MAINE STATE LEGISLATURE

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8	STATE OF MAINE SENATE 115TH LEGISLATURE
10	FIRST REGULAR SESSION
12	COMMITTEE AMENDMENT "A" to S.P. 642, L.D. 1690, Bill, "A
14	Act Concerning Amendments to the Laws Affecting Education Programs of the Finance Authority of Maine"
16	Amend the bill by striking out all of the title and
18	substituting the following:
20	'An Act to Establish a Higher Education Loan Program and to Make Certain Amendments to the Laws Affecting Education Programs of
22	the Finance Authority of Maine'
24	Further amend the bill by inserting after the enacting clause the following:
26	'PART A
28	Sec. A-1. 10 MRSA §1013, sub-§§11 and 12, as enacted by PI
30	1989, c. 698, §10, are amended to read:
32	11. Student Educational Enhancement Deposit Plan. The Student Educational Enhancement Deposit Plan, as established in
34	Title 20-A, chapter 430; and
36	12. Maine Choice Program. The Maine Choice Program, as established in Title 20-A, chapter $430-A_{+}$; and
38	Sec. A-2. 10 MRSA §1013, sub-§13 is enacted to read:
40	13. Higher Education Loan Program. The Higher Education
42	Loan Program as established in Title 20-A, chapter 417-B.

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	Sec. A-3. 20-A MRSA c. 417-B is enacted to read:
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4	CHAPTER 417-B
-	HIGHER EDUCATION LOAN PROGRAM
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	§11441. Program established
8	There is established the Higher Education Loan Program,
10	administered by the Finance Authority of Maine, to carry out the
	purposes of this chapter.
12	811442 Definitions
14	§11442. Definitions
16	As used in this chapter, unless the context otherwise indicates, the following terms have the following meanings.
18	1. Authority. "Authority" means the Finance Authority of Maine.
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22	2. Eligible program of study. "Eligible program of study" means a certificate program of at least one year, an associate
22	degree program, a baccalaureate degree program or a graduate
24	degree program.
26	3. Institution of higher education. "Institution of higher
	education" means an accredited institution of higher education
28	located within the United States.
30	4. Unmet need. "Unmet need" means the difference between
	the total cost of attendance for an academic year at an
32	institution of higher education and the total of all sources of
34	financial assistance, including loans, grants, work-study programs and all other available sources, as determined by the
.	authority by rules adopted in accordance with Title 5, chapter
36	<u>375.</u>
38	§11443. Eligibility
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40	Loans under this chapter are available only to or for the
	benefit of a resident of the State who:
42	1. Graduated. Has graduated from an approved secondary
44	school, matriculated at a postsecondary school prior to high
	school graduation or successfully completed a high school
46	equivalency diploma or its equivalent;
48	2. Accepted as undergraduate. Has been accepted for
	enrollment as an undergraduate or graduate student or is in good

standing as an undergraduate or graduate student at an institution of higher education in an eligible program of study

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and has not previously received the degree for which the student
is enrolled;

- 3. Application. Has applied for a loan under the program according to schedules and procedures and on forms specified by the authority and has provided or caused to be provided all information determined necessary by the authority in order to determine eligibility;
- 10
 4. Unmet need. Has been determined by the authority to have an unmet need for financial assistance that, if not met,

 will prevent the student from attending the institution of higher education of that student's choice;
 - 5. Residency. Meets the state residency requirements that may be established by the authority by rule; and
 - 6. Loan repayment. Has been determined by the authority to have a reasonable prospect of being able to repay the loan. In appropriate cases, the authority may allow repayments to be deferred and subordinated to repayment of other student loans for such period of time as may be necessary for the borrower to be able to afford to repay the loan.
 - 7. Academic standing. Is maintaining a grade point average of at least 2.0 on a scale of 4.0, or the equivalent as determined by the authority, provided, however, that the authority may waive the minimum grade point average in the case of a student demonstrating special circumstances and a substantial likelihood of improvement.

§11444. Higher Education Loan Program Fund

- 1. Establishment. The Higher Education Loan Program Fund is established to be used by the authority as a nonlapsing, revolving fund for carrying out this chapter. In its discretion, the authority may combine this fund with other funds of the authority for accounting purposes and may establish separate accounts for loans and for a reserve for loan default payments. Money in the fund currently not needed to meet the obligations of the authority as lender or insurer is deposited with the authority to the credit of the fund or may be invested as provided by law.
 - 2. Charges and credits. All amounts received by the authority for deposit to the fund pursuant to this chapter or otherwise must be deposited in the fund. All expenses of the authority in carrying out this chapter, including interest, principal and fee payments required by loan defaults, must be charged to the fund.

