MAINE STATE LEGISLATURE

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115th MAINE LEGISLATURE

FIRST REGULAR SESSION-1991

Legislative Document

No. 1834

H.P. 1265

House of Representatives, May 9, 1991

Reference to the Committee on Judiciary suggested and ordered printed.

EDWIN H. PERT, Clerk

Presented by Representative MacBRIDE of Presque Isle.
Cosponsored by Senator COLLINS of Aroostook, Representative RICHARDS of Hampden and Representative KETTERER of Madison.

STATE OF MAINE

IN THE YEAR OF OUR LORD NINETEEN HUNDRED AND NINETY-ONE

An Act Creating the Victims' Compensation Board.



	Be it enacted by the People of the State of Maine as follows:
2	Sec. 1. 5 MRSA §12004-J, sub-§9 is enacted to read:
4	9. Victims' Legislative 25 MRSA
6	Public Safety Compensation Per Diem and §3952
8 %	
10	Sec. 2. 25 MRSA Pt. 11 is enacted to read:
12	PART 11
14	VICTIMS COMPENSATION BOARD
16	· CHAPTER 453
18	VICTIMS' COMPENSATION BOARD
20	§3951. Definitions
22	As used in this chapter, unless the context otherwise indicates, the following terms have the following meanings.
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26	1. Board. "Board" means the Victims' Compensation Board as established in Title 5, section 12004-J, subsection 9.
28	2. Bodily injury. "Bodily injury" has the same meaning as defined in Title 17-A, section 2, subsection 5.
30	3. Crime. "Crime" means one of the following:
32 34	A. Offenses against the person as described in Title 17-A, chapter 9;
36	B. Sexual assaults as described in Title 17-A, chapter 11;
38	C. Kidnapping and criminal restraint as described in Title 17-A, chapter 13;
40	D. Robbery as described in Title 17-A, chapter 27; or
42	E Operating under the influence of intoxicating liquor,
44	drugs or with an excessive blood alcohol level, as described in Title 29, section 1312-B.
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48	4. Eligible expenses and losses. "Eligible expenses and losses" means medical and medically related expenses, which may include psychological or mental health counseling expenses, lost
50	wages, funeral expenses, eyeglasses, hearing aids, dentures or
52	other prosthetic devices taken, lost, destroyed or damaged as the

2	losses claimed under this subsection must be expenses or losses actually incurred.
4	5. Unreimbursed loss. "Unreimbursed loss" means a loss:
6	A. That is not covered by medical or hospitalization insurance, workers' compensation, other 3rd-party payment of
8	obligation to pay, or federal or state entitlement or assistance programs;
10	
12	B. That is not ordered by a court to be paid as restitution or other compensation from any person who engaged in the criminal conduct that resulted in the loss; or
14	C. That is ordered by a court but has not been paid.
16	c. That is ofdered by a court but has not been pard.
18	§3952. Victims' Compensation Board; established; compensation
20	1. Establishment and membership. There is established within the Department of Public Safety, the Victims' Compensation
22	Board. The board consists of 5 members appointed by the Governor. One member must be a physician licensed to practice
24	medicine in the State; one member must be an attorney licensed to practice law in the State; one member must be a crime victim; and
26	2 members must be of the Governor's choice.
28	2. Terms of appointment. The term of each member is 3 years. The Governor shall appoint 2 members for a term of 3
30	years, 2 members for a term of 2 years and one member for a term of one year. When a vacancy occurs prior to the expiration of a
32	term, the appointment to fill that vacancy is for the balance of the unexpired term.
34	2 Company Ventury of the board are subitled to the
36	3. Compensation. Members of the board are entitled to the legislative per diem plus compensation for actual and necessary expenses.
38	4. Rules. The board may adopt rules pursuant to the Maine Administrative Procedure Act to carry out the purposes of this
40	chapter.
42	§3953. Award of compensation
44	1. Eligibility. The board may award compensation to any person who:
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48	A. Suffers bodily injury as a direct result of a crime specified in section 3951, committed within the jurisdiction
50	of the State;

