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FIRST REGULAR SESSION - 1989

Legislative Document

No. 1409

H.P. 1011

House of Representatives, May 1, 1989

Reference to the Committee on Business Legislation suggested and ordered printed.

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EDWIN H. PERT, Clerk

Presented by Representative MICHAUD of East Millinocket. Cosponsored by Senator PERKINS of Hancock, Representative DEXTER of Kingfield and Representative JACQUES of Waterville.

STATE OF MAINE

IN THE YEAR OF OUR LORD NINETEEN HUNDRED AND EIGHTY-NINE

An Act to Promote Responsible Utilization of Ground Water.

1	Be it enacted by the People of the State of Maine as follows:
.3	32 MRSA c. 116 is enacted to read:
5	CHAPTER 116
7	LICENSING OF WATER WELL DRILLERS
9	<u>§13601. Definitions</u>
11	 Apprentice. "Apprentice" means a person who is engaged in learning and assisting in the drilling of wells.
13	2. Commission. "Commission" means the Maine Water Well
15	Drilling Commission appointed under section 13603.
17	3. Journeyman driller. "Journeyman driller" means a person who can work alone under the direction of a master driller.
19	A Master deiller "Master deiller" were en indisiduel
21	4. Master driller. "Master driller" means an individual qualified under this chapter to supervise the actual drilling operations, maintain order at the drilling site, construct wells
23	in a professional manner and accept responsibilities for that supervision.
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27	5. Pump. "Pump" means mechanical equipment or a device used to remove water from a well.
29	6. Pump installer. "Pump installer" means a person who is qualified to engage in the installation, removal or repair of a
31	pump as defined in subsection 5.
33	7. Well. "Well" means an artificial excavation drilled by any method for the purpose of extracting water from underground.
35	8. Well driller. "Well driller" means an individual who,
37	for compensation, participates in the physical construction of a well as defined by subsection 7.
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41	9. Well-drilling contractor. "Well-drilling contractor" means any person, company, firm, partnership or corporation
43	<u>engaged in the business of water well construction using various</u> <u>drilling methods.</u>
45	<u>§13602. Exclusions</u>
47	1. Wells other than for water supply. Wells used exclusively for the relief of artesian pressure at hydroelectric
49	projects, temporarily for dewatering purposes during construction or for use associated with the drilling of oil, gas or brine
51	wells are exempt from all provisions of this chapter other than rules promulgated pertaining to the filling and sealing of
53	abandoned wells.

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2. Private wells. Nothing in this chapter may prevent a person from constructing, enlarging, deepening or otherwise altering a well on property which that person owns or leases. That person shall not be exempt from rules promulgated pertaining to standards of well construction.

3. Public utilities. Wells constructed by or for public 9 utilities shall be exempt from all provisions of this chapter other than rules promulgated pertaining to standards of well 11 construction.

13 <u>§13603. Creation of the commission</u>

15 1. Establishment of commission. The Maine Water Well Drilling Commission, as authorized by Title 5, chapter 379, is established to apply certain standards within the water well drilling industry in the State so that water wells are drilled, constructed, altered or abandoned in such a way as to protect ground and drinking water from contamination and provide the public with the highest quality water possible.

 23 2. Membership. The commission shall consist of 7 members including, from the Department of Human Services, the Director of
 25 Health Engineering or that director's designee; from the Department of Conservation, the Director of the Maine Geological
 27 Survey or that director's designee; the Commissioner of Transportation or the commissioner's designee; one individual
 29 representing the public; and 3 well drillers.

31 3. Appointing authority. The 3 well drillers shall be appointed as follows: At least 6 names will be suggested to the Governor by the Maine Water Well Association from which 3 will be chosen by the Governor. The public member and 3 well drillers, called the "appointive members" in this chapter, shall be appointed by the Governor. The first well driller members shall
37 be qualified as master drillers.

- 39 <u>4. Chair. The commission shall appoint one of its members</u> to serve as the commission's chair for a term of 2 years.
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5. Terms of office. As the term of the appointive members
shall expire, new appointive members shall be appointed for terms of 5 years, except that in the beginning, one appointee shall be
appointed for a term of 2 years, one for a term of 3 years and one for a term of 4 years to provide for overlapping of terms.
As the appointive members' terms expire, the Governor shall appoint new drillers from a list of at least 2 names provided by an association concerned with well water.

<u>6. Administrative provision. The department shall administer the affairs and activities of the commission, keep all</u>

1 books and records, excluding data reports, and all appropriations for use of the commission shall be made to this department. The Maine Geological Survey shall keep all well data reports and work 3 with the department in the administration of this commission's 5 activities.

7. Records. The commission shall keep accurate records of its proceedings, a record of the names and residences of all 9 persons licensed or registered under this chapter, records of all wells drilled or altered and a record of all money received and disbursed by the commission. The records shall be maintained by 11 the department and be open for inspection during office hours.