52 §11445. Loans to minors

2	Notwithstanding any other law, if the borrower on a loan
-	made or insured under this program is a minor, an otherwise valid
4	note or other written agreement executed by the borrower for the
	purpose of the loan creates a binding obligation.'
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	Further amend the bill in section l in the last line (page
8	1, line 16 in L.D.) by inserting after the following: "Grant" the
	following: 'provided, however, that the amount of any Pell Grant
10	that a student is entitled to receive must be included in
7.0	calculating the amount of a student incentive scholarship whether
12	or not the student receives the Pell Grant'
14	Further amend the bill in section 2 in subsection 2 in the
1 1	first paragraph in the next to the last line (page 1, line 27 in
16	L.D.) by inserting before the following: "outstanding" the
	following: 'original'
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	Further amend the bill in section 2 in subsection 2 in
20 ·	paragraph A in the last line (page 1, line 32 in L.D.) by
	inserting before the following: "outstanding" the following:
22	' <u>original</u> '
24	Further amend the bill in section 2 in subsection 2 in
2.6	paragraph B in the next to the last line (page 1, line 38 in L.D.) by inserting before the following: "outstanding" the
26	following: 'original'
28	TOTIONING. <u>OTTGERGE</u>
	Further amend the bill in section 8 in subsection 4 in the
30	last line (page 4, line 32 in L.D.) by inserting before the
	following: "outstanding" the following: 'original'
32	
	Further amend the bill in section 8 in subsection 4 in
34	paragraph A in the last line (page 4, line 36 in L.D.) by
	inserting before the following: "outstanding" the following:
36	' <u>original</u> '
20	The three second the bill in gration 0 in subscapion 4 in
38	Further amend the bill in section 8 in subsection 4 in paragraph B in the 3rd line (page 4, line 40 in L.D.) by
40	inserting before the following: "outstanding" the following:
+0	'original'
42	<u> </u>
	Further amend the bill in section ll in the first line (page
44	5, line 19 in L.D.) by striking out the following: "§12502" and
	inserting in its place the following: '§12501'
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	Further amend the bill in section 15 in the first line (page
48	6, line 13 in L.D.) by striking out the following: "§12568" and

6, line 13 in L.D.) by striking out the following: "\$12568" and inserting in its place the following: '§12658'

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Further amend the bill by renumbering the sections to read consecutively.

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Further amend the bill by inserting before the statement of fact the following:

PART B

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Sec. B-1. Authorization of bonds to provide for higher education funding. The Treasurer of State is authorized, under the direction of the Governor, to issue bonds in the name and behalf of the State in an amount not exceeding \$10,000,000 to raise funds to meet the needs of the Higher Education Loan Program as authorized by section 6 of this Part. The bonds are a pledge of the full faith and credit of the State. The bonds may not run for a period longer than 20 years from the date of the original issue of the bonds. At the discretion of the Treasurer of State, with the approval of the Governor, any issuance of bonds may contain a call feature.

Sec. B-2. Records of bonds issued to be kept by the State Auditor and Treasurer of State. The State Auditor shall keep an account of the bonds, showing the number and amount of each, the date when payable and the date of delivery of the bonds to the Treasurer of State. The Treasurer of State shall keep an account of each bond showing the number of the bond, the name of the successful bidder to whom sold, the amount received for the bond, the date of sale and the date when payable.

Sec. B-3. Sale; how negotiated; proceeds appropriated. The Treasurer of State may negotiate the sale of the bonds by direction of the Governor, but no bond may be loaned, pledged or hypothecated on behalf of the State. The proceeds of the sale of the bonds, which must be held by the Treasurer of State and paid by the Treasurer of State upon warrants drawn by the State Controller, are appropriated solely for the purposes set forth in this Act. Any unencumbered balances remaining at the completion of the project in section 6 of this Part lapse to the debt service account established for the retirement of these bonds.

Sec. B-4. Interest and debt retirement. The Treasurer of State shall pay interest due or accruing on any bonds issued under this Act and all sums coming due for payment of bonds at maturity.

Sec. B-5. Disbursement of bond proceeds. The proceeds of the bonds must be expended as set out in section 6 of this Part under the direction and supervision of the Finance Authority of Maine.

Sec. B-6. Allocation from General Fund bond issue; higher education funding. The proceeds of the sale of the bonds must be expended as designated in the following schedule.

