

L.D. 1834

(Filing No. H-1074)

STATE OF MAINE HOUSE OF REPRESENTATIVES 115TH LEGISLATURE SECOND REGULAR SESSION

12 HOUSE AMENDMENT "C" to COMMITTEE AMENDMENT "A" to H.P. 14 1265, L.D. 1834, Bill, "An Act Creating the Victims' Compensation Board" 16

Amend the amendment by striking out all of section 2 and 18 inserting in its place the following:

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'Sec. 2. 5 MRSA §12004-J, sub-§11 is enacted to read:

<u>11.</u>	<u>Victims'</u>	<u>Legislative</u>	<u>5 MRSA</u>
<u>Criminal</u>	<u>Compensation</u>	<u>Per Diem</u>	<u>§3360-A</u>
<u>Justice</u>	Board	and Expenses	

Sec. 3. 5 MRSA c. 316-A is enacted to read:

CHAPTER 316-A

VICTIMS' COMPENSATION FUND

<u>§3360. Definitions</u>

As used in this chapter, unless the context otherwise indicates, the following terms have the following meanings.

1. Board. "Board" means the Victims' Compensation Board as established in section 12004-J, subsection 11.

<u>2. Bodily injury.</u> "Bodily injury" has the same meaning as
 defined in Title 17-A, section 2, subsection 5.

44 **3. Crime.** "Crime" means one of the following:

 A. Offenses against the person as described in Title 17-A, chapter 9;
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Page 1-LR2468(11)

HOUSE AMENDMENT

HOUSE AMENDMENT "C" to COMMITTEE AMENDMENT "A" to H.P. 1265, L.D. 1834

B. Sexual assaults as described in Title 17-A, chapter 11;

C. Kidnapping and criminal restraint as described in Title 17-A, chapter 13;

D. Robbery as described in Title 17-A, chapter 27; or

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E. Operating under the influence of intoxicating liquor, drugs or with an excessive blood-alcohol level, as described in Title 29, section 1312-B.

 12 <u>4. Eligible expenses and losses.</u> "Eligible expenses and losses" means medical and medically related expenses, which may include psychological or mental health counseling expenses, lost wages, funeral expenses, eyeglasses, hearing aids, dentures or
 16 <u>other prosthetic devices taken, lost, destroyed or damaged as the direct result of a crime specified in subsection 3. Expenses and
 18 <u>losses claimed under this subsection must be expenses or losses actually incurred.</u>
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5. Unreimbursed loss. "Unreimbursed loss" means a loss:

A. That is not covered by medical or hospitalization insurance, workers' compensation, other 3rd-party payment or obligation to pay, or federal or state entitlement or assistance programs;

 B. That is not ordered by a court to be paid as restitution or other compensation from any person who engaged in the
 criminal conduct that resulted in the loss; or

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C. That is ordered by a court but has not been paid.

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§3360-A. Victims' Compensation Board established; compensation

36 **1. Establishment and membership.** There is established within the Department of the Attorney General the Victims' 38 Compensation Board. The board consists of 3 members appointed by the Attorney General. One member must be a physician licensed to 40 practice medicine in the State; one member must be an attorney licensed to practice law in the State; and one member must be 42 experienced in working with victims of crime.

44 2. Terms of appointment. The term of each member is 3 years. The Attorney General shall make initial appointments for 46 the following terms: one member for an initial term of 3 years, one member for an initial term of 2 years and one member for an 48 initial term of one year. When a vacancy occurs prior to the expiration of a term, the appointment to fill that vacancy is for 50 the balance of the unexpired term.

Page 2-LR2468(11)

HOUSE AMENDMENT "C" to COMMITTEE AMENDMENT "A" to H.P. 1265, L.D. 1834

3. Chair. Annually, the members shall elect a chair from among the members.

4. Compensation. Members of the board are entitled to the legislative per diem plus compensation for actual and necessary expenses.

