in accordance with section 51-B, subsection 4, provided that the costs are necessary and adequate and the charges reasonable; and further provided that it shall--be is presumed that, in a jurisdiction outside of the United States that has a socialized medical program, payment of the costs will be borne by the medical program and the employer is not responsible for those costs under this section unless the socialized medical program has made payment for services or aids and requests reimbursement from the employer for the actual amounts paid. The employer shall furnish artificial limbs, eyes, teeth, eyeglasses, hearing aids, orthopedic devices and other physical aids made necessary by the injury and shall replace or renew the same when necessary from wear and tear or physical change of the employee. The employee or his the employee's counsel shall serve upon the employer or opposing counsel, within 7 days of the date of receipt by the employee or counsel, complete copies of any medical reports or statements relating to any treatment or examination described in this section. The employer, carrier or their the employer's or carrier's counsel shall serve upon the employee or opposing counsel, within 7 days of the receipt by the employer, carrier or counsel, complete copies of any medical reports or statements relating to any treatment or examination alleged by the employee or his the employee's counsel to be covered by this section.

An employer is not liable under this Act for charges for health care services to an injured employee in excess of those established under section 52-B, except upon petition as provided. The eemmissien <u>Division of Workers' Compensation</u> shall allow charges in excess of those provided under section 52-B

against the employer if the provider satisfactorily demonstrates to the commission an independent medical examiner that his the provider's services were extraordinary or that he the provider incurred extraordinary costs in treating the employee as compared to those reasonably contemplated for the services provided. An injured employee is not liable for any portion of the cost of medical services under this section.

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An employer is not liable under this Act and an injured employee is not liable for charges for health care services provided to the employee, with respect to injuries compensable but for this paragraph, by a health care or medical facility owned by a physician or other health care practitioner, other than the physician's or practitioner's principal place of business, if the services were provided to the employee upon referral from the physician or health care practitioner and a comparable facility exists within 100 miles of the facility, unless the following requirements are met: the physician, practitioner or a person on their behalf discloses, either in person, with the disclosure noted in the patient's medical chart, or in writing, the ownership interest of the physician or practitioner to the patient and to the employer; the physician, practitioner or a person on their behalf informs the patient of any comparable facilities available to the patient located within 100 miles of the facility; and the patient has the right to choose freely among the comparable facilities in the region. For purposes of this paragraph only, a physician or health care practitioner is presumed to own a health care or medical care facility, if the physician or health care practitioner possesses, directly or indirectly, an ownership interest of at least 25%.

An employee is entitled to payment or reimbursement for only one set of diagnostic tests, including but not limited to laboratory tests, radiologic procedures and outpatient surgical procedures, without prior authorization by an independent medical examiner or the employer, except in the event of medical emergencies. It is the responsibility of every health care provider to promptly transfer diagnostic testing results to any other health care provider who furnishes services in connection with the examination or treatment of the employee relating to any injury or disease for which compensation is claimed.

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A physician shall prescribe generic drugs for treatment of an injury or disease for which compensation is claimed unless medical necessity warrants otherwise.

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Damage and destruction to artificial limbs, eyes, teeth, eyeglasses, hearing aids, orthopedic devices and other physical aids in the course of and arising out of the employment shall-be are considered an injury for the purposes of this Act. In-case

If such physical aids in use by the employee at the time of the injury are themselves injured or destroyed, the eemmission Division of Workers' Compensation in its discretion may require that they be repaired or replaced by the employer.

Whenever there is any disagreement as to the proper costs of the services or aids, or the periods during which they shall-be are furnished, or as to the apportionment thereof among the parties, any interested person may file a petition with the semmission Division of Workers' Compensation for the determination thereof by an independent medical examiner.

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Upon request of an employee, the employer or carrier may establish a program to pay for treatment by prayer or spiritual means by an accredited practitioner.

The Superintendent of Insurance shall prescribe medical and health care expense forms for the purpose of collecting information as required by Title 24-A, section 2371. An insurer or self-insurer may withhold payment of medical and health care fees to any provider who fails to complete and submit the prescribed form. In the event the provider fails to properly complete and submit the prescribed form or to follow any fee schedule approved by the commissioner, the insurer or self-insurer is not required to file a notice of controversy but may simply notify the provider of the failure. In the case of a dispute, any interested party may petition the commission Division of Workers' Compensation to resolve the dispute.

No claimant may incur liability for the cost of any provided medical or health care services resulting from a provider's failure to comply with this section.

Sec. 25. 39 MRSA §52-A, sub-§1, as amended by PL 1989,c. 668, is repealed.

Sec. 26. 39 MRSA §52-A, sub-§2, as enacted by PL 1981, c. 514, §2, is repealed and the following enacted in its place:

2. Duties of health care providers. Duties of health care providers are as follows.A. Within 5 business days from the completion of a medical

A. Within 5 business days from the completion of a medical examination or within 5 business days from the date notice of injury is given to the employer, whichever is later, the employee's health care provider shall forward to the employer and the employee a diagnostic medical report, on forms prescribed by the commissioner, for the injury for which compensation is being claimed. The report must include the employee's work capacity, likely duration of

•	incapacity, return to work suitability and treatment
2	required. The Division of Workers' Compensation may assess
	penalties up to \$500 per violation upon health care
4	providers who fail to comply with the 5-day requirement of
	this subsection.
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	B. If ongoing medical treatment is being provided, every 30
8	days the employee's health care provider shall forward to
	the employer and the employee a diagnostic medical report,
10	on forms prescribed by the commissioner. An employer may
	request, at any time, medical information concerning ar
12	employee's condition pertaining to the condition for which
	compensation is sought. The health care provider shall
14	respond within 10 business days from receipt of the request.
16	C. Any health care provider shall submit to the employer
	and the employee a final report of treatment within 5
18	working days of the termination of treatment, except that
	only an initial report must be submitted if the provider
20	treated the employee on a single occasion.
22	D. Health care providers may charge a reasonable fee for
	providing information pursuant to this subsection. In the
24	event that an employee changes physicians or is referred to
	a different health care provider or facility, any health
26	care provider or facility having medical records regarding
	the employee, including x rays, shall forward all medical
28	records relating to an injury or disease for which
**	compensation is claimed to the next physician upon request
30 .	of the employee. When an employee is scheduled to be
	treated by a different physician or in a different facility,
32	the employee shall request to have the records transferred.
34	E. The reporting requirements of paragraph A do not apply
	to claims for medical benefits only.
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	F. Authorization from the employee is required prior to
38	release of medical information from health care providers
	for treatment of an injury or disease for which claim for
40	benefits under the Act has been made.
40	C 25 20 MEDGA 650 D. 1 01 A .
42	Sec. 27. 39 MRSA §52-B, sub-§1-A is enacted to read:
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44	1-A. Restriction on reimbursement for health care
4.0	providers. In order to qualify for reimbursement for health care
46	services provided to employees under this Title, health care
10	providers providing individual health care services and courses
48	of treatment may not charge more for the services or courses of treatment for employees than is charged to private 3rd-party
	· Liedligent for employees than is charged to private 3rd_party

payers for similar services or courses of treatment. An employer

is not responsible for charges determined to be excessive or treatment determined to be inappropriate by an independent medical examiner pursuant to section 92-A.

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## Sec. 28. 39 MRSA §52-C is enacted to read:

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#### §52-C. Medical health care review

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1. Purpose. In order to ensure quality treatment for injured employees and proper cost of services, the commissioner, after consulting the Board of Registration in Medicine, shall adopt rules that provide for review of health care providers who render services to injured employees by establishing a quality control system consistent with the requirements of this section. Review of individual cases must be undertaken by an independent medical examiner pursuant to the requirements of this section.

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## 2. Peer review. Peer review is as follows.

A. Each case involving the provision of medical or surgical services to an injured employee for more than 2 months from the date of injury or medical costs that exceed \$10,000 must be referred to an independent medical examiner for monitoring of health care provider services and hospital utilization. This monitoring must include determinations concerning the appropriateness of the service, whether the treatment is necessary and effective, the proper cost of services, the quality of the treatment and the right of providers to receive payment under the Act for services rendered. The examiner shall also monitor services provided by health care professionals who have been the subject of complaints and cases selected on a random basis for purposes of evaluating the appropriateness of charges and performance. The examiner shall report the results of this monitoring to the employee, the employer, and the Department of Labor not less frequently than monthly.

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B. Notwithstanding paragraph A, an employer or employee may request peer review at any time.

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3. Case management. The commissioner, with the advice of the independent medical examiners, shall adopt rules establishing a case management program for cases involving provision of medical services for more than 2 months from the date of injury or medical costs that exceed \$10,000 or at the request of the employee or employer. The rules must require prior approval by the employer or an independent medical examiner of any surgical procedure and any hospitalization and further require the employer's or an independent medical examiner's prior approval of proposed treatment, with appropriate exceptions for emergencies.

The hospital or health care provider is responsible for obtaining any required approval. Neither the employer nor the employee is responsible for payment of the cost of any medical services for which a required approval has not been obtained.

4. Other penalties. Any health care provider who has submitted false testimony or a false report in connection with any claim for payment made under this Act, or who has repeatedly either overcharged for services or failed to comply with the preapproval requirements of subsection 3, must be barred by order of the Division of Workers' Compensation from receiving any payment under this Act for services rendered for a period not to exceed one year in the first instance and 3 years in the 2nd instance, and the Division of Workers' Compensation may permanently bar the provider from eligibility for payment of services under this Act thereafter.

#### Sec. 29. 39 MRSA §53-C is enacted to read:

#### §53-C. Effect of volunteer services

An employee may serve in a volunteer capacity, if that capacity is consistent with any medical restrictions, for a public entity or nonprofit organization organized under the provisions of Title 13-B, section 405, or the Internal Revenue Code, Section 501 (C) (3), and that volunteer service has no effect on any determination of capacity to work made under this Title.

Sec. 30. 39 MRSA §55-B, as amended by PL 1989, c. 575, is further amended to read:

### §55-B. Compensation for partial incapacity

While the incapacity for work resulting from the injury is partial, the employer shall pay the injured employee a weekly compensation equal to 2/3 the difference, due to the injury, between his the employee's average gross weekly wages, earning earnings or salary before the injury and the weekly wages, earnings or salary which he that the employee is able to earn after the injury, but not more than the maximum benefit under section 53-B. Payments under this section shall may not continue for longer than 400 413 weeks after maximum-medical-improvement the date of injury. This paragraph applies only to employees injured on or after November 20, 1987.

This-section-applies-enly-to-employees-injured-on-or-after the-effective-date-of-this-section-

For purposes of determining an injured employee's degree of incapacity under this section, the commission Division of Workers' Compensation shall consider the availability of work that the employee is able to perform in and around the employee's community for the 52-week period following the date of injury and within this State thereafter, and the employee's ability to 6 obtain such work considering the effects of the employee's work-related injury. If-no-such-work-is-available-in-and-around 8 the - employee's - community -or - if - the -employee - is - unable - to - obtain such -- work - in - and -- around -- the - employee - s -- community -- due -- to -- the 10 effects--of--a--work-related--injury,--the--employee-s--degree--of ineapacity-under-this-section-is-100%. For the purpose of this 12 section, the employee's community is the greater of a 75-mile radius from the employee's residence at the time of injury or the 14 actual distance from the employee's normal work location to the 16 employee's residence at the time of injury.

- Sec. 31. 39 MRSA §56-B, sub-§1, as enacted by PL 1987, c. 559, Pt. B, §33, is amended to read:
- 1. Weekly benefit. In the case of permanent impairment, the employer shall pay the injured employee a weekly benefit equal to 2/3 of the state average weekly wage, as computed by the Bureau of Employment Security, for the number of weeks shown in the following schedule:
  - A. One week for each percent of permanent impairment to the body as a whole from 0 to 14%;
- 30 B. Three weeks for each percent of permanent impairment to the body as a whole from 15% to 50%;
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- C. Four and 1/2 weeks for each percent of permanent impairment to the body as a whole from 51% to 85%; and
- D. Eight weeks for each percent of permanent impairment to the body as a whole greater than 85%.
- Compensation under this section is in-addition-to reduced by any compensation under section 54-B or 55-B received by the employee.
- Sec. 32. 39 MRSA §61 is amended to read:

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- 44 §61. Injury or death due to willful intention or intoxication
- No compensation or other benefits shall may be allowed for the injury or death of an employee where when it is proved that such was occasioned by his the employee's willful intention to bring about the injury or death of himself the employee or of another, or that the same resulted from his the employee's

intoxication or use of a nonprescribed scheduled drug as defined in Title 17-A, section 1101, subsection 11 while on duty. This provision as to intoxication shall does not apply, if the employer knew that the employee was intoxicated or that he the employee was in the habit of becoming intoxicated while on duty. For the purposes of this section, an employee is considered intoxicated if the employee's blood alcohol content is .08 or more. Proof of intoxication or use of a controlled substance by a preponderance of the evidence gives rise to a rebuttable presumption that the intoxication or use of a controlled substance was the cause of injury. Any testing required by an employer must be in compliance with Title 26, chapter 7, subchapter III-A.

#### Sec. 33. 39 MRSA §62-C is enacted to read:

#### §62-C. Nonduplication of benefits

When an employee is receiving benefits under this Act or has settled a claim for benefits under section 71-A and suffers another injury for which compensation is payable under this Act, the hearing officer must reduce benefits to the extent necessary to avoid duplicative payment of benefits for any period of incapacity, including offsets or reductions in payments awarded for the subsequent injury. In 2nd-injury controversies, the amount of award for the first injury is presumed to be adequate.

Sec. 34. 39 MRSA §65, first ¶, as amended by PL 1965, c. 513, §81, is further amended to read:

Every employee shall after an injury, at all reasonable times during the continuance of his disability if so requested by his the employer, submit himself to an examination by a physician or surgeon authorized to practice as such under the laws of this State, to be selected and paid by the employer. Once an employer selects a health care provider to examine an employee, the employer may not request that the employee be examined by another health care provider without prior approval from the independent medical examiner. The employee shall have the right to have a physician or surgeon of his the employee's own selection present at such examination, whose costs shall be paid by the employer. The employer shall give the employee notice of said right at the time he the employer requests such examination.