8. Vacancies. Any vacancy in the commission caused by 15 death, resignation or removal of any member shall be filled by the appointment of a person qualified to hold office during the unexpired term of the member whose place is filled. A member of 17 the commission may be removed from office for cause by the 19 Governor.

9. Compensation. The members of the commission shall each 21 be allowed the sum of \$50 per day and their necessary traveling 23 expenses for actual attendance at any examination of candidates for license, for any necessary hearings and for other meetings.

10. Meetings. The commission shall hold regular meetings 27 semiannually and shall hold additional meetings at such other times as required, or meetings may be called by the chair or at the request of any 2 members of the commission. 29

31 §13604. License required

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No water well may be constructed, enlarged or deepened, 33 unless done by a well driller licensed by the commission, except 35 as provided in this chapter.

37 §13605. Responsibilities and duties of the commission

39 1. Rules. The Maine Water Well Drilling Commission may adopt or amend rules deemed necessary to carry out the purpose of 41 this chapter and for the protection of life, health and welfare, including, but not limited to, minimum standards of well 43 construction and may establish such policy as better serves the public.

2. Powers and duties. The commission shall have the 47 following powers and duties.

49 A. The commission may hold hearings in accordance with the Maine Administrative Procedure Act, Title 5, chapter 375. 51

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- <u>B.</u> The commission may adopt rules in accordance with the Maine Administrative Procedure Act, Title 5, chapter 375.
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C. The commission may issue licenses and initiate action for the revocation or suspension of licenses, pursuant to the rules established under this chapter.

D. The commission may investigate complaints and cases of noncompliance with, or violation of, this chapter. All complaints must be made to the commission in writing. At its discretion, the commission may request an inspection of the alleged violation by a neutral qualified individual or individuals, acceptable to both the alleged violator and the commission, who shall report their findings to the commission. If, after investigation, prosecution is deemed necessary, the commission may refer the case to the Attorney General.

19 E. When the commission establishes that there has been a violation of this chapter or any rule promulgated, or other laws and regulations in effect, including the water well 21 information laws, Title 12, chapter 201-B, section 550-B, it may notify the responsible water well driller and water well 23 contractor by certified or registered mail of the violation 25 and order them to correct the violation within a period of 60 days following receipt of notification. If, following the 60-day time period, the violation is not corrected, the 27 commission may revoke the license and registration of the 29 responsible party or parties. Any licensee or registrant who receives from the commission a written notice of a violation or of a suspension of license or registration may 31 request a hearing to be held before the commission within 30 33 days. The licensee or registrant may appeal from the decision of the commission to the Superior Court of the 35 county in which the water well driller or contractor has its principal place of business as provided for in the Maine Rules of Civil Procedure. 37

- 39 §13606. Issuance of licenses
- 41 <u>1. Applications; gualifications. The commission shall</u> issue an appropriate license to any person who files an
 43 application and who meets the following gualifications.
- A. Anyone actively engaged in the water well business in the State prior to July 1, 1989, shall be covered by a grandfather clause. Licensing requirements for individuals covered by this clause shall be as follows.
- (1) A master driller shall have a minimum of 3 years 51 experience in well drilling in the State and shall have

1		worked an average of 1,000 hours during each of the 3
3		years.
5		<u>(2) A journeyman well driller shall have worked a minimum of 1,000 hours under the supervision of a well</u>
5		drilling contractor. The 1,000-hour period must be
7		<u>certified in writing by the contractor from records</u> <u>maintained.</u>
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		(3) A master pump installer shall have a minimum of 3
11		<u>years experience in the State and have worked a minimum of 1,000 hours in each of the 3 years.</u>
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		<u>(4) A journeyman pump installer shall have been</u>
15		working under the supervision of a master pump
		installer for a minimum of one year and worked a
17		minimum of 1,000 hours in that year.
19	<u>B.</u>	Licensing requirements for individuals not covered by
	the	grandfather clause shall be as follows.
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		<u>(1) A master well driller shall have a minimum of 3</u>
23		years' experience in well drilling in the State, have
		<u>worked an average of 1,000 hours per year for the 3</u>
25		years and pass an appropriate examination administered
		by the commission.
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29		(2) A journeyman well driller shall have been licensed
29		<u>as an apprentice with the commission for at least one year, have worked a minimum of 1,000 hours during the</u>
31		year under the supervision of a licensed master driller
91		and pass an appropriate examination administered by the
33		<u>commission. The one-year period must be certified in</u>
		writing by the master driller from records maintained
35		by the master driller.
37		(3) The commission may issue a license to any person
		who applies for the license without examination,
39		<u>provided the applicant submits evidence satisfactory to</u>
		the commission that the applicant has entered the
41		employ of a licensed well driller to assist as an
		apprentice. A person desiring to become an apprentice
43		driller shall apply for that license within 30 days
4 5		after starting an apprenticeship.
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47		(4) A master pump installer shall have a minimum of 3
		<u>years' experience in the State and have worked a</u> minimum of 1,000 hours per year in the 3 years.
		Minimum of 1,000 nours per year in the 5 years.
49		· · · · · · · · · · · · · · · · · · ·
		(5) A journeyman pump installer shall have been working under the supervision of a master pump

