

MAINE STATE LEGISLATURE

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L.D. 1322

(Filing No. H-644)

STATE OF MAINE
HOUSE OF REPRESENTATIVES
114TH LEGISLATURE
FIRST REGULAR SESSION

COMMITTEE AMENDMENT "A" to H.P. 954, L.D. 1322, Bill, "An Act to Improve Access to Health Care and Relieve Hospital Costs Due to Charity and Bad Debt Care Which are Currently Shifted to Third-party Payors"

Amend the bill by striking out everything after the title and inserting in its place the following:

Emergency preamble. Whereas, Acts of the Legislature do not become effective until 90 days after adjournment unless enacted as emergencies; and

Whereas, over 130,000 people in Maine lack health insurance and considerably more face other barriers to access to health care; and

Whereas, this legislation creates several programs designed to provide health care, or to improve access to health care for persons who are currently inadequately cared for; and

Whereas, the programs in this legislation which provide coverage of health care costs for those who are currently unable to pay those costs will lessen the burden on 3rd-party payors of health care costs caused by bad debt and charity care; and

Whereas, in the judgment of the Legislature, these facts create an emergency within the meaning of the Constitution of Maine and require the following legislation as immediately necessary for the preservation of the public peace, health and safety; now, therefore,

Be it enacted by the People of the State of Maine as follows:

Sec. 1. 5 MRSA §12004-I, sub-§35-A is enacted to read:

<u>35-A. Human</u>	<u>Maine Health</u>	<u>Expenses</u>	<u>22 MRSA</u>
<u>Services</u>	<u>Program Council</u>	<u>Only</u>	<u>\$3189</u>

1 Sec. 2. 22 MRSA §396-F, first ¶, as enacted by PL 1983, c. 579,
3 §10, is amended to read:

5 In establishing revenue limits for ~~individual-hospitals an~~
6 ~~individual hospital~~, the commission shall make provision for
7 ~~revenue deductions in--the--following--categories determined in~~
8 ~~accordance with subsections 1 to 3, offset as appropriate by any~~
9 ~~distributions the hospital will receive in the same payment year~~
10 ~~from the fund established in subsection 5.~~

11 Sec. 3. 22 MRSA §396-F, sub-§4, as enacted by PL 1987, c. 847,
13 §2, is repealed.

15 Sec. 4. 22 MRSA §396-F, sub-§5 is enacted to read:

17 5. Hospital payments fund. There is established the
18 Hospital Uncompensated Care and Governmental Payment Shortfall
19 Fund, which may be referred to as the "hospital payments fund,"
20 administered by the commission. The assets of this fund shall be
21 derived from any appropriation that the Legislature may make or
22 from any portion of the approved gross patient service revenue of
23 each hospital designated as hospital payments fund revenue
24 pursuant to section 396-I, subsection 1, or from both of these
25 sources.

27 A. The hospital payments fund shall be administered as
28 follows.

29 (1) Except as otherwise provided, the Treasurer of
30 State shall be the custodian of the hospital payments
31 fund. Upon receipt of vouchers signed by a person or
32 persons designated by the commission, the State
33 Controller shall draw a warrant on the Treasurer of
34 State for the amount authorized. A duly attested copy
35 of the resolution of the commission designating these
36 persons and bearing on its face specimen signatures of
37 these persons shall be filed with the State Controller
38 as authority for making payments upon these vouchers.

39 (2) The commission may cause funds to be invested and
40 reinvested subject to its periodic approval of the
41 investment program.

42 (3) The commission shall publish annually, for each
43 fiscal year, a report showing fiscal transactions of
44 funds for the fiscal year and the assets and
45 liabilities of the funds at the end of the fiscal year.

46 B. The commission shall disburse amounts from the hospital
47 payments fund to those hospitals most affected by bad debts,
48 charity care and shortfalls in governmental payments. The
49

1 commission shall develop standards for the distribution of
2 the funds to individual hospitals. The standards shall
3 address the following factors:

5 (1) The impact of the proportion of Medicare and
6 Medicaid payments;

7 (2) The special disadvantages of the Medicare payment
8 system for rural hospitals;

11 (3) The proportion of charges to nonpaying patients;

13 (4) The efficiency of the hospital; and

15 (5) The financial distress of the hospital and the
16 plan of the hospital to relieve that distress.