5. Meetings. The board may not meet more than once a month.

6. Quorum. Two members of the board constitute a guorum.

7. Rules. The board may adopt rules pursuant to the Maine Administrative Procedure Act to carry out the purposes of this chapter.

<u>\$3360-B. Award of compensation</u>

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Eligibility. The board may award compensation to any
 person who:

- A. Suffers bodily injury as a direct result of a crime specified in section 3360, committed within the jurisdiction
 of the State;
- B. Has been sexually assaulted within this State in violation of Title 17-A, chapter 11 without regard to
 whether bodily injury occurred; or
- 30 <u>C. Would otherwise be eligible for compensation, even</u> though:
- (1) The criminal conduct occurred in this State but 34 within the exclusive jurisdiction of the United States;
- 36 (2) The bodily injury resulted from conduct that violates a criminal law of the United States; or 38
- (3) The crime occurred in another state, but only if40the person is a resident of this State and the other
state does not have a victim compensation program and
the person would have been eligible under this chapter
if the conduct had occurred in this State.

§3360-C. Requirements and exclusions
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1. Compensation. Compensation may not be paid for any
48 crime unless:

Page 3-LR2468(11)

HOUSE AMENDMENT "'L' to COMMITTEE AMENDMENT "A" to H.P. 1265, L.D. 1834

- A. The crime was reported to a law enforcement officer within 5 days of the occurrence or discovery of the crime or of the resultant injury; and
- B. The claim was filed with the board within one year of the occurrence of the injury or compensable loss, or within 60 days of the discovery of injury or compensable loss, whichever is later.
- 10 **2. Cooperation.** Compensation may not be paid:
- 12 A. To any claimant who does not fully cooperate with law enforcement officers, prosecution authorities and the board; 14 or
- B. To or on behalf of any person who violated a criminal law that caused or contributed to the injury or death for
 which compensation is sought.

20 3. Exception. The board may waive the time requirements of subsection 1 for good cause shown and shall waive the time 22 requirements on behalf of a child or when the claimant is a child and the crime and the claim have been properly reported to law 24 enforcement officers and the board by an adult who becomes aware of the crime and of the compensable injury.

<u>§3360-D. Claims</u>

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- <u>1.</u> Submission of claims. Claims are submitted to the board
 as follows.
- 32 A. Claims must be in writing and under oath.
- B. Claims must specify the date, the nature and circumstances of the crime and the law enforcement agency to
 which the crime was reported.
- C. Claims must include documentation of all eligible
 expenses and losses for which the claimant seeks
 compensation, including but not limited to medical reports,
 records and bills, funeral bills and employment records when
 lost wages are sought.
- 44 <u>D. Claims must include records related to insurance,</u> workers' compensation, federal and state entitlement and
 46 assistance programs.

48 <u>2. Release of records.</u> If required by the board, the claimant shall execute a release of medical and employment
 50 records and information enabling the board to obtain the records

Page 4-LR2468(11)

HOUSE AMENDMENT " \mathcal{C} " to COMMITTEE AMENDMENT "A" to H.P. 1265, L.D. 1834

and information directly. Additionally, the claimant shall provide the board with other information or the release of such other information as the board determines is reasonably necessary to decide the claim.

3. Forms. The board may provide forms for the submission of claims and claims information.

<u>§3360-E. Payment of awards; limits</u>

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The board may award compensation to a claimant of up to 12 \$5,000 for actual and unreimbursed losses and eligible expenses of any person who is sexually assaulted or who suffers bodily 14 injury or death as the result of a crime specified in section 3360, subsection 3.

Within the limits specified in this section, the spouse,18child or parent of a person who dies as the direct result of a
specified crime may seek compensation for unreimbursed medical,20medically related and funeral expenses incurred by the spouse,
child or parent. Only a spouse, minor child, dependent parent or22dependent adult child may be awarded compensation for lost wages
of a deceased person.

