## MAINE STATE LEGISLATURE

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# 114th MAINE LEGISLATURE

### SECOND REGULAR SESSION - 1990

### Legislative Document

No. 1946

S.P. 742

In Senate, December 14, 1989

Approved for introduction by a majority of the Legislative Council pursuant to Joint Rule 26.

Received by the Secretary of the Senate on December 14, 1989. Referred to the Committee on Aging, Retirement and Veterans and 1,600 ordered printed pursuant to Joint Rule 14.

JOY J. O'BRIEN Secretary of the Senate

Presented by President PRAY of Penobscot.

Cosponsored by Senator TITCOMB of Cumberland, Representative HICKEY of Augusta and Representative HUSSEY of Milo.

#### STATE OF MAINE

IN THE YEAR OF OUR LORD NINETEEN HUNDRED AND NINETY

An Act to Establish a Consolidated Retirement Plan in the Maine State Retirement System for Participating Local Districts.

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(EMERGENCY)

	Emergency preamble. Whereas, Acts of the Legislature do not
2	become effective until 90 days after adjournment unless enacted
4	as emergencies; and
*	Whereas, the principal purpose of this legislation is to
б	establish a new consolidated retirement plan for employees of participating local districts in the Maine State Retirement
8	System; and
10	$oldsymbol{W}$ <b>Whereas,</b> the plan will be developed by the Oversight Committee as set forth in this Act; and
12	Whereas, it is in the best interest of the employees of the
14	participating local districts that this dommittee be appointed and be enabled to complete its work on this plan as soon as
1.6	possible; and
1.8	Whereas, in the judgment of the Legislature, these facts create an emergency within the meaning of the Constitution of
20	Maine and require the following legislation as immediately necessary for the preservation of the public peace, health and
22	salety; now, therefore,
24	Be it enacted by the People of the State of Maine as follows:
2.6	Coo 1 EMDCA S12004 E cub S0 A
26	Sec. 1. 5 MRSA §12004-F, sub-§9-A is enacted to read:
28	9-A. Oversight Not Authorized 5 MRSA \$18802
30	<u>Committee, Maine State</u> <u>Retirement System</u>
30	Ketllement bystem
32	Sec. 2. 5 MRSA §18201, first $\P$ , as enacted by PL 1985, c. 801, $\S$ 5 and 7, is amended to read:
34	
36	A local district may contract for the participation of its employees in the retirement system under this chapter any time before the date the Oversight Committee puts into operation the
38	consolidated retirement plan for participating local districts under chapter 427. After the effective date of the consolidated
40	plan described in chapter 427, a local district may only contract for participation in a program provided by the consolidated plan
42	under chapter 427.
44	Sec. 3. 5 MRSA c. 427 is enacted to read:
46	CHAPTER 427
48	PARTICIPATING LOCAL DISTRICTS

The Oversight Committee as authorized by section 18802 shal establish by rule a retirement plan for local districts.
1. Plan content. Benefits provided by the plan must include:
A. Service retirement benefits, including:
(1) Several plans, with levels of benefits to meet the needs of various classes of employees and employers; and
(2) Portability between the several plans;
B. Death benefits;
C. Disability retirement benefits which are:
(1) Based upon chapter 425, subchapter V, article 3-A;
(2) Any replacement for that law:
D. Compulsory and optional membership requirements;
E. Exemption from compulsory membership for employees in districts with coverage under the Social Security Act; and
F. A provision that the level of service retirement benefits for employees of participating local districts
which adopt this plan shall not be reduced with relation to either benefits based upon service before adoption of this
<u>plan or benefits based upon service after adoption of this</u> <u>plan.</u>
2. Implementation of plan. The Oversight Committee, as part of its rules, shall set the date on which the plan must be put in to operation.
3. Amendments to the plan. The committee shall review
proposed amendments to the consolidated retirement plan received,
under this chapter, from members of the retirement system,
participating local districts and the board of trustees. Any proposed amendment approved by the committee shall be adopted as an amendment to the rules.
4. Rule-making procedure. The rules and amendments
established by the committee shall be promulgated in accordance
with and subject to judicial review as set forth in chapter 375,
subchapter 11, to the extent chapter 375 is applicable. Adoption of the rule establishing the plan and any rules amending the plan
requires 8 affirmative votes. Upon adoption of the rule

establishing the plan and any rules amending the plan, the

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2	committee shall forward the rule to the board together with certification of the committee's action signed by the chair.
4	§18802. Oversight Committee
6	1. Composition of committee. The Oversight Committee shall be composed of 10 voting members and 2 nonvoting members:
8	
<u>,</u>	A. Five members, who are members of labor organizations which represent participating local district employees;
12	B. Five members who represent participating local districts;
14	C. One nonvoting member appointed by the Governor; and
16	D. One ex officio nonvoting member who shall be the executive director or the executive director's designee.
18	
20	2. Appointment of members. The voting members of the committee shall be appointed by the Governor after being nominated as follows.
22	
24	A. The 5 members who represent participating local district employees shall be nominated by their respective labor organizations:
26	
28	(1) One member nominated by the Maine Teachers Association:
30	(2) One member nominated by the American Federation of State, County and Municipal Employees;
32	(3) One member nominated by the Service Employees
34	International Union;
36	(4) One member nominated by the International Association of Fire Fighters; and
38	(5) One member nominated by the International
4.0	Brotherhood of Teamsters, Chauffeurs, Warehousemen and Helpers of America.
42	
44	B. The members who represent participating local districts shall be nominated as follows:
46	(1) Three members nominated by the Maine Municipal
48	Association; and
50	(2) Two members nominated by the Maine School Management Association.
52	3. Chair. The executive director, or a designee, shall be
•	a nonvoting member of the committee and shall serve as chair.

