

2	L.D. 1750
2	(Filing No. H-693)
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8	STATE OF MAINE HOUSE OF REPRESENTATIVES 115TH LEGISLATURE
10	FIRST REGULAR SESSION
12	COMMITTEE AMENDMENT " $A$ " to H.P. 1197, L.D. 1750, Bill, "An
14	Act Concerning Technical Changes to the Tax Laws"
16	Amend the bill by striking out all of section 1.
18	Further amend the bill by inserting after section 2 the following:
20	'Sec. 3. 36 MRSA §187, sub-§1, as enacted by PL 1977, c. 679,
22	\$1, is repealed and the following enacted in its place:
24	<b>1. Failure to file return.</b> Any person who fails to make and file any return required under this Title at or before the time
26	the return becomes due is liable for one of the following penalties.
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30	A. If the return is filed before or within 15 days after the taxpayer receives from the State Tax Assessor a formal demand that the return be filed, the penalty is \$10 or 10%
32	of the tax due, whichever is greater.
34	<u>B. If the return is filed later than 15 days after the taxpayer receives from the State Tax Assessor a formal</u>
36	demand that the return be filed, the penalty is 100% of the tax due.
38	Sec. 4. 36 MRSA §187, sub-§2, as enacted by PL 1977, c. 679,
40	\$1, is amended to read:
42	<b>2. False return.</b> Any person who files a return under this Title which <u>that</u> is materially incorrect shall-be <u>is</u> liable for a
44	penalty. If the return is materially incorrect because of negligence or intentional disregard of this Title or of any

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ruling, or rule er-regulation of the State Tax Assessor issued pursuant to this Title, without intent to defraud, the penalty shall-be is in the amount of \$10 or 10% of the deficiency, whichever is greater. If the return is materially incorrect because of fraud with intent to evade the tax, the penalty shall be is in the amount of \$50 or 50% of the deficiency, whichever is greater. For purposes of this subsection, "negligence" means any failure to make a reasonable attempt to comply with the provisions of this Title.'

Further amend the bill by striking out all of section 4 and 12 inserting in its place the following:

'Sec. 4. 36 MRSA §187, sub-§3, ¶A, as enacted by PL 1985, c. 691, §7, is amended to read:

A. Any person who fails to pay, on or before its due date, any tax due under this Title shall-be is liable for a penalty of \$5 or 5% 1% of the unpaid tax, whichever is greater, for each month or fraction thereof during which the failure continues, provided that the penalty shall may not exceed, in the aggregate, \$25 or 25% of the unpaid tax, whichever is greater. For purposes of this subsection, an amount assessed upon a person by the State Tax Assessor is to-be considered due as of the time prescribed for filing the return on which it should have been reported.

Sec. 5. 36 MRSA §187, sub-§6 is enacted to read:

 5. Waiver and abatement. The State Tax Assessor, upon timely request for reconsideration pursuant to section 151, shall
 waive or abate any penalty imposed by subsections 1 and 3 whenever:

> A. The failure to file or pay resulted directly from erroneous information provided by the Bureau of Taxation;

B. The failure to file or pay resulted directly from the death or serious illness of the taxpayer or a member of the taxpayer's immediate family;

<u>C. The failure to file or pay resulted directly from a natural disaster;</u>

D. A return that was due monthly was filed less than one 46 month late and all of the taxpayer's returns and payments during the preceding 12 months were timely;

E. A return that was due other than monthly was filed less 50 than one month late and all of the taxpayer's returns and

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payments during the preceding 3 years were timely;

F. The taxpayer has supplied substantial authority justifying the failure to file or pay; or

G. The amount subject to a penalty imposed by subsections 1 and 3 is de minimus when considered in relation to the amount otherwise properly paid, the reason for the failure to file or pay and the taxpayer's compliance history.

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The burden of establishing grounds for waiver or abatement is on the taxpayer. The following factors alone are not grounds for the waiver or abatement of penalties: misinformation or misunderstanding of the law; personal or business misfortune, including personnel difficulties, reorganization and lack of available funds; belief that a waiver of federal penalties by the Internal Revenue Service also waives state penalties; and mistake and unintentional error.'

Further amend the bill by striking out all of section 7.

22 Further amend the bill by inserting after section 9 the following: 24

'Sec. 10. 36 MRSA §842, as amended by PL 1987, c. 772, §17, is further amended to read:

28 §842. Notice of decision

30 The assessors, municipal officers, chief assessor or the State Tax Assessor, in the case of the unorganized territory, 32 shall give to any person applying to them for an abatement of taxes notice in writing of their decision upon the application 34 within 10 days after they take final action thereon. The notice of decision must state that the applicant has 60 days from the 36 date the notice is received to appeal the decision. It must also identify the board or agency designated by law to hear the appeal. If the assessors, municipal officers, chief assessor or 38 State Tax Assessor, before whom an application in writing for the 40 abatement of a tax is pending, fails to give written notice of their decision within 60 days from the date of filing of the 42 application, the application shall-be is deemed to have been denied, and the applicant may appeal as provided in sections 843 44 and 844, unless the applicant shall has in writing have consented to further delay. Denial in this manner is final action for the 46 purposes of notification under this section but failure to send notice of decision does not affect the applicant's right of appeal. This section shall does not apply to applications for 48 abatement made under section 841, subsection 2.