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The board shall disburse funds awarded directly to the claimant. In the case of more than one survivor of a deceased person, the board may apportion the total compensation as the board determines.

30 §3360-F. Determination of award

32 **1. Hearings.** The board may hold a hearing on any claim and the board shall hold a hearing if requested by the claimant. The 34 claimant may address the board at a hearing on the claim and the board may take testimony under oath.
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 2. Information. In addition to the material and information required by law and by the board, the claimant may provide the board with any other information pertinent to the anature or the amount of the claim. The board shall receive and consider information provided by law enforcement agencies and prosecution authorities. Identified perpetrators may also submit information.

3. Determination of award. The board shall determine by a preponderance of the evidence whether a specified crime occurred, whether the bodily injury or death was the result of that criminal conduct, the amount of unreimbursed eligible expenses and losses suffered by the claimant, whether to award compensation and the amount of the compensation. In determining

Page 5-LR2468(11)

HOUSE AMENDMENT

HOUSE AMENDMENT "C" to COMMITTEE AMENDMENT "A" to H.P. 1265, L.D. 1834

the amount of compensation to be paid, the board shall consider the amount available to pay victim compensation claims, the history of claims paid by the board, the number and amount of currently pending claims and the nature and cost of expenses submitted by the claimant.

4. Unanimous decision. The board shall determine action on
 a claim with a quorum participating on that claim, but any award of compensation requires the unanimous concurrence of all members
 present.

12 <u>5. Final decision.</u> The board's final decision must contain reasons for the determination.

<u>§3360-G. Appeal</u>

An appeal of the board's final decisions must be to the Superior Court as provided for other administrative actions under chapter 375, subchapter VII. Board decisions and the amount of awards must be upheld unless the court finds no rational basis for the decision or that the board abused its discretion.

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<u> \$3360-H. Victims' Compensation Fund</u>

There is created a special fund, known as the "Victims' Compensation Fund," for the purpose of providing for the payment of claims arising under this chapter and for the payment of all necessary and proper expenses incurred by the board. The Attorney General shall administer the fund.

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All administrative costs of the board must be paid out of 32 money collected pursuant to section 3360-I and deposited in the Victims' Compensation Fund.

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<u>§3360-I. Funding sources</u>

As part of the sentence or fine imposed, the court shall impose an assessment of \$25 on any person convicted of murder, a Class A crime, a Class B crime or a Class C crime and \$10 on any person convicted of a Class D crime or a Class E crime. For purposes of collection and collection procedures, these assessments are considered part of the fine. All funds collected as a result of these assessments accrue to the Victims' Compensation Fund.

46 When compensation is awarded from the Victims' Compensation Fund, the amount of any restitution ordered and paid as part of a 48 sentence imposed that, when added to the award from the fund, exceeds the victim's actual loss must be paid to the fund, in an 50 amount not to exceed the amount of the award. Similarly, the HOUSE AMENDMENT "C' to COMMITTEE AMENDMENT "A" to H.P. 1265, L.D. 1834

amount of any insurance, 3rd-party payment or recovery in a successful civil action against a person responsible for the eligible expenses and losses that, when added to the award from the fund, exceeds the victim's actual loss must be paid to the fund, in an amount not to exceed the amount of the award.

The board may establish a reserve fund approved by the State 8 Auditor and the Treasurer of State. At the end of every quarter, the Treasurer of State shall credit unreserved funds in excess of 10 \$2,000,000 to the General Fund.

12 §3360-J. Use of funds

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14 1. Administrative expenses. Administrative expenses of the board may be paid from the Victims' Compensation Fund. After the first year, the Attorney General may use no more than 7.5% of the Victims' Compensation Fund to defray the administrative expenses 18 of the board.

 20 2. Judicial administrative expenses. Up to \$10,000 may be used the first year to defray the programming costs to integrate
 22 the Victims' Compensation Fund into the Judicial Department computer system.

