# MAINE STATE LEGISLATURE

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## 114th MAINE LEGISLATURE

## **SECOND REGULAR SESSION - 1990**

## Legislative Document

No. 2250

S.P. 880

In Senate, January 29, 1990

Submitted by the Department of Professional and Financial Regulation pursuant to Joint Rule 24.

Reference to the Committee on Banking and Insurance suggested and ordered printed.

JOY J. O'BRIEN Secretary of the Senate

Presented by Senator COLLINS of Aroostook.

Cosponsored by Representative DONALD of Buxton, Senator THERIAULT of Aroostook and Representative ALLEN of Washington.

### STATE OF MAINE

IN THE YEAR OF OUR LORD NINETEEN HUNDRED AND NINETY

An Act Concerning the Discontinuance and Replacement of Group Health Insurance.



	2.	Be it enacted by the People of the State of Maine as follows:
2		Sec. 1. 24 MRSA §2330-A is enacted to read:
<b>4</b> <b>6</b>		§2330-A. Discontinuance and replacement of group coverage
U		1. Definitions. As used in this section, unless the
8		context otherwise indicates, the following terms have the
10		following meanings.
		A. "Group" means any of the types of groups defined in
12		Title 24-A, sections 2804 to 2808.
14		B. "Subgroup" means an employer covered under a contract
16		issued to a multiple employer trust or to an association.
-0,		2. Extension of benefits. The following extension of
18		benefits applies to coverage that is discontinued.
:		
20		A. Every group contract, executed, delivered, issued for
•		delivery, amended, continued or renewed on or after the
22		effective date of this section, must provide a reasonable
		provision for extension of benefits in the event of total
24		disability at the date of discontinuance of the group
		contract or discontinuance of coverage for a subgroup in the
26		contract as required by paragraphs B, C and D.
28		B. In the case of hospital or medical expense coverages,
20		other than dental expense, a reasonable extension of
30		benefits provision is required. A provision is considered
50		"reasonable" if it provides benefits for covered expenses
32		directly relating to the condition causing total disability
		for at least 6 months following the effective date of
34		discontinuance.
	•	
36	,	C. Any applicable extension of benefits must be described
		in any contract or group certificates. The benefits payable
38		during any period of extension are subject to the regular
4.0		benefit limits under the contract. A premium may not be
40		changed during the period of extension.
42		D. After discontinuance, the carrier remains liable only to
42		the extent of its accrued liabilities and extensions of
44		benefits.
		~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~
46		3. Continuance of coverage in situations involving
		replacement of one carrier by another. This subsection indicates
48	٠.	the carrier responsible for liability in those instances when a
·		contract of one carrier replaces a health care benefit plan of
ΕÑ		another garrier for a group or gubaroun

	A. The prior carrier remains liable only to the extent of
2	its accrued liabilities and extensions of benefits. The
	position of the prior carrier is the same whether the group
4	contract holder or other entity secures replacement coverage
_	from a new carrier, self-insures or foregoes the provision
6	of coverage.
8	B. The liability of the succeeding carrier is as follows.
10	(1) Each person who is eligible for coverage in
	accordance with the plan of benefits of the succeeding
12	carrier is covered by the plan of benefits of that carrier.
14	Calliel.
	(2) Each person not covered under the plan of benefits
16	of the succeeding carrier in accordance with
	subparagraph (1) shall be covered by the succeeding
18	carrier in accordance with the following rules if the individual was covered, including benefit extension,
20	under the prior plan on the date of discontinuance and
22	if the individual is a member of the class or classes of individuals eligible for coverage under the plan of
	the succeeding carrier. In the following provisions,
24	any reference to a disabled individual is a reference
	to the status of the individual immediately prior to
26	the date the coverage of the succeeding carrier becomes
28	<u>effective.</u>
	(a) The minimum level of benefits to be provided
30	by the succeeding carrier is the applicable level
	of benefits of the plan of the prior carrier
32	reduced by any benefits payable by the prior plan.
34	(b) Coverage must be provided by the succeeding
	carrier until the earliest of the following dates:
36	(i) The data the individual becomes alimible
38	(i) The date the individual becomes eligible under the plan of the succeeding carrier as
	described in subparagraph (1);
40	described in subparagraph (177
	(ii) For each type of coverage the date the
42	individual's coverage terminates in
	accordance with the plan provisions of the
44	succeeding carrier applicable to individual
_	termination of coverage, such as termination
46	of employment or ceasing to be an eligible
12	<u>dependent; or</u>
48	(iii) In the case of a disabled individual
50	for whom subsection 2 requires an extension
<del>- 1</del> .	of benefits, the end of any period of
52	extension that is required of the prior

