MAINE STATE LEGISLATURE

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115th MAINE LEGISLATURE

FIRST REGULAR SESSION-1991

Legislative Document

No. 1377

S.P. 516

In Senate, April 1, 1991

Reference to the Committee on State and Local Government suggested and ordered printed.

JOY J. O'BRIEN Secretary of the Senate

Presented by President PRAY of Penobscot

Cosponsored by Representative GWADOSKY of Fairfield, Senator BUSTIN of Kennebec and Representative GOODRIDGE of Pittsfield.

STATE OF MAINE

IN THE YEAR OF OUR LORD NINETEEN HUNDRED AND NINETY-ONE

An Act to Create a State Municipalities Investment Pool.



	Be it enacted by the People of the State of Maine as follows:
2	Sec. 1. 30-A MRSA §5902, sub-§2, ¶¶A and B, as amended by PL
4	1989, c. 104, Pt. C, §§8 and 10, are further amended to read:
б	A. Authorizing a state instrumentality to be created as a body corporate and politic to have full powers to borrow
8	money and to issue its bonds and notes to make funds available through the facilities of the instrumentality at
10	reduced rates and on more favorable terms for borrowing by such governmental units through the instrumentality's
12	purchase of the bonds or notes of the governmental units in fully marketable form; and
14	B. Granting broad powers to the instrumentality to
16	accomplish and to carry out these policies of the State which are in the public interest of the State and of its
18	taxpayers and residents+; and
20	Sec. 2. 30-A MRSA §5902, sub-§2, ¶C is enacted to read:
22	C. Authorizing the instrumentality to create and operate a municipal investment pool to assist governmental units by
24	providing a pool of investments that meets federal and state statutory requirements for investments by governmental units
26	and provides a competitive rate of return to governmental units for funds that the governmental units must hold. The
28	funds may be invested until required for final expenditure. Such a municipal investment pool must allow governmental
30	units to retain control over their assets while receiving competitive rates of return.
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34	Sec. 3. 30-A MRSA §5903, sub-§7-A, as enacted by PL 1989, c. 48, §§15 and 31, is amended to read:
36	7-A. Municipality. "Municipality" means any governmental
3,8	unit, city, town, special district, county, plantation or municipal village corporation within the State.
40	Sec. 4. 30-A MRSA §5953, sub-§1, ¶¶B and C, as amended by PL 1989, c. 104, Pt. C, §§8 and 10, are further amended to read:
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	B. Authorize and issue its bonds and notes payable solely

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purpose; and

chapter + ; and

from the revenues or funds available to the bank for that

C. Otherwise assist governmental units as provided in this

	Sec. 5. 30-A MRSA §5953, sub-§1, ¶D is enacted to read:
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	D. Borrow money and make the proceeds of such borrowings
4	available to a municipality on the terms and conditions
	agreed to by the bank and the municipality.
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	Sec. 6. 30-A MRSA §5953-A, sub-§2, ¶A, as enacted by PL 1989,
8	c. 48, \S 19 and 31, is amended to read:
	$oldsymbol{eta}_{i}$, which is the state of $oldsymbol{eta}_{i}$, $oldsymbol{eta}_{i}$, $oldsymbol{eta}_{i}$, $oldsymbol{eta}_{i}$
10	A. The bank may make loans from the revolving loan fund to
	a municipality for one or more of the purposes set forth in
12	subsection 1. Each of the loans shall must be made subject
	to the following conditions.
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	(1) The total amount of loans outstanding at any one
16	time from the revolving loan fund may not exceed the
	balance of the fund, provided that the proceeds of
18	bonds or notes of the bank deposited in the fund and
	binding financial commitments of the United States to
20	deposit money in the fund are included in determining
	the fund balance.
22	
	(2) The loan shall must be evidenced by a municipal
24	bond, - payable -by - the -municipality - ever -a -term -not -te
	execed20years-with-annual-principal-and-interest
26	payments - commencing -not -later - than -one - year - after - the
20:	project-being-financed-is-completed or such other
28	agreement or instrument as the bank determines
20	necessary or advisable.
30	necessary or advisable.
30	(3) The rate of interest charged for the loans shall
32	must be at or below market interest rates.
34	must be at of below market interest rates.
34	(4) Cubiast to the limitations of subapagament (2)
34	(4) Subject to the limitations of subparagraph (3),
2.0	the rate of interest charged for the loans made to
36	municipalities under this section or the manner of
	determining the rate of interest shall must be
38	established from time to time by direction of the bank,
	taking into consideration the current average rate on
40	outstanding marketable obligations, as well as the
	policies of the Department of Environmental Protection.
42	C. F. 20 A RETUCIA OFOFA A
	Sec. 7. 30-A MRSA §5954-A is enacted to read:
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	§5954-A. Municipalities combined investment fund
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	 Establishment of combined investment funds.
48	Notwithstanding any provision of law to the contrary, the bank
	may establish one or more combined investment funds for the
50	purpose of investing funds of the bank, trust funds and funds