17 Sec. 5. 22 MRSA §396-H, as enacted by PL 1983, c. 579, §10,
18 is repealed and the following enacted in its place:

21 §396-H. Establishment and adjustment of gross patient service
22 revenue limits

23 The commission shall establish a gross patient service
24 revenue limit for each hospital for each payment year commencing
25 on or after October 1, 1984. This limit shall be established as
26 follows.

29 1. General computation. The gross patient service revenue
30 limit shall be computed to allow the hospital to charge an amount
31 calculated to recover its payment year financial requirements,
32 offset by its available resources pursuant to section 396-E,
33 taking into consideration the revenue deductions determined
34 pursuant to section 396-F.

35 2. Hospital payments fund adjustment. For payment years or
36 partial payment years on or after October 1, 1990, the commission
37 may include in the gross patient service revenue limit an
38 adjustment, based on a uniform percentage to be applied to all
39 hospitals, to provide revenue to be transmitted to the hospital
40 payments fund in accordance with section 396-I, subsections 1 and
41 6. The adjustment shall not exceed .75% of net patient service
42 revenues annually.

45 Sec. 6. 22 MRSA §396-I, sub-§1, as enacted by PL 1983, c. 579,
46 §10, is repealed and the following enacted in its place:

47 1. Components of revenue limits. The commission shall, for
48 each payment year, apportion each hospital's approved revenue
49 limit into the following components, as applicable.

51

COMMITTEE AMENDMENT "A" to H.P. 954, L.D. 1322

1 A. One component shall be designated "management fund
3 revenue" and shall be equal to the adjustment, if any, for
 management support services determined under section 396-D,
 subsection 9, paragraph A.

5 B. One component shall be designated "hospital retained
7 revenue" and shall be equal to the approved gross patient
 service revenue limit less the "management fund revenue" and
9 "hospital payments fund revenue."

11 C. One component shall be designated "hospital payments
13 fund revenue" and shall be equal to the adjustment, if any,
 determined under section 396-H, subsection 2, for the
15 support of the hospital payments fund.

17 Sec. 7. 22 MRSA §396-I, sub-§6 is enacted to read:

19 6. Transmittal of hospital payments fund revenue. No later
21 than 30 days following the close of each quarter of each fiscal
23 year, each hospital shall transmit to the hospital payments fund,
 established in section 396-F, that portion of its revenues that
 corresponds to the hospital payments fund revenue determined
 under subsection 1.

25 Sec. 8. 22 MRSA §§3189 to 3191 are enacted to read:

27 §3189. The Maine Health Program

29 1. Definitions. As used in this section, unless the
31 context otherwise indicates, the following terms have the
 following meanings.

33 A. "Applicable premium" means the amount that a person is
35 required to pay to participate in the Maine Health Program,
 as determined under subsection 4.

37 B. "Council" means the Maine Health Program Council created
 in subsection 3.

39 C. "Department" means the Department of Human Services.

41 D. "Federal poverty level" means the federal poverty level
43 established as required by the United States Omnibus Budget
45 Reconciliation Act of 1981, Public Law 97-35, Sections 652
 and 673(2).

47 E. "Household income" means the income of a person or group
49 of persons determined according to rules adopted by the
 department in accordance with subsection 8, provided that
51 the rules do not include, in the definition of a household,
 persons other than those who reside together and among whom
 there is legal responsibility for support.

1
3 F. "Program" means the Maine Health Program described in
 this section.

5 2. Program created; eligibility and benefits. There is
6 created the Maine Health Program. Any person whose household
7 income is 150% or less of the federal poverty level who is not
8 eligible for all the benefits provided by Medicaid and who meets
9 the other criteria established under this section shall be
10 eligible to participate in the program. Participants in the
11 program are entitled to receive benefits in accordance with this
12 section.