<u>§3360-K. Effective dates</u>

 Penalty imposed. The assessments required by section
 3360-I apply to penalties imposed for criminal conduct alleged to have occurred on or after January 1, 1993.

2. Compensation awarded. Notwithstanding the effective date of this chapter, the board may not award compensation for any crime that occurred prior to January 1, 1993.

3. Processing claims. Notwithstanding the effective date of this chapter, the board is not obligated to process or pay claims before June 1, 1993.'

Further amend the amendment by striking out all of sections 5 to 7 and inserting in their place the following:

'Sec. 5. Allocation. The following funds are allocated from Other Special Revenue to carry out the purposes of this Act.

1992-93

ATTORNEY GENERAL, DEPARTMENT OF THE

Victims' Compensation Board

Page 7-LR2468(11)



to COMMITTEE AMENDMENT "A" to H.P. 1265, HOUSE AMENDMENT L.D. 1834 Positions (1.5)2 Personal Services \$20,498 All Other 7,000 4 Capital Expenditures 2,200 6 TOTAL \$29,698 8 Provides for the allocation of funds for one part-time Research Assistant position, one 10 Account Clerk II position, per diem and expenses for board members, general operating expenses and capital equipment to 12 administer the Victims' Compensation Fund. 14 **Victims' Compensation Board** 16 All Other \$98,634 18 Provides for the allocation of funds to pay victim compensation claims. 20 DEPARTMENT OF THE ATTORNEY GENERAL 22 TOTAL \$128,332 24 JUDICIAL DEPARTMENT 26 **Courts - Supreme, Superior, District** 28 and Administrative All Other 30 \$10,000 Provides for the allocation of funds for 32 programming costs associated with the design and implementation to integrate the Victims' 34 Compensation Fund into the accounting and 36 computer systems data base. 38 **JUDICIAL DEPARTMENT** TOTAL \$10,000 40 TOTAL ALLOCATIONS \$138,332' 42 Further amend the amendment by striking out all of the 44 fiscal note and inserting in its place the following: **'FISCAL NOTE** 46 1992-93 48 **APPROPRIATIONS/ALLOCATIONS** 50 52 Other Funds \$138,332 Page 8-LR2468(11)

HOUSE AMENDMENT "L' to COMMITTEE AMENDMENT "A" to H.P. 1265, L.D. 1834

2 **REVENUES**

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Other Funds

\$138,332

6 This bill establishes the Victims' Compensation Fund and provides allocations of dedicated revenue from the assessment in 8 fiscal year 1992-93 to the Judicial Department in the amount of \$10,000 for programming costs and to the Department of the 10 Attorney General in the amount of \$128,332 to administer the fund and pay claims. The amount of funds estimated to be collected in 12 fiscal year 1992-93 from the assessment is \$138,332, which will accrue to the Victims' Compensation Fund.

The additional workload and administrative costs associated 16 with the collection of the assessment in the court system can be absorbed within the budgeted resources of the Judicial Department.

Future allocations will be required to pay victim 20 compensation and the expenses incurred by the Victims' Compensation Board. Based upon an estimated annual number of 22 convictions for Class A, B, C, D and E crimes, the projected dedicated revenue that will be collected from the assessment for 24 a 12-month period is \$800,000.'

STATEMENT OF FACT

30 This amendment moves administration of the Victims' Compensation Fund to the Department of the Attorney General. The 32 Victims' Compensation Board consists of 3 members who bring needed expertise to the board while not taking victims' advocates 34 away from their jobs. It also avoids any potential for conflict of interest regarding board members and the claims before them.

Awards must be paid directly to victims.

One-time Judicial Department computer programming costs are 40 paid from the fund.

Filed by Rep. Paradis of Augusta Reproduced and distributed under the direction of the Clerk of the House 3/10/92 (Filing No. H-1074)

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Page 9-LR2468(11)

HOUSE AMENDMENT