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SECOND REGULAR SESSION - 1990

Legislative Document

No. 2398

H.P. 1737

House of Representatives, March 2, 1990

Approved for introduction by a majority of the Legislative Council pursuant to Joint Rule 27.

Reference to the Committee on Legal Affairs suggested and ordered printed.

EDWIN H. PERT, Clerk

Presented by Speaker MARTIN of Eagle Lake. Cosponsored by Senator BRANNIGAN of Cumberland, Senator DILLENBACK of Cumberland and Representative MARSH of West Gardiner.

STATE OF MAINE

IN THE YEAR OF OUR LORD NINETEEN HUNDRED AND NINETY

An Act Concerning the Carrying of Firearms and Firearms Safety **Programs.**

(AFTER DEADLINE)

Be it enacted by the People of the State of Maine as follows:

Sec. 1. 15 MRSA $\S393$, sub-\$1, as amended by PL 1977, c. 564, \$72, is further amended to read:

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Possession prohibited. No person who has been convicted 1. of any crime, under the laws of the United States, the State of Maine or any other state, which that is punishable by one year or more imprisonment or any other crime which that was committed with the use of a dangerous weapon or of a firearm against a except for a violation of Title 12, chapter 319, person, subchapter III, and no person who has been adjudicated in the State or determined under the law of the United States or any other state jurisdiction to have engaged in conduct as a juvenile that, if committed by an adult, would have been a disqualifying conviction under this subsection, shall may own, have in his that person's possession or under his that person's control any firearm, unless such a person has obtained a permit under this section. For the purposes of this subsection, a person shall-be is deemed to have been convicted upon the acceptance of a plea of guilty or nolo contendere or a verdict or finding of guilty. or the equivalent in a juvenile case, by a court of competent jurisdiction.

Sec. 2. 17-A MRSA §1057 is enacted to read:

<u>§1057.</u> Possession of firearms in an establishment licensed for <u>on-premises consumption of liquor</u>

30 **1.** A person is guilty of criminal possession of a firearm if:

A. Not being a law enforcement officer or a private investigator licensed under Title 32, chapter 89 and actually performing as a private investigator, the person possesses any firearm on the premises of a licensed establishment posted to prohibit or restrict the possession of firearms in a manner reasonably likely to come to the attention of patrons, in violation of the posted prohibition or restriction; or

 B. While under the influence of intoxicating liquor or drugs or a combination of liquor and drugs or with an
 excessive blood-alcohol level, the person possesses a firearm in a licensed establishment.

2. For purposes of this section, "licensed establishment"
 48 and "premises" have the same meanings as set forth in Title 28-A, section 2.

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3. It is not a defense to a prosecution under subsection 1 that the person holds a permit to carry a concealed firearm issued under Title 25, chapter 252.

4. A law enforcement officer who has probable cause to б believe that a person has violated subsection 1, paragraph B, may require that person to submit to chemical testing to determine 8 blood-alcohol level or drug concentration. If the court is satisfied that the law enforcement officer had probable cause to 10 believe that the defendant was in violation of subsection 1, paragraph B, and that the person was informed of the requirement 12 to submit to chemical testing, the person's failure to comply with the requirement to submit to chemical testing is admissible 14evidence on the issue of whether that person was under the influence of intoxicating liquor or drugs.

5. For purposes of this section, "under the influence of 18 intoxicating liquor or drugs or a combination of liquor and drugs or with an excessive blood-alcohol level" has the same meaning as 20 specified in Title 29, section 1312-B, subsection 1. Standards, tests and procedures applicable in determining whether a person 22 is under the influence or has an excessive blood-alcohol level within the meaning of this section are those applicable pursuant to Title 29, section 1312-B; except that the suspension of a 24 permit to carry concealed firearms issued pursuant to Title 25, chapter 252, or of the authority of a private investigator 26 licensed to carry a concealed firearm pursuant to Title 32, chapter 89, is as provided in those chapters. 28

- 30 <u>6. Criminal possession of a firearm is a Class D crime. In</u> addition, as part of every judgment of conviction and sentence
 32 imposed, the court shall:
 - A. Revoke any permit to carry a concealed firearm issued to the person so convicted; and

B. If the person so convicted is licensed as a private investigator, suspend for a period of 5 years that person's right as a private investigator to carry a concealed firearm.