13
14 3. Maine Health Program Council. There is created the
15 Maine Health Program Council, as established in Title 5, section
16 12004-I, subsection 35-A. The council shall be composed of 13
17 members, as follows: one representative of hospitals, to be
18 appointed taking into account the recommendation of the Maine
19 Hospital Association; one representative of physicians, to be
20 appointed taking into account a joint recommendation of the Maine
21 Osteopathic Association and the Maine Medical Association; one
22 representative of community health centers, to be appointed
23 taking into account the recommendation of the Maine Ambulatory
24 Care Coalition; one representative of providers of mental health,
25 substance abuse or chiropractic services, to be appointed taking
26 into account recommendations of statewide organizations
27 representing those providers; one representative of the Medicaid
28 Advisory Committee created pursuant to 42 Code of Federal
29 Regulations, Section 431.12; 3 representatives of health care
30 consumers; one representative of the academic disciplines
31 related to health policy, to be appointed taking into account the
32 recommendation of the Maine Public Health Association; and one
33 representative of the Special Select Commission on Access to
34 Health Care created by Title 24-A, section 6071. The Director of
35 the Bureau of Medical Services, the Director of the Bureau of
36 Income Maintenance and the Superintendent of the Bureau of
37 Insurance shall serve as ex officio nonvoting members of the
38 council. These directors may designate alternative
39 representatives of their bureaus. No person may be appointed as
40 a representative of consumers of health care if that person has
41 within 12 months preceding the appointment been engaged for
42 compensation in the provision of health care, or the provision of
43 health research, instruction or insurance. Except for the ex
44 officio members from the bureaus, members of the council shall be
45 appointed jointly by the President of the Senate and the Speaker
46 of the House of Representatives. Appointments shall be made no
47 later than October 1, 1989.

48 A. The council has the following powers and duties.

1 (1) The council shall advise the department on an
3 ongoing basis with respect to the development and
 administration of the program.

5 (2) The council shall participate in the process of
7 making rules for the program as described in subsection
 8.

9 (3) The council may accept grants to be used for the
11 council's purposes under this section.

13 B. The council shall study what asset limits, if any, are
15 appropriate to determine eligibility for benefits under the
 program. The study shall include consideration of:

17 (1) The treatment of assets in other federal and state
19 medical programs serving the population with greater
21 income than the Medicaid program, including the
23 Hill-Burton program of hospital community care
25 described in United States Code, Title 42, Chapter 6-A,
 Subchapter IV; the Medicaid expansion under the United
 States Omnibus Budget Reconciliation Act of 1986,
 Public Law 99-509; the United States Family Support Act
 of 1988, Public Law 100-482; and the treatment of
 assets under the charity care income guidelines adopted
 pursuant to section 396-F, subsection 1;

27 (2) The needs of working and nonworking participants
29 for funds to pay transportation and other work-related
31 costs, noncovered medical costs and other emergencies
 and reasonable incentives for savings; and

33 (3) Program administrative costs.

35 The council shall recommend a policy on assets to the
37 department for review, revision and adoption of any
 necessary rule, in accordance with subsection 8.

39 C. The Chair of the Legislative Council shall call the
41 first meeting of the council no later than 30 days after all
43 members of the council have been appointed. At the first
45 meeting, members of the council shall elect a chair from
47 among the council members. Thereafter, the council shall
49 meet at the call of the chair of the council or at the call
 of at least 1/4 of the members of the council. A majority
 of the council members shall constitute a quorum for the
 purpose of conducting business of the council and exercising
 all the powers of the council. A vote of the majority of
 the members present shall be sufficient for all actions of
 the council.

1 D. Each member of the council shall be compensated
2 according to the provisions of Title 5, chapter 379.

3 E. The department shall supply staff and other assistance to
4 the council.

5
6
7 4. Program development and administration. The department
8 shall develop and administer the program in consultation with the
9 council and in accordance with this section.

10
11 A. The department, by rule adopted in accordance with
12 subsection 8, shall determine the scope and amount of
13 medical assistance to be provided to participants in the
14 program provided that the rules meet the following criteria.

15
16 (1) The scope and amount of medical assistance shall
17 be the same as the medical assistance received by
18 persons eligible for Medicaid, except that
19 pregnancy-related services and nursing home benefits
20 covered under Medicaid shall not be offered as services
21 under the program.

22
23 (2) The medical assistance to be provided shall not
24 require the participant to make out-of-pocket
25 expenditures, such as requiring deductibles or
26 copayments for any service covered, except to the
27 extent out-of-pocket expenditures are required under
28 state Medicaid rules.

29
30 B. The department, in consultation with the council, shall
31 develop plans to ensure appropriate utilization of
32 services. The department's consideration shall include, but
33 not be limited to, preadmission screening, managed care, use
34 of preferred providers and 2nd surgical opinions.