Sec. 35. 39 MRSA  $\S66-A$ , sub- $\S3$ , as amended by PL 1989, c. 388, is further amended to read:

3. Time period; discrimination prohibited. The employer's obligation to reinstate the employee continues until one year, or 2 years if the employer has over 250 employees, after the

employee-has-reached the stage-of-maximum medical improvement in the judgment of the commission date of the injury. An employer who reinstates an employee under this section may not subsequently discriminate against that employee in any employment decision, including decisions related to tenure, promotion, transfer or reemployment following a layoff, because of the employee's assertion of a claim or right under this Act. Nothing in this subsection may be construed to limit any protection offered to an employee by section 111.

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Sec. 36. 39 MRSA §71-A, as amended by PL 1989, c. 502, Pt. A, §§150 and 151, is repealed and the following enacted in its place:

#### §71-A. Lump sum payments

16 <u>I. Discharge of liability. An employer and an employee may by agreement discharge any liability for compensation only when the total settlement, excluding amounts attributable to medical services, is not more than \$5,000.</u>

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- Sec. 37. 39 MRSA §82, sub-§1, as enacted by PL 1985, c. 372, Pt. A, §29, is amended to read:
- 1. Office of Employment Rehabilitation; appointment. An Office of Employment Rehabilitation shall must be maintained under the direction of a rehabilitation administrator, in this subchapter referred to as the "administrator." The shalrman commissioner may appoint and remove the administrator and assistant administrators with-the-concurrence-of-the-commission.

  The administrator shall report to and be directed by the shalrman commissioner and shall carry out the duties assigned to the administrator in this Act.
- Sec. 38. 39 MRSA §82, sub-§3, ¶C, as amended by PL 1989, c. 580, §7, is further amended to read:

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- C. The administrator shall approve agreements regarding rehabilitation if the administrator finds that they are consistent with the purpose and requirements of this subchapter and the rules of the subchapter and shall order the implementation of plans only as provided in section 85, subsection 2-A.
- Sec. 39. 39 MRSA §82, sub-§3, ¶D, as enacted by PL 1985, c. 372, Pt. A, §29, is amended to read:
- D. The administrator shall assist---the--chairman---in developing adopt rules under--section-92,--subsection-1 in accordance with the Maine Administrative Procedure Act, regarding rehabilitation, including, but not limited to,

	rules governing minimum standards for providers of <u>plan</u>
2	development and planned rehabilitation services, which may
	include a combination of medical and vocational
4	rehabilitation education and experience. The performance
	standards must include minimum levels of success in the
б	completing of rehabilitation plans and placement in suitable
	employment, as similar as possible to the injured worker's
8	regular employment at a wage as similar as possible to the
	injured worker's wage at the time of the injury. The rules
10	must address the types of services each category of provider
	is qualified to provide and procedures for rehabilitation
12	cases.

Sec. 40. 39 MRSA §82, sub-§3, ¶E, as amended by PL 1987, c. 779, §2, is further amended to read:

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- The eemmissien--shall administrator may not provide 18 direct rehabilitation services. Rehabilitation services under this subchapter shall must be provided by private and public rehabilitation counselors, governmental agencies, in-house rehabilitation counselors and others approved by 20 22 the administrator as qualified to provide rehabilitation services under the eemmissien's rules adopted pursuant to this subchapter. The administrator shall compile annually a 24 list of approved providers of rehabilitation services, except that in-house rehabilitation counselors shall may not 26 appear on the list, and shall make this list available to 28 the parties.
- Sec. 41. 39 MRSA §82, sub-§3, ¶F, as enacted by PL 1985, c. 372, Pt. A, §29, is amended to read:
  - F. The administrator shall develop fee schedules for providers of rehabilitation services, listing the maximum allowable fees for testing, evaluations of suitability, development of rehabilitation plans and other rehabilitation services.
    - (1) In setting a fee, the administrator shall take into account the usual fee charged to provide that service in the State and the reasonable and necessary costs of providing the service.
    - (2) The administrator may grant prior approval of a fee higher than the maximum in the rate schedule in exceptional circumstances.
    - (3) Fee schedules developed under this paragraph do not apply to services provided by in-house providers of rehabilitation services.

2		(4) The fee schedule for a provider of a rehabilitation
		plan must include a maximum amount for administrative
4		services and costs, not to exceed 30% of the total cost
		of a plan.
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U		Sec. 42. 39 MRSA §82, sub-§3, ¶¶I, J and K are enacted to read:
		bec. 42. 37 Mikbri goz, bab-go,       x, y and ix are enacted to read.
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		I. The administrator shall conduct an evaluation of
10		suitability after issuing an order for evaluation, following
		the receipt of the 120-day report from the employer. The
12		evaluation must be conducted by a person considered
		qualified by the administrator and employed by the Office of
14		Employment Rehabilitation. Copies of the evaluation must be
		sent to the employee and to the employer.
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		J. After a finding of suitability, the administrator shall
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10		oversee development of the rehabilitation plan in
		conjunction with the employee. The plan must be developed
20		by a person considered qualified by the administrator.
22		K. The administrator shall refer the employee to
		appropriate sources of services for the implementation of
24		the rehabilitation plan in accordance with section 83,
		subsection 4 and section 85, subsection 2-A. The
26		administrator shall develop rules for making such referrals
		to persons approved under paragraph E.
28		- Do Porposition and Dorrade about 11
20		Sec. 43. 39 MRSA §83, sub-§1, ¶A, as enacted by PL 1985, c.
20	272	Pt. A, §29, is amended to read:
30	3/4,	Pt. A, §29, is allended to read:
32		A. The report shall must be in the form prescribed by rule
		of the commission administrator and shall must include
34		information to the best of the employer's knowledge on
		whether the employee is likely to return to his the
36		<pre>employee's previous employment and any other information</pre>
		required by the rule.
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		Sec. 44. 39 MRSA §83, sub-§§2 to 4, as amended by PL 1989, c.
40	580.	§9, are further amended to read:
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42		2. Evaluation of suitability. An evaluation of the
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4.4		ability of rehabilitation for the employee shall must be
44		tted-to conducted by the administrator within 30 days after
		rder of evaluation is made or is deemed to have been made by
46	the a	administrator under section 85, subsection 1.
48		A. The evaluation of suitability shall must be done by a
		provider-of-rehabilitation-services-selected-by-the-employee
50		from the link of annual to the

	administrater <u>an authorized staff member of the Office o</u> f
2	Employment Rehabilitation.
4	BIf-the-employer-objects to the employee's selection, the employermay requestwithin 10 business days after
6	notification of that selection that the administrator schedule a - meeting within 10 business days between the
8	employer,-the-employee-and-the-administrator-for-the-purpose of-discussing-which-provider-may-be-mutually-acceptable.
10	GThe-employee-shall-have-the-final-decision-on-which
12	approved-provider-shall-be-utilized.
14	D. The-provider-shall-evaluate-the-employee's-suitability for-rehabilitation-under-this-subchapterNo An employee
16	may <u>not</u> be found to be suitable unless the following findings are made by the previder evaluator:
18	(1) The employee does not refuse to participate in the
20	rehabilitation process;
22	(2) The employee's treating physician certifies that some reasonable assessment of the employee's residual
24	functioning capacities can be made;
26 28	(3) The employee's former employer certifies that the employer is unlikely to return the employee to the employee's former employment position without
30	rehabilitation services or the rehabilitation previder evaluator has made reasonable efforts to obtain this certification without response from the employer;
32	(4) The employee is unlikely to return to suitable
34	employment without the provision of rehabilitation services; and
36	(5) No litigation is pending concerning the
38	compensability of the employee's injury or benefits or compensation due to the employee under this Act.
40	An employee who is found net to be suitable unsuitable for
42	rehabilitation because of a failure to meet the criteria of subparagraph (2) or (5), may be reevaluated at a later date
44	when those criteria can be met.
46	3. Development of plan. A rehabilitation plan shall must be developed by a person considered qualified by the
48	administrator and submitted to the administrator within 60 days
50	after an order of plan development is made or is deemed to have been made by the administrator under section 85, subsection 2.

2	ATheplanshallbedevelopedbyaprovideref
	rehabilitation-services-selected-by-the-employee-from-the
4	list-of-approved-providers-maintained-by-the-administrator.
6	B. In developing any plan, consideration shall must be given to the employee's qualifications, including, but not
8	limited to:
10	(1) The employee's work history, including the employee's prior earnings history;
12	(2) The employee's interests;
14	(3) The employee's aptitude;
16	(4) The employee's education;
18	(5) The employee's skills;
20	(6) The employee's work life expectancy;
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26	(8) The likelihood of reemployment.
28	C. A plan shall <u>must</u> include a job placement strategy and a specific program of proposed actions designed and likely to achieve job placement for the employee.
30	(1) The plan development shall must consider and the
32	plan may include a provision for trial work periods not to exceed 3 months with the employer or subsequent
34	employer.
36	(2) The administrator may approve trial work periods as part of a plan.
38	
40	(3) The plan development shall must consider and the plan may include a provision for participation in appropriate job training programs conducted by the
42	Department of Labor, including, without limitation, the Job Training Partnership Act and the Strategic Training
44	for Accelerated Reemployment Program as provided in
46	Title 26, chapter 25, and the Health Occupations Training Project as provided in Title 26, chapter 31.
48	D. The plan must consider the relative costs of proposed

than 2 years nor cost more than \$5,000 without demonstration of special and unusual circumstances in that case.

- 4. Implementation of plan. The administrator shall adopt rules for the assessment and approval of proposed plans within the Office of Employment Rehabilitation. The administrator has final authority, but may delegate specific duties to authorized personnel. The administrator shall approve a plan if all parties agree on the plan and the administrator finds it is consistent with the purpose and requirements of this subchapter and in the employee's best interests.
  - A. If the parties do not agree on a plan, an informal conference shall must be held within 21 days after the submission of the rehabilitation plan under subsection 3, at which the administrator shall make every effort to encourage agreement and conciliate any differences or misunderstandings between the parties.
  - If the parties still do not agree on a plan at the informal conference held under this paragraph, either party may request that the administrator continue the informal conference to a date certain within 20 days. If the employer refuses to agree to the implementation of a plan at the conclusion of this informal conference, the employee may request that the administrator order the implementation of the plan as provided in section 85, subsection 2-A. This request must be made within 5 days of the informal conference.
    - B. All obligations under section 66-A are suspended during the implementation of the plan.
    - Sec. 45. 39 MRSA §83-A is enacted to read:

#### §83-A. Early evaluation screening

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- The administrator shall adopt rules establishing criteria for early evaluation screening to identify disabilities appropriate for early screening and early entry into employment rehabilitation. In developing the rules and in reviewing them periodically, the administrator shall convene a temporary panel of medical, vocational and rehabilitation experts.
  - Sec. 46. 39 MRSA §84, sub-§1, as enacted by PL 1985, c. 372, Pt. A, §29, is amended to read:
- 1. Applicability. This section applies to all employers in the State which that maintain, on January 1, 1986, a certified rehabilitation counselor on premises to provide rehabilitation

services that meet the requirements of this subchapter. These services must be provided only to their own employees.

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- In-house providers of rehabilitation services under this section must be approved by the rehabilitation administrator under section 82, subsection 3, paragraph E. For the purposes of this section, the term "employer" does not include an insurance carrier.
- Sec. 47. 39 MRSA §85, sub-§1, as amended by PL 1989, c. 580, §11, is further amended to read:

12 Order of evaluation. When a compensable injury exists 14 and the employee has requested employment rehabilitation, upon referral by the treating physician or occupational health center, 16 when the employee meets the screening criteria for early evaluation for employment rehabilitation or when the report required under section 83, subsection 1, indicates that the employee is not likely to return to the employee's previous 18 employment, the administrator shall order an evaluation of the 20 suitability of rehabilitation for the employee. If the parties agree to an evaluation, the order is deemed to have been made by 22 the administrator unless notice to the contrary is received by the parties within 14 days after written notice of the agreement 24 is sent to the administrator.

## Sec. 48. 39 MRSA §85, sub-§4-A, ¶B is enacted to read:

B. The settlement of a claim between an employee and an employer does not affect the employer's obligation to the fund under this section or under section 57-B, subsection 6, paragraph B, subparagraph (2).

- Sec. 49. 39 MRSA  $\S86$ , sub- $\S7$ , as amended by PL 1989, c. 580,  $\S12$ , is further amended to read:
- 7. Career retraining. A goal-oriented period of formal training which that is designed to lead to employment in another career field. Retraining may include education of the employee when appropriate. The proposed rehabilitation plan may not exceed 2 scholastic years or \$5,000.
  - Sec. 50. 39 MRSA §90, sub-§3, as enacted by PL 1989, c. 580, §19, is amended to read:
- 3. Report to Legislature. The chair Commissioner of Labor shall report to the First Second Regular Session of the 116th 115th Legislature concerning the effectiveness of restoring injured workers to suitable employment through orders for plan

2	implementation under section 85, subsection 2-A. This report shall must include:
<b>4</b> 6	A. Statistics comparing the success rates of plans in which implementation is ordered by the administrator with plans which that are agreed to by employers;
8	B. Statistics comparing the average implementation costs of plans in which implementation is ordered by the
10	administrator with plans which that are agreed to by employers;
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14	C. Statistics comparing the types of rehabilitation services used and job placements achieved for plans in which implementation is ordered by the administrator with plans
16	which that are agreed to by employers;
18	D. Any perceptible effect that the ability of the administrator to order plan implementation has had upon the
20	likelihood of employers agreeing to implement plans;
22	E. The methods employed to achieve coordination of the workers' compensation rehabilitation system with job
24	training programs conducted by the Department of Labor and the effects of that coordination; and
26	F. Any other information that the ehair Commissioner of
28	<u>Labor</u> considers appropriate.
30	Sec. 51. 39 MRSA §90, sub-§4 is enacted to read:
32	4. Repeal. Upon receipt of the report required under subsection 3, the effectiveness of this subchapter must be
34	reviewed by the joint standing committee of the Legislature having jurisdiction over banking and insurance matters. Unless
36	continued or modified by law, this subchapter is repealed September 1, 1992.
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40	Sec. 52. 39 MRSA c. 1, sub-c. IV, first 3 lines, are repealed and the following enacted in their place:
42	SUBCHAPTER IV
44	ADMINISTRATION; PROCEDURE; REVIEW; PENALTIES
46	§90-A. Establishment of Division of Workers' Compensation
48	The Division of Workers' Compensation is established within the Department of Labor to hear and decide matters pertaining to

2	workers' compensation claims that arise on or after January 1, 1992.
4	Sec. 53. 39 MRSA §91, as amended by PL 1989, c. 483, Pt. A, §§57 and 58, is repealed.
6	Sec. 54. 39 MRSA §91-B is enacted to read:
8	§91-B. Division of Workers' Compensation; hearing officers
LO L2	1. Membership; term. The Division of Workers' Compensation, as established in section 90-A, consists of up to
L4	12 hearing officers, who must be persons learned in the law and members of good standing of the bar of this State. They must be
L <b>G</b>	appointed by the Governor within 60 days after a vacancy occurs or a new hearing officer is authorized, subject to review by the
	joint standing committee of the Legislature having jurisdiction over judiciary matters and to confirmation by the Legislature.
L8 20	Hearing officers serve for terms of 6 years each from the date of their respective appointments.
22	2. Transition period. For a period of 2 years, the Workers' Compensation Commission shall continue to hear and
24	decide matters pertaining to workers' compensation claims filed with the commission prior to the effective date of this section.
26	During that time, the workers' compensation commissioners shall have the same powers and duties granted them in this Title prior
28	to the effective date of this section. Any new actions filed after the effective date of this section are governed by the new
30	workers' compensation system, regardless of the date of injury.  The Workers' Compensation Commission must be discontinued as
32	follows:
34	A. Six months from the effective date of this section and every 6 months thereafter the Governor shall designate 3
36	workers' compensation commissioners to resign; and
38 40	B. The Governor shall give 60 days notice to workers' compensation commissioners designated in paragraph A.
12	This subsection is repealed January 1, 1994.
	3. Appointment of hearing officers. The Governor shall
14	appoint one hearing officer to take office on the effective date of this section. As needed, the Governor shall appoint up to 5
46	additional hearing officers within one year from the effective date of this section.
48	4. Practice. Each hearing officer shall devote full time
50	to the duties of the office and may not hold any other public

office or public employment. A hearing officer may not practice law during that officer's term of office, nor may the officer during that term be the partner or associate of any person in the practice of law.