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1	<u>installer for a minimum of one year and worked a</u>
3	minimum of 1,000 hours in that year.
5	2. Reciprocal privileges. The commission, after receiving application for a well driller license and payment of the fees
7	provided, may issue that license to a person who holds a similar license in New England, if the requirements for licensing under
,	which the license was issued do not conflict with this chapter,
9	<u>are of a standard not lower than that specified by rules in this</u> <u>State and if equal reciprocal privileges are granted to a</u>
11	registrant of this State.
13	3. License. All persons licensed by the commission shall
15	<u>receive a wallet certificate of the license, which must be</u> <u>carried on the person and displayed upon request while that</u>
17	<u>person is engaged in well drilling.</u>
±1	4. Expiration of licenses; reinstatement. All licenses
19	<u>shall expire on December 31st of each year. A license which has expired for failure of the licensee to apply and pay renewal fees</u>
21	may be reinstated by the commission as follows:
23	A. Within 3 years, upon receipt of a renewal application
25	<u>and payment of renewal licensure fee for each year the license was not renewed;</u>
27	B. After 3 years, upon examination in accordance with the
	<u>legal requirements for new applicants;</u>
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29 31	C. A holder of a license which has been suspended or revoked may petition the commission for a hearing for
	C. A holder of a license which has been suspended or
31	C. A holder of a license which has been suspended or revoked may petition the commission for a hearing for reinstatement of the holder's license as described in
31 33	C. A holder of a license which has been suspended or revoked may petition the commission for a hearing for reinstatement of the holder's license as described in section 13605. §13607. Application for license and examination Each applicant for license shall present to the secretary of
31 33 35	 C. A holder of a license which has been suspended or revoked may petition the commission for a hearing for reinstatement of the holder's license as described in section 13605. §13607. Application for license and examination Each applicant for license shall present to the secretary of the commission, on a form furnished by the commission, a written application for examination or license, or both, containing such
31 33 35 37	C. A holder of a license which has been suspended or revoked may petition the commission for a hearing for reinstatement of the holder's license as described in section 13605. §13607. Application for license and examination Each applicant for license shall present to the secretary of the commission, on a form furnished by the commission, a written application for examination or license, or both, containing such information as the commission may require, accompanied by a fee of \$15 for a master driller license and \$5 for a journeyman
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31 33 35 37 39 41 43 45	C. A holder of a license which has been suspended or revoked may petition the commission for a hearing for reinstatement of the holder's license as described in section 13605. §13607. Application for license and examination Each applicant for license shall present to the secretary of the commission, on a form furnished by the commission, a written application for examination or license, or both, containing such information as the commission may require, accompanied by a fee of \$15 for a master driller license and \$5 for a journeyman driller license. Examinations shall be held semiannually, and at additional times as determined by the commission, and shall be in whole or in part in writing and shall be of a thorough and practical

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<u>§13608. Registration of well drilling contractors</u>

1. Contractor. No well drilling contractor may engage in the business of constructing water wells within the State, unless registered with the commission and either is or employs a licensed master driller. The applicant shall complete a registration form supplied by the commission and pay an annual registration fee of \$100. The contractor so registered must display on each side of the drilling rigs a seal issued by the commission indicating the contractor's registration number and the current year of registration.

13 <u>§13609. Compliance with other laws and rules</u>

 Notwithstanding this chapter and rules promulgated under this chapter, all wells are to be constructed and maintained in accordance with all other laws and rules in effect, including the water well information laws, Title 12, chapter 201-B, section
 550-B.

21 **§13610.** Penalties

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 Any person, company, firm, partnership or corporation, who willfully violates any standard or provision of this chapter or
 any rule made under this chapter, may be punished by a fine of not more than \$1,000.

STATEMENT OF FACT

Drilled wells supply an ever-increasing number of individual 33 homes, municipalities and commercial establishments with high quality water. This bill ensures that water wells are drilled, 35 constructed, altered or abandoned in a manner that will protect subsurface aquifers from contamination and continuously provide 37 the public with the best quantity and quality of ground water available in the State and to license those persons engaged in 39 the business of water well drilling in the State. This bill establishes the Maine Water Well Drilling Commission, comprised of both public officials and private individuals, to promulgate 41 and enforce standards of practice for water well drillers in the 43 State.