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2 FINANCE AUTHORITY OF MAINE 4 **Higher Education Loan Program Fund** 6 All Other \$10,000,000 8 Provides funds for the Higher Education Loan Program Fund, 10 a revolving fund created and 12 established for financing assistance under the Higher 14 Education Loan Program. fund and the program are 16 administered by the Finance Authority of Maine. 18 FINANCE AUTHORITY OF MAINE TOTAL 20 \$10,000,000 Sec. B-7. Taxable bond option. The Treasurer of State, at the 22 direction of the Governor, may covenant and consent that the interest on the bonds be includable, under the United States 24 Internal Revenue Code, in the gross income of the holders of the bonds to the same extent and in the same manner that the interest 26 on bills, bonds, notes or other obligations of the United States is includable in the gross income of the holders under the United 28 States Internal Revenue Code or any subsequent law. The powers conferred by this section are not subject to any limitations or 30 restriction of any law that may limit the power to so covenant 32 and consent. Sec. B-8. Contingent upon ratification of bond issue. 34 to 7 of this Part do not become effective unless the people of the State have ratified the issuance of bonds as set forth in 36 this Act. 38 Sec. B-9. Appropriation balances at year end. At the end of each 40 fiscal year, all unencumbered appropriation balances representing state money carry forward. Bond proceeds that have not been

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Sec. B-10. Bonds authorized but not issued. Any bonds authorized but not issued, or for which bond anticipation notes are not issued within 5 years of ratification of this Act, are deauthorized and may not be issued; except that the Legislature may, within 2 years after the expiration of that 5-year period, extend the period for issuing any remaining unissued bonds or bond anticipation notes for an additional amount of time not to exceed 5 years.

expended within 10 years after the date of the sale of the bonds

lapse to General Fund debt service.

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Sec. B-11. Referendum for ratification; submission at statewide election; form of question; effective date. This Act must be submitted to the legal voters of the State of Maine at a statewide election held on the Tuesday following the first Monday of November following passage of this Act. The municipal officers of this State shall notify the inhabitants of their respective cities, towns and plantations to meet, in the manner prescribed by law for holding a statewide election, to vote on the acceptance or rejection of this Act by voting on the following question:

"Do you favor a \$10,000,000 bond issue for funds to assist Maine residents in meeting a portion of the costs of attending institutions of higher education?"

The legal voters of each city, town and plantation shall vote by ballot on this question and designate their choice by a cross or check mark placed within a corresponding square below the word "Yes" or "No." The ballots must be received, sorted, counted and declared in open ward, town and plantation meetings and returns made to the Secretary of State in the same manner as votes for members of the Legislature. The Governor shall review the returns and, if a majority of the legal votes are cast in favor of the Act, the Governor shall proclaim the result without delay, and the Act becomes effective 30 days after the date of the proclamation.

The Secretary of State shall prepare and furnish to each city, town and plantation all ballots, returns and copies of this Act necessary to carry out the purpose of this referendum.

Sec. B-12. Effective date. Part A of this Act does not take effect unless the bonds authorized in Part B of this Act are approved by the voters.

FISCAL NOTE

This bill establishes the Higher Education Loan Program within the Finance Authority of Maine and provides for a bond issue to capitalize the Higher Education Loan Program Fund. The total cost of this bond issue is estimated to be \$19,544,500 with principal payments of \$10,000,000 and interest payments of \$9,544,500.

The estimated cost of sending this resolution out to referendum will vary according to the total number of referenda. The estimated cost to the Secretary of State if one to 6 referenda are enacted is \$95,000. Each additional referendum costs an additional \$6,500.

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This bill also reduces the residency requirements in the Blaine House Scholars and Financial Assistance Program, which will allow an increased number of eligible applicants for that program. General Fund appropriations to the Finance Authority of Maine will be required in order to serve both those currently served as well as those newly eligible for scholarships.

The costs associated with administering the new loan program and for expanded responsibilities within the Blaine House Scholars and Financial Assistance Program will be absorbed within existing resources of the Finance Authority of Maine.'

STATEMENT OF FACT

This amendment authorizes the Finance Authority of Maine to implement a new Higher Education Loan Program. The Higher Education Loan Program is designed to provide a source of financial assistance for students who have exhausted all other sources of financial aid and still face an unmet need in meeting the costs of higher education. The program will allow many Maine students to attend the institution of their choice and will allow the Finance Authority of Maine to establish a repayment schedule that the borrower can meet.

The amendment establishes the Higher Education Loan Program to provide a source of loan funds to students to help pay for the costs of education. The Higher Education Loan Program Fund is established from which loans are made and loan defaults are paid.

The amendment provides for a bond issue of \$10,000,000 to provide funds for the Higher Education Loan Program. The bonds may be issued over a period of years as necessary in order to provide sufficient funds for the program.

The amendment also clarifies that the amount of any Pell Grant that a student is entitled to receive must be included in calculating eligibility for a student incentive scholarship. This amendment also adds a fiscal note to the bill.

Reported by Senator McCormick for the Committee on Education. Reproduced and Distributed Pursuant to SEnate Rule 12. (6/5/91) (Filing No. S-308)