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H.P. 1546

House of Representatives, January 5, 1990

Approved for introduction by a majority of the Legislative Council pursuant to Joint Rule 26.

Reference to the Committee on Aging, Retirement and Veterans suggested and ordered printed.

EDWIN H. PERT, Clerk

Presented by Representative HICKEY of Augusta. Cosponsored by Senator CLARK of Cumberland, Representative McSWEENEY of Old Orchard Beach and Representative JALBERT of Lisbon.

STATE OF MAINE

IN THE YEAR OF OUR LORD NINETEEN HUNDRED AND NINETY

An Act to Amend the Laws Relating to the Maine Committee on Aging.

Be it enacted by the Feople of the State of Maine as follows: 2 nco. Sec. 1. 22 MRSA §5108-A, sub-§2, ¶D is enacted to read: 4 333- 4. D. No member of the committee may have a conflict of interest as prohibited by the amended federal 1987 Older б Americans Act (OAA), 42 United States Code, Section 3027 (a) (12) (F) (i, ii and iii). 8 5 V6.5 5Q., 10 Sec. 2. 22 MRSA §5108-A, sub-§5, as enacted by PL 1987, c. 58, §2, is amended to read: ieret: 12 man Chair; number of meetings. 5. The Governor shall designate 14 the ehairman chair for a term of 2 years among the members appointed to the committee. The chair may be reappointed by the 16 Governor. The committee shall meet at the call of the ehairman chair, but not less often than 4 times a year. 18 1985 Sec. 3. 22 MRSA §5112, as amended by PL 1989, c. 68, Pt. C, 20 §3 and c. 502, Pt. A, §78, is further amended to read: 1 5. . 22 §5112. Powers and duties 15000 24 The committee shall have the power and duty to: 1. Advise, consult and assist. Advise, consult and assist 26 the Executive and Legislative Branches of State Government, 28 especially the Governor, on activities of State Government related to older people. The-committee shall-be-solely-advisory in-nature. The committee may make recommendations regarding any 30 function intended to benefit older people. If findings, comments 32 or recommendations of the committee vary from or are in addition to those of the any state bureau or department, such statements 34 of the committee shall be sent to the respective branches of State Government as attachments to those submitted by the that bureau or department. Recommendations may take the form of 36 proposed budgetary, legislative or policy actions-; 38 2. Advocate. Serve as an advocate on behalf of older 40 people promoting and assisting activities designed to meet enhance at the national, state and community levels the problems 42 well-being of older people. The committee shall serve as an ombudsman on behalf of individual citizens and older people as a 44 class in matters under the jurisdiction of State Government. It shall be a spokesman voice on behalf of older people to the 46 director, -- commissioner officers of State Government, Governor, Legislature, public-at-large and Federal Government. 48 In order to serve as advocate and ombudsman for older people, the 50 committee shall have the power to enter onto the premises of any boarding care facility licensed according to section 7801 and any 52 nursing home facility licensed according to section 1817 in order

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investigate: complaints concerning those facilities. to In 2 addition, the committee shall investigate complaints received on behalf of individuals receiving long-term care services provided by the home-based care programs, Medicaid waiver program, 4 licensed home health agencies, certified homemaker agencies and licensed adultaday care agencies. To carry out this function, 6 the any committee member, staff, or volunteer who has been given such power, may enter onto the premises of any adult foster care 8 facility, any boarding care facility or any nursing home during 10 course of an investigation, speak privately with the any individual therein who consents to the conversation and inspect and copy all records pertaining to a resident held-by-a facility 12 er-home, provided that the resident, or the legal representative 14 of the residenty consents in writing to that inspection. The consent, where mequired and not obtainable in writing, may be conveyed orallysor otherwise to the staff of the facility or 16 home. Where a resident is not competent to grant consent and has 18 no legal representative, the committee may inspect the resident's records and may make such copies that do not contain personally 20 identifiable material without the written consent of a duly appointed legal representative. The committee may authorize up to 22 25 persons, including in addition to committee members, and staff of the committee and-other-citizens, to carry out this function ef--the---committee---pursuant--to--this---subsection. 24 Appropriate identification shall be issued to all such persons. In accordance 26 with the amended federal 1987 Older Americans Act (OAA), 42 United States Code, no one may serve as an ombudsman without 28 training by committee staff as to the rights and responsibilities of ombudsmen, or without a specific plan of action under 30 direction of committee staff. The committee shall renew the authorization and reissue issue identification annually. The 32 findings of the committee shall be available to the public upon request. 34

No information or records maintained by the committee relating to complaints may be disclosed unless the ombudsman authorizes the disclosure; and the ombudsman shall not disclose the identity of any complainant or resident unless:

- A. The complainant or resident, or a legal representative of either, consents in writing to the disclosure with
 respect to that complainant or resident respectively; or
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B. A court orders the disclosure.

A complainant or resident, or legal representative thereof, in providing the consent, may specify to whom such identity may be
disclosed and for what purposes, in which event no other disclosure is authorized.