Sec. 55. 39 MRSA §92, as amended by PL 1987, c. 877, §1, is further amended to read:

## §92. Authority of Commissioner of Labor; administration

1. Rules. The ehairman--ef--the--commission--shall--have commissioner has general supervision over the administration of this Act, and--responsibility-for--the--efficient--and--effective management--of--the--commission--and--its--employees to the extent provided in this Act. Subject to any applicable requirements of the Maine Administrative Procedure Act, Title 5, chapter 375, after--obtaining-the--advice--of--the--commissioners, the chairman commissioner shall make rules, prescribe forms and make suitable orders as to procedure adopted to assure ensure a speedy, efficient and inexpensive disposition of all proceedings.

- 2. Employees. The-chairman-shall-appoint-an-assistant-to the-chairman, who shall-serve-at-his-pleasure. Subject to the Persennel Civil Service Law, the chairman commissioner shall appoint a Director of Administrative Services, and full-time or part-time reperters-and-such legal, professional and clerical assistants as may-be necessary.
- 3. Data system; reports. The ehairman commissioner is responsible for development and administration of the eemmission workers' compensation data system. The ehairman commissioner shall report quarterly to the Governor, the President of the Senate and the Speaker of the House of Representatives on each eemmissioner's hearing officer's caseload and progress, and the number of instances in which each eemmissioner hearing officer has exceeded the 30-day rule contained in section 99-B.
- 4. Booklets; information. In-order-to To ensure that both employers and employees are fully informed as-to of their rights and responsibilities under this Act, the ehairman commissioner shall prepare, publish and distribute an illustrated booklet explaining, in informal and readily understandable language, those rights and responsibilities. The ehairman-shall-becommissioner is responsible for periodic revision of the booklet.
- **5--Active-retired-commissioners--** Any-eemmissiener-having retired-from-the-commission-is-eligible-for-appointment-as-an active-retired-commissioner--The-Governor--subject-to-review-by the---joint--standing--committee---of--the--Legislature--having jurisdiction--over---judiciary--and---te--confirmation--by---the Legislature--may--upon-being-notified-of-the--retirement-of-a

L.D. 1957

commissioner, - appoint - that - commissioner - to -be - an - active - retired commissioner-for-a-term-of-4-years--unless-sooner-removed,-and subject-to-reappointment---An-active-retired-commissioner-shall have-the-same-powers-as-before-retirement,-except-that-he-shall act-only-in-those-cases-and-at-times-and-places-as-directed-by the - chairman, - and -except - that - an - active - retired -commissioner - may not-be-a-member-of-a-panel-of-the-appellate-division-

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An -- active - retired -- commissioner - who -- performs -- the -- services -- of -- a eemmissioner--at--the--direction--and--assignment--of--the--ehairman shall-be-compensated-at-a-rate-established-by-the-ehairman, provided -- that -- the -- total -- per -- diem -- compensation -- and -- retirement pension-received-by-an-active-retired-commissioner-may-not-exceed the -- annual -- salary -- of -- a - regular -- commissioner -- - In -- addition /- the active-retired -commissioner-shall-receive-reimbursement-for-his expenses - actually - and - reasonably - incurred - in - the - performance - of his-duties-

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6. Office Employee ο£ Assistants. The commissioner shall provide adequate funding for an Office of Employee Assistants and shall, subject to the Personnel--Law personnel law, appoint the assistants to staff the-Augusta-office and-district-offices an office to be located in the offices of the Department of Labor. Assistants are not attorneys, but should demonstrate a level of expertise roughly equivalent to that of insurance claims' analysts. The purpose of employee assistants is to provide advice and assistance to employees under this Act and particularly to assist employees in preparing for and assisting at informal conferences under section 94-B. In addition, if an employer appeals a decision of the commission Division of Workers' Compensation or institutes any proceeding against an employee under this Act, the Office of Employee Assistants shall, upon request, advise am that employee how to best prepare for and proceed with his the case.

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No employee of the Office of Employee Assistants may represent before the semmission Division of Workers' Compensation any insurer, self-insurer, group self-insurer, adjusting company or 38 self-insurance company for a period of 2 years after terminating 40 employment with the office.

42 The-chairman-shall-appoint--employee-assistants-and-supervisors of-employee-assistants-as-necessary-to-effectuate-the-purposes-ef 44 this-subsection-

- 46 The commissioner shall appoint 6 employee assistants and a supervisor of employee assistants no later than January 1, 1992. The commissioner may appoint up to 5 additional assistants if, in 48 the commissioner's judgment, the additional assistants are 50 necessary to effectuate the purposes of this subsection.
  - Budget. The chairman commissioner shall administer the budget of the semmissien Division of Workers' Compensation.

8.--Office of Employment Rehabilitation. The chairman shall provide adequate funding for an annual shall represent Rehabilitation and shall appoint a Rehabilitation Administrator under section 82.-- The chairman shall, subject to the Givil Service Law, appoint such personnel as are necessary to earry out the functions of the office.

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- 9. Abuse investigation unit. The ehairman commissioner shall provide adequate funding for a Unit of Abuse Investigation.
  - A. He <u>The commissioner</u> shall, subject to the <u>Givil-Service</u> Law <u>civil service law</u>, appoint at least 2 abuse investigators for this unit. Investigators must be qualified by experience and training to perform their duties.
  - The unit shall, at the direction of the ehairman commissioner, investigate all complaints or allegations of fraud, illegal or improper conduct or violation of this Act or rules of the eemmission commissioner relating to workers' compensation insurance, benefits or programs, including those acts by employers, employees or insurers. All records, correspondence and reports of investigation in connection with actual or alleged fraud, illegal or improper conduct or violation of this Act or rules of the commissioner and all records, correspondence and reports of criminal prosecution or civil action shall---be are confidential. The confidential nature of any such record, correspondence or report shall does not limit or affect the use of those materials in any prosecution or action.
  - C. Each employer or employee, and each state, county, municipal or quasi-governmental agency shall cooperate fully with the unit and provide any information requested by it.
  - D. The unit shall report all its findings to the ehairman commissioner.
  - E. Whenever the ehairman commissioner determines that a fraud, attempted fraud or violation of this Act or rules may have occurred, he the commissioner shall report in writing all information concerning it to the Attorney General or his the Attorney General's delegate for appropriate action, including a civil action for recovery of funds and criminal prosecution by the Attorney General.
  - 10. Independent medical examiners. The commissioner shall select one hospital in or south of Augusta and one hospital north of Augusta to provide the services of independent medical examiners required under this chapter using the competitive bidding process. Subject to the approval of the commissioner, these selected hospitals may enter into agreements with other Page 33-LR2767(4)

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- hospitals and providers of services to the extent necessary to 2 carry out their responsibilities as long as the selected hospitals remain responsible for administration of the program, including the making of specific assignments. The commissioner 4 may require the selected hospitals to make periodic reports or otherwise submit information sufficient to permit the 6 commissioner to evaluate their performance. The commissioner is responsible for maintaining the program at a minimum cost. 8 10 The independent medical examiners shall make all necessary determinations of medical condition and related issues as specified under section 92-A. The physician or other provider 12 assigned to fulfill the responsibilities of the independent 14 medical examiner in a case may not be the employee's personal physician and may not have treated the employee with respect to 16 the injury for which benefits are being paid. The commissioner shall adopt rules establishing fees for services rendered by independent medical examiners and may adopt any rules considered 18 necessary to effectuate the purposes of section 92-A. 20 Sec. 56. 39 MRSA §92-A is enacted to read: 22 §92-A. Independent medical examiners 24 1. Referral. The Division of Workers' Compensation shall 26 refer any dispute relating to the medical condition of a claimant to an independent medical examiner, including disputes that involve the following: 28 30 A. Incapacity for work under sections 54-B and 55-B; 32 B. Determination of maximum medical improvement and degree of impairment under section 56-B; 34 C. Determination of the proper cost of medical services or 36 aids under sections 52 or 52-B; 38 D. Evaluation of suitability for return to work; and 40 E. Review of medical services under sections 52, 52-B or 52-C. 42 2. Standard. If an independent medical examiner permits or 44 refers medical treatment beyond what is medically necessary, an independent medical examiner must take into consideration the 46 cost-effectiveness of the treatment. 48 3. Examination. Upon assignment, an independent medical examiner may examine the employee as often as an independent 50
  - examiner may examine the employee as often as an independent medical examiner determines necessary and may review any medical records necessary to make the determinations required. The examiner must submit a written report to the Division of Workers'

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Compensation; the employer and the employee stating the examiner's opinions on the issues raised by that case and providing a description of findings sufficient to explain the basis of those findings. The fee for the examination and report must be paid by the employer.

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- 4. Notice of report. It is presumed that the employer and employee received the report 3 working days after mailing.
- 5. Right of appeal. The employer or the employee may appeal the examiner's findings up to 20 days from receipt of an independent medical examiner's report. The notice of appeal must identify the findings and conclusions that are objected to and the grounds for the objection. If an appeal is not filed, the findings of the examiner are binding on the parties and the Division of Workers' Compensation.
- 6. Appeal procedure. Upon receipt of a request for review of the examiner's findings, the case must be assigned to a 3-person panel for a review of the record. The panel must consist of physicians or other appropriate providers who meet the qualifications in section 92, subsection 10 and who have no independent knowledge of the first review. The panel shall review the report of the first examiner and the available medical records and if necessary shall examine the employee. Upon completion of this review, the panel shall submit a report to the court that must contain conclusions as to whether the challenged findings or conclusions are clearly erroneous and, if so, in what respects. This report must contain findings or conclusions on any issue as to which the panel found the first examiner's report to be clearly erroneous. The findings of the panel are binding on the court. If the panel does not find one or more material findings or conclusions of the first examiner to be clearly erroneous, the cost of the appeal must be paid by the party requesting the review; if one or more of the material findings or conclusions is found to be clearly erroneous, these costs must be paid by the employer.

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Appeals concerning the independent medical examiner's approval or failure to approve the compensability of medical or other health care services in excess of the number of visits or days of treatment provided for under section 52 must be considered on an expedited basis.

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7. Immunity. Any hospital or other health care provider acting without malice and within the scope of its duties as an independent medical examiner is immune from civil liability for making any report or other information available to the court or for assisting in the origination, investigation or preparation of the report or other information so provided.

Sec. 57. 39 MRSA §93, as amended by PL 1987, c. 736, §59, is further amended to read:

## §93. Investigations; subpoenas; depositions

- 1. Investigators. Any eemmissiener hearing officer may, when the interests of any of the parties or when the administration of this Act demand, appoint a person to make a full investigation of the circumstances surrounding any industrial injury or any matter connected therewith, and report the same without delay to the effice--of--the--eemmissien commissioner.
- Any commissioner hearing officer 2. Subpoenas. 14 administer oaths and any eemmissiener hearing officer, notary public or clerk of any Superior Court may issue subpoenas for 16 witnesses and subpoenas duces tecum to compel the production of books, papers and photographs relating to any questions in 18 dispute before the eemmissien Division of Workers' Compensation or to any matters involved in a hearing. Witness fees in all 20 proceedings under this Act shall-be are the same as for witnesses 22 before the Superior Court. When a witness, subpoenaed and obliged to attend before the commission Division of Workers' Compensation or any member thereof, fails to do so without 24 reasonable excuse, the Superior Court or any justice thereof may, on application of the Attorney General made at the written 26 request of a member--of-the--commission hearing officer, compel obedience by attachment proceedings for contempt as in the case 28 of disobedience of the requirements of a subpoena issued from such court or a refusal to testify therein. 30
  - 3. Proceedings before Division of Workers' Compensation. In all proceedings before the <u>Division of Workers' Compensation Commission</u>, discovery shall-be is available to any of the parties in the proceedings as the chairman <u>commissioner</u> may, by rule adopted under section 92, prescribe to ensure that hearings may be held within the time periods prescribed by this Act. A commissioner hearing officer shall rule on all objections and may enforce this subsection in the same manner and to the same extent as a Superior Court Justice may enforce compliance with the Maine Rules of Civil Procedure, as amended, with regard to discovery, except-that-the-commissioner-does-not-have-the-power-of-contempt.
- Signed statements by a medical doctor or osteopathic physician relating to medical questions, by a psychologist relating to psychological questions or by a chiropractor relating to chiropractic questions, are admissible in workers' compensation hearings before the <u>Division of Workers' Compensation Commission</u>, previding-that as long as notice of that testimony to be used is given and service of a copy of the letter or report is made on the opposing counsel 14 days before the scheduled hearing.

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Depositions, subpoenas or cross-examination of health care practitioners is permitted only if the commissioner hearing officer finds that the testimony is sufficiently important to outweigh the delay in the proceeding.

