

1	L.D. 1689
3	(Filing No. H- 470
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7	STATE OF MAINE HOUSE OF REPRESENTATIVES
9	114TH LEGISLATURE
11	FIRST REGULAR SESSION
13	COMMITTEE AMENDMENT "/ to H.P. 1217, L.D. 1689, Bill, "An Act Relating to Periodic Justification of Departments and
15	Agencies of State Government under the Maine Sunset Laws"
17	Amend the bill in Part A in section 4 in that part designated " $\S 923$." in subsection 3 in the last line (page 2, line
19	51 in L.D.) by striking out the underlined words " <u>expressly</u> <u>continued</u> " and inserting in their place the following:
21	'continued by Act of the Legislature'
23	Further amend the bill in Part A in section 4 in that part designated " $§925.$ " in subsection 2, in the 2nd paragraph in the
25	3rd line (page 3, line 44 in L.D.) by striking out the underlined figure "927" and inserting in its place the following: '928'
27	Further amend the bill in Part A in section 4 in that part
29	designated " $§927."$ in subsection 9 in paragraph B in subparagraph (1) (page 10, line 6 in L.D.) by striking out the underlined word
31	" <u>Corps</u> " and inserting in its place the following: ' <u>School</u> '
33	Further amend the bill in Part A in section 4 in that part designated "§927." in subsection 11 in paragraph A in
35	subparagraph (3) in the 3rd and 4th lines (page 11, lines 9 and 10 in L.D.) by striking out the underlined words "State Employee
37	<u>Health Insurance Program</u> " and inserting in their place the following: 'the state employee health insurance program'
39	Further amend the bill in Part A in section 4 in that part
41	designated " <u>§927.</u> " in subsection 11, paragraph B by striking out all of subparagraph (5) (page 11, line 22 in L.D.).
43	Further amend the bill in Part A in section 4 in that part
45	designated " <u>§927.</u> " in subsection 11, paragraph B by renumbering the subparagraphs to read consecutively.
47	Further amend the bill in Part A in section 8 in subsection
49	5 by inserting after the 2nd sentence the following: ' <u>In</u> extenuating circumstances, the Commissioner of Administration may
51	grant a waiver to that 90-day limit.

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Further amend the bill in Part A by striking out all of section 13.

Further amend the bill in Part A in section 15 in subsection
7 in the 4th line from the end (page 17, line 9 in L.D.) by
7 striking out the underlined symbol and figure: "\$50,000" and inserting in their place the following: '\$100,000'

Further amend the bill in Part A in section 18 in that part 11 designated "\$1743-A." in the first paragraph in the 3rd line (page 17, line 49 in L.D.) by striking out the underlined symbol 13 and figure: "\$50,000" and inserting in their place the following: '\$100,000'

Further amend the bill in Part A in section 19 in that part designated "§1745." in the first paragraph in the 2nd line (page 18, line 18 in L.D.) by striking out the underlined symbol and figure "<u>\$50,000</u>" and inserting in their place the following: '<u>\$100,000</u>'

Further amend the bill in Part A in section 21 in that part 23 designated "<u>\$1747.</u>" in subsection 3 in the last line (page 19, line 30 in L.D.) by striking out the underlined word "<u>and</u>" and 25 inserting in its place the following: '<u>or</u>'

27 Further amend the bill in Part A by striking out all of section 23 and inserting in its place the following:

'Sec. 23. 5 MRSA §1892, first ¶, as amended by PL 1987, c. 701, 31 §1, is further amended to read:

33 The board shall consist of 14 15 voting members and advisory members appointed as provided in this section. For the purpose 35 of this section, the word "designee" means a person in a major policy-influencing position as defined in chapter 71.