Any person, official or institution who in good faith 52 participates in the registering of a complaint pursuant to this subsection, or in good faith investigates that complaint or

provides access to those persons carrying out the investigation, about an act or practice in any licensed boarding care facility 2 or any licensed nursing home licensed according to section 5154, 4 7801 or 1817, respectively, or who participates in a judicial proceeding resulting from that complaint, shall be immune from any civil or criminal liability that otherwise might result by б reason of these actions. For the purpose of any civil or criminal proceedings, there shall be a rebuttable presumption that any 8 person acting pursuant to this subsection did so in good faith. 10 Any person, official or institution who in poop faith participates in the registering of a complaint pursuant to this 12 subsection, or in good faith investigates that complaint or

provides access to those persons carrying out the investigation, about an act or practice in any licensed boarding care facility or any licensed nursing home licensed according to section 5154, 7801 or 1817, respectively, or who participates in a judicial proceeding resulting from that complaint, shall be immune from any civil or criminal liability that otherwise might result by reason of these actions. For the purpose of any civil or criminal proceedings, there shall be a rebuttable presumption that any person acting pursuant to this subsection did so in good faith-:

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 Advisory committee. Serve as the advisory committee on
 behalf of the State-of-Maine elderly of the State to the pertinent state agency agencies relating to or as may be required
 by state or federal laws and regulations-governing-administration
 of-programs-authorized-by-this-Part-and-so-much-of-the-several
 Aets,-amendments-and-successors-to-them-enacted-by-the-people-of
 the-State-of-Maine-and-those-authorized-by-the-several-United
 States-Acts,-amendments-and-successors-to-them-as-relate-to-older
 people their successors, including, but not limited to:

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A. The Priority Social Services Act of 1973 including only coordinated elderly programs, meals for older people and transportation for the elderly;

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B. The Elderly Householders Tax and Rent Refund Act of 1971;

C. Chapter 470 of the public laws of 1969 creating the 40 State Housing Authority;

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D. The United-States <u>federal</u> Older Americans Act of 1965; and

E. Title IV or Title VI, or their successors or amendments
 or additions thereto of the United States Social Security
 Act, as amended, including only so much thereof as relates
 to older people.

50 The committee shall advise regarding state and federal plans, policies, programs and other activities relating to the older 52 people in-Maine of the State. The committee shall submit to the federal or state agencies its recommendations and comments on the state plan and any revisions thereof and <u>or other pertinent</u> reports te-the-federal-or-state-agencies. Statements at variance with or in addition to those of the bureau or the department <u>reports</u> shall be attached to the plan or reports upon submission by the bureau to agencies of the United States Government or to state agencies.

Review 4. committee. Server---through 8 Authorize а subcommittee of-the committee, consisting of 5 persons, including the-chairman-and-4-other-members appointed by the chairman-with 10 the - advice - and - consent - of - the - Governor - as - the - review - committee 12 on-behalf-of--the--State-of--Maine chair to be responsible for analysis of proposals and submission of advisory recommendations 14 to the director concerning the acceptability of proposals requesting award of state-administered grant funds under subsection 3, paragraphs A and D. In order to insure coordination 16 and prevent duplication of services, the committee shall review and comment on, under its own initiative or at the request of any 18 state or federal department or agency, any proposed agreement or agreements from any agency or organization within the State to a 20 state or federal department or agency for assistance related to 22 meeting the needs of older persons-;

5. Review and evaluation. Review and evaluate, on a continuing basis in consultation with the bureau for the purpose of determining the value and impact on the lives of older people the appropriate state agency, state and federal policies regarding Maine's the elderly of the State and programs and other activities affecting the elderly conducted or assisted by any state departments or agencies. to determine the value of and impact of such programs or activities on the elderly of the State;

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Inform the public. Inform-the-public-in In consultation б. with the bureau Bureau of Elder and Adult Services, to-develop-a 34 firm-public-understanding-of-the-current-status-of-the-survival of-Maine's-elderly--including--information-on-effective-programs 36 elsewhere-in-the-State-or-nation/-by-collecting-and-disseminating 38 gather and disseminate information on effective programs elsewhere in the State or nation, conducting conduct or commissioning commission studies and publishing publish 40 the results thereof and by-issuing issue publications and reports for which a reasonable fee may be charged, in order to improve the 42 public's understanding of the current status of Maine's elderly;

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Public forums. Provide and sponsor public forums, 7. spensership---of ineluding---the---cenduct--of public hearings, and other conferences, workshops such meetings ţо obtain information about. discuss, or publicize the needs of and solutions to problems of older people. The committee shall hold a state-wide statewide Blaine House Conference on Aging at least every 2 years and may hold regional conferences and meetings -; and

2 8. Administration. Administer in accordance with current fiscal and accounting regulations of the State, and in accordance with the philosophy, objectives and authority of this Part, any 4 funds appropriated for expenditure by the committee or any grants or gifts which may become available, accepted and received by the 6 committee; and make an annual report which shall be submitted directly to the director, commissioner, Governor and Legislature 8 not later than September 1st of each year concerning its work, recommendations and interests of the previous fiscal year and 10 future plans;-and. The committee shall make such interim reports as it deems advisable. 12

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STATEMENT OF FACT

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This bill makes a number of technical changes to the laws governing the Maine Committee on Aging.