carrier by subsection 2 or, if the policy or 2 contract of the prior carrier is not subject to that subsection, would have been required of that carrier had its policy or contract 4 been subject to subsection 2 at the time the 6 prior plan was discontinued and replaced by the plan of the succeeding carrier. 8 (3). When a preexisting conditions limitation is 10 included in the plan of the succeeding carrier, the level of benefits applicable to preexisting conditions 12 of persons joining the plan of the succeeding carrier in accordance with this subsection during the period of 14 time this limitation applies under the new plan must be the lesser of: 16 (a) The benefits of the new plan determined without application of the preexisting conditions 18 limitation; or ESLANOR 20 (b) The benefits of the prior plan. 22 (4) When a determination of the prior carrier's 24 benefit is required by the succeeding carrier, at the succeeding carrier's request, the prior carrier must furnish a statement of benefits available or pertinent 26 information, sufficient to permit verification of the 28 benefit determination or the determination itself by the succeeding carrier. For purposes of this section, 30 benefits of the prior plan are determined in accordance with the definitions, conditions and covered expense provisions of the prior plan rather than those of the 32 succeeding plan. The benefit determination must be 34 made as if coverage had not been replaced by the succeeding carrier. 36 4. Continuance of coverage in situations involving an individual moving from one group plan to another. This 38 subsection indicates the liability of the succeeding carrier when 40 an individual moves from one group plan to another. The liability applies whether or not the new group plan is through 42 the same carrier. The liability does not apply to a dependent moving to a plan where the primary insured is already covered, or 44 to an individual moving from coverage as a dependent to coverage as a primary insured. 46 A group hospital, medical or health care service contract issued for delivery in this State by a nonprofit 48 hospital, medical or health service organization, other than 50 a contract that provides benefits only for specific diseases or accidental injuries and that is medically underwritten or contains an exclusion for preexisting conditions, shall

waive any medical underwriting or preexisting conditions exclusion to the extent that benefits would have been 2 payable under a prior plan if the prior plan were still in effect. A "prior plan" is a plan in which the individual's coverage, under a contract issued in this State or a state that provides reciprocal protection to insureds previously 6 covered by a plan issued in this State, terminated within 60 days prior to the effective date of the individual's 8 coverage under the current plan. 10 B. The succeeding carrier is not required to duplicate any benefits covered by the prior carrier. 12 14 C. When a determination of the prior carrier's benefit is required by the succeeding carrier at the succeeding

C. When a determination of the prior carrier's benefit is required by the succeeding carrier at the succeeding carrier's request, the prior carrier shall furnish a statement of benefits available or pertinent information sufficient to permit verification of the benefit determination or the determination itself by the succeeding carrier. For purposes of this section, benefits of the prior plan are determined in accordance with the definitions, conditions and covered expense provisions of the prior plan rather than those of the succeeding plan. The benefit determination must be made as if coverage had not been replaced by the succeeding carrier.

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D. For rating purposes, claims for preexisting conditions during the first 12 months of employment may not be charged directly to a group of fewer than 100 insured employees except to the extent that the resulting increase in the premium would be 10% or less. Any additional claims may be pooled among all such groups and subgroups. This requirement also applies to subgroups of fewer than 100 insured employees if the subgroup is treated as a separate unit for rating purposes.