Sec. 24. 5 MRSA §1892, sub-§1, as amended by PL 1987, c. 701, \$ 9 \$ and 3, is further amended to read:

41 **1. Voting members.** The voting members of the board shall consist of:

A. The Commissioner of Administration or his <u>the</u> 45 <u>commissioner's</u> designee;

47 B. The Commissioner of Finance or kis the commissioner's designee;

C. The Commissioner of Human Services or his <u>the</u> 51 <u>commissioner's</u> designee;

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The Commissioner of Labor or his the commissioner's 1 D. designee; 3 Ε. The Commissioner of Transportation or his <u>the</u> 5 commissioner's designee; 7 The Deputy Secretary of State, Division of Motor F. Vehicles; 9 G. One member appointed by the Governor from the Office of the Governor; 11 Two members appointed by the Governor representing the 13 н. remaining state agencies of State Government; 15 Two members, appointed by the Governor who I. are 17 administrators or managers of data processing systems in the private sector; 19 J. The Commissioner of Economic and Community Development or the commissioner's designee; 21 23 K. The Executive Director of the Maine State Housing Authority or the director's designee; and 25 L. The Executive Director of the Finance Authority of Maine 27 or the director's designee -; and 29 M. The Executive Director of the Maine State Retirement System or the director's designee.' 31 Further amend the bill in Part A in section 26 by striking out all of subsection 6 and inserting in its place the following: 33 35 '6. Compensation. The trustees shall be compensated, as provided in chapter 379, from the funds of the retirement system. For the purposes of this subsection, "administrative 37 leave" means an excused absence from work during the employee's 39 normal work schedule for which the employee does not receive a reduction in compensation, except that it does not include the 41 use of earned vacation time specified by the employment contract; "public employee trustee" means a trustee selected or elected 43 according to subsection 1, paragraph B, C or E, or an employee as that term is defined by section 17001, subsection 14. 45 Notwithstanding section 12004-F, subsection 9, certain trustees shall be compensated as follows. The employer of a public 47 employee trustee shall grant administrative leave at the request of that trustee in order for that trustee to attend an activity 49 compensable under section 12002-B. If administrative leave is granted to the trustee, then the trustee shall not receive per 51 diem authorized under chapter 379 and an amount equal to the legislative per diem which would otherwise be paid from the funds

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1 , of the retirement system to the trustee shall be paid directly to that person's employer, unless the employer is the State.'

Further amend the bill in Part A in section 27 in subsection 5 7 in the first paragraph by striking out all of the 2nd and 3rd sentences (page 22, lines 26 to 30 in L.D.) and inserting in 7 their place the following: 'The board is exempt from the requirements of chapters 143, 153 and 155, except that the board 9 shall comply with all payroll and personnel processing requirements in chapter 143, with health and safety requirements 11 and programs of the Bureau of Public Improvements and is subject to the requirements of section 1742, subsection 19. The Department of Finance and the Department of Administration shall 13 provide survivor benefit payroll, retirement payroll and 15 contribution refund services and, at their option, may provide other services under these chapters to the Maine State Retirement 17 System at the request of the board. When the board utilizes the services under these chapters, it shall comply with the requirements and procedures of those services.' 19

Further amend the bill in Part A in section 27 in subsection 7 by striking out all of paragraph C.

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Further amend the bill in Part A in section 32 by striking out all of subsection 3 and inserting in its place the following:

27 '3. Plumbing and subsurface waste water disposal. The department, with the advice and consent of the Plumbers' Examining Board, shall adopt minimum-rules-relating-to-plumbing-29 and-subsurface-sewage-disposal-systems-and-the-installation-and 31 inspection-thereof by reference a nationally recognized plumbing code. The department, with the advice and consent of the Plumbers' Examining Board, may adopt, as necessary, amendments to 33 that code. The department shall adopt minimum rules relating to 35 subsurface sewage disposal systems. All rules, including installation and inspection rules, must be consistent with Title 30-A, chapter 185, subchapter III, and Title 32, chapter 49, but 37 this does not preempt the authority of municipalities under Title 39 30-A, section 3001, to adopt more restrictive ordinances; and shall hold hearings on the first Tuesday of February of each year for the purpose of considering changes in the rules pertaining to 41 plumbing and subsurface sewage disposal systems and the installation and inspection thereof. These rules may regulate the 43 location of water supply wells to provide minimum separation 45 distances from subsurface sewage disposal systems. The department may require a deed covenant or deed restriction when determined 47 necessary.