A person convicted of a violation of this section is not eligible 42 to obtain or apply for a permit to carry a concealed firearm for 5 years from the date of that conviction.

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Sec. 3. 20-A MRSA §254, sub-§8 is enacted to read:

8. Firearm safety. The commissioner shall submit to the
 Legislature, no later than January 1, 1991, a firearms safety
 familiarization program for use in public elementary schools to
 provide students with a basic knowledge of firearm safety. The
 commissioner shall develop the program in consultation with the
 Department of Inland Fisheries and Wildlife.

Sec. 4. 25 MRSA §2001, sub-§1, as enacted by PL 1985, c. 478, 2 §2, is amended to read: 4 1. Permit issued. Persons Firearms carried by any person 6 to whom a valid permit to carry a concealed firearm has been issued as provided in this chapter; 8 Sec. 5. 25 MRSA §2001, sub-§4, as enacted by PL 1985, c. 478, 10 §2, is amended to read: 4. Law enforcement officers and corrections officers. 12 Law enforcement officers and corrections officers as permitted in 14 writing by their employer; er Sec. 6. 25 MRSA §2001, sub-§5, as repealed and replaced by PL 16 1987, c. 602, §1, is amended to read: 185. Private investigators. Private Firearms carried by private investigators licensed under Title 32, chapter 89, while 20 performing the duties of a private investigator. unless the licensee's right to carry a concealed firearm has been suspended; 22 or 24 Sec. 7. 25 MRSA §2001, sub-§6 is enacted to read: 26 6. Licensed hunters and trappers. Firearms carried by any 28 person engaged in conduct for which a state-issued hunting or trapping license is required and possessing the required license, 30 or firearms carried by a resident person engaged in conduct expressly authorized by Title 12, section 7377, subsections 1 and 32 2. This subsection does not authorize or permit the carrying of a concealed or loaded firearm in a motor vehicle. 34 Sec. 8. 25 MRSA §2002, sub-§1, as enacted by PL 1985, c. 478, 36 §2, is amended to read: 38 1. Corrections officer. "Corrections officer" has the same meaning as set forth in section 2805 2801-A, subsection 2, paragraph C_{τ} -subparagraph-(1) <u>A</u>. 40 Sec. 9. 25 MRSA §2003, sub-§1, ¶D, as enacted by PL 1985, c. 42 478, $\S2$, is amended to read: 44 D. Submits an application which that contains the following: 46 Full name; 48 50 (2) Full current address and addresses for the prior 5 years; 52

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(3) The date and place of birth, height, weight and color of eyes;

(4) A record of previous issuances of, refusals to issue and revocations of a permit to carry concealed firearms <u>or other concealed weapons</u> by any issuing authority <u>in the State or any other jurisdiction</u>. The record of previous refusals alone does not constitute cause for refusal and the record of previous revocations alone constitutes cause for refusal only as provided in section 2005; and

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(5) Answers to the following questions+.

(a) Is there a formal charging instrument now pending against you in this or any other jurisdiction for a crime which <u>that</u> is punishable by one year or more imprisonment or for any other crime alleged to have been committed by you with the use of a dangerous weapon, as defined in Title 17-A, section 2, subsection 9, or of a firearm against another person?

(b) Is there a formal charging instrument now pending against you in this or any other jurisdiction for a juvenile offense which <u>that</u> involves conduct which <u>that</u>, if committed by an adult, would be punishable by one year or more imprisonment or for any other juvenile offense alleged to have been committed by you with the use of a dangerous weapon, as defined in Title 17-A, section 2, subsection 9, or of a firearm against another person?