4. Witnesses. Upon agreement of the parties, a witness may be heard by a commissioner hearing officer other than the one to whom the matter was originally referred and a transcript of his the witness' testimony shall must be furnished by the original commissioner hearing officer. Such This testimony shall—have has the same force and effect as if taken by deposition or if heard by the original commissioner hearing officer.

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- 5. Contempts before Division of Workers' Compensation. A person shall may not, in proceedings before the <u>Division of Workers' Compensation Gemmission—or—a—single—eemmissioner Division</u>, disobey or resist any lawful order, process or writ; misbehave during a hearing or so near the place thereof as to obstruct the same; neglect to produce, after having been ordered to do so, any pertinent document; or refuse to appear after having been subpoenaed or, upon appearing, refuse to be examined according to law.
  - If any person shall-do does any of the things forbidden in this subsection, the commission-or-commissioner hearing officer shall forthwith certify the facts to a Superior Court Justice in the county where the alleged offense occurred and he the hearing officer may serve or cause to be served upon such person an order requiring such person to appear before such Superior Court Justice upon a day certain to show cause why he that person should not be adjudged in contempt by reason of the facts so certified. The justice shall thereupon, in a summary manner, hear the evidence as to the acts complained of and, if it is such as to warrant him the justice in so doing, punish such person in the same manner and to the same extent as for a contempt committed before him the justice, or commit such person upon the same conditions as if the doing of the forbidden act had occurred with reference to the process of the Superior Court or in the presence of the justice.
  - 6. Case administration. The commission commissioner shall assume an active and forceful role in the administration of this Act to ensure that the system operates efficiently and with maximum benefit to both employers and employees. It—shall continually—monitor—individual—compensation—cases—to—ensure—that injured—employees—or—their—dependents—receive—the—full—amount—of compensation—to—which—they—are—entitled—under—this—Act.
  - Sec. 58. 39 MRSA §94, as amended by PL 1985, c. 372, Pt. A, §33, is further amended to read:

# §94. Approval of compensation agreement; petition for award

Subject to section 94-B, in-the-event-of when a controversy exists as to the responsibility of an employer for the payment of compensation, any party in interest may file in-the-effice-ofwith the commission Division of Workers' Compensation a petition for award of compensation, setting forth the names and residences of the parties, the facts relating to the employment at the time of the injury, the knowledge of the employer or notice of the occurrence thereof, the character and extent of the injury and the claims of the petitioner with reference thereto, together with such other facts as may be necessary and proper for the determination of the rights of the petitioner.

If, following an injury which that causes no incapacity for work, the employer and employee reach an agreement that the employee has received a personal injury arising out of and in the course of employment, a memorandum of such agreement signed by the parties may be filed in-the-office-of with the commission Division of Workers' Compensation. Such The memorandum shall must set forth the names and residences of the parties, the facts relating to the employment at the time of the injury, the time, place and cause of the injury, and the nature and extent of the injury. Any member-of-the-commission-shall-be-empowered,-without the-necessity-of-the-filing-of-a-petition-for-award,--to hearing officer may render a protective decree based upon such memorandum without the filing of a petition for award.

Sec. 59. 39 MRSA  $\S94-A$ , as amended by PL 1985, c. 372, Pt. A,  $\S34$ , is further amended to read:

## §94-A. Commissioner of Labor actions

In addition to other actions required of or permitted to the eemmission commissioner under this Act, in order to assure ensure just and efficient administration of claims, the eemmission commissioner shall perform the actions required by this section.

1. Inform employee. Immediately upon receipt of the employer's notice of injury required by section 106, the eemmission commissioner shall contact the employee and provide information explaining the compensation system and the employee's rights. The eemmission commissioner shall advise the employee how to contact the eemmission commissioner for further assistance and shall provide that assistance.

2. Monitor payments. The commission commissioner shall monitor cases in order to assure ensure that:

A. Either payments are initiated or notice of controversy is filed within the time limits established in section 51-B, subsections 3, 4 and 7; and

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- B. Payments to the claimant provide the full amount of compensation to which he the claimant is entitled, and are properly indicated on the memorandum of payment.
- 3. Construction. In interpreting this Act, the commissioner commissioner shall construe it so as to ensure the efficient delivery of compensation to injured workers at a reasonable cost to employers. All workers' compensation cases shall must be decided on their merits and the rule of liberal construction shall does not apply to those cases. Accordingly, this Act is not to be given a construction in favor of the employee, nor are the rights and interests of the employer to be favored over those of the employee.
- 4. Information. The eemmissien commissioner shall require the employee, employer or insurer to provide it—with any information it reasonably deems considered necessary to monitor cases, including, but not limited to, pre-injury preinjury and pest-injury postinjury wage statements.
- Sec. 60. 39 MRSA §94-B, as enacted by PL 1983, c. 479, §19, is amended to read:
- §94-B. Procedure upon notice of controversy; informal conference
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  1. Conference scheduled; waiver. Upon filing of a notice of controversy, and instead of proceeding by way of a petition, the matter shall must be referred to a semmissioner hearing officer, who shall schedule an informal conference to be held no later than 3 weeks from the date of that filing. The provisions of section 98 with regard to place and transportation costs apply equally to informal conferences.
- 34 Upon agreement of the parties, an informal conference may be waived and a formal hearing scheduled.
  - 2. Conference procedure. The commissioner hearing officer shall make every effort to resolve any controversies or misunderstandings and shall render an advisory opinion at the conference. The commissioner hearing officer is not bound by the ordinary common law or statutory rules of evidence or procedure, but shall make inquiry in such manner as is best calculated to ascertain the substantial rights of the parties and carry out the spirit of this Act.
- 3. Representation. In preparation for and at the conference, the commission hearing officer shall assure ensure that competent technical staff from the Office of Employee Assistants is available to provide advice and assistance to the employee.

- If, at this stage, the employer or insurer elects to be 2 represented by legal counsel, the employee is entitled to be similarly represented by legal counsel of his the employee's 4 choice, with all reasonable attorney fees to be assessed against the employer. If no adverse party elects to be so represented, 6 the employee retains the right to secure legal counsel at his the employee's own expense. 8
- Action upon opinion. Within 7 days of the conference, 10 the employer may file with the semmission Division of Workers' Compensation a memorandum of payment evidencing the initiation of 12 compensation payments or, if there is further controversy, any party may then file a petition as provided in this Act. 14
- 16 Notice to employer. The Division of Workers' Compensation shall notify an employer when an informal conference is scheduled, a notice of settlement is filed and a formal 18 hearing or other proceeding regarding a claim of an employee of that employer is scheduled. This notice requirement is in 20 addition to the notice requirements set forth in section 106, 22 subsection 2.
- 6. Employer representation. The employer or representative 24 of the employer or insurer who attends the informal conference must be familiar with the employee's claim and has full authority 26 to make decisions regarding the claim. The hearing officer may 28 assess a penalty in the amount of \$100 against any employer or representative of the employer or insurer who attends the 30 conference without full authority to make decisions regarding the claim.

32 Sec. 61. 39 MRSA §95, as amended by PL 1989, c. 256, §4, is 34 further amended to read:

## §95. Time for filing petitions

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Any employee's claim for compensation under this Act shall be is barred unless an agreement or a petition as provided in section 94 shall-be is filed within 2 years after the date of the injury, or, if the employee is paid by the employer or the insurer, without the filing of any petition or agreement, within 2 years of any payment by such employer or insurer for benefits otherwise required by this Act. The 2-year period in which an employee may file a claim does not begin to run until the employee's employer, if the employer has actual knowledge of the injury, files a first report of injury as required by section 106 of the Act. Any time during which the employee is unable by reason of physical or mental incapacity to file the petition 50 shall is not be included in the period provided in this section.

If the employee fails to file the petition within that period because of mistake of fact as to the cause and nature of the injury, the employee may file the petition within a reasonable time. In case of the death of the employee, there shall-be is allowed for filing said petition one year after that death. No petition of any kind may be filed more than 10 3 years following the date of the latest payment made under this Act. purposes of this section, payments of benefits made by an employer or insurer pursuant to section 51-B or 52 shall-be are considered payments under a decision pursuant to a petition, unless a timely notice of controversy has been filed.

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Sec. 62. 39 MRSA §96-A, as enacted by PL 1981, c. 199, §2, is amended to read:

## §96-A. Procedure for filing petitions

Filing with Division of Workers' Compensation. Any interested party may seek a determination of his that party's rights under this Act by filing with the eemmission Division of Workers' Compensation any petition authorized under this Act. The fee for filing any petition is \$25. Any filing fee paid by an employee is not reimbursable by the employer.

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Service upon responding party. Copies of all petitions filed under this Act shall must be served by certified mail, return receipt requested, to the other parties named in the petition. In the case of a petition by an employee, a copy of the petition shall must be served upon the employer's insurer, or group self-insurer, and the time for filing an answer to the petition commences from the date of receipt of the petition by the insurer or group self-insurer.

Sec. 63. 39 MRSA §96-B, as amended by PL 1985, c. 249, §5, is further amended to read:

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# Expedited decision on claim of agricultural or aquacultural exemption

40 Claim of exemption; answer. employer liability insurance as required by sections 2 and 21-A 42 and claims to fall within one of the agricultural or aquacultural exemptions in section 2 or 21-A, the employer may raise this 44 either in an answer filed under section 97 or by motion. employer shall file such a motion with the eemmissien <u>Division of</u> 46 Workers' Compensation within 5 days after receipt of employee's petition and shall mail a copy thereof to 48 employee. The employer shall file affidavits, records, proof of insurance and other evidence supporting his the employer's claim

If an employer carries for an exemption, together with the motion. Within 5 days after

- receipt of the employer's motion, the employee may file a reply with the eemmissien <u>Division of Workers' Compensation</u>, together with affidavits, records and other evidence supporting his the <u>employee's</u> claim that the employer does not fall within an agricultural or aquacultural exemption. If the employee files a reply, a copy thereof shall <u>must</u> be mailed to the employer.
- 2. Expedited decision. When the employee has filed a reply or the time for filing such a reply has expired, the eemmissien hearing officer shall promptly rule on whether the employer falls within an agricultural or aquacultural exemption. Whenever possible, the eemmissien hearing officer shall attempt to decide this issue based on the documentary evidence submitted by the parties, but may hold a hearing solely on this issue if the documentary evidence is insufficient, after at least a 5-day notice to all parties or their attorneys of record.
- If the commission hearing officer rules that the employer does not fall within an agricultural or aquacultural exemption, he the hearing officer shall schedule a hearing on the employee's petition as provided in section 98. At that hearing, the employer may again raise the issue of exemption.
- If the commission <u>hearing officer</u> rules that the employer does fall within an exemption, he <u>the hearing officer</u> shall issue a decree consistent with that ruling.
- 28 There is no appeal from the commission's Appeal. hearing officer's decision, prior to a hearing on the employee's 30 petition, ruling against the employer's exemption. If the eemmissien hearing officer is of the opinion that a question of law involved in the ruling ought to be determined by the 32 Appellate--Division Administrative Court prior to any further 34 proceedings, it the hearing officer may on motion of the aggrieved party report the case to the division court for that 36 purpose and stay all further proceedings, except those which that are necessary to preserve the rights of the parties without 38 making a decision.
- If the commission hearing officer rules that the employer does fall within the agricultural or aquacultural exemption, the employee may appeal that decision to the division Administrative Court as provided in section 103-B.
- Sec. 64. 39 MRSA §97, as amended by PL 1985, c. 506, Pt. A, §82, is further amended to read:
- 48 §97. Filing of answers

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Within 20 days after receipt of such petition, all the other parties interested in opposition shall file an answer thereto with the eemmission <u>Division of Workers' Compensation</u> and mail a copy thereof to the petitioner,—which; the answer shall <u>must</u> state specifically the contentions of the opponents with reference to the claim as disclosed by the petition. The eemmission—er—any—eemmissioner <u>A hearing officer</u> may grant further time for filing the answer, and allow amendments to said petition or answer at any stage of the proceedings. If any party opposing such petition does not file an answer within the time limited, the hearing shall <u>must</u> proceed upon the petition.

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Except-that,-for For good cause shown, a single-commissioner hearing officer may permit the late filing of any pleading permissible under this Act. If the subject of the petition has been considered in an informal conference under section 94-B, the period for filing and mailing of answers shall-be is 7 days.

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Sec. 65. 39 MRSA  $\S98$ , as repealed and replaced by PL 1983, c. 479,  $\S21$ , is amended to read:

## §98. Time and place of formal hearing

Upon filing of a petition, the matter shall must be referred to a single--commissioner hearing officer or, in a case under section 94-B, to the same commissioner hearing officer, who shall fix a time for hearing upon at least a 5-day notice given to all the parties or to the attorney of record of each party. matter need not be assigned to the same eemmissiener hearing officer if that semmissioner hearing officer is unavailable due to illness, death or similar reason. The commissioner hearing officer may not be replaced for reason of caseload or because he the hearing officer presided at the informal conference. at and hearings shall must be held such towns geographically distributed throughout the State as the eemmissien shall-designate commissioner designates. In-ease If the place of hearing so designated is more than 10 miles distant from the place where the injury occurred, the employer shall must provide transportation or reimburse the employee for reasonable mileage in traveling within the State to and from the hearing. The amount allowed for travel shall must be determined by the commissioner er--eemmissien hearing officer and awarded separately in the decree. If the case has had an informal conference under section 94-B, the hearing shall  $\underline{\text{must}}$  be held within 30 days of the filing of the petition.

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Sec. 66. 39 MRSA §99, as amended by PL 1981, c. 698, §§193 to 195, is further amended to read:

§99. Hearing and decision

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If from the petition and answer there appear to be facts in dispute, the commissioner hearing officer shall then hear such witnesses as may be presented, or by agreement the claims of both parties as to such facts may be presented by affidavits. If the facts are not in dispute, the parties may file with eemmissien Division of Workers' Compensation an agreed statement of facts for a ruling upon the law applicable thereto. From the evidence or statements thus furnished the eemmissioner Division of Workers' Compensation shall in a summary manner decide the merits of the controversy. His The decision, -shall must be filed of the commission Division of Workers' Compensation, and a copy thereof attested by the clerk of the eemmissien hearing officer mailed forthwith to all parties interested or to the attorney of record of each party. His The decision, in the absence of fraud, upon all questions of fact shall--be is final, but whenever in a decree the commission hearing officer expressly rules that any party has or has not sustained the burden of proof cast upon him that party, the said finding shall may not be considered a finding of fact but shall be is deemed to be a conclusion of law and shall-be reviewable as such.