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2	Sec.11. 36 MRSA §843, sub-§3 is enacted to read:
4.	3. Notice of decision. Any agency to which an appeal is
б	<u>made under this section is subject to the provisions for notice of decision in section 842.</u>
8	Sec. 12. 36 MRSA §844, sub-§3 is enacted to read:
10	3. Notice of decision. An appeal to the county commissioners is subject to the provisions for notice of decision
12	in section 842.'
14	Further amend the bill by inserting after section 20 the following:
16	'Sec. 21. 36 MRSA §2903, sub-§1-A, as enacted by PL 1987, c.
18	793, Pt. B, §1, is amended to read:
20	1-A. Excise tax levied. Except as provided in subsection 2, an excise tax is levied and imposed at the rate of $17\phi$ per
22	gallon upon internal combustion engine fuel sold or used within this State on or after April 1, 1989, including these sales when
24	made to the State or any political subdivision thereof, for any purpose whatsoever, except the internal combustion engine fuel
26	sold or used in such form and under such circumstances as shall preelude <u>precludes</u> the collection of this tax by reason of the
28	laws of the United States, or sold wholly for exportation from the State, or brought into the State in the ordinary standardized
30	equipment fuel tank attached to and forming a part of a motor vehicle and used in the operation of that vehicle within the
32	State, except that the rate is 3.4¢ per gallon upon internal combustion engine fuel, as defined in section 2902, bought or
34	used by any person, association of persons, firm or corporation for the purpose of propelling jet or turbojet engine aircraft,
36	and except that no tax may be levied upon internal combustion engine fuel, as defined in section 2902, bought or used by any
38	person, association of persons, firm or corporation for the purposeof propelling jet or turbojet engine aircraft in
40	international flight, or sold wholly for exportation from the State, or brought into the State in the fuel tanks of an
42	aircraft, or on or after July 1, 1983, sold in bulk to any political subdivision of the State. On the same fuel only one
44	tax shall <u>must</u> be paid to the State, for which tax the distributor first receiving the fuel in the State shall-be is
46	primarily liable to the State, except when that fuel has been
48	sold and delivered to a licensed exporter wholly for exportation from the State, or to another distributor in the State, in which
50	case the purchasing distributor sha <del>ll</del> -be <u>is</u> primarily liable to the state for the tax.

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This subsection shall-take takes effect on April 1, 1989, and subsection 1 is te--be repealed on April 1, 1989, if the Commissioner of Transportation certifies to the Governor that the Federal Government has not appropriated to the State all federal highway funds anticipated in fiscal year 1989 based on the United States Highway Authorization Act and in addition has restored the \$10,000,000 which was withheld in federal fiscal year 1988. This subsection is repealed April 1, 1989, if it does not take effect.

Sec. 22. 36 MRSA §2906, first ¶, as amended by PL 1983, c. 862, §87, is further amended to read:

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Every distributor, importer, or exporter, holding a valid 16 certificate as such, shall on or before the last 21st day of each month render a report to the State Tax Assessor stating the 18 number of gallons of internal combustion engine fuel received, sold and used in the State by him that distributor, importer or 20 exporter during the preceding calendar month, on forms to--be furnished by the State Tax Assessor. Such reports shall must 22 contain such further information pertinent thereto as the State Tax Assessor shall--preseribe prescribes and the State Tax Assessor may make such other reasonable rules and-regulations 24 regarding the administration and enforcement of the Gasoline Tax 26 Act as he-may-deem considered necessary or expedient, copies of which shall must be sent to such certificate holders. He-or-his 28 The State Tax Assessor or a duly authorized agent shall must have access during reasonable business hours to the books, invoices 30 and vouchers of such certificate holders which may show the fuel handled by the certificate holder. At the time of the filing of 32 the report, each distributor and importer shall pay to the State Tax Assessor a tax at the rate set forth in section 2903 upon 34 each gallon so reported as sold, distributed or used. An allowance of not more than 1% from the amount of fuel received by 36 the distributor, plus 1% on all transfers in vessels, tank cars or full tank truck loads by a distributor in the regular course 38 <u>the distributor's</u> business from of hic one of his <u>the</u> distributor's places of business to another within the State, may 40 be allowed by the State Tax Assessor to cover the loss through shrinkage, evaporation or handling sustained by the distributor. 42 The total allowance for such losses shall may not exceed 2% of the receipts by such distributor and no further deduction shall 44 may be allowed unless the State Tax Assessor is satisfied on definite proof submitted to him the State Tax Assessor that a 46 further deduction should be allowed by him the State Tax Assessor for a loss sustained through fire, accident or some unavoidable 48 calamity.'