35
36 C. The department shall adopt rules in accordance with
37 subsection 8, setting forth a sliding scale of premiums to
38 be paid by persons eligible for the program provided that
39 the rules shall meet the following criteria.

40
41 (1) The premium for a household whose household income
42 does not exceed 100% of the federal poverty level shall
43 be zero.

44
45 (2) The premium for a household whose household income
46 exceeds 100% of the federal poverty level but does not
47 exceed 150% of the federal poverty level shall not
48 exceed 3% of that household income.

49
50 D. The department shall adopt rules in accordance with
51 subsection 8 to establish guidelines on:

1 (1) Provider eligibility for reimbursement for
3 services under this section, provided that the criteria
 for providers shall be no more stringent than those
 established in the state Medicaid rules; and

5 (2) Service provider fees, provided that the fees
7 shall be no less than service provider fees established
 in the Medicaid fee schedule for the applicable program
9 year.

11 E. The department shall maximize the use of federal funds
13 by establishing procedures to identify participants in the
 program who become eligible for Medicaid. Any person
15 eligible for benefits under Medicaid or the United States
 Family Support Act of 1988, Public Law 100-482, is
17 ineligible to receive those benefits under the program.
 This paragraph authorizes the department to take advantage
19 of any Medicaid options that become available to cover
 persons eligible for the program.

21 F. The department shall make available applications for
23 participation in the program and shall assist persons in
 completing them. The department shall review those forms
25 and notify persons of eligibility and the amount of premium
 due within 45 days of receipt of the form.

27 The department shall treat any application for aid to
29 families with dependent children or for any medical
 assistance program administered by the department as an
31 application for the program. If the applicant is not
 eligible for Medicaid, the department shall review the
33 application for eligibility for the program. At least one
 month prior to termination, the department shall review and
35 determine eligibility for the program of any person whose
 eligibility for Medicaid or any other medical services
 program is being terminated.

37 G. The department shall implement this section and commence
39 coverage of eligible persons in the program no later than
 July 1, 1990.

41 5. Use of available health coverage. To receive any
43 benefits under the program, a person who is eligible to be
 covered by a medical plan for which an employer contributes to
45 the cost shall, unless exempted in this subsection, enroll in the
 employer-supported plan.

47 A. If the person is required to contribute toward the cost
49 of the employer-supported plan, the person shall pay only
 the amount the person would be required to pay as an
51 applicable premium to be covered by the program. The
 department shall promptly pay the remainder of the person's

1 required contribution to the employer-supported plan to the
2 person's employer or directly to the insurer.

3
4 B. Any person who has enrolled in an available
5 employer-supported plan but whose plan does not provide all
6 of the benefits or the same level of benefits as provided by
7 the program, shall be entitled to receive the remaining
8 benefits from the program. The person shall be required to
9 pay toward the program only the difference, if any, between
10 any premium paid by the person for the employer-supported
11 health plan and the applicable premium for the program.

12
13 C. If the department determines that the employer-supported
14 plan is not a cost-effective use of state funds to provide
15 the services offered, the person need not enroll in that
16 employer-supported plan as a condition of eligibility for
17 the program and the department shall not be obligated to
18 contribute toward the premium as a benefit of the program.

19
20 D. The department shall adopt rules in accordance with
21 subsection 8 to implement this subsection.

22
23 6. Coordination of benefits. Any participant who is
24 covered by an employer-supported plan in addition to the program
25 shall file with the department the name, address and group policy
26 number of the employer-supported plan. The department may
27 request, from the insurer that provides the group policy,
28 information sufficient to permit the department to coordinate
29 benefits between the program and the employer-supported plan. An
30 insurer shall respond to the request from the department within
31 30 days. The department may also require the employer or the
32 insurer to provide notice to the department of any changes in
33 coverage and to provide notice to the department of any
34 termination of the policy. The program shall be a secondary
35 payor to all other payors to the extent permitted by federal and
36 state law.

37
38 The department shall adopt rules in accordance with subsection 8
39 to implement this subsection.

40
41 7. Transition period for participants losing eligibility.
42 Any participant who ceases to be eligible to participate in the
43 program because of household income exceeding 150% of the federal
44 poverty level shall be entitled to continue to participate in the
45 program for a period of 2 years following loss of eligibility,
46 provided the participant pays a premium established for such
47 persons by the department by rule adopted in accordance with
48 subsection 8.