under the custody of agencies, authorities, commissions, boards, political subdivisions and other municipalities or public units within the State, provided that the bank adopts appropriate accounting procedures from which the exact interest and charges of the funds combined for investment may be determined. The bank shall adopt rules and regulations necessary to administer this section.

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2. Participation units. The bank is authorized to sell to agencies, authorities, commissions, boards, political subdivisions, municipalities and other public units within the State participation units in a combined investment fund. The participation units are legal investments for all funds under the custody of the agencies, authorities, commissions, boards, political subdivisions, municipalities and other public units within the State.

18 3. Investment of combined investment funds. The bank may invest funds of the combined investment fund in direct and agency 20 Federal Government obligations, repurchase agreements secured by the Federal Government obligations, prime commercial paper, 22 tax-exempt obligations rated A or better by a nationally recognized rating agency, bankers' acceptances, certificates of deposit and similar financial instruments or any instrument 24 permitted by law for the investment of funds belonging to the State or held in the State Treasury. The bank may retain 26 qualified 3rd parties to advise it in the selection and 28 administration of investments and any other 3rd parties it considers appropriate for the effective administration of the 30 fund.

4. Rligible investments. Investments made, directed or supervised by the bank as part of the municipal investment pool program or with its own funds may be made directly in eligible investments or in registered pools, funds or money market shares whose investments are in eligible investments. The purchase of evidence of participation in any such pool, fund or money market by the bank is deemed to be identical to the direct purchase of eligible investments by the bank.

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5. Direct deposits. Notwithstanding any provision of law to the contrary, the Treasurer of State is authorized to deposit directly to the account of any governmental entity participating in the municipal investment pool program any part or all of any state payment to the governmental entity as the governmental entity may direct.

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STATEMENT OF FACT

This bill authorizes the Maine Municipal Bond Bank to create a combined investment fund for use by municipalities within the State. This fund allows municipalities to obtain short-term investments, provide enhanced ease of access to investments that meet all state statutory requirements for municipal investments and, simultaneously, provide a competitive rate of return. The fund facilitates proper record keeping for compliance with federal tax code requirements on arbitrage and rebate standards. Similar combined investment funds are operating in more than 20

12 other states.

The bill clarifies the definition of municipality. In addition, the bill enhances the efficiency of the bank's already existing power to borrow for short-term and long-term municipal capital needs by authorizing the bank to borrow, on behalf of municipalities, using security instruments other than a formal municipal bond. This makes it possible for municipalities approved for long-term financing through the bank to obtain more readily any short-term bond anticipation financing that municipalities may require.

The bill also clarifies that the goals of the pool may be achieved by creating a separate, registered pool of funds or that funds may be pooled and then invested in other already existing registered funds. Finally, the bill allows a municipality to have any payments to it from the State deposited directly in its account in the pool.