Any person who violates the rules adopted under this subsection, or who violates a municipal ordinance adopted pursuant to Title
30-A, sections 4201 and 4211 or uses a subsurface waste water disposal system not in compliance with rules applicable at the

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time of installation or modification shall be penalized in accordance with Title 30-A, section 4506. Enforcement of the rules shall be the responsibility of the municipalities rather than the department. The department or a municipality may seek to enjoin violations of the rules or municipal ordinances. In the prosecution of a violation by a municipality, the court shall award reasonable attorney's fees to a municipality if that municipality is the prevailing party, unless the court finds that special circumstances make the award of these fees unjust.'

11 Further amend the bill in Part A by striking out all of section 33.

Further amend the bill in Part A in section 45 by striking 15 out all of that part designated "§1002." and inserting in its place the following:

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§1002. State Apprenticeship and Training Council

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The State Apprenticeship and Training Council, as established by Title 5, section 12004 12004-G, subsection 8 25, 21 shall be composed of 11 12 members to be appointed by the and made up as 23 Governor follows: 4 members shall be representatives of employees and shall be bona fide members of a 25 labor organization; 4 members recognized major shall he representatives of employers and shall be bona fide employers or 27 authorized representatives of bona fide employers; and -- 3 2 members shall be representatives of the public and-shall-be, 29 selected from neither industrial employers nor employees, nor shall they be directly concerned with any particular industrial 31 employer or employee; and 2 members who shall represent the interests of women, minorities and aid to families with dependent 33 children recipients in apprenticeship. The appointments shall be made so that the term of one member of each group shall expire each year. Each member shall hold office until his-successor \underline{a} 35 successor is appointed and qualified, and any vacancy shall be 37 filled by appointment for the unexpired portion of the term. The ehairman chair and secretary of the council shall be named by the members of the council and the ehairman chair shall be a member 39 of the council. The Associate Commissioner of Vocational 41 Education, the Director of the Bureau of Labor Standards and , the Commissioner of Labor and the director of apprenticeship 43 training of the Maine Vocational-Technical Institute System shall be ex officio members of the council without vote. The members of 45 the council shall be compensated according to the provisions of Title 5, chapter 379. 47

The budget request of the council shall be incorporated in 49 the overall budget of the Bureau of Labor <u>Standards</u>, and the director shall be responsible for the disbursement of these funds 51 according to council policy. The director shall be responsible COMMITTEE AMENDMENT "" to H.P. 1217, L.D. 1689

1 for the selection and supervision of all personnel who may be employed by the council.

The council shall:

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 Establish standards. Establish standards, through joint
 action of employers and employees, and assist in the development of apprenticeship programs in conformity with this chapter and generally encourage and promote the establishment of apprenticeship programs;

Registration. Register or terminate or cancel the
 registration of apprenticeship programs and apprenticeship agreements;

3. Certificates of completion. Issue such certificates of completion of apprenticeship as shall be authorized by the council to apprentices who have been certified by a joint apprenticeship committee or employer as satisfactorily completing their training;

4. Records. Keep a record of apprenticeship programs and
 apprentice agreements, including the number of women in apprenticeships by trade and the number of women apprentices in
 occupations that are nontraditional for women;

27 5. Cooperate with others. Cooperate with the State Department of Educational and Cultural Services, the Board of 29 Trustees of the Maine Vocational-Technical Institute System and school authorities in the organization and the local 31 establishment of classes of related and supplemental instruction for apprentices employed under approved agreements;

6. Rules and regulations. Issue such rules and
 35 regulations, pursuant to Title 5, section-8051-et-seq. chapter
 372, subchapter II, as may be necessary to carry out the intent
 37 and purpose of this chapter;