49
50 8. Procedures for adopting rules. In adopting, amending or
51 repealing any rule required or authorized by this section, the
 department shall comply with the Maine Administrative Procedure

1 Act, Title 5, chapter 375, and with the additional requirements
2 of this subsection.

3
4 A. The council shall develop proposed rules necessary to
5 implement this section no later than February 1, 1990, and
6 shall submit the proposed rules to the department. The
7 department shall hold a public hearing on the proposed rules
8 and shall take all other steps required under the Maine
9 Administrative Procedure Act, Title 5, chapter 375.

11 B. At the public hearing on the rules, members of the
12 council shall be permitted to conduct reasonable questioning
13 and comments shall be taken from the public on the proposed
14 rules. Following the public hearing, the department shall
15 adopt such rules as it determines appropriate, provided that
16 for each difference between the department rules and the
17 council's proposed rules, the department shall provide a
18 written explanation of why the council's proposed rule was
19 not adopted.

21 C. Following adoption of a set of rules addressing each
22 aspect necessary to implement this section, the department
23 may propose and adopt rules provided that, before the
24 department begins the process of adopting rules under the
25 Maine Administrative Procedure Act, Title 5, chapter 375,
26 the department shall consult with the council on any rules
27 to be proposed. The department shall also permit members of
28 the council to conduct reasonable questioning at any public
29 hearing on the proposed rules.

31 9. Limitation on number of participants. Except as
32 provided in this subsection, the number of participants in the
33 program at any time may not exceed:

35 A. Five thousand, six hundred twenty persons above the age
36 of 5 but below the age of 21, whose household income is
37 below 100% of the federal poverty level;

39 B. Eleven thousand, eight hundred eighty-four persons above
40 the age of 20 but below the age of 65, whose household
41 income is below 100% of the federal poverty level;

43 C. Four thousand, eight hundred seventy-two persons at or
44 above the age of one but below the age of 21, whose
45 household income is at or above 100% of the federal poverty
46 level and who are not covered under an employer-supported
47 health insurance plan;

49 D. Seven thousand, two hundred forty persons at or above
50 the age of one but below the age of 21, whose household
51 income is at or above 100% of the federal poverty level, and

1 who are covered under an employer-supported health insurance
2 plan;

3
4 E. Seven thousand, four hundred twenty-two persons above
5 the age of 20 but below the age of 65 whose household income
6 is at or above 100% of the federal poverty level and who are
7 not covered under an employer-supported health insurance
8 plan;

9
10 F. Eleven thousand twenty-seven persons above the age of 20
11 but below the age of 65 whose household income is at or
12 above 100% of the federal poverty level and who are covered
13 under an employer-supported health insurance plan;

14 G. Three thousand, six hundred sixty-nine persons above the
15 age of 64, regardless of household income; and

16
17 H. One thousand, three hundred ninety-nine persons who have
18 a physical or mental defect, illness or impairment which
19 substantially reduces or eliminates their ability to support
20 or care for themselves or their families, as determined
21 under rules adopted by the department.

22
23 Notwithstanding these limits, the department may not terminate
24 the coverage of a participant solely because the participant is
25 reclassified in a category in which the maximum number of
26 participants has been reached. The department shall adopt rules
27 for reallocating positions among the categories when necessary to
28 permit continued coverage of reclassified participants, provided
29 that the total number of participants may not exceed 53,133. For
30 purposes of this subsection, persons participating in the program
31 pursuant to subsection 7 shall not be included in counting the
32 number of participants in the program.

33
34
35 10. Phase-in of participation. Notwithstanding subsection
36 9, the number of participants in the first year of the program
37 shall be limited as provided in this subsection. In the first
38 month of the first year, the number of participants in each
39 category shall be limited to 30% of the limits set forth in
40 subsection 9. For each subsequent month of the first year, the
41 percentage of the limits to be used in determining the maximum
42 number of participants shall be increased by 6.375.

43 **§3190. Community Health Program grants**

44
45
46 1. Grants. The Community Health Program is created to
47 expand health and medical resources available to local
48 communities through a grant program while encouraging the
49 development of greater efficiency in care for low-income
50 persons. Grants shall be awarded according to the terms of this
51 section in the amounts specified and to the persons and
organizations selected by the Department of Human Services.