	B. Has been sexually assaulted within this State in
2	violation of the Maine Criminal Code, chapter 11 without
4	regard to whether bodily injury occurred; or
4	C. Would otherwise be eligible for compensation, even
6	though:
8	(1) The criminal conduct occurred in this State but
	within the exclusive jurisdiction of the United States;
10	
	(2) The bodily injury resulted from conduct that
12	violates a criminal law of the United States; or
14	(3) The crime occurred in another state, but only if
16	the person is a resident of this State and the other state does not have a victim compensation program and
10	the person would have been eligible under this chapter
18	if the conduct had occurred in this State.
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20	§3954. Requirements and exclusions
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22	1. Compensation. Compensation may not be paid for any
24	crime unless:
24	A. The crime was reported to a law enforcement officer
26	within 5 days of the occurrence or discovery of the crime or
	of the resultant injury; and
28	and the same state of
	B. The claim was filed with the board within 60 days of the
30	occurrence or discovery of injury or compensable loss.
32	2. Cooperation. Compensation may not be paid:
34	A. To any claimant who does not fully cooperate with law
.	enforcement officers, prosecution authorities and the board;
36	or
38	B. To or on behalf of any person who violated a criminal
	law that caused or contributed to the injury or death for
40	which compensation is sought.
42	2 Franchion The board may united the time new incoments of
42	3. Exception. The board may waive the time requirements of subsection 1 for good cause shown, and shall waive the time
44	requirements when the claimant is a child or on behalf of a child
	and the crime and the claim have been properly reported to law
46	enforcement officers and the board by an adult who becomes aware
1.2	of the crime and of the compensable injury.
48	
EO	§3955. Claims
50	1. Submission of claims. Claims are submitted to the board
52	1. Submission of claims. Claims are submitted to the board as follows.

2	A. Claims must be in writing and under oath.
4	B. Claims must specify the date, the nature and circumstances of the crime and the law enforcement agency to
6	which the crime was reported.
8	C. Claims must include documentation of all eligible
10	expenses and losses for which the claimant seeks compensation, including but not limited to medical reports,
12	records and bills, funeral bills and employment records when lost wages are sought.
14	D. Claims must include records relating to insurance,
16	workers compensation, federal and state entitlement and assistance programs.
18	2. Release of records. If required by the board, the claimant shall execute a release of medical and employment
20	records and information enabling the board to obtain the records and information directly. Additionally, the claimant shall
22	provide the board with other information or the release of such
	other information as the board determines is reasonably necessary
24	to decide the claim.
26	3. Forms. The board may provide forms for the submission of claims and claims information.
28 30	§3956. Payment of awards; limits
, 0	The board may award compensation to a claimant of up to
32	\$5,000 for actual and unreimbursed losses and eligible expenses
	of any person who is sexually assaulted or who suffers bodily
14	injury or death as the result of a crime specified in section 3951, subsection 3.
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8	Within the limits specified in this section, the spouse, child or parent of a person who dies as the direct result of a specified crime may seek compensation for unreimbursed medical,
0	medically related and funeral expenses incurred by the spouse,
2	child or parent. Only a spouse, minor child, dependent parent or dependent adult child may be awarded compensation for lost wages
: 4	of a deceased person.
4	<u></u>
	The board may disburse funds awarded directly to the
6	claimant or to the individuals or entities who provided the
	services for which compensation was awarded. In the case of more
8	than one survivor of a deceased person, the board may apportion the total compensation as the board determines.
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§3957. Determination of award

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- 1. Hearings. The board may hold a hearing on any claim and the board shall hold a hearing if requested by the claimant. The claimant may address the board at a hearing on the claim and the board may take testimony under oath.
 - 2. Information. In addition to the material and information required by law and by the board, the claimant may provide the board with any other information pertinent to the nature or the amount of the claim. The board shall receive and consider information provided by law enforcement agencies and prosecution authorities. Identified perpetrators may also submit information.
- 3. Determination of award. The board shall determine by a 14 preponderance of the evidence whether a specified crime occurred, 16 whether the bodily injury or death was the result of that criminal conduct, the amount of unreimbursed eligible expenses and losses suffered by the claimant, whether to award 18 compensation and the amount of the compensation. In determining the amount of compensation to be paid, the board shall consider 20 the amount available to pay victim compensation claims, the history of claims paid by the board, the number and amount of 22 currently pending claims and the nature and cost of expenses submitted by the claimant. 24
- 4. Action by majority. The board shall determine action on a claim with a majority of members participating on that claim, but any award of compensation requires the concurrence of at least 2 members.
- 5. Final decision. The board's final decision must contain
 reasons for the determination.