39 7. Reports. Make a report to the Governor of its activities and the results thereof, <u>including those activities</u>
 41 <u>specifically undertaken to increase the participation of women and recipients of aid to families with dependent children</u>, which
 43 report shall be incorporated in the biennial report of the Director of the Bureau of Labor <u>Standards</u>; and

8. Prison industries programs. Cooperate and consult with
the Department of Corrections to develop policies concerning the issues of job safety for prisoners involved in prison industries
programs, work release programs and job displacement created by such programs and to develop opportunities for jobs in the prison
industries programs consistent with Title 34-A, section 1403, subsection 9-; and

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1 9. Commitment to apprenticeships for women and recipients 3 of aid to families with dependent children. Cooperate, consult and coordinate with the Maine Commission for Women, the advisory 5 council to the Maine Aid to Families with Dependent Children Coordinating Committee, established by Title 22, section 3773, 7 and other relevant groups to identify the obstacles which may prevent the greater participation of women and of aid to families with dependent children recipients in apprenticeships, and the 9 necessary measures to be taken to overcome them. 11 Meetings of the council shall be held guarterly and as often as is necessary in the opinion of the majority of the council. 13 The ehairman chair shall designate the time and place of the meetings and the secretary shall notify all council members at 15 least one week in advance of each meeting. A majority of the membership of the council shall constitute a guorum, provided 17 that each group has at least one representative present.' 19 Further amend the bill in Part A by striking out all of 21 sections 51 to 63 and sections 65 to 67. Further amend the bill in Part A in section 68 in that part 23 designated "§3492." by striking out all of the 2nd paragraph 25 (page 44, lines 12 to 16 in L.D.) and inserting in its place the following: 27 'Plumbing State plumbing inspectors appointed under this section shall have the same powers throughout the several 29 counties of the State as sheriffs have in their respective counties, relating to enforcement of this chapter and rules 31 promulgated under this chapter. If any state plumbing inspector finds any plumbing installation in any building or structure 33 which does not comply with the adopted state plumbing code that inspector shall, with the consent of the local plumbing 35 inspector, order that the installation be removed or remedied and 37 that order must be complied with immediately by the owner or occupant of the premises or building or the installer of the plumbing in violation. It any state plumbing inspector finds any 39 plumbing installation in any building or structure which creates 41 a danger to other property or to the public, the inspector may forbid use of the building or structure by serving a written order upon the owner and the occupant, if any, to vacate within a 43 reasonable period of time to be stated in the order. 45 Any person ordered by a state plumbing inspector to correct 47 a plumbing deficiency or to vacate a building or structure may appeal the order to the Plumbers' Examining Board by filing with that board within 48 hours of receipt of the order a written 49 notice of appeal. The board shall review that appeal and issue 51 its written decision within 10 days after receipt of the notice of appeal. If the board upholds the inspector's order, it shall

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1 prescribe the time period for the requisite correction specified in its written decision or the time within which that person must 3 vacate the building or structure. The decision must be complied with, unless appealed as provided. Any person ordered by the 5 board to correct a plumbing deficiency or to vacate a building or structure may appeal the order to the Superior Court in 7 accordance with the Maine Administrative Procedure Act, Title 5, chapter 375, subchapter VII, by filing a petition for review within 48 hours of receipt of the order. The court shall issue 9 its written decision within 20 days after receipt of the petition 11 for review. 13 The decision of the Superior Court on the appeal is final. The order by a state plumbing inspector and the order by the Plumbers' Examining Board shall also be final and subject to no 15 further appeal upon failure to file a timely, written appeal as 17 provided.

19 Upon the failure of any person to carry out the final order, the Plumbers' Examining Board may petition the Superior Court for 21 the county in which the premises or building is located from an injunction to enforce that order. If the court determines upon 23 hearing the petition that a lawful final order was issued, it shall order compliance.'