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2. Primary health care grants. Grants shall be used only as specified and shall be awarded to directly provide or arrange access to primary and preventive services, referral to specialty and inpatient care, prescription drugs, ancillary services, health education, case finding and outreach to bring people into the system. Funds for this program are to be targeted to primary and preventive care and shall not be used to subsidize inpatient care.

Grants shall be awarded to local health care providers, or to new organizations where existing providers are unwilling or unable to participate, who demonstrate the capacity to provide an organized system of primary care. Eligible grantees include, but are not limited to, groups of physicians, primary health care centers, health maintenance organizations and hospital outpatient departments, provided they meet the following criteria:

A. Arrangements for services 24 hours a day, 7 days a week;

B. Full hospital privileges for all primary care physicians or arrangements to refer patients for inpatient hospital care and specialist services. Arrangements must be in writing or the provider must be able to demonstrate that patients are being accepted and treated;

C. Provisions for follow-up care from the hospital or specialist to the patient's primary care provider;

D. Access to ancillary services including laboratory, pharmacy and radiology;

E. Linkage to the Women, Infants and Children Special Supplemental Food Program of the United States Child Nutrition Act of 1966, nutritional counseling, social and other support services;

F. Acceptance without limits of Medicaid and Maine Health Program patients and uninsured persons, including public notice of appropriate sliding fee scales;

G. A medical record system with arrangements for the transfer of records to the hospital, the specialist and their return to the primary care physician;

H. Quality assurance mechanisms to evaluate the quality and appropriateness of patient care; and

I. Evidence of community-wide input into the design and provision of health services to be funded by the grant.

1 3. Health promotion and health education grants.
2 Notwithstanding the criteria set forth in subsection 2, grants
3 may be made for health promotion and health education programs.
4 To qualify for a health promotion or health education grant, the
5 applicant must demonstrate an ability to coordinate services and
6 programmatic efforts with local primary care providers and
7 provide a plan for follow-up care for their consumers.

9 4. Application for grants. Applications for grants awarded
10 under this section shall be submitted to and reviewed by the
11 Department of Human Services.

13 5. Selection of recipients; amounts of awards. The
14 Department of Human Services shall designate the recipients of
15 the grants and the amount of the grants. Recipients and amounts
16 shall be based on:

17 A. Documented health status needs;

19 B. Documented financial hardship such as area unemployment;

21 C. Evidence of problems of access to health care services;

23 D. Evidence of local commitment to the health program; and

25 E. Other criteria the Department of Human Services
27 establishes by rule.

29 6. Grants renewable. Grants may be awarded for a period of
30 up to 3 years and, if awarded for less than 3 years, may be
31 renewed provided the total term of the grant does not exceed 3
32 years. After receiving grants for 3 years, a previous grant
33 recipient may apply for an additional grant provided the
34 Department of Human Services evaluates the application with other
35 grant applicants in an open competitive bidding process.

37 7. Rulemaking. The Department of Human Services shall
38 adopt rules necessary to implement this section in accordance
39 with the Maine Administrative Procedure Act, Title 5, chapter 375.

41 8. Commencement of grants. The Department of Human
42 Services shall complete its rulemaking and begin to make grants
43 under this section no later than July 1, 1990.

45 §3191. Funding of the Hospital Uncompensated Care and
46 Governmental Payment Shortfall Fund

47 1. Purpose. This section provides for appropriations to
48 the Hospital Uncompensated Care and Governmental Payment
49 Shortfall Fund to provide a coordinated response to the overall
50 problem of health care access; appropriate, affordable coverage
51 to citizens who are not otherwise able to pay for existing

1 coverage; and direct relief to businesses, 3rd-party payors and
2 individuals by limiting the adverse impact on hospital charges
3 and health insurance premiums of charity care, bad debts and
4 governmental payment shortfalls.

5
6 2. Legislative intent for appropriations. Consistent with
7 subsection 1, it is the intent of the Legislature that, with
8 respect to appropriations from the General Fund for bienniums
9 beginning on and after July 1, 1989, appropriations shall be
10 carried out so that the appropriation for the Hospital
11 Uncompensated Care and Governmental Payment Shortfall Fund,
12 established pursuant to section 396-F, subsection 5, shall be the
13 amount estimated by the Maine Health Care Finance Commission to
14 be the financial impact on Maine hospitals of the Medicaid
15 shortfall, including Medicaid's share of bad debt and charity
16 care, but no more than 1/2 the amount appropriated for the Maine
17 Health Program created in section 3189. For the purposes of this
18 section, the amount of the Medicaid shortfall for the biennium
19 beginning July 1, 1989, is deemed to be \$15,000,000 annually.