2	<u>4.</u> follows	
4	•	
6		. Each member, except the initial appointees, shall serve term of 5 years.
8		. A member shall continue to serve after the expiration of nat member's term until a qualified successor is
1.0	<u>a</u> g	ppointed. The member's continuation as a member does not hange the expiration of that member's term.
12		
14	<u>te</u>	. The term of a member appointed to succeed a member whose erm has expired shall expire 5 years after the expiration
16		ate of the term of the previous member, regardless of the fective date of the new appointment. There shall be no
18	<u>1 i</u>	imit to the number of terms to which a member may be opointed.
20		An appointment to fill a vacancy caused by the death,
22	ur	esignation or ineligibility of a member shall be for the nexpired portion of the term and a nomination shall be made
24		the organization the former member represented as covided in subsection 2.
26		The terms of the initial appointments shall be as
28 28	<u></u>	
3:0		(1) Members who represent participating local district employees shall be appointed, one each, to terms of 1, 2, 3, 4 and 5 years, to be determined among themselves
32		following appointment.
34		(2) Members who represent participating local districts shall be appointed, one each, to terms of 1,
36		2, 3, 4 and 5 years, to be determined among themselves following appointment.
38		
40	<u>F.</u>	A member shall be considered to have resigned if:
42		(1) The member severs the affiliation with the organization which nominated the member in accordance
44		with subsection 2; or
		(2) The member is absent from 3 consecutive meetings
46		of the committee without good cause.
40	<b>.</b>	
48		Transaction of business. The transaction of business by mittee shall be governed as follows.
50		
52		Seven members shall constitute a quorum for the ansaction of any business.

4	C. Except as provided by section 18801, subsection 4, 6
6	affirmative votes are necessary for the passage of any resolution or any other action by the committee.
8	§18803. Assistance by board
10	1. Staff assistance. The board may authorize the retirement system staff to give assistance to the committee.
12	
14	2. Expenses. The board may authorize the payment of necessary expenses incurred in the operation of the committee from the funds allocated for that purpose based upon a budget
16	submitted by the committee.
18	3. Duties of the board. Nothing in this chapter may be construed to alter the duties of the board to administer the
20	retirement plan of participating local districts.
22	§18804. Local district participation
24	A local district may contract for the participation of its employees in the retirement system under this chapter.
26	
28	1. Local districts that are not municipalities. For a local district that is not a municipality, as defined in Title 1,
30	section 72, subsection 13, the executive body of the district must approve participation and must file with the board a duly certified copy of a resolution or order, with a record of the
32	vote of the executive body, which must include:
34	A. Approval of the participation:
36	B. The benefit plans which are to apply:
38	C. Excluded employees, as required by subsection 3; and
40	D. The date when participation begins, as required by subsection 4.
42	
44	2. Local districts that are municipalities. For a local district that is a municipality, as defined in Title 1, section
46	72, subsection 13, the legislative body of the municipality must approve participation and must file with the board a resolution
± U	or order, certified by the clerk of the municipality, with a
48	record of the vote of the legislative body, which must include:
50	A. Approval of the participation;

B. Each committee member is entitled to one vote.

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	B. The benefit plans which are to apply:
2	
4	C. Excluded employees, as required by subsection 3; and
4	D. The date when participation begins, as required by
6	subsection 4.
8	3. Excluded employees. The local district shall designate
	in its approval any class of employees, otherwise provided for by
10	local pension provisions, who are excluded from membership in the plan established under this chapter.
12	plan escablished under this chapter.
	4. Date of establishment. The date when the participation
14	of the employees of a participating local district begins shall be set by the district. This date, which shall be no later than
16	6 months after the approval, shall be considered as the date of
	establishment for a participating local district under section
18	17101, subsection 3.
20	§18805. Chief fiscal officer
22	The chief fiscal officer of a participating local district,
	in order to assist in the administration of the retirement system
24	shall:
26	Topographica Cobmit to the bound obstance information
20	1. Information. Submit to the board whatever information the board prescribes about the employees of the participating
28	local district; and
30	2. Duties. Cause to be performed whatever duties the board
2.2	prescribes, with respect to the employees of the participating
32	local district.
34	Emergency clause. In view of the emergency cited in the
	preamble, this Act shall take effect when approved.
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38	STATEMENT OF FACT
40	This bill provides for the development and implementation of
	a new retirement plan for local districts or political
42	subdivisions that participate in the Maine State Retirement
	System for their employees. This plan provides several levels of
44	retirement benefits. This would take care of the needs of
46	participating local districts whose employees are covered by the federal Social Security Act and those districts which wish to
46	federal Social Security Act and those districts which wish to have a higher level of benefits for employees such as fire
48	fighters and police officers. The new plan also provides for
-	pooling of the assets and liabilities of all participants which
50	would greatly reduce fluctuations in the employers' contribution
	rates and would permit portability when employees move from one
52	employer to another.

In order to ensure that employers and employees have an opportunity to participate in the development of the plan, the plan will be developed and adopted as a rule by a committee made up equally of representatives of employers and employees.