Further amend the bill in Part A by striking out all of sections 69 to 76 and inserting in their place the following:

'Sec. 69. 32 MRSA §12213, as enacted by PL 1987, c. 489, §2, is amended to read:

§12213. Appointment

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The Board of Accountancy, as established by Title 5, section 12004 12004-A, subsection 1, shall be within the Department of 35 Professional and Financial Regulation. The board shall consist of 5 members appointed by the Governor. Each member of the board 37 shall be a citizen of the United States and a resident of this State. Three members shall be holders of certificates issued 39 under section 12252 12227 and of currently valid permits issued under section 12251 and shall have had, as their principal 41 occupation, active practice as certified public accountants for at least the 5 preceding years. One member shall hold a 43 certificate issued under section 12273 12239, currently valid permit issued under section 12251 and shall have had, as his a 45 principal occupation, active practice as a noncertified public accountant for at least the 5 preceding years. One member of the 47 board shall be a representative of the public. Appointments shall be for 3-year terms and the term of one member, other than the 49 member registered under section 12273 12239 and the public member's term, shall expire each calendar year and appointments 51 of less than 3 years may be made in order to comply with this

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1 limitation. Any vacancy occurring during a term shall be filled by appointment for the unexpired term. Upon the expiration of his 3 the term of office, a member shall continue to serve until his a successor has been appointed and has qualified and the 5 successor's term shall be 3 years from the date of the expiration, regardless of the date of his appointment. No person 7 may be eligible to serve more than 3 full consecutive terms provided that, for this purpose only, a period actually served 9 which exceeds 1/2 of the 3-year term shall be deemed a full term. The Governor shall remove any member of the board for 11 cause.

Sec. 70. 32 MRSA §12214. sub-§1, as enacted by PL 1987, c. 489, §2, is amended to read:

1. Organization. The board shall elect annually from among 17 its members a ehairman chair and a secretary who shall be a certified public accountant. The board shall meet at such times 19 and places as may be fixed by the board or at the call of the ehairman chair or a majority of the board members. Three members of the board shall constitute a quorum for the transaction of 21 business, provided that at least one of the 3 members present is the public member or the member who is registered under section 23 12273 12239. The board may have a seal. The board shall retain 25 or arrange for the retention of all applications and all documents under oath that are filed with the board and also 27 records of its proceedings and it shall maintain a registry of the names and addresses of all licensees under this chapter. In any proceeding in court, civil or criminal, arising out of or 29 founded upon any provisions of this chapter, copies of any of the 31 records certified as true copies under the seal of the board shall be admissible in evidence as tending to prove the contents 33 of those records.

Sec. 71. 32 MRSA §12251, sub-§5, as enacted by PL 1987, c. 489, §8, is amended to read:

Renewal. An applicant for renewal of a permit under 5. this section shall show that he-has-fulfilled requirements of 39 continuing professional education consisting of not less than 12 41 hours in each one-year period and not less than 72 hours in any 3-year period have been fulfilled. The board shall establish by rule the number of hours of continuing professional education 43 required in each one-year period and 3-year period and shall not 45 require more than 120 hours in each 3-year period. That education shall consist of the general kinds and in such subjects as shall 47 have been specified by the board by rule. The board may provide by rule that fulfillment of continuing professional education 49 requirements of other states will be accepted in lieu of the foregoing. The board may also provide by rule for prorated 51 continuing professional education requirements to be met by applicants whose initial permits were issued less than one year