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- Sec. 2. 24-A MRSA §2804, sub-§3, as repealed and replaced by PL 1981, c. 147, §2, is amended to read:
- 3. An Except in the case of discontinuance and replacement of group health insurance in accordance with section 2809-B, an insurer may exclude or limit the coverage on any person as to whom evidence of individual insurability is not satisfactory to the insurer.
  - Sec. 3. 24-A MRSA \$2805, sub-§3, as repealed and replaced by PL 1981, c. 147, §3, is amended to read:
- 3. As Except in the case of discontinuance and replacement
  50 of group health insurance in accordance with section 2809-B, an
  insurer may exclude or limit the coverage on any person as to

2	the insurer.
4	Sec. 4. 24-A MRSA §2805-A, sub-§4, as enacted by PL 1981, c. 147, §4, is amended to read"
8	4. An Except in the case of discontinuance and replacement of group health insurance in accordance with section 2809-B, an insurer may exclude or limit the coverage on any person as to
10 12	whom evidence of individual insurability is not satisfactory to the insurer.
14	Sec. 5. 24-A MRSA §2806, sub-§3, as repealed and replaced by PL 1981, c. 147, §5, is amended to read:
16	3. An Except in the case of discontinuance and replacement of group health insurance in accordance with section 2809-B, an
18 20	insurer may exclude or limit the coverage on any person as to whom evidence of individual insurability is not satisfactory to the insurer.
22	Sec. 6. 24-A MRSA §2807-A, sub-§3, as enacted by PL 1981, c. 147, §7, is amended to read:
24	3. An Except in the case of discontinuance and replacement
26 28	of group health insurance in accordance with section 2809-B, an insurer may exclude or limit the coverage on any member as to whom evidence of individual insurability is not satisfactory to
30	the insurer.
32	Sec. 7. 24-A MRSA \$2808, sub-\$4, as enacted by PL 1981, c. 147, §8, is amended to read:
34	4. An Except in the case of discontinuance and replacement of group health insurance in accordance with section 2809-B, an
36 38	insurer may exclude or limit the coverage on any person as to whom evidence of individual insurability is not satisfactory to the insurer.
40	Sec. 8. 24-A MRSA §2809-B is enacted to read:
42	§2809-B. Discontinuance and replacement of group coverage
44	1. Definitions. As used in this section, unless the context otherwise indicates, the following terms have the
46	following meanings.
48 50	A. "Group" means any of the types of groups defined in sections 2804 to 2808.
52	B. "Subgroup" means an employer covered under a contract issued to a multiple employer trust or to an association.

whom evidence of individual insurability is not satisfactory to

2	<ol><li>Z. Extension of benefits. The following extension of</li></ol>
	benefits applies to coverage that is discontinued.
4	
	A. Every group contract, executed, delivered, issued for
6	delivery, amended, continued or renewed on or after the
	effective date of this section, must provide a reasonable
8	provision for extension of benefits in the event of total
	disability at the date of discontinuance of the group
10	contract or of coverage for a subgroup within the contract
	as required by paragraphs B, C, D and E.
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	B. In the case of a group plan providing benefits for loss
14	of time from work or specific indemnity during hospital
	confinement, discontinuance of the policy during a
16	disability has no effect on benefits payable for that
,	disability or confinement.
18	
	C. In the case of hospital or medical expense coverages,
20	other than dental expense, a reasonable extension of
	benefits provision is required. A provision is considered
22	"reasonable" if it provides benefits for covered expenses
	directly relating to the condition causing total disability
24	for at least 6 months following the effective date of
	discontinuance.
26	
	D. Any applicable extension of benefits must be described
28	in any contract or group certificates. The benefits payable
	during any period of extension are subject to the regular
30	benefit limits under the contract. A premium may not be
	changed during the period of extension.
32	
	E. After discontinuance, the carrier remains liable only to
34	the extent of its accrued liabilities and extensions of
	benefits.
36	
	3. Continuance of coverage in situations involving
38	replacement of one carrier by another. This subsection indicates
	the carrier responsible for liability in those instances when the
40	contract of one carrier replaces a health care benefit plan of
10	another carrier for a group or subgroup.
42	another earrier for a group or Bangroup.
12	A. The prior carrier remains liable only to the extent of
44	its accrued liabilities and extensions of benefits. The
77	position of the prior carrier is the same whether the group
46	contract holder or other entity secures replacement coverage
<b>3</b> .0	from a new carrier, self-insures or foregoes the provision
48	
40	o <u>e coverage</u> .
'e rv	to the second of
50	5. The liability of the succeeding carrier is as follows.