(c) Have you ever been convicted of a crime described in division (a) or adjudicated as having committed a juvenile offense as described in division (b)?

(d) Are you a fugitive from justice?

(e) Are you a drug abuser, drug addict or drug dependent person?

(f) Do you have a mental disorder which that causes you to be potentially dangerous to yourself or others?

(g) Have you been adjudicated to be an incapacitated person pursuant to Title 18-A, Article V, Parts 3 and 4, and not had that

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2		signation removed by an order under Title 18-A, ction 5-307, subsection (b)?
4	(h the) Have you been dishonorably discharged from e military forces within the past 5 years?
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8 10) Have you been convicted of a violation of the term of term o
12) Have you been adjudicated within the past 5 ars as having committed a juvenile offense
14	in	volving conduct that, if committed by an adult, uld be a violation of Title 17-A, section 1057?
16	(1) <u>Have you been the subject of an investigation</u>
18	by	any law enforcement agency within the past 5 ars regarding the alleged abuse by you of family
20	or	household members?
22) Have you been convicted within the past 5 ars of 3 or more crimes punishable by
24	im	prisonment of less than one year?
26) Have you been adjudged within the past 5 ars to have committed 3 or more juvenile
28	an	fenses involving conduct that, if committed by adult, would be punishable by imprisonment of ss than one year?
	<u></u>	
32 34	the) To your knowledge, have you engaged within e past 5 years in reckless or negligent conduct at has been the subject of an investigation by a
		vernmental entity?
36	Sec. 10. 25 M	(RSA §2003, sub-§1, ¶E, as amended by PL 1985, c.
38		er amended to read:
40	E. Does the	following:
42		the request of the issuing authority, takes raction is required $ef-him$ by law to allow the
44		authority to obtain from the Department of
46	records Institu	of patient committals to Augusta Mental Health te and Bangor Mental Health Institute, the
48	courts, informa	law enforcement agencies and the military tion relevant to the following:
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(a) The ascertainment of whether the information supplied on the application or any documents made a part of the application is true and correct;

(b) The ascertainment of whether each of the additional requirements of this section has been met; and

(c) Section 2005;

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(2) If a photograph is an integral part of the permit to carry concealed firearms adopted by an issuing authority, submits to being photographed for that purpose;

(3) If it becomes necessary to resolve any questions as to his identity, submits to having his fingerprints taken by the issuing authority; and

(4) Submits an application fee not to exceed \$20 for an original application and \$10 for a renewal for a resident of the State. The fee shall cover both the cost of processing the application by the issuing authority and the cost of the permit to carry concealed firearms issued by the issuing authority. and

(5) Demonstrates to the issuing authority a knowledge of handgun safety. The applicant may fully satisfy this requirement by submitting to the issuing authority, through documentation in accordance with this subparagraph, proof that the applicant has within 5 years prior to the date of application completed a course that included handgun safety offered by or under the supervision of a federal, state, county or municipal law enforcement agency or a firearms instructor certified by the National Rifle Association or by the state in which the course was taken. A course completion certificate or other document, or a photocopy, is sufficient if it recites or otherwise demonstrates that the course meets all of the requirements of this subparagraph.

As an alternative way of fully satisfying this requirement, an applicant may personally demonstrate knowledge of handgun safety to an issuing authority, if the issuing authority is willing to evaluate an applicant's personal demonstration of such knowledge. The issuing authority is not required to offer this 2nd option.