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1 prior to the renewal date -- and -it- . The board may prescribe by rule special lesser continuing education requirements to be met by applicants for permit renewal whose prior permits lapsed prior 3 to their applications for renewal, -and-regarding-whom it-would in 5 eensequence-be-inequitable-to-require-a-full-compliance-with-all requirements--of--continuing--professional--education--that--would 7 etherwise-have-been-applicable-to-the period of lapse. The board in its discretion, may renew a permit to practice despite failure 9 to furnish evidence of satisfaction of requirements of continuing professional education only upon condition that the applicant particular program 11 follow а or schedule of continuing professional education. In issuing rules and individual orders in 13 respect of requirements of continuing professional education, the board in its discretion may use and rely, among other things, upon guidelines and pronouncements of recognized educational and 15 professional organizations; may prescribe for content, duration 17 and organization of courses; may take into account any impediments to interstate practice of public accountancy which may result from differences in those requirements in other 19 states; and may provide for relaxation or suspension of those requirements in regard to applicants who certify that they do not 21 intend to engage in the practice of public accountancy. 23 Sec. 72. 39 MRSA §25, as amended by PL 1987, c. 402, Pt. A, 25 §208, is repealed.' Further amend the bill in Part A by striking out all of 27 section 83. 29 Further amend the bill in Part A by inserting after section 31 84 the following: 33 'Sec. 85. Application. Notwithstanding section 27 of this Part, the Board of Trustees of the Maine State Retirement System shall be subject to the requirements of the Maine Revised 35

Statutes, Title 5, chapters 143, 153 and 155, until such time as the board represents to the Department of Administration and the 37 Department of Finance that all necessary rules are promulgated and procedures are established for the proper operation of the 39 system or until January 1, 1990, whichever is earlier.'

Further amend the bill in Part A by renumbering the sections 43 to read consecutively.

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- Further amend the bill in the fiscal note by inserting 45 before the first paragraph the following:
- 47 'Sections 1, 2, and 27 in Part A of the bill will allow the Board of Trustees of the Maine State Retirement System to set the 49 salary of the executive director, subject to the maximum salary available to state employees. This may result in an increase in 51

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the administrative expenses of the retirement system. potential increase will not affect contribution costs.'

STATEMENT OF FACT

This

This clarifies legislative amendment intent; corrects 9 technical errors; authorizes the Commissioner of Administration to grant a waiver for the 90-day period by which the State 11 Employee Health Commission must have a fully executed contract with a health insurance carrier; deletes the provision directing 13 the director of the Risk Management Division to provide insurance advice and services to various emergency medical personnel and 15 systems; increases the threshold for the Bureau of Public Improvements' involvement in public improvement projects 17 to \$100,000; increases undertaken by public schools the membership of the Policy Review Board to 15 by adding the 19 Executive Director of the Maine State Retirement System or the director's designee; retains existing law regarding the Bureau of Human Resources' responsibilities to establish apprenticeship 21 programs in State Government; corrects a drafting error to 23 implement original committee intent regarding compensation of Maine State Retirement System board members; clarifies that the Board of Trustees of the Maine State Retirement System is subject 25 to the administrative oversight of the Office of Information 27 Services; directs the Department of Human Services to adopt by reference a nationally recognized plumbing code with the advice and consent of the Plumbers' Examining Board; deletes the 29 transfer of the administration of the internal plumbing code from 31 the Department of Human Services to the Plumbers' Examining Board; retains current law regarding licensure of applicants for certified public accountant or public accountant certificates; 33 adds the director of apprenticeship training of the Maine Vocational-Technical Institute System to the State Apprenticeship 35 and Training Council, adds provisions to the record keeping and 37 reporting requirements of the council, retains council cooperation with the Department of Educational and Cultural Services, and adds the Maine Commission for Women as a 39 participant in the council's efforts to identify and overcome 41 obstacles to women and aid to families with dependent children recipients in apprenticeship; eliminates the sole responsibility for establishing apprenticeships in State Government from the 43 State Apprenticeship and Training Council; staff of the authorizes the state plumbing inspector to order compliance with 45 the state plumbing code with the consent of the local plumbing 47 inspector; corrects incorrect references regarding the Board of

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 Accountancy; repeals an outdated section of law; establishes a transition period for the Maine State Retirement System to assume
 authority over certain administrative decisions; provides for

authority over certain administrative decisions; provides for consecutive numbering of sections; and clarifies the fiscal note.

Reported by the Committee on Audit and Program Review Reproduced and distributed under the direction of the Clerk of the House 6/12/89 (Filing No. H-476)

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