	-	(1) Each person who is eligible for coverage in
2		accordance with the succeeding carrier's plan of
	]	benefits shall be covered by that carrier's plan of
4	1	benefits.
		/a\ = .
6		(2) Each person not covered under the plan of benefits
	and the second s	of the succeeding carrier in accordance with
8		subparagraph (1) shall be covered by the succeeding
	4	carrier in accordance with the following rules if the
10		individual was covered, including benefit extension,
	1	under the prior plan on the date of discontinuance and
12		if the individual is a member of the class or classes
	<u>(</u>	of individuals eligible for coverage under the plan of
14		the succeeding carrier. In the following provisions,
		any reference to a disabled individual is a reference
16		to the status of the individual immediately prior to
		the date the coverage of the succeeding carrier becomes
18		effective.
10	2	ETTECCIVE.
20		(a) The minimum level of benefits to be survided
20		(a) The minimum level of benefits to be provided
2.2		by the succeeding carrier is the applicable level
22		of benefits of the prior carrier's plan reduced by
		any benefits payable by the prior plan.
24		
	•	(b) Coverage must be provided by the succeeding
26		carrier until the earliest of the following dates:
		and the second of the second o
28		(i) The date the individual becomes eligible
		under the succeeding carrier's plan as
30		<pre>described in subparagraph (1);</pre>
32		(ii) For each type of coverage, the date the
		individual's coverage terminates in
34		accordance with the provisions of the
		succeeding carrier's plan applicable to
36		individual termination of coverage,
•		termination of employment or ceasing to be an
38 .		eligible dependent; or
*	•	
40		(iii) In the case of a disabled individual
		for whom subsection 2 requires an extension
42		of benefits, the end of any period of
		extension that is required of the prior
44		carrier by subsection 2 or, if the prior
* *		carrier's policy or contract is not subject
46		to that subsection, would have been required
±0		of that carrier had its policy or contract
48		
*0		been subject to subsection 2 at the time the
F.0		prior plan was discontinued and replaced by
50		the succeeding carrier's plan.

2 included in the succeeding carrier's plan, the level of benefits applicable to preexisting conditions of persons who will be covered by the succeeding carrier's plan in accordance with this subsection during the period of time this limitation applies under the new 6 plan must be the lesser of: 8 The benefits of the new plan determined without application of the preexisting conditions 10 limitation; or 12 (b) The benefits of the prior plan. 14 When a determination of the prior carrier's benefit is required by the succeeding carrier, at the 16 succeeding carrier's request the prior carrier must furnish a statement of the benefits available or 18 pertinent information, sufficient to permit verification of the benefit determination or the 20 determination itself by the succeeding carrier. For 22 purposes of this section, benefits of the prior plan are determined in accordance with the definitions, 24 conditions and covered expense provisions of the prior plan rather than those of the succeeding plan. The 26 benefit determination must be made as if coverage had not been replaced by the succeeding carrier. 28 Continuance of coverage in situations involving an 30 individual moving from one group plan to another. subsection indicates the liability of the succeeding carrier for 32 an individual who moves from one group plan to another. The liability applies whether or not the new group plan is with the 34 same carrier. The liability does not apply to a dependent moving to a plan where the primary insured is already covered, or to an 36 individual moving from coverage as a dependent to coverage as a primary insured. 38 A. A group policy that provides hospital, surgical or major medical expense insurance or any combination thereof, other 40 than a contract that provides benefits for specific diseases 42 or accidental injuries only and that is medically underwritten or contains an exclusion for preexisting conditions, shall include a waiver of any medical 44 underwriting or preexisting conditions exclusion when those 46 benefits would have been payable under a prior plan if the prior plan were still in effect. A "prior plan" is a plan in which the individual's coverage, under a contract issued 48 in this State or a state that provides reciprocal protection

(3) In the case of a preexisting conditions limitation

of the individual's coverage under the current plan.