The commissioner hearing officer shall, upon the request of a party made as a motion within 20 days after notice of the decision, or may upon its the hearing officer's own motion find the facts specially and state separately its conclusions of law thereon and file the appropriate decision if it differs from the decision filed before the request was made. Those findings, conclusions and revised decision shall must be filed in the office of the eemmissien Division of Workers' Compensation, and a copy thereof attested by the clerk of the eemmissien -- shall Division of Workers' Compensation must be mailed forthwith to all parties interested. The running of the time for appeal, including certification and presentation to the Appellate -- Division Administrative Court under section 103-B, is terminated by a timely motion made pursuant to this section, and the full time for this appeal commences to run and is to be computed from the filing of those findings, conclusions and revised decision.

Clerical mistakes in decrees, orders or other parts of the record and errors therein arising from oversight or omission may be corrected by the eemmission hearing officer at any time ef-its on the hearing officer's own initiative or on the motion of any party and after notice to the parties. During the pendency of an appeal, these mistakes may be so corrected before the appeal is docketed in the division Administrative Court or Supreme Judicial Court and thereafter while the appeal is pending may be so corrected with leave of the division Administrative Court or Supreme Judicial Court.

In any case upon which a commissioner hearing officer whose term has expired has completed hearing all of the evidence, that commissioner hearing officer shall render a decision on that case as soon as practicable. That decision has the same effect as if it were rendered by a commissioner hearing officer whose term had not expired. Any commissioner hearing officer whose term has expired is entitled to \$50 per day for each day spent preparing and issuing any decision under this paragraph.

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Sec. 67. 39 MRSA  $\S 99-B$ , as amended by PL 1983, c. 479,  $\S 22$ , is further amended to read:

## §99-B. Prompt decision required

The commissioner hearing officer who hears a case pursuant to section 99 shall render his a decision no later than 30 days after each party has completed presenting its case. Whenever the commissioner hearing officer exceeds the limit contained in this section, compensation to him-shall the hearing officer must be forfeited effective the day after the 30th day and for each day until the decision has been issued; provided that this provision shall does not apply in any case for which the commissioner hearing officer has shown just cause, as determined by rules of the commission commissioner made pursuant to section 92, subsection 1, for delay beyond 30 days.

Sec. 68. 39 MRSA §99-C, as amended by PL 1983, c. 479, §23, is further amended to read:

## §99-C. Petition for reopening

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Upon the petition of either party, a single--commissioner hearing officer may reopen and review any compensation payment scheme, award or decree upon the grounds of newly discovered evidence which by due diligence could not have been discovered prior to the time the payment scheme was initiated or prior to the hearing on which the award or decree was based. The petition must be filed within 30 days of the payment scheme, award or decree.

Sec. 69. 39 MRSA §100, as amended by PL 1987, c. 559, Pt. B, §§41 and 42, is further amended to read:

# §100. Petitions for review; unilateral discontinuance of benefits

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1. Relief available. Upon the petition of either party, a single-commissioner the Division of Workers' Compensation shall review any unilateral action by an employer pursuant to subsection 4-A or any compensation payment scheme required by

	HOUSE AMENDMENT "A" to COMMITTEE AMENDMENT "A" to H.P. 1372, L.D. 1957
2	this Act for the purposes of ordering the following relief, as the justice of the case may require:
4	A. Increase, decrease, restoration or discontinuance of compensation.
6	B. Charles S. Charles Who beside for counting molief under
8	2. Standard for review. The basis for granting relief under this section is as follows.
10	A. On the first petition for review brought by a party to an action, the commissioner hearing officer shall determine
12	the appropriate relief, if any, under this section by determining the employee's present degree of incapacity.
14	B. Once a party has sought and obtained a determination
16	under this section, it is the burden of that party in all proceedings on his subsequent petitions under this section
18	to prove that the employee's earning incapacity attributable to the work-related injury has changed since that
20	determination.
22	C. When an order has been issued pursuant to subsection 4-A denying the employee's petition for reinstatement of
24	benefits, the hearing officer shall not reinstate benefits
26	after a hearing if any of the conditions in subsection 4-A are met.
28	3. Petition procedure. Sections 96-A to 99 apply to petitions brought under this section.
30	F - 1 - 1 - 1 - 1 - 2 - 2 - 2 - 2 - 2 - 2
32	3-APetitions during-rehabilitation A-petition-may-not bebroughtduringthedevelopmentorimplementationofa rehabilitation-plan-under-section-83,subsection-3-or-4,-except
34	in-the-event-of-substantial-change-in-the-employee's-medical condition.
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38	4Payments -pending-hearing-and-decisionIfthe-employee is-receiving-payments-at-the-time-of-the-petitionthe-payments
40	may-not-be-decreased-or-suspended-pending-the-hearing-and-final decision-upon-the-petition,-except-in-the-following-circumstances+
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42	AThe-employer-and-the-employee-file-an-agreement-with-the
44	BTheemployerorhisinsuranceearrierfilesa
46	eertificate-with-the-commission-stating-that+
48	(1)The-employee-has-left-the-State-for-reasons-ether than-returning-to-his-permanent-residence-at-the-time
50	ef-injury;

2	(2)The-employee's-whereabouts-are-unknown;-or
4	(3)The-employee-has-resumed-work+
6	GTheemployerorhisinsuranceearrierfiles
	eertifieate-with-the-commission-stating-that-the-employee
8	refuses-to-submit-to-an-examination;-or
10	DThe-employee-refusesan-offerefreinstatement-toa
	pesitien-which-is-suitable-te-his-physical-condition-or-the
12	employeeisabletoreturn-to-workand-thereiswork
	available,in-er-near-the-communityin-which-he-resides,
14	which-is-suitable-to-his-physical-condition.
16	(1)If-the-employee-refuses-an-offer-of-reinstatement
	erfailstoreturnteavailablesuitablework,his
18	benefitsshall-bereduced-inanmountequaltothe
	difference-between-the-employee's-weekly-benefitand
20	the-benefits-he-would-have-been-entitled-to-receive-if
	he-had-accepted-reinstatement-er-returned-to-available
22	suitable-werk.
24	(2)Benefits-shall-not-be-suspended-or-reduced-pending
	hearing-under-this-paragraph-unless-the-employer-has
26	provided-the-employee-with-written-notice-that-benefits
	maybesuspendedorreducedtogetherwithany
28	infermation-relied-on-by-the-employer-to-the
	prepended - suspension - or - reduction The - employee - has - 20
30	days,after-receivingthatnotice,tesubmittothe
	commission - any -additional - information - relating - to - his
32	continued-entitlement-to-benefits.
34	(3)Benefits-shall-not-be-suspended-or-reduced-pending
_	hearingunderthisparagraphiftheemployeeshows
36	that,-despite-a-good-faith-work-search,-the-employee-is
	unable-te-ebtain-suitable-werk.
8 8	Anabic-co-obedin-baicabic-work
	(4)Within-30-days-after-netice-to-the-employee-under
ŧΟ	subparagraph(2)thesommissionshallentera
<u> 2</u>	provisionalorderprovidingforthesuspension,
: <b>~</b>	reduction-or-continuation-of-benefits-pending-a-hearing
4	en-the-petitionTheorder-shall-bebased-uponthe
4	information-submitted-by-both-the-employer-and-the
6	employee-under-this-section-
	(5)Ifbenefitsare-suspendedorreducedunderthis
8	paragraph-and-the-commission,-after-hearing,-reverses
	the-provisional-order,-either-in-whole-or-in-part,-the
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	benefits-withheld-to <del>gether-with-interest-at-the</del> -rate-of
2	6%-a-yearThe employer-shall-pay-this-lump-sum-within
	10-days-of-the-order.
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-	4-A. Unilateral discontinuance of benefits. Upon written
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6	notice to the employee and to the Division of Workers'
	Compensation that benefits are being suspended or reduced,
8	together with any information relied on by the employer to
	support the suspension or reduction, an employer may discontinue
10	or reduce benefits:
12	A. If the employee refuses an offer of reinstatement to a
	position that is suitable to the employee's physical
14	condition and the employee's physician or an independent
	medical examiner has determined that the employee is
16	medically able to perform the employment being offered;
	medicatif this to periors the employment borne original
18	B. If the employee is able to return to work and there is
10	work available that is suitable to the employee's physical
20	condition within the community or, after 52 weeks from the
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	date of injury, within the State and the employee's
22	physician or the independent medical examiner has determined
	that the employee is medically able to perform the available
24	<pre>employment;</pre>
26	C. If the employee returns to work;
28	D. If the employee refuses to submit to a medical
	examination pursuant to subsection 5;
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	E. If the employer and the employee file an agreement with
32	the Division of Workers' Compensation;
34	F. If the employee has left the State for reasons other
• -	than returning to the employee's permanent residence at the
36	time of injury;
30	cime or injury,
38	C. If the employee is whomenhouse are unknown as
30	G. If the employee's whereabouts are unknown; or
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40	H. If the employee's treating physician or the independent
	medical examiner determines that the employee is able to
42	return to work in the ordinary competitive labor market in
	the State without any restrictions due to the injury.
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	If the employee refuses an offer of reinstatement or fails to
46	return to available suitable work, benefits must be reduced in an
	amount equal to the difference between the employee's weekly
48	benefit and the benefits the employee would have been entitled to
	receive if the employee had accepted reinstatement or returned to
50	available suitable work.

2	A determination by the independent medical examiner that the
	employee is medically able to perform the requirements of the
4	employment being offered or available is final and binding in all
	respects.
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	4-B. Employee's right to a hearing. In the event that
8	compensation is discontinued by the employer pursuant to
·	subsection 4-A, the employee has a right to file a petition for
10	review and to submit to the Division of Workers' Compensation any
10	additional information relating to continued entitlement to
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12	benefits.
- 4	m by the contract of the contr
14	A. The Division of Workers' Compensation, within 2 weeks
	after the employee files a petition for review, shall enter
16	an order providing for the suspension, reduction or
	continuation of benefits pending a hearing on the petition.
18	The order must be based upon the information submitted by
	both the employer and the employee under this section. The
20	Division of Workers' Compensation may not issue an order
	reinstating benefits unless there is clear and convincing
22	evidence that the employee will prevail at the hearing.
24	B. If an order is issued upholding the employer's
	unilateral action and the hearing officer, after hearing,
26	reverses the order, either in whole or in part, the hearing
20	officer shall order payment of all benefits withheld
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20	together with interest at the rate of 6% a year. The
	employer shall pay this amount within 10 days of the order.
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	<ol><li>Medical examination. Upon the request of the</li></ol>
32	petitioner,thecommissionshallorder employer or the
	independent medical examiner, the employee to must submit to
34	examination by an-impartial-physician-or-surgeon-designated-by
	thecommissionfrom-thegeographicalareawheretheemployee
36	resides the independent medical examiner. The fee for the
	examination shall must be paid by the employer. Paymentof
38	compensation-may-be-decreased-or-suspended-by-the-commissioner
	pending-final-decision-on-the-petition-if+
40	ponding linds doctoron on the posteron fir
20	AThe physician or surgery sortifies to the serviceing
42	AThe -physician -or - surgeon -certifies to - the -commission
44	after-examination-that-in-his-opinion-the-employee-is-able
	fo-resume-werk+-er
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	BThe-employee-refuses-to-submit-to-an-examination-
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recevered to an employee from the date the employee is not qualified for compensation to the date the employer unilaterally

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6. Recovery of overpayments. Gempensation Any compensation paid by-the-employer-after-the-employee-has-resumed-werk-may-be

_	discontinued benefits pursuant to subsection 4-A is recoverable
2	from the employee in-a-legal-action-brought-by-the-employer if+ the employer discontinued compensation pursuant to subsection
4	4-A, paragraphs C to G.
б	AAt-the-time-of-his-filing-a-petition-under-this-section,
	the-employer-also-filed-a-certificate-that-the-employee-had
8	resumed-werk;-and
10	BAfterthehearingthecommissionerfindsthatthe petition-was-properlyfiled-and-decreesthatcompensation
12	eease.
14	Sec. 70. 39 MRSA §100-A, as amended by PL 1989, c. 580, §20,
	is repealed and the following enacted in its place:
16	\$100-A. Orders or agreements for trial work periods
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	The Division of Workers' Compensation may approve an
20	agreement of the parties to a trial work period at a specified job for a period not to exceed 3 months. During this trial work
22	period and the payment of wages for that work, the payment of
	compensation is suspended.
24	mb
26	The suspension ceases and weekly compensation must be restored in the amount paid prior to the commencement of the
2.0	trial work period immediately upon termination of employment
28	during the trial work period if the reason for termination is an inability to work because of the present injury for which there
30	was prior compensation.
32	If the termination of the trial work period is not related
	to the injury for which there was prior compensation and the
34	employer does not restore benefits, the continued suspension of
	benefits is considered a unilateral discontinuance of benefits by
36	the employer and the procedures set forth in section 100, subsection 4-A apply.
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	Sec. 71. 39 MRSA §102, as repealed and replaced by PL 1989,
40	c. 294, §1, is amended to read:
42	§102. Reopening for mistake of fact or fraud
44	1. Agreements. Upon the petition of either party at any
15	time, the semmission Division of Workers' Compensation may annul
46	any agreement which that has been approved by the commission Division of Workers' Compensation if it finds that the agreement
48	has been entered into through mistake of fact by the petitioner
	or through fraud. Except in the case of fraud on the part of the
50	employee, an employee is not barred by any time limit from filing

a petition to have the matters covered by the agreement determined in accordance with this Act as though the agreement had not been approved.

- 2. Compensation payment scheme. Notwithstanding section 51-B, subsection 7, a party may petition the eemmissien Division of Workers' Compensation within one year of initiation of the payment scheme, award or decree to reopen any case in which fraud on the part of the opposing party is alleged. If the eemmissien hearing officer finds that the petitioning party had exercised due diligence in investigating the initial claim and further finds that fraud occurred, the eemmissien hearing officer may reopen the case as to any issue which that may have been affected by the fraudulent act and may terminate or modify an employer's obligation to make payment upon a finding that fraud on the part of a party affected the employer's obligation to make payment.
- Except in the case of fraud on the part of the employee, an employee is not barred by any time limit from filing a petition to have any issues determined in accordance with this Act as though the payment scheme had not been initiated.

Sec. 72. 39 MRSA §103-A, as enacted by PL 1981, c. 514, §6, is repealed.

