MAINE STATE LEGISLATURE

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114th MAINE LEGISLATURE

FIRST REGULAR SESSION - 1989

Legislative Document

No. 1585

H.P. 1142

House of Representatives, May 9, 1989

Reference to the Committee on Energy and Natural Resources suggested and ordered printed.

EDWIN H. PERT, Clerk

Presented by Representative MICHAUD of East Millinocket. Cosponsored by Representative COLES of Harpswell.

STATE OF MAINE

IN THE YEAR OF OUR LORD NINETEEN HUNDRED AND EIGHTY-NINE

An Act to Establish a Municipal Growth Management and Capital Investment Fund.



1	Be it enacted by the People of the State of Maine as follows:
3	Sec. 1. 5 MRSA §12004-G, sub-§7-A is enacted to read:
5	7-A. Economic Municipal Expenses Only 5 MRSA Development Capital \$13114
7	Investment Advisory
9	Commission
11	Sec. 2. 5 MRSA c. 383, sub-c. VI, article 1 is enacted to read:
13	ARTICLE I
15	MUNICIPAL GROWTH MANAGEMENT AND CAPITAL INVESTMENT
17	§13112. Municipal Growth Management and Capital Investment Fund
19	1. Creation. The Municipal Growth Management and Capital
21	Investment Fund is created as a nonlapsing fund to be used by the department only for the purposes of this article.
23	2. Deposited funds. Money in the fund not currently needed
25	to meet the obligations of the department under this article shall be deposited with the Treasurer of State to the credit of
27	the fund with all interest earned by the deposit credited to the fund.
29	\$13113. Assistance to municipalities
31	The department may make grants to eligible municipalities in
33	support of capital investments in public service infrastructure as provided in this article.
35	
37	1. Definitions. As used in this article, unless the context otherwise indicates, the following terms have the following meanings.
39	A. "Public service infrastructure" means those facilities
41	that are essential for public health, welfare and safety.
43	These facilities include, but are not limited to, sewage treatment facilities, municipal water facilities, solid
45	waste facilities, fire protection facilities, roads and traffic control devices, parks and other open space or
47	recreational areas and any other public facility that benefits the public.
49	2. Eligibility. Any municipality is eligible to apply for
E 1	grants under this article when it has adopted a comprehensive

1	subchapter II. The comprehensive plan shall include a capital
_	investment plan comprised of the following elements:
3	A an aggregate of all public facilities and sometimes
5	A. An assessment of all public facilities and services, including, but not limited to, roads, sewers, schools, parks
J	and open space, fire and police;
7	and open space, life and police,
•	B. A 10-year plan for the replacement and expansion of
9	existing public facilities or the construction of such new
	facilities as are required to meet expected growth and
11	economic development. The capital investment plan shall
	include projections of when and where these facilities will
13	be required; and
15	C. An assessment of the anticipated costs for replacement,
	expansion or construction of public facilities, an
17	identification of revenue sources available to meet these
	costs and recommendations for meeting costs required to
19	implement the plan.
2.1	
21	3. Eligibility for municipalities without comprehensive
23	plans. Any municipality is eligible to apply for grants under this article without having adopted a comprehensive plan pursuant
	to the requirements of Title 30-A, chapter 187, subchapter II as
25	follows:
20	<u>=0220.84</u>
27	A. If the municipality has experienced population growth of
	10% or more between 1980 and 1987 and has a total population
29	in excess of 500 persons, based on population estimates
	provided by the State Planning Office and that municipality
31	adopts a comprehensive plan by January 1, 1992;
_	
33	B. If the municipality has experienced population growth of
2.5	5% or more between 1980 and 1987, based on population
35	estimates provided by the State Planning Office and that
37	municipality adopts a comprehensive plan by January 1, 1994;
3 /	<u>or</u>
39	C. If neither paragraph A or B applies and the municipality
3 9	adopts a comprehensive plan by January 1, 1997.
41	daopas a compression plan sy canaly 17 1997.
	4. Grants criteria. The department shall develop criteria
43	and conditions for the award of grants to eligible municipalities
	after consultation with the Municipal Capital Investment Advisory
45	Commission and subject to the requirements of this article.
47	A. The department shall give priority to those
	municipalities which are experiencing rapid growth and which
49	<u>possess a public service infrastructure inadequate to</u>
	accommodate that growth.
51	

1 B. The department shall establish a preference for those municipalities with higher local property tax burdens. The 3 comparative local property tax burden shall be determined under the provisions of Title 30-A, section 5681. 5 The department shall condition any grants under this article on consistency with the municipality's comprehensive 7 plan, including its capital investment plan. 9 D. The department shall establish a preference for capital 11 investment projects undertaken jointly by 2 or more municipalities or which provide substantial regional 13 benefits. 15 E. The department shall adopt other criteria as it determines necessary to ensure that grants made under this 17 article maximize the ability of municipalities to accommodate planned growth and economic development. 19 5. Coordination. The department shall coordinate the 21 grants made under this article with all other community assistance grants administered by the department and with other state assistance programs designed to accomplish similar 23 objectives, including those administered by the Department of 25 Educational and Cultural Services, the Department of Transportation and the Department of Environmental Protection. 27 §13114. Municipal Capital Investment Advisory Commission 29 There is established a Municipal Capital Investment Advisory Commission to provide expert assistance and input to the 31 department on the development of grants criteria under this article. The commission is composed of 5 members who shall serve 33 staggered 4-year terms except that the terms of the initial members shall be as follows: one member for 2 years; 2 members 35 for 3 years; and 2 members for 4 years. The Governor shall 37 appoint the members who shall each have expertise and experience in municipal government. The commission shall meet at least twice annually and shall review the grants criteria annually. 39 41 §13115. Report to the Legislature The department shall report to the joint standing committee 43 of the Legislature having jurisdiction over appropriation matters 45 and financial affairs no later than January 1, 1990, and biennially thereafter, on the grants program. The department may 47 make any recommendations it finds necessary to achieve more

effectively the purpose of this article, including the

appropriation of any necessary additional funds.

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STATEMENT OF FACT

This bill establishes a Municipal Growth Management and Capital Investment Fund to assist towns and cities to build the public facilities, including roads, water supply and other items, needed to accommodate growth and economic development. The intent is to support the fund initially with the proceeds of a \$10,000,000 general revenue bond issue if approved by the voters of the State.

The fund would be administered by the Department of Economic and Community Development with the advice of a commission composed of persons with expertise and experience in local government. The department would coordinate this grants program with the other local and regional assistance programs it currently administers.

All municipalities with comprehensive and capital investment plans would be eligible for grants. Those municipalities with higher than average property tax burdens or which are experiencing rapid growth would receive priority.