20
21 3. Budget requests. The Department of Human Services and
22 the Maine Health Care Finance Commission shall coordinate in
23 order that the budget request of the Governor submitted to the
24 Legislature is prepared consistent with subsection 2.

25
26 4. Report. The Department of Human Services and the Maine
27 Health Care Finance Commission shall jointly submit a report to
28 the President of the Senate and the Speaker of the House of
29 Representatives, on or before December 1, 1991, and every 2 years
30 thereafter, setting forth the manner in which the provisions of
31 this section were carried out.

32
33 Sec. 9. 24 MRSA §2336, as enacted by PL 1985, c. 704, §2, is
34 repealed and the following enacted in its place:

35 §2336. Contracts; agreements or arrangements with incentives or
36 limits on reimbursement authorized

37
38 1. Arrangements with preferred providers permitted.
39 Subject to this section and to the approval of the
40 superintendent, nonprofit service organizations may:

41
42
43 A. Enter into agreements with certain providers of their
44 choice relating to health care services which may be
45 rendered to subscribers of the nonprofit service
46 organizations, including agreements relating to the amounts
47 to be charged by the provider to the subscriber for services
48 rendered and amounts to be paid by the nonprofit service
49 organization for services rendered; or

50
51 B. Issue or administer programs or contracts in this State
that include incentives for the subscriber to use the

1 services of a provider who has entered into an agreement
2 with the nonprofit service organization pursuant to
3 paragraph A. When such a program or contract is offered to
4 an employee group, employees shall have the option annually
5 of participating in any other health insurance program or
6 health care plan sponsored by their employer.

7
8 2. Terms restricting access or availability prohibited.
9 Contracts, agreements or arrangements issued under this Act may
10 not contain terms or conditions that will operate unreasonably to
11 restrict the access and availability of health care services.
12 The superintendent shall adopt rules setting forth criteria for
13 determining when a term or condition operates unreasonably to
14 restrict access and availability of health care services. The
15 rules shall include criteria for evaluating the reasonableness of
16 the distance to be travelled by subscribers for particular
17 services and may prohibit the nonprofit service organization from
18 applying the benefit level differential to individual subscribers
19 who must travel an unreasonable distance to obtain the service.
20 The criteria shall also include the effect of the arrangement on
21 nonsubscribers in the communities affected by the arrangement,
22 including, but not limited to, the ability of nonpreferred
23 providers to continue to provide health care services if all
24 nonemergency services were provided by a preferred provider.

25
26 3. Length of contract; contracting process. Contracts for
27 preferred provider arrangements shall not exceed a term of 3
28 years. A preferred provider arrangement for all subscribers of a
29 nonprofit services organization must be awarded on the basis of
30 an open bidding process after invitation to all providers of that
31 service in the State. Each preferred provider arrangement
32 affecting all subscribers must be bid and contracted for as
33 separate services. Each service on the list set forth in section
34 2339 shall constitute a separate service.

35
36 **Sec. 10. 24 MRSA §2337, as enacted by PL 1985, c. 704, §2, is**
37 **amended to read:**

38 **§2337. Filing for approval; disclosure**

39
40 ~~1. Disclosure. Any nonprofit service organization which~~
41 ~~proposes to offer a preferred provider arrangement authorized by~~
42 ~~this chapter shall disclose in a report to the Superintendent of~~
43 ~~Insurance, at least 30 days prior to its initial offering and~~
44 ~~prior to any change thereafter, the following:~~

45
46 ~~A. The name which the arrangement intends to use and its~~
47 ~~business address;~~

48
49 ~~B. The name, address and nature of any separate~~
50 ~~organisation which administers the arrangement on the behalf~~
51 ~~of the nonprofit service organisation; and~~

1

~~C. The names and addresses of all providers designated by the nonprofit service organizations under this section and the terms of the agreements with designated health care providers.~~

3

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~~The superintendent shall maintain a record of arrangements proposed under this section, including a record of any complaints submitted relative to the arrangements.~~

9

11

1-A. Approval of arrangements. A nonprofit services organization that proposes to offer a preferred provider arrangement authorized by this chapter shall file proposed agreements, rates and other materials relevant to the