34 **§3958.** Appeal

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An appeal of the board's final decisions must be to the Superior Court as provided for other administrative actions under

Title 5, chapter 375, subchapter VII. Board decisions and the amount of awards must be upheld unless the court finds no rational basis for the decision or that the board abused its discretion.

§3959. Victims' Compensation Fund

There is created a special fund to be known as the "Victims' Compensation Fund" for the purpose of providing for the payment of claims arising under this chapter and for the payment of all necessary and proper expenses incurred by the board. The Commissioner of Public Safety shall administer the fund.

2	All administrative costs of the board must be paid out of money collected pursuant to section 3960 and deposited in the
2	Victims' Compensation Fund.
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	§3960. Funding sources
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	As part of the sentence or fine imposed, the court shall
8	impose an assessment of \$20 on any person convicted of murder, a
	Class A crime, Class B crime or Class C crime; \$10 on any person
10	convicted of a Class D crime or Class E crime; and \$5 on any
	person adjudicated of a civil violation or traffic infraction.
12	For purposes of collection and collection procedures, these
	assessments are considered part of the fine. All funds collected
14	as a result of these assessments accrue to the Victims'
	Compensation Fund.
16	
10	When compensation is awarded from the Victims' Compensation
18	Fund, 1/2 of any restitution ordered as part of a sentence
20	imposed and paid by the convicted person, up to the amount of the
20	award, must be paid to the fund. Similarly, 1/2 of any
22	insurance, 3rd-party payment or recovery in a successful civil
22	action against a person responsible for the eligible expenses and
24	losses paid by the board, up to the full amount of the board's
24	award, must be paid to the fund.
26	The board may establish a reserve fund approved by the State
20	Auditor and the Treasurer of State. At the end of every quarter,
28	the Treasurer of State shall credit unreserved funds in excess
20	of \$2,000,000 to the General Fund.
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5.0	§3961. Use of funds
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-	1. Compensation of board. The Commissioner of Public
34	Safety may use up to 15% of the Victims' Compensation Fund to
	defray the per diem and administrative expenses of the board.
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	2. Provide services. The board may contract with
38	individuals and organizations to provide services to victims of
	crimes by agreement with the board.
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	3. Victim witness advocates. The board may use up to 25%
42	of the Victims' Compensation Fund to defray the expenses of
	victim witness advocates who are employed by or in the offices of
44	district attorneys.
46	§3962. Effective dates
48	1 Populty imposed The accomments required by costion
4 0	1. Penalty imposed. The assessments required by section
50	3960 apply to penalties imposed for criminal conduct or civil violations alleged to have occurred on or after October 1, 1991.
υU	violacions affeded to have occurred on or affer October 1, 1991.

	2. Compensation awarded. Notwithstanding the effective
2	date of this chapter, the board may not award compensation for
	any crime that occurred prior to July 1, 1992.
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	STATEMENT OF FACT
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	This bill establishes the Victims' Compensation Board and
10	the Victims' Compensation Fund.
12	The Victims' Compensation Fund is not funded from the
	General Fund, but from assessments added to the fine imposed on
14	individuals convicted of crimes or adjudicated to have committed
	traffic infractions. The schedule of those assessments is as
16	follows: \$20 for each felony; \$10 for each misdemeanor; and \$5
	for each civil violation and traffic infraction. The bill
18	provides that any excess funds in the Victims' Compensation Fund
	will be transferred to the General Fund on a quarterly basis.
20	andre de Maria de la companya de Maria de Maria. Notas de Maria de Maria de la companya de Maria
	The bill establishes a \$5,000 maximum award to provide a
22	reasonable amount of compensation, while ensuring the
2.4	availability of funds for as many victims as possible.
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26	Federal legislation requires the Federal Government to reimburse a state 40% of the victim compensation payments
20	actually made to victims, but only if the state law or the victim
28	compensation plan meets certain federal criteria. Certain
20	provisions of the bill, including the provisions for
30	compensation of victims of federal crimes and compensation for
30	Maine residents victimized out of State, are necessary to qualify
32	for the federal reimbursement.
34	In order to have sufficient money to make the compensation
	awards without an appropriation from the General Fund, it is
36	necessary to delay implementation of awards to July 1, 1992.
	Crimes committed after October 1, 1991 are subject to the
38	Victims' Compensation Fund assessment.