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to insureds previously covered by a plan issued in this

State, terminated within 60 days prior to the effective date

	**	
2 .		B. The succeeding carrier is not required to duplicate any
		benefits covered by the prior carrier.
4		
•		C. When a determination of the prior carrier's benefit is
6		required by the succeeding carrier at the succeeding
		carrier's request, the prior carrier shall furnish a
8		statement of benefits available or pertinent information
		sufficient to permit verification of the benefit
10		determination or the determination itself by the succeeding
		carrier. For purposes of this section, benefits of the
12		prior plan are determined in accordance with the
		definitions, conditions and covered expense provisions of
14		the prior plan rather than those of the succeeding plan.
		The benefit determination must be made as if coverage had
16		not been replaced by the succeeding carrier.
18		D. For rating purposes, claims for preexisting conditions
		during the first 12 months of employment may not be charged
20		directly to a group of fewer than 100 insured employees
	•	except to the extent that the resulting increase in the
22		premium would be 10% or less. Any additional claims may be
		pooled among all such groups and subgroups. This
24		requirement also applies to subgroups of fewer than 100
•		insured employees if the subgroup is treated as a separate
26		unit for rating purposes.
28	I	Sec. 9. 24-A MRSA §4210-A is enacted to read:
	Cana	
30	34210	-A. Discontinuance and replacement of group coverage
2.2		T Profiniteiro de mondido this continu mulcos the
32		1. Definitions. As used in this section, unless the
34		xt otherwise indicates, the following terms have the wing meanings.
34	10110	wing meanings.
36		A. "Group" means any of the types of groups defined in
30		sections 2804 to 2808.
38	•	Sections 2004 to 2000.
30		B. "Subgroup" means an employer covered under a contract
40		issued to a multiple employer trust or to an association.
10	•	issued to a marciple employer crust or to an association.
42		2. Extension of benefits. The following extension of
- C. C.		its applies to coverage that is discontinued.
44		10 20 110 0 00 00 00 00 00 00 00 00 00 00 00
		A. Every group contract executed, delivered, issued for
46		delivery, amended, continued or renewed on or after the
		effective date of this section must provide a reasonable
48		provision for extension of benefits in the event of total
		disability at the date of discontinuance of the group
50		contract or discontinuance of coverage for a subgroup in the
		CONCIDCE OF DISCONCINUANCE OF CONSIGNE FOR A SUDDINAL THE SHE
52	<u>.</u>	contract as required by paragraphs B. C. and D.

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	b. In the case of hospital of medical expense coverages,
2	other than dental expense, a reasonable extension of
	benefits provision is required. A provision is considered
, 4	"reasonable" if it provides benefits for covered expenses
	directly relating to the condition causing total disability
6	for at least 6 months following the effective date of
	discontinuance.
8	
	C. Any applicable extension of benefits must be described
10	in any contract involved as well as in the evidence of
7.0	coverage. The benefits payable during any period of
12	extension may be subject to the regular benefit limits under
	the contract. A premium may not be charged during the
14	period of extension.
16	D. After discontinuance, the health maintenance
10	organization remains liable only to the extent of its
18	accrued liabilities and extensions of benefits.
÷o	declude limitifies and excensions of senerics.
20	3. Continuance of coverage in situations involving
	replacement of one health maintenance organization by another.
22	This subsection indicates the carrier responsible for liability
	in those instances when a contract of a health maintenance
24	organization replaces a health care benefit plan of another
	carrier for a group or subgroup.
26	
	A. The prior carrier remains liable only to the extent of
28	its accrued liabilities and extensions of benefits. The
20	position of the prior carrier is the same whether the group
30	contract holder or other entity secures replacement coverage from a new carrier, self-insures or foregoes the provision
32	of coverage.
32	or coverage.
34	B. The liability of the succeeding carrier is as follows.
36	(1) Each person who is eligible for coverage in
	accordance with the succeeding health maintenance
38	organization's plan of benefits is covered by that.
	health maintenance organization's plan of benefits,
40	
	(2) Each person not covered under the plan of benefits
42	of the succeeding health maintenance organization in
	accordance with subparagraph (1) shall be covered by
44	the succeeding carrier in accordance with the following
	rules if the individual was covered, including benefit
46	extension, under the prior plan on the date of
4.0	discontinuance and if the individual is a member of the
48	class or classes of individuals eligible for coverage
E ()	under the plan of the succeeding health maintenance
50	organization. In the following provisions, any reference to a disabled individual is a reference to
52	the individual's status immediately prior to the date
ے د	THE INSTALLANT S STATES INHIBITATELY PLICE TO THE MATE