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Further amend the bill by inserting after section 22 the 2 following: 4 'Sec. 23. 36 MRSA §4433, sub-§1, as enacted by PL 1987, c. 772,  $\S35$ , is amended to read: 6 "Dealer" means a person who, in violation of 8 1. Dealer. state or federal law, trafficks in or furnishes scheduled drugs 10 weighing-more-than--7-grams-or-amounting-to-10-er-more-desage uniter-or-a-person-who-trafficks-in-or-furnishes-more-than-42-1/2 grams-of or marijuana. 12 Sec. 24. 36 MRSA §4434, first ¶, as enacted by PL 1987, c. 772, 14 §35, is amended to read: 16 An excise tax is imposed by this chapter on any convicted dealer convicted under state or federal law based on the amount 18 of marijuana or scheduled drug identified in the conviction. A 20 tax shall must be imposed at the following rates by the State Tax Assessor:' 22 Further amend the bill by striking out all of sections 26 and 27. 24 26 Further amend the bill in section 28 in the first line (page 7, line 46 in L.D.) by striking out the following: "§5219-E" and inserting in its place the following: '§5219-G' 28 30 Further amend the bill in section 28 in the 2nd line (page 7, line 48 in L.D.) by striking out the following: "<u>§5219-B.</u>" and inserting in its place the following: '§5219-G.' 32 34 Further amend the bill in section 28 in that part designated "<u>\$5219-E.</u>" in the last line (page 8, line 2 in L.D.) by inserting after the following: "chapter." the following: 'A partner's pro 36 rata share must equal the partner's percentage interest in the taxable income or loss of the partnership for federal income tax 38 purposes for the taxable year. The pro rata share of a shareholder of an S corporation must equal the shareholder's 40

40 percentage share of stock of the S corporation as of the end of 42 the taxable year.'

44 Further amend the bill by inserting at the end before the emergency clause the following:

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'Sec. 32. PL 1989, c. 871, §23 is amended to read:

Sec. 23. Effective date. The <u>That section of this Act that</u> 50 <u>repeals the</u> Maine Revised Statutes, Title 36, chapter 105, subchapter V-A, as-repealed-by-this-Act, takes effect with regard

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to property tax years based on the status of property as of April 1, 1990, or thereafter.

Sec. 33. PL 1991, c. 15, first line after the enacting clause is repealed and the following enacted in its place:

Sec. 1. 36 MRSA c. 105, sub-c. IV-A, as amended, is repealed.

Sec. 34. PL 1991, c. 15, §2 is enacted to read:

Sec. 2. Retroactivity. This Act takes effect retroactively to April 1, 1991.

14 Sec. 35. Proposed fees. The State Tax Assessor shall develop a list of proposed fees and charges for services and materials provided by the Bureau of Taxation. This list must be provided to the Joint Standing Committee on Taxation by February 1, 1992. 18 Additional fees or charges beyond those in existence as of the effective date of this Act may not be imposed until authorized by 20 the Legislature.

Sec. 36. Retroactivity. That section of this Act that amends the Maine Revised Statutes, Title 36, section 2903, subsection
 1-A takes effect retroactively to April 1, 1989.

Sec. 37. Application date. That section of this Act that amends the Maine Revised Statutes, Title 36, section 2906 applies
 to the returns due after September 1, 1991.

30 Sec. 38. Retroactivity. That section of this Act that amends
 Public Law 1989, chapter 871, section 23 takes effect
 32 retroactively to April 1, 1990.'

34 Further amend the bill in the emergency clause in the last line (page 9, line 8 in L.D.) by inserting after the following: 36 "approved" the following: ', except as otherwise indicated'

38 Further amend the bill by renumbering the sections to read consecutively.

## STATEMENT OF FACT

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This amendment makes the following changes to the bill:

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 Replaces an authorization for the State Tax Assessor to impose fees and charges with a requirement to submit proposed fees to the Legislature for approval;

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2	2. Amends penalty provisions in current law;
4	3. Adds new language defining more precisely certain
6	terminology;
8	4. Amends the proposed waiver and abatement provisions;
10	5. Removes a proposed change to the property tax laws that the Joint Standing Committee on Taxation finds objectionable;
12	6. Amends the notice of decision provisions;
14	7. Corrects an inadvertent omission from a prior statutory change and adds a retroactive effective date;
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18	<ol> <li>Amends the date for reporting gas tax collections to correct a violation of generally accepted auditing principles;</li> </ol>
20	9. Amends the illegal drugs tax to permit the taxation of
~ ~	dealers who are convicted in federal court and removes the
22	threshold limits for definition of a dealer, since those amounts are controlled by criminal law;
24	are concrotted by criminal raw;
44	10. Removes a proposed change that is unnecessary;
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	11. Removes a proposed change that has already been enacted
28	in other legislation;
30	12. Corrects a statutory numbering conflict; and
32	13. Corrects 2 effective date conflicts from the delay and
	subsequent repeal of the homestead property tax relief program.

Reported by the Committee on Taxation Reproduced and distributed under the direction of the Clerk of the House (6/25/91) (Filing No. H-693)