Sec. 73. 39 MRSA §103-B, as amended by PL 1989, c. 412, §§1, 2, 4 and 5, is further amended to read:

§103-B. Appeal from the Division of Workers' Compensation decision

1. Procedure. An appeal shall may be taken from the eemmissien hearing officer's decision by filing a copy of the decision, order or agreement, with the division Administrative Court within 20 days after receipt of notice of the filing of the decision by the eemmissien-er-eemmissiener hearing officer.

 Any party in interest may present copies of any order, decision or agreement to the clerk of the division court. Appeals are to a single Judge of the Administrative Court or an Associate Judge of the Administrative Court.

The failure of an appellant who timely notifies the division court of his the desire to appeal to provide a copy of the decision, order or agreement appealed from shall does not affect the jurisdiction of the division court to determine the appeal on its merits unless the appellee shows substantial prejudice from that failure.

2.--Basis.--There-shall-be-no-appeal-upon-questions-of-fact
found-by-the-commission-or-by-any-commissioner,-except-to-correct
manifest-error-or-injustice.

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2-A. Basis. There shall may be no appeal upon questions of fact found by the commission or by any-commissioner the hearing officer.

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3. Action. The division court, after due consideration, may reverse or modify any decree of the commission Division of Workers' Compensation and shall issue a written decision. The written decision of the division-shall court must be filed with the commission commission and mailed to the parties or their

14 counsel.

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  4. Costs. If the employee prevails, costs of appeal shall must be allowed, including the record, and including reasonable attorneys' fees as provided for under section 110. No attorney who represents an employee who prevails in an appeal before the division court may recover any fee from that client for that representation. Any attorney who violates this paragraph shall lese-his loses that fee and is liable in a court suit to pay damages to the client equal to 2 times the fee charged that client.
- 5. Publication of decisions. The divisien court shall biennially publish its significant workers' compensation decisions and make them available to the public at such cost as is required to pay for suitable publication. Copies of all written decisions shall must be distributed to the State Law Library and the county law libraries.

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- Sec. 74. 39 MRSA §103-C, as amended by PL 1985, c. 372, Pt. A, §41, is further amended to read:
- 36 §103-C. Appeal from a decision of the Administrative Court
- 1. Procedures. Any party in interest may present a copy of the decision of the division court to the clerk of the Law Court within 20 days after receipt of notice of the filing of the decision by-the-division. Within 20 days after the copy is filed with the Law Court, the party seeking review by the Law Court must file a petition seeking appellate review with the Law Court, setting forth a brief statement of the facts, the error or errors of law which that are alleged to exist and legal authority supporting the position of the appellant.
- 2. Rules. The Law Court shall establish and publish procedures for the review of petitions for appellate review of decisions of the divisien court.

3. Discretionary appeal; action. Upon the approval of 3 or more members of a panel consisting of no less than 5 justices of the Law Court, the petition for appellate review may be granted. If the petition for appellate review is denied, then the decision of the division-shall-be court is final. The petition shall must be considered on written briefs only.

If the petition for appellate review is granted, then the clerk of the Law Court shall notify the parties of the briefing schedule consistent with the Maine Rules of Civil Procedure, and in all respects the appeal before the Law Court shall must be treated as an appeal in an action in which equitable relief has been sought. The Law Court may, after due consideration, reverse, modify or affirm any decision of the divisien court.

- 4. Costs. In all cases of appeal to the Law Court in which the employee prevails, it may order a reasonable allowance to be paid to the employee by the employer for expenses incurred in the proceedings of the appeal, including the record, but not including expenses incurred in other proceedings in the case. Reasonable attorneys' fees shall must be allowed as provided for under section 110. No attorney who represents an employee who prevails in an appeal before the court may recover any fee from that client for that representation. Any attorney who violates this paragraph shall-lose his loses the fee and is liable in a court suit to pay damages to the client equal to 2 times the fee charged that client.
- Sec. 75. 39 MRSA §103-D, as amended by PL 1981, c. 698, §197, is further amended to read:

#### §103-D. Report to the Law Court

Decisions of the eemmissien <u>Administrative Court</u> may be reported directly to the Law Court pursuant to the Maine Rules of Civil Procedure, Rule 72.

Sec. 76. 39 MRSA §103-E, as amended by PL 1981, c. 698, §198, is further amended to read:

# §103-E. Enforcement of decisions of Division of Workers' Compensation

Any decision of the commissioners or the division shall be Division of Workers' Compensation is enforceable by the Superior Gourt Division of Workers' Compensation by any suitable process including execution against the goods, chattel and real estate and including proceedings for contempt for willful failure or neglect to obey the orders, decisions or decrees agreements of

the eeurt Division of Workers' Compensation, or in any other manner that decrees for equitable relief may be enforced. party-in-interest-may-present-copies, -certified-by-the-clerk-ef the-commission-or-of-the-division, --- of-any-order-or-decision-of the --commission - or -of --the -division -- -or -of --any - memorandum -of agreement-approved-by-the-commission-to-the-elerk-of-courts-for 6 the -- county -- in -- which -- the -- injury -- occurred; -- or -- if -- the -- injury eccurred-without-the-State,-to-the-clerk-of-courts-for-the-Gounty 8 ef-Kennebee---Whereupen-any-Justice-of-the-Superior-Gourt hearing officer shall render a pro forma decision in accordance therewith 10 with any order or decision of the Division of Workers' Compensation and cause all interested parties to be notified. 12 The decision shall-have has the same effect and all proceedings 14 in relation thereto shall must thereafter be the same as though rendered in an action in which equitable relief is sought, duly heard and determined by the eeurt Division of Workers' 16 Compensation. The decision shall must be for enforcement of a eemmissien Division of Workers' Compensation decision, order or 18 agreement; -- appeals . Appeals from a commission Division of Workers' Compensation decision, order or agreement shall must be 2σ in accordance with section 103-B.

Sec. 77. 39 MRSA §104-A, as amended by PL 1989, c. 503, Pt. B, §180, is further amended to read:

## §104-A. Compensation payments; penalty

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The employer or insurance carrier shall make compensation payments as follows:

Order or decision. With regard to injuries occurring prior to January 1, 1984, within 10 days after the receipt of notice of an approved agreement for payment of compensation, or with regard to injuries occurring after December 31, 1983, within the time limits specified in section 51-B, or within 10 days after any order or decision of the eemmission Division of Workers' Compensation awarding compensation. Payment shall may not be suspended thereafter in the event of appeal to the Appellate-Division Administrative Court as provided in section 103-B or, if the division court finds that the employee is entitled to compensation, in the event of appeal to the Law Court from a decision of the division court as provided in section 103-C, except that the eemmission Division of Workers' Compensation shall retain jurisdiction, pending the decision on appeal, to enter orders or decisions as provided in section 100. If the commission Division of Workers' Compensation, after a review of incapacity under section 100, issues an order or decision denying compensation to an employee, compensation shall must be suspended from the date of the eemmissien's order or decision, notwithstanding any appeal of that order or decision to

the division court as provided in section 103-B, or any report or appeal to the Law Court as provided in sections 103-C and 103-D. The employer or insurer may recover from an employee payments made pending appeal to the Appellate-Division court or pending report or appeal to the Law Court if and to the extent that the Appellate-Division Administrative Court or the Law Court 6 decided that the employee was not entitled to the compensation paid. The commission-shall-have Division of Workers' 8 Compensation has full jurisdiction to determine the amount of overpayment, if any, and the amount and schedule of repayment, if 10 any. The semmissien Division of Workers' Compensation, in determining whether or not repayment should be made and the 12 extent and schedule of repayment, shall consider the financial situation of the employee and his the employee's family and shall 14 may not order repayment which that would work hardship or injustice. 16

2-A. Failure to pay within time limits. An employer or insurance carrier who fails to pay compensation, as provided in this section, shall must be penalized as provided in this subsection.

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- A. Except as otherwise provided by section 51-B, subsection 9, if an employer or insurance carrier fails to pay compensation as provided in this section, the eemmissiem Superintendent of Insurance shall assess against the employer or insurance carrier a forfeiture of up to \$100 \$200 for each day of noncompliance. If the eemmissiem superintendent finds that the employer or insurance carrier was prevented from complying with this section because of circumstances beyond their control, no forfeiture may be assessed.
  - (1) One-half-of-the <u>The</u> forfeiture shall <u>must</u> be paid to the employee to whom compensation is due and-1/2-shall-be-paid-to-the-commission-and-be-credited-to-the General-Fund.
  - (2) If a forfeiture is assessed against any employer or insurance carrier under this subsection on petition by an employee, the employer or insurance carrier shall must pay reasonable costs and attorney fees, as determined by the commission superintendent, to the employee.
  - (3) Forfeitures assessed under this subsection may be enforced by the Superier-Gourt Division of Workers' Compensation as provided in section 103-E.

- B. Payment of any forfeiture assessed under this subsection shall is not be considered an element of loss for the purpose of establishing rates for workers' compensation insurance.
- 2-B. Failure to secure payment. If any employer, who is required to secure the payment to his employees of the compensation provided for by this Act, fails to do so, the employer is subject to the penalties set out in paragraphs A, B and C. The failure of any employer to procure insurance coverage for the payment of compensation and other benefits to his employees in compliance with sections 21-A and 23 constitutes a failure to secure payment of compensation within the meaning of this subsection.
- 16 A. The employer is guilty of a Class D crime.

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- B. The employer is liable to pay a civil penalty of up to \$10,000, payable to the Second Injury Fund.
- C. The employer, if organized as a corporation, is subject to revocation or suspension of its authority to do business in this State as provided in Title 13-A, section 1302. The employer, if licensed, certified, registered or regulated by any board authorized by Title 5, section 12004-A, or whose license may be revoked or suspended by proceedings in the Administrative Court or by the Secretary of State, is subject to revocation or suspension of his the employer's license, certification or registration.
  - Prosecution under paragraph A does not preclude action under paragraph B or C.
- If the employer is a corporation, any agent of the corporation having primary responsibility for obtaining insurance coverage is liable for punishment under this section. Criminal liability shall must be determined in conformity with Title 17-A, sections 60 and 61.
- 3. Certificate. Notwithstanding any other provision of law or rule of evidence, the certificate of the Director of Administrative Services, under seal of the eemmissien Department of Labor, shall must be received in any court in this State as prima facie evidence of facts pertaining to insurance coverage records contained in the certificate or within the documents attached to the certificate.
- Sec. 78. 39 MRSA §104-B, sub-§§3 and 4, as enacted by PL 1981, c. 474, §4, are amended to read:

3. Subrogation. Any insurer determined to be liable for benefits under subsection 2 shall must be subrogated to the employee's rights under this Act for all benefits the insurer has paid and for which another insurer may be liable. Any such insurer may, in accordance with rules preseribed adopted by the commission superintendent, file a petition-for-an request for appointment of an arbitrator to determine apportionment of liability among the responsible insurers. The -- commission -- has jurisdistien--ever--all--slaims--fer--apportionment--under--this sestion - In-any-proceeding-for-apportionment, -no-insurer-is-bound as-to-any-finding-of-fact-or-conclusion-of-the-law-made-in-a prior-proceeding-in-which-it-was-not-a-party. The arbitrator's decision is limited to a choice between the submissions of the parties and may not be calculated by averaging. Within 30 days of the request, the Superintendent of Insurance shall appoint a neutral arbitrator who shall decide, in accordance with the rules adopted by the Superintendent of Insurance, respective liability among or between insurers. Arbitration pursuant to this subsection will be the exclusive means for resolving apportionment disputes among insurers and the decision of the arbitrator is conclusive and binding among all parties involved.

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- 4. Consolidation. The commission—or—any—commissioner Division of Workers' Compensation may consolidate some or all proceedings arising out of multiple injuries.
- Sec. 79. 39 MRSA §106, as repealed and replaced by PL 1987,
  28 c. 559, Pt. B, §46, is amended to read:
  - §106. Reports to Department of Labor; notice to employer of settlement
  - 1. Injuries. Whenever any employee has reported to an employer under the Act any injury arising out of and in the course of his the employee's employment which that has caused the employee to lose a day's work er-has-required-the-services-of-aphysician, or whenever the employer has knowledge of any such injury, the employer shall report the injury to the commission Department of Labor within 7 days after he the employer receives notice or has knowledge of the injury. The employer shall also report the average weekly wages or earnings of the employee, together with any other information required by the commission Department of Labor. The employer shall report whenever the injured employee resumes his employment and the amount of his the employee's wages or earnings at that time. The employer shall keep a record of all injuries that require medical treatment.
  - 2---Settlements. --Whenever-any-settlement-is-made-with-aninjured-employee--by--the-employer--or--insurance--earrier--for compensation--covering--any--specific--period--under--an--approved

agreement-or-a-decree,-or-covering-any-period-of-total-or-partial ineapasity-that-has-ended,-the-employer-or-sarrier-shall-file with-the-commission-a-duplicate-copy-of-the-settlement-reseipt-or agreement-signed-by-the-employee-showing-the-total-amount-of money-paid-to-him-for-that-period-or-periods,-but-the-settlement reseipt-or-agreement-is-not-binding-without-the-semmission's approval.

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# 2-A. Settlements. Settlements are subject to this subsection.

A. Whenever any settlement is made with an injured employee by the employer or insurance carrier for compensation covering any specific period under an approved agreement or a decree, or covering any period of total or partial incapacity that has ended, the employer or carrier shall file with the Division of Workers' Compensation a duplicate copy of the settlement receipt or agreement signed by the employee showing the total amount of money paid to the employee for that period or periods, but the settlement receipt or agreement is not binding without the approval of the Division of Workers' Compensation.

At least 14 days prior to submitting any residual market settlement agreement having a present value in excess of \$10,000 to the Division of Workers' Compensation for approval, the insurance carrier must give notice of the settlement to the employer. If the employer objects to the settlement agreement, the employer must give notice of the grounds for objection to the carrier within 7 days of receipt of the agreement. After giving notice of objection, the employer may appeal inclusion of all or part of the settlement payment in calculation of the experience modification factor to the Superintendent of Insurance. Within 30 days from the date notice of appeal was filed, both parties must submit any relevant information to the superintendent, and within 60 days from receipt of the appeal notice, the superintendent shall issue a decision based upon the written submissions of the parties. Upon issuance of a decision by the superintendent, either party may request a hearing before the superintendent pursuant to Title 24-A, section 229. The procedures set forth in Title 24-A, section 2320 do not apply to appeals pursuant to this section.

3. Return to employment. Any person receiving compensation under this Act who returns to employment or engages in new employment after his that person's injury shall file a written report of that employment with the eemmission Department of Labor and his the previous employer within 7 days of his that person's

return to work. This report shall must include the identity of the employee, his the employer and the amount of his the employee's weekly wages or earnings received or to be received by the employee. The Department of Labor shall notify the employee in writing of the employee's obligations under this subsection and of the penalties applicable under section 113.