The demonstration of knowledge of handgun safety to the issuing authority may not be required of any applicant

	who holds a valid State permit to carry a concealed
2	<u>firearm as of April 1, 1990 or of any applicant who was</u> or is in any of the Armed Forces of the United States
4	and has received at least basic firearms training.
6	Sec. 11. 25 MRSA §2003, sub-§2, ¶B, as enacted by PL 1985, c.
8	478, $\S2$, is repealed and the following enacted in its place:
10	<u>B. That the applicant understands that an affirmative answer to one or more of the questions in subsection 1, paragraph D, subparagraph (5), divisions (c) to (k) is cause</u>
12	for refusal;
14	Sec. 12. 25 MRSA §2003, sub-§2, ¶B-1 is enacted to read:
16	<u>B-1. That the applicant understands that an affirmative answer to one or more of the questions in subsection 1,</u>
18 20	<u>paragraph D, subparagraph (5), divisions (a), (b), (l), (m),</u> (n) and (o) is used by the issuing authority, along with other information, in judging good moral character under
22	subsection 4; and
24	Sec. 13. 25 MRSA §2003, sub-§3-A is enacted to read:
24	3-A. Model forms. The Attorney General shall develop model
26	forms for the following:
28	A. An application for a resident permit to carry concealed firearms;
30	B. An application for a nonresident permit to carry
32	concealed firearms;
34	<u>C. A resident permit to carry concealed firearms of which a photograph is an integral part;</u>
36	D. A resident permit to carry concealed firearms of which a
38	photograph is not an integral part;
40	E. A nonresident permit to carry concealed firearms; and
42	F. Authority to release information to the issuing authority for the purpose of evaluating information supplied
44	on the application.
46	Each issuing authority shall utilize the model forms.
48	Sec. 14. 25 MRSA §2005, sub-§1, as enacted by PL 1985, c. 478, §2, is amended to read:
50	1. Revocation. The issuing authority shall revoke a permit
52	on the basis of one or more of the following determinations:

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A. The application or any documents made part of the application contained a material misstatement;

B. The permit holder has been convicted of a violation of section 2001; er

C. The permit holder becomes ineligible to possess a permit under this chapter. Ineligibility is determined on the basis of the criteria contained in section 2003-<u>;</u>

D. For conduct that occurred after a permit was issued, that the permit holder was convicted of operating a motor vehicle, snowmobile, ATV or watercraft while under the influence of intoxicating liquor or drugs or with an excessive blood-alcohol level and, by a preponderance of the evidence, that at the time of the offense the permit holder was in possession of a loaded firearm; or

 E. For conduct that occurred after a permit was issued, that the permit holder was convicted of any violation of
 Title 17-A, chapter 45.

Sec. 15. 25 MRSA §2005, sub-§2, ¶B is enacted to read:

B. If the issuing authority of the permit holder's new residence so requests, the previous issuing authority shall provide a photocopy of the permit holder's application, documents made a part of the application and any information of record collected by that previous issuing authority.

Sec. 16. 25 MRSA §2005, sub-§3, as enacted by PL 1985, c. 478, §2, is amended to read:

3. Reapplication. No If a permit has been revoked solely
 under subsection 1, paragraph D, the former permit holder may
 reapply upon successful completion of a substance abuse treatment
 program approved by the Department of Human Services as
 appropriate for the permit holder's problem or condition. Except
 as specified in this subsection, no person, otherwise eligible,
 who has had a permit revoked, is eligible for reapplication until
 the expiration of 5 years from the date of revocation.

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Sec. 17. 25 MRSA §2005-A is enacted to read:

46 §2005-A. Suspension of permit upon refusal

 48 <u>1. Immediate suspension.</u> If the permit holder is required by law to submit to chemical testing for the presence of intoxicating liquor or drugs pursuant to Title 17-A, section 1057 or for conduct that occurs while the permit holder is in possession of a loaded firearm, and the permit holder refuses to submit to the required testing, the permit to carry a concealed firearm issued to that person is immediately suspended and must be surrendered at that time by the permit holder to the law enforcement officer.

2. Notice to issuing authority. The law enforcement
 8 officer who has probable cause to require chemical testing shall promptly notify the issuing authority, in writing, of the permit
 10 holder's refusal and shall return the surrendered permit to the issuing authority.