	the succeeding health maintenance organization
2	coverage becomes effective.
4	(a) The minimum level of benefits to be provide
б	by the succeeding health maintenance organization is the applicable level of benefits of the price
8	carrier's plan reduced by any benefits payable b
10	(b) Coverage must be provided by the succeeding
12	health maintenance organization until the earlies of the following dates:
. L <i>a</i>	of the following dates:
14	(i) The date the individual becomes eligiblunder the succeeding health maintenance
16	organization's plan as described i
18	subparagraph (1);
••	(ii) For each type of coverage, the date the
20	<u>individual's coverage terminates i</u> <u>accordance with the provisions of th</u>
22	succeeding health maintenance organization'
24	<pre>plan applicable to individual termination o coverage, termination of employment o</pre>
ند	ceasing to be an eligible dependent; or
26	(iii) In the case of a disabled individua
28	for whom subsection 2 requires an extension
30	of benefits, the end of any period of the price
2.5	carrier by subsection 2 or, if the price
32	<u>carrier's policy or contract is not subject</u> to that subsection, would have been require
34	of that carrier had its policy or contract
36	<u>been subject to subsection 2 at the time the prior plan was discontinued and replaced b</u>
38	<u>the succeeding health maintenanc</u> organization's plan.
40	(3) When a preexisting conditions limitation in the succeeding health maintenance
42	organization's plan, the level of benefits applicabl
44	to preexisting conditions of persons who will be covered by the succeeding health maintenance
	organization's plan in accordance with this subsection
46	during the period of time this limitation applies unde
48	
50	(a) The benefits of the new plan determine without application of the preexisting condition
52	limitation; or

### (b) The benefits of the prior plan.

(4) When a determination of the prior health maintenance organization's benefit is required by the succeeding health maintenance organization, at the succeeding health maintenance organization's request, the prior carrier must furnish a statement of the benefits available or pertinent information sufficient to permit verification of the benefit determination or the determination itself by the succeeding health maintenance organization. For purposes of this section, benefits of the prior plan are determined in accordance with the definitions, conditions and covered expense provisions of the prior plan rather than those of the succeeding plan. The benefit determination must be made as if coverage had not been replaced by the succeeding health maintenance organization.

4. Continuance of coverage in situations involving an individual moving from one group plan to another. This subsection indicates the liability of the succeeding health maintenance organization for an individual who moves from one group plan to another. The liability applies whether or not the new group plan is with the same health maintenance organization. The liability does not apply to a dependent moving to a plan where the primary insured is already covered, or to an individual moving from coverage as a dependent to coverage as a primary insured.

A. A group contract issued by a health maintenance organization that is medically underwritten or contains an exclusion for preexisting conditions, shall include a waiver of any medical underwriting or preexisting conditions exclusion when those benefits would have been payable under a prior plan if the prior plan were still in effect. A "prior plan" is a plan in which the individual's coverage, under a contract issued in this State or a state that provides reciprocal protection to insureds previously covered by a plan issued in this State, terminated within 60 days prior to the effective date of the individual's coverage under the current plan.

B. The succeeding health maintenance organization is not required to duplicate any benefits covered by the prior carrier.

C. When a determination of the prior carrier's benefit is required by the succeeding health maintenance organization at the succeeding health maintenance organization's request, the prior carrier shall furnish a statement of benefits available or pertinent information sufficient to permit verification of the benefit determination or the

determination itself by the succeeding health maintenance organization. For purposes of this section, benefits of the prior plan are determined in accordance with the definitions, conditions and covered expense provisions of the prior plan rather than those of the succeeding plan. The benefit determination must be made as if coverage had not been replaced by the succeeding health maintenance organization.

D. For rating purposes, claims for preexisting conditions during the first 12 months of employment may not be charged directly to a group of fewer than 100 insured employees except to the extent that the resulting increase in the premium would be 10% or less. Any additional claims may be pooled among all such groups and subgroups. This requirement also applies to subgroups of fewer than 100 insured employees if the subgroup is treated as a separate unit for rating purposes.

#### STATEMENT OF FACT

Gaps in insurance coverage could exist when persons change employment and when employers change insurers because employees are often required to satisfy a new preexisting condition exclusion or could be excluded from coverage entirely due to a medical condition. This bill requires group medical insurers and health maintenance organizations to waive medical underwriting and to waive the preexisting condition exclusion to the extent that benefits will have been covered under a prior group health plan which terminated within 60 days before the new coverage began. In the case of an employer changing insurers, the bill also provides for extension of coverage for insureds who are totally disabled.