Sec. 80. 39 MRSA §106-A, as amended by PL 1983, c. 682, §8, is further amended to read:

# §106-A. Notice by the Division of Workers' Compensation

Within 15 days of receipt of an employer's notice of injury, as required by section 106, unless it has received a petition for award of compensation relating to the injured employee, the eemmissien Division of Workers' Compensation shall take reasonable steps to notify the employee that, unless the employer disputes the claim, the employer is required to pay compensation within the time limits established in section 51-B, subsections 3 and 4; that a petition for award may be filed; section 110 of the Act provides for the payment of attorney's fees under certain circumstances; and rights under the Act may not be protected unless a petition of award or memorandum of payment is on file with the eemmissien Division of Workers' Compensation within 2 years of the injury.

Sec. 81. 39 MRSA §107, sub-§1, as repealed and replaced by PL 1989, c. 434, §9, is amended to read:

- 1. Completion of forms. Every insurance company insuring employers under this Act shall fill out any blanks and answer all questions submitted that may relate to policies, premiums, amount of compensation paid and such other information as the eemmission commissioner or the Superintendent of Insurance may determine important, either for the proper administration of this Act or for statistical purposes.
- 38 Sec. 82. 39 MRSA §108-A, as enacted by PL 1987, c. 559, Pt. B, §49, is amended to read:

### §108-A. Reports and data collection

1. Occupational injuries and illnesses. The Director of the Bureau of Labor Standards shall provide an annual report concerning the number and character of occupational injuries and illnesses and their effects, as required under Title 26, section 42.

The ehairman-of-the-commission commissioner shall assist the Director of the Bureau of Labor Standards to ensure that

necessary information regarding the administrative processes, costs and other factors related to the Workers' Compensation Act and the eecupational-disease-law Occupational Disease Law are included in the report. The Commissioner of Human Services and 4 the Director of the Bureau of Health shall provide the Director of the Bureau of Labor Standards with any information in their 6 possession related to occupational injuries and illnesses. The 8 Superintendent of Insurance shall provide information to the Director of the Bureau of Labor Standards on 10 an annual basis:

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- A. A tabulation of premium and loss data, on an accrual accounting basis, regarding those insurance companies authorized by the Bureau of Insurance to write workers' compensation in the State; and
- B. Similar data for self-insurance workers' compensation plans regulated by the Bureau of Insurance.
- 20 2. Workers' compensation system. The Director of the Bureau of Labor Standards, the Superintendent of Insurance and the ehairman--of--the--commission commissioner shall meet at least 3 22 times a year with appropriate staff and other state agencies to review the areas of data collection pertaining to the workers' 24 compensation system, as well as interpret and coordinate 26 appropriate data collection programs. The director commissioner shall chair this group. The group shall submit an annual report 28 to the Governor and the Legislature as to the results of their data collection, as well as a profile of the workers' 30 compensation system, including costs, administration, adequacy and timeliness of benefits and an evaluation of the entire workers' compensation system. 32
- The Director of the Bureau of Labor Standards, the Superintendent of Insurance and the ehairman-of-the-commission commissioner shall provide any further occasional reports through their joint or individual efforts that they consider necessary to the improved function and administration of the Workers' Compensation Act and the eccupational-disease-law Occupational Disease Law.
  - Sec. 83. 39 MRSA §110, as amended by PL 1985, c. 431, §2, is further amended to read:
    - \$110. Witness and attorney's fees allowable
- 1. Injuries prior to June 30, 1985. When the eemmissien-er eemmissiener Division of Workers' Compensation finds that an employee has instituted proceedings under this chapter on reasonable grounds and in good faith or that the employer through or under his the employer's insurance carrier has instituted

proceedings under this chapter, the semmission-or-commissioner Division of Workers' Compensation may assess the employer costs of witness fees and a reasonable attorney's fee, when in the semmission's-or-commissioner's judgment of the hearing officer, the witnesses and the services of the attorney were necessary to the proper and expeditious disposition of the case. The employer may not be assessed costs of an attorney's fee attributable to services rendered prior to one week after the informal conference under section 94-B or, if the informal conference is waived, services rendered prior to the date of that waiver, unless a party adverse to the employee was so represented at that stage.

No attorney representing an employee in a proceeding under this Act may receive any fee from that client for an appearance before the semmission <u>Division of Workers' Compensation</u>, including preparation for that appearance, except as provided in section 94-B, subsection 3. Any attorney who violates this paragraph shall-lese-his provision loses that fee and shall-be is liable in a court suit to pay damages to the client equal to 2 times the fee charged for that client.

Notwithstanding--any--other--provision--of--this--subsection,--the employer-may-be-assessed a reasonable attorney's fee-for-services rendered-to-the-employee-in-executing-an agreement-under-section 100,-subsection-4,-paragraph-A.

This subsection dees--net--apply applies to injured employees injured governed-by-subsection-2 prior to June 30, 1985.

 2. Injuries on or after June 30, 1985. If an employee prevails in any proceeding involving a controversy under this Act, the eemmission—or—eemmissioner Division of Workers' Compensation may assess the employer costs of a reasonable attorney's fee and witness fees whenever the witness was necessary for the proper and expeditious disposition of the case.

The employer may not be assessed costs of an attorney's fee attributable to services rendered prior to one week after the informal conference under section 94-B or, if the informal conference is waived, services rendered prior to the date of that waiver, unless a party adverse to the employee was so represented at that stage.

No attorney representing an employee who prevails in a proceeding involving a controversy under this Act may receive any fee from that client for an appearance before the commission Division of Workers' Compensation, including preparation for that appearance, except as provided in section 83, subsection 7 and section 94-B, subsection 3. Any attorney who violates this paragraph—shall lese—his provision loses that fee and be is liable in a court

suit to pay damages to his the client equal to 2 times the fee charged for that client.

- This subsection applies only to employees injured on and after the effective-date-of-this-subsection June 30, 1985.
  - A. For the purposes of this subsection, "prevail" means to obtain or retain more compensation or benefits under the Act than were offered to the employee by the employer in writing before the proceeding was instituted. If no such offer was made, "prevail" means to obtain or retain compensation or benefits under the Act.
  - B. Any employee, employer or insurance carrier involved in any proceeding involving a controversy under this Act shall report to the eemmission <u>Division of Workers' Compensation</u>, on forms provided by the eemmission <u>commissioner</u>, any amounts that he <u>that employee</u>, <u>employer or insurance carrier</u> has paid for legal assistance in that proceeding, including any amount paid for an employee's legal fees under this subsection.
  - 3. Attorney's fees; reimbursement levels. In order to ensure appropriate limitation on the cost of attorney's fees, charges for legal fees may not exceed 5% of the discounted present value of the case, but in no case may any fee exceed \$4,000 or actual billable hours, whichever is less.
- Sec. 84. 39 MRSA §110-A, as enacted by PL 1987, c. 559, Pt. 30 B, §50, is amended to read:
- 32 §110-A. Appearance by officer or employee of corporation or partnership

appearance of an authorized officer, employee or representative of a party in any hearing, action or proceeding 36 before the commission Division of Workers' Compensation in which the party is participating or desires to participate is not an 38 unauthorized practice of law and is not subject to any criminal 40 sanction. If the appearance of such an officer, employee or the representative prevents efficient processing of any proceeding, the commission Division of Workers' Compensation, in 42 its discretion, may remove that person from representation of the 44 party.

- Sec. 85. 39 MRSA §111, as amended by PL 1989, c. 251, §2, is further amended to read:
  - §111. Discrimination

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No employee shall may be discriminated against by any employer in any way for testifying or asserting any claim under this Act. Any employee who is so discriminated against may file a petition alleging a violation of this section. The matter shall must be referred to a semmissioner hearing officer for a formal hearing under section 98, but any semmissioner hearing officer who has previously rendered any decision concerning the claim must be excluded. If the employee prevails at this hearing, the semmissioner hearing officer may award the employee reinstatement to his the employee's previous job, payment of back wages, reestablishment of employee benefits and reasonable attorneys' fees.

This section applies only to an employer against whom the employee has testified or asserted a claim under this Act. Discrimination by an employer who is not the same employer against whom the employee has testified or asserted a claim under this Act is governed by Title 5, section 4572, subsection 1, paragraph A.

Sec. 86. 39 MRSA §111-A, sub-§3, ¶C, as enacted by PL 1989, c. 468, is repealed.

Sec. 87. 39 MRSA §112, as amended by PL 1985, c. 372, Pt. A, §44, is further amended to read:

§112. Protection

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No statement, except made in proceedings before the Werkers'-Compensation-Commission Division of Workers' Compensation, to any investigator or employer's representative, of any kind, oral or written, recorded or unrecorded, made by the injured employee shall may be admissible in evidence or considered in any way in any proceeding under this Title unless:

- 1. In writing. It is in writing;
- 2. Delivery of true copy to employee. A true copy of said statement is delivered to the employee by certified mail;
- 3. Employee advised in writing. The employee has been previously advised in writing:
- A. That the statement may be used against him the employee;
- B. That the employer (insurance carrier) may have pecuniary interest adverse to the employee;
- C. The employee may consult with counsel prior to making any statements;

- D. The employee may decline to make any statement; and
- E. The employer may not discriminate against him the employee in any manner for refusing to make such a statement or exercising in any way his the employee's rights under this Title.

This section shall <u>does</u> not apply to agreements for the 10 payment of compensation made pursuant to the Workers' Compensation Act or to the admissibility of statements to show compliance with the notice requirements of sections 63 and 64.

This section does not apply to injured employees governed by section 112-A.

Sec. 88. 39 MRSA §113, as enacted by PL 1987, c. 559, Pt. B, \$51, is amended to read:

## §113. Penalties

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- The following provisions govern the eemmissien's commissioner's authority to impose penalties for violations of this Act or rules adopted under this Act.
- 26 l. Reporting violations. The ehairman commissioner may assess a civil penalty, not to exceed \$100 for each violation, upon any person:
- A. Who fails to file or complete any report or form required by this Act or rules adopted under this Act; or
- B. Who fails to file or complete such a report or form within the time limits specified in this Act or rules adopted under this Act.
- 2. General authority. The ehairman commissioner may assess, after hearing, a civil penalty in an amount not to exceed 38 \$1,000 for an individual, and \$10,000 for a corporation, 40 partnership or other legal entity for any willful violation of this Act, fraud or intentional misrepresentation. The ehairman 42 <u>commissioner</u> may also require that person to repay compensation received through a violation of this Act, fraud or 44 intentional misrepresentation or to pay any compensation withheld through a violation of this Act, fraud or misrepresentation, with 46 interest at the rate of 10% per year.
- 48 3. Appeal. Imposition of a penalty under this section is deemed to be final agency action subject to appeal to the Superior Court, as provided in Title 5, chapter 375, subchapter

	HOUSE AMENDMENT "4" to COMMITTEE AMENDMENT "A" to H.P. 1372, L.D. 1957
2	VII. Notwithstanding Title 5, section 11004, execution of a penalty assessed under this section is stayed during the pendency of any appeal under this subsection. The Attorney General shall
4	represent the eemmissien commissioner in any appeal under this subsection or the eemmissien commissioner may retain private
6	counsel for that purpose.
8	4. Enforcement and collection. Penalties assessed under this section are in addition to any other remedies available under this Act and are enforceable by the Superior Court under
10	section 103-E.
12	A. The Attorney General shall prosecute any action
14	necessary to recover penalties assessed under this section or the eemmissien <u>Division of Workers' Compensation</u> may
16	retain private counsel for that purpose.
18	B. If any person fails to pay any penalty assessed under this section and enforcement by the Superior Court is
20	necessary:
22	(1) That person shall pay the costs of prosecuting the action in Superior Court, including reasonable attorney
24	fees; and
26	(2) If his the failure to pay was without due cause, any penalty assessed upon that person under this
28	section shall must be doubled.
30	C. All penalties assessed under this section are payable to the General Fund.
32	5. Not an element of loss. An insurance carrier's payment
34	of any penalty assessed under this section shall may not be considered an element of loss for the purpose of establishing
36	rates for workers' compensation insurance.
38	Sec. 89. 39 MRSA c. 1, sub-c. V is enacted to read:
40	SUBCHAPTER V
42	MEDICAL COORDINATION
44	§131. Rules
46	The commissioner may adopt rules, subject to section 92,
48	subsection 1, to coordinate medical and occupational health services to injured employees to ensure the delivery of

	particularly to injured workers participating in rehabilitation
2	under this Title.
4	§132. Office of Medical Coordination; Medical coordinator
· 6	1. Office of Medical Coordination; appointment. The Office of Medical Coordination is established and must be maintained
8	under the direction of a medical coordinator, in this subchapter referred to as the "coordinator," who is appointed by and serves
10	at the will of the commissioner. The coordinator reports to and is directed by the commissioner.
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14	2. Qualifications. The coordinator must be qualified by training, professional experience or education in employment rehabilitation, medical treatment and occupational health and
16	safety and must be familiar with the workers' compensation system.
18	3. Powers and duties. In addition to any other provisions
20	in this subchapter, the coordinator has the following powers and duties.
22	A. The coordinator is responsible for the receipt of reports and other information required under this Title and
24	may require supplementary information needed to fulfill the
26	purposes of this subchapter.
28	B. The coordinator shall:
30	(1) Monitor medical and occupational health services provided to injured workers under this Title;
32	(2) Encourage agreement and attempt to conciliate differences regarding medical and occupational health
34	services issues;
36	(3) Provide leadership in the development of occupational health centers;
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40	(4) Review and make recommendations regarding the fee schedule established in section 52-B;
42	(5) Review and make recommendations regarding the necessity of medical services provided under this Act:
44	and
46	(6) Oversee the services of the independent medical examiner and advise the commissioner and the
48	independent medical examiner.

C. The coordinator shall assist the commissioner in developing rules regarding the provision of appropriate medical services to injured workers, including those services designed to foster the ability to return to active employment.

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- D. The coordinator shall make efforts to educate and disseminate information to all persons interested in medical and occupational health services as they relate to injured workers.
- The coordinator may not provide direct medical services under this subchapter. Those services must be provided by private and public medical professionals and occupational health centers.