3. Suspension in effect during pendancy. The suspension
 remains in effect until the entry of judgment if charges are filed of violating Title 17-A, section 1057 or of operating a
 motor vehicle, snowmobile, ATV, or watercraft under the influence of intoxicating liquor or drugs, unless it is determined by the
 court in which the criminal charge or civil violation is pending, or by the Secretary of State if a hearing is held pursuant to
 Title 29, section 1312, that the law enforcement officer did not have probable cause to require the permit holder to submit to
 chemical testing.

 4. Suspension terminated. If the permit holder is acquitted of the criminal charges to which the refusal pertains,
 if the charges are dismissed by the State or by the court or if a determination of no probable cause is made, the suspension is
 terminated and the court or the State shall promptly notify the issuing authority in writing. Upon receipt of the written notice
 the issuing authority shall return the permit.

32 Sec. 18. 32 MRSA §8113-A is enacted to read:

34 §8113-A. Suspension for refusal

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Immediate suspension. If the commissioner has probable cause to believe that a person licensed pursuant to this chapter
 is required to submit to chemical testing for the presence of intoxicating liquor or drugs pursuant to Title 17-A, section 1057
 or for conduct that occurs while the licensee is in possession of a loaded firearm and the licensee refuses to submit to the required testing, the commissioner shall immediately suspend the licensee's right to carry a concealed firearm.

2. Report to commissioner. The law enforcement officer who has probable cause to require chemical testing shall promptly notify the commissioner of the licensee's refusal and provide the commissioner with a report of the facts and circumstances of the requirement to submit to chemical testing and of the licensee's 50 refusal. 3. Suspension in effect during pendancy. The suspension
remains in effect until the entry of judgment if charges are filed of violating Title 17-A, section 1057 or of operating a
motor vehicle, snowmobile, ATV or watercraft under the influence of intoxicating liquor or drugs, unless it is determined by the
court in which the criminal charge or civil violation is pending, or by the Secretary of State if a hearing is held pursuant to
Title 29, section 1312, that the law enforcement officer did not have probable cause to require the licensee to submit to chemical testing.

STATEMENT OF FACT

The bill accomplishes the following.

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The bill amends the current law prohibiting felons from
 possessing firearms to include those individuals who, as juveniles, were found to have committed juvenile violations
 equivalent to a conviction that would disqualify an adult.

24 The bill creates a new crime covering possession of 2. firearms in bars or restaurants licensed to serve liquor on the premises. The owner of a licensed establishment may post it to 26 prohibit or restrict firearms on the premises as the owner For example, the owner might choose to post the 28 chooses. premises so as to preclude patrons from carrying onto the 30 premises all firearms, only handguns, only loaded firearms, or all firearms after dark, or all firearms except during deer To possess a firearm on the premises contrary to the 32 season. posted prohibition or restriction is a Class D crime. Under this 34 bill, it is a crime to possess a firearm while under the influence of liquor or drugs in an establishment licensed for the 36 on-premises consumption of intoxicating liquor, even if the establishment is not posted. The law relative to this latter crime additionally imposes a requirement upon the offender to 38 submit to the same chemical testing required for operating 40 automobiles, boats and other vehicles. Further, if the offender has been issued a permit to carry a concealed firearm, the permit will be revoked for 5 years upon conviction. Finally, if the 42 offender is a private investigator, the right to carry a concealed firearm as a private investigator will be suspended for 44 5 years upon conviction.

3. The bill requires the Commissioner of Educational and 48 Cultural Services to report to the Legislature by January 1, 1991 with a program to familiarize elementary school students with 50 firearm safety. Amendments to the Maine Revised Statutes, Title 25,
 section 2001 make it clear that the permit authorizes the permit holder to carry a concealed firearm and that firearms are the
 concealed weapons that private investigators are authorized to carry, recognizing that that right may be suspended under certain 6 circumstances.