  Nothing in this subsection should be interpreted to limit programs and services that may be provided by other state agencies or the coordination of providers with those program and services.
  - 4. Access to records. Except for purposes directly connected with the administration of the Office of Medical Coordination, a person may not solicit, disclose, receive or make use of, or authorize, knowingly permit, participate in or acquiesce in the use of, any list of names of individuals or any information concerning individuals applying for or receiving rehabilitation services, directly or indirectly derived from the records, papers, files or communications of the Office of Medical Coordination or acquired in the course of the performance of official duties. This subsection does not prevent any employee or that person's employer from obtaining or viewing information relating to the medical coordination services provided to that employee under this subchapter.
  - Sec. 90. 39 MRSA §192, as amended by PL 1977, c. 696, §415, is further amended to read:

#### §192. Impartial medical advice

On request of a party or on its own motion the commission Division of Workers' Compensation may in occupational disease cases appoint—one—or—more—competent—and—impartial—physicians, their—reasonable—fees—and—expenses—to—be—fixed—and—paid—by—the commission make referrals to an independent medical examiner. These—appointees The independent medical examiner shall examine the employee and inspect the industrial conditions under which he the employee has worked in order to determine the nature, extent and probable duration of his the employee's occupational disease, the likelihood of its origin in the industry and the date of incapacity. Section 65 of the Workers' Compensation Act shall

apply applies to the filing and subsequent proceedings on their report, and to examinations and treatments by the employer.

If claim is made for death from an occupational disease, an autopsy may be ordered by the commission <u>Division of Workers'</u> Compensation under the supervision of such-impartial-appointees an independent medical examiner. All proceedings for or payments of compensation to any claimant refusing to permit such autopsy when ordered shall <u>must</u> be and remain suspended upon and during the continuance of such refusal.

- Sec. 91. Study. The Superintendent of Insurance shall conduct a study of the methods of coverage and corresponding premium costs applicable to the logging industry and report to the Joint Standing Committee on Banking and Insurance and the Joint Standing Committee on Labor by January 1, 1992.
- 18 Sec. 92. Transition provision. Within 90 days from effective date of this Act, the Superintendent of Insurance shall 20 hold a hearing and issue a decision that determines the effect of the changes in law provided for in this Act on workers' 22 compensation rates. Insurers shall provide whatever information requested to assist the superintendent in making a determination pursuant to this section. Evidence and argument 24 must be limited to matters relevant to evaluation of the effect 26 of these changes on rates, and the time limitations of the Maine Revised Statutes, Title 24-A, section 2363, subsections 3, 6, 11, 28 and 12 do not apply.

The Workers' Compensation Commission shall transfer to the Commissioner of Labor all records relevant to those responsibilities given to the Commissioner of Labor under this Act on or before January 1, 1992. The commission shall cooperate with the commissioner in making all records and computerized systems available to department personnel so as to facilitate the transition between the commission and the Division of Workers' Compensation.

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On or before the effective date of this Act, the Chair of the Workers' Compensation Commission shall report to the Governor on the number of cases pending before the commission.

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Sec. 93. Application. The following sections apply only to injuries occurring on or after the effective date of this Act: sections 3, 19 to 29, 32 to 36, 58, 63, 64, 71, 72, 80, 81, 91 and 92. Section 30 of this Act as it amends the Maine Revised Statutes, Title 39, section 55-3, 3rd paragraph applies only to injuries occurring after the effective date of this Act. Section 60 of this Act as it enacts Title 39, section 94-B, subsections 5 and 6, applies only to injuries occurring after the effective

	HOUSE AMENDMENT "A" to COMMITTEE AMENDMENT "A" to H.P. 1372
2	date of this Act. Section 83 of this Act as it enacts Title 39, section 110, subsection 3, applies only to injuries occurring after the effective date of this Act. Sections 1, 2, 4 to 10, and 74 apply only to injuries occurring on or after January 1, 1992.
8	Sec. 94. Effective date. Section 2 of this Act takes effect January 1, 1992.
10 12 14	Sec. 95. Retroactive provisions. Section 12 of this Act applies to employees injured either before or after the effective date of this Act. If this retroactivity provision is held invalid, section 12 applies only to employees injured on or after the effective date of this Act.'
16	STATEMENT OF FACT
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20 2 <u>2</u>	This amendment represents the minority report of the Joint Standing Committee on Banking and Insurance and the Joint Standing Committee on Labor.
24	This amendment amends the workers' compensation laws to address concerns of cost, promptness of payment and complexity. The amendment incorporates many changes recommended by the Governor's Task Force on Workers' Compensation Reform.
28	Specifically, this amendment:
30	<ol> <li>Grants jurisdiction to the Administrative Court to hear</li> </ol>
32	appeals of workers' compensation cases;
34	2. Requires insurers to separately identify in all bills issued to employers the base rate, experience modification
86	factors for each year, and the medical, indemnity and administrative components of premiums and the portion of the
88	premium attributable to the mandatory workplace health and safety consultation services charged;
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	3. Contains modifications to the premium experience rating
12	procedure to reward employers who have instituted safety programs and to protect employers who hire or rehire employees with
4	previous work-related injuries;

employers to pay directly claims of \$500 or less and provides for mandatory deductibles for certain employers;

4. Creates optional medical deductibles to permit certain

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- 5. Provides for rulemaking authority for the Superintendent of Insurance to establish credits for insurers that take policies out of the residual market;
  - 6. Amends the eligibility requirements of the Accident Prevention Account to prevent employers from being placed in the higher-rated pool because of a single lost-time claim;
- Requires the residual market plan to contain an appeals
   procedure for employers who believe a claim settlement has an unfair impact on its experience rating;

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- Permits the Superintendent of Insurance to order
   dividend plans to be created in the Safety Pool;
- 9. Permits the Superintendent of Insurance to establish by rule premium credits of up to 10% and dividend plans for employers qualifying for safety programs;
- 20 10. Defines "average weekly wages, earnings or salary" to exclude fringe benefits, abrogating the result in Ashby v. Rust
  22 Engineering, 559 A.2d 774 (Me. 1989) and subsequent related decisions of the Appellate Division of the Workers' Compensation Commission;
- 26 11. Defines "commissioner" as the Commissioner of Labor and "court" as the Administrative Court, respectively;
- 12. Establishes a procedure for determination of 30 independent contractor status;
- 13. Requires employers with an experience modification factor of 2 or more to participate in workplace health and safety training programs that are certified under rules to be adopted by the Commissioner of Labor. Failure to comply results in imposition of a 2% premium surcharge, proceeds of which are credited to the Safety Education and Training Fund and the Occupational Safety and Loan Fund;
- 40 14. Provides specific standards for the funding of group self-insurance trusts and imposes certain additional funding obligations on members that leave the group;
- 15. Limits entitlement to workers' compensation benefits for those injuries or illnesses that are shown by clear and convincing evidence to be the immediate result of an acute work-related event. It is intended that this standard differ from the "by accident" requirement that existed in Maine prior to the enactment of Public Law 1973, chapter 389. It is intended to modify interpretations of that prior standard that had not

- required the work-related incident to have an immediate effect upon the worker, McDougal's Case, 127 Me. 491, 144 A. 446 (1929) and that had included as an "accident" a weakness in bodily structure that gradually worsens and breaks down in the stress of usual work, Bernier v. Coca-Cola Bottling Co., 250 A.2d 820 (1969);
- 8 16. Requires apportionment of benefits for disability as a result of work-related and nonwork-related injuries combined.

  10 This provision is intended to modify the holdings in Bryant v.

  Masters Machine Co., 444 A.2d 329 (1982), Westcott v. S.D. Warren

  12 Co., 447 A.2d 78 (1982) and Brackett v. A.C. Lawrence Leather

  Co., 559 A.2d 776 (Me. 1989);

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- 17. Provides that disputes regarding the date of maximum medical improvement must be made by the newly created independent medical examiner. The medical decision can not be controverted;
- 18. Amends the early pay system by changing the period in which an employer may contest a claim from 44 days after an event causing an obligation to make payments to 60 days after receipt of the diagnostic medical report. It also clarifies that employers may make payments without prejudice after a notice of controversy is filed;
- 19. Limits the number of physicians an employee may select 26 without the approval of the independent medical examiner or the 28 The provision does not prevent referral specialist. Durational limits are placed on medical services provided to claimants by nonphysicians. 30 Repeated diagnostic testing is not covered without prior authorization from the independent medical examiner, and generic drugs are to be used 32 unless otherwise recommended by the employee's physician. 34 also limits payment for self-referred medical services provides for payment limitations for nonphysician providers; 36
  - 20. Repeals the requirement for a medical certificate of authorization signed by the employee and requires that if compensation is sought for a lost-time claim the health care provider must automatically forward a written report to the employee and employer within 5 business days and every 30 days thereafter if treatment is ongoing. No authorization from the employee is needed for additional information pertaining to the work-related condition;
- 21. Prohibits health care providers from charging employees receiving treatment under the Workers' Compensation Act more than they charge 3rd-party payors;

22. Requires that the Commissioner of Labor establish a medical quality control system including peer review of medical services more than 2 months after the date of injury or for which costs exceed \$10,000 and case management for cases involving medical treatment continuing 2 months from the date of injury or costing in excess of \$10,000;

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- 23. Provides that injured employees, subject to some limitations, may serve as volunteers to public or nonprofit organizations without prejudice to compensation;
- 12 24. Establishes a limit on duration of permanent partial claims of 413 weeks from the date of injury and requires the court to consider the availability of work on a statewide basis with respect to benefits paid for periods more than 52 weeks following the date of injury;
- 18 25. Provides for total and partial incapacity benefits to be offset against permanent impairment benefits;
- 26. Defines intoxication for purposes of the Workers'
  22 Compensation Act to .08 blood-alcohol content and includes on-duty use of nonprescribed controlled substances as a basis for disallowing benefits for resulting injuries; a rebuttable presumption of causation arises from proof by a preponderance of the evidence of intoxication or use of a controlled substance;
- 28 27. Requires the hearing officer to review subsequent injury cases to ensure that duplicative benefits are not paid for a single period of disability;
- 28. Changes the reinstatement obligation of an employer with over 250 employees to a period of 2 years from the date of injury;
- 29. Limits lump sum settlements to \$5000. The requirement of review by the Workers' Compensation Commission and approval of lump sum settlements is deleted;
- 40 Makes revisions to the rehabilitation sections of the Workers' Compensation Act. The Administrator of the Office of 42 Employment Rehabilitation, which is transferred to the Department Labor, conducts the evaluation of suitability 44 rehabilitation, oversees plan development and makes referrals to appropriate providers of services. Administrative services of 46 plan providers are limited to 30% of the total cost of a plan. The administrator is authorized to adopt rules providing for reporting periods of less than 120 days for specified types of 48 injuries in order to allow earlier identification of those appropriate for rehabilitation services. 50

31. Limits rehabilitation plans to 2 years or \$5,000 without demonstration of special and unusual circumstances, requires the Administrator of the Office of Employement Rehabilitation to develop rules for the assessment and approval of proposed rehabilitation plans, allows the administrator to develop rules for early screening and early entry into rehabilitation and limits educational retraining rehabilitation benefits to 2 scholastic years or \$5,000.

- 32. Provides that settlement of a claim between an employer and employee does not affect an employer's obligations to the Employment Rehabilitation Fund, defers the report on the effectiveness of rehabilitation until the 115th Legislature and sunsets the rehabilitation provisions of the Workers' Compensation Act effective September 1, 1992.
- 33. Establishes a new system for administration of the Workers' Compensation Act. The Workers' Compensation Commission is eliminated. The Commissioner of Labor is given responsibility for general supervision of the Act and the Division of Workers Compensation is given the exclusive jurisdiction to hear and decide claims relative to workers' compensation;

34. Establishes the independent medical examiner (IME) to resolve any medical dispute. The IME must be one hospital in or south of Augusta and one north of Augusta, selected by competitive bidding. The amendment describes the scope of responsibility, provides for an appeal procedure to a 3-member panel and provides immunity to the IME when acting within the scope of its duties;

35. Shortens the time limit for filing any petitions under the Workers' Compensation Act from 10 to 3 years following the date of the latest payment under the Act;

36. Establishes a \$25 filing fee for petitions filed under the Workers' Compensation Act, and provides that any fee paid by an employee is not reimbursable by the employer;

37. Amends the section of the Workers' Compensation Act on petitions for review to permit discontinuance of benefits by the employer if the employee refuses an offer of reinstatement of suitable work or returns to work or refuses to submit to a medical examination, if the employer and employee reach agreement, if the employee has left the State or the employee's whereabouts is unknown or the employee is able to return to work. If compensation is discontinued by the employer, the employee has the right to file for review by the Division of Workers' Compensation and within 2 weeks the court must enter a

provisional order suspending, reducing or continuing benefits pending a hearing. If a provisional order upholding suspension is subsequently reversed, the employee is entitled to back payments plus interest;

38. Allows restoration of weekly benefits upon termination of a trial work period only if the termination is for an injury-related reason;

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- 10 39. Increases the penalty for late payment of compensation benefits and shifts the enforcement authority with respect to timely payments to the Superintendent of Insurance;
- 14 40. Establishes an arbitration procedure for the apportionment between insurers;
- 41. Eliminates the requirement of reports to the Department of Labor on "medical-only" claims and provides for notice to an employer in the residual market of any proposed settlement by the insurer of \$10,000 or more. If the employer objects to part or all of the settlement, the Superintendent of Insurance may limit the impact of the settlement or the employer's experience rating factor. This section also requires the court to notify the employee of the obligation to notify the court and the previous employer when returning to work;
  - 42. Places limitations on attorney's fees;
  - 43. Repeals the requirement that the Superintendent of Insurance recommend legislation for the Second Regular Session of the 114th Legislature to achieve the purposes of the section having to do with provisional payment of disability benefits;
- 34 44. Establishes the Office of Medical Coordination within the Department of Labor. This office will oversee all medical aspects of workers' compensation claims, including monitoring of medical services and fees. The office will also provide leadership in the development of occupational health centers;
- 45. Substitutes Division of Workers' Compensation where necessary in the Maine Revised Statutes, Title 39, section 192;
- 46. Requires the Superintendent of Insurance to conduct a study of the workers' compensation costs and methods of coverage relative to the logging industry;
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- 47. Requires the Superintendent of Insurance to commence a hearing within 60 days of the effective date of this Act to determine the effect of the law changes on workers' compensation insurance rates; and

- 2 48. Specifically identifies sections of the Act that apply only to injuries occurring on or after the effective date of the Act.
- 49. Limits the amount of attorney's fees that insurers may utilize in the calculation of rates to those amounts specified in the Maine Revised Statutes, Title 39, section 110.

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