8 5. The bill creates new exemptions to the concealed firearms law for licensed resident or nonresident hunters and trappers and unlicensed resident hunters and trappers on their 10 own land as authorized by Title 12, section 7377, subsections 1 12 and 2. Under this bill a firearm may be carried concealed while actually hunting or trapping without the necessity of obtaining a permit to carry a concealed firearm. Note that this amendment 14 does not permit the carrying of a loaded or a concealed weapon in or on a motor vehicle, snowmobile or ATV; to do so would still 16 require a concealed firearms permit. This amendment does not 18 preclude hunters from obtaining a concealed firearms permit, but it is designed to make such a permit unnecessary for individuals who presently obtain a permit to carry a firearm solely to make 20 the carrying of a concealed firearm while hunting or trapping 22 lawful.

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24 6. The bill amends the definition of "corrections officer" to reflect a new statutory reference.

The bill explicitly states that out-of-state
 applications for permits to carry any kind of concealed weapon out of state and refusals and revocations of such permits out of
 state must be reported by persons making application for a permit to carry a concealed firearm in Maine.

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8. This bill adds new questions to the application for a
34 concealed firearms permit. Two questions address convictions and
juvenile violations of Title 17-A, section 1057. The balance of
36 these new questions is presently covered in Title 25, section
2003, subsection 4, but these questions are now explicitly
38 required to be part of the application.

The bill requires that a concealed firearms permit 40 9. holder possess basic knowledge of handgun safety. All persons 42 holding a Maine permit to carry a concealed firearm as of April 1, 1990, are exempt from the requirement, as are current and former members of the armed forces who have had basic firearms 44 The requirement of this section can be met by taking training. or having taken within the prior 5 years any of a variety of 46 courses in firearms safety that includes handgun safety. If the issuing authority is willing to assess it, this requirement may 48 also be met by the applicant demonstrating to the issuing authority that the applicant is familiar with handgun safety. Ίf 50 the issuing authority chooses to offer this alternative, it can not require the use of this alternative to the exclusion of 52

the handgun safety course alternative nor can the issuing authority require that the applicant satisfy both.

4 10. The bill requires the Attorney General to develop model forms for applications, release forms and permits for use by issuing authorities.

11. Under this bill, if the holder of a concealed firearms 8 permit is convicted of operating under the influence and at the 10 time of the offense had in his or her possession a loaded firearm, the permit is revoked until the permit holder completes a Department of Human Services approved substance abuse course 12 and reapplies for a permit.

Conviction of a drug crime is a basis for revocation of 12. 16 a concealed firearms permit.

18 The bill makes it clear that when a permit holder 13. changes residence and a new permit is issued by the new 20 municipality, the new town of residence can obtain from the former municipality photocopies of the application, accompanying documents and any information of record collected by that previous issuing authority in assessing the application. The new 24 language also makes it clear that the former issuing authority must provide the requested documents and that doing so does not 26 violate the confidentiality provisions.

14. This bill enacts an implied consent provision like similar provisions in the various OUI laws, that is designed to 30 encourage chemical testing when such testing is required.

32 A. A concealed firearms permit holder would have the permit suspended for refusing to take a chemical test. The permit is restored when the individual is acquitted of the charge 34 under Title 25, section 1057, or if the trial judge or the 36 Secretary of State in a motor vehicle case finds that the officer lacked probable cause to require that the chemical 38 Certain tests be taken. of the operating-under-the-influence provisions, for example, Title 40 12, section 7912, subsection 2, make the refusal to take the test a civil violation. In those cases a trial judge's finding in favor of the permit holder on the civil violation 42 will result in restoration of the permit.

в. Α parallel provision is created for private investigators who refuse to take required chemical tests. Since the Commissioner of Public Safety issues private investigator licenses, the commissioner may make the determination of probable cause. The private investigator's right to carry a firearm would be restored if the judge in a criminal case, or the judge on a civil violation, determines

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that the officer did not have probable cause to require the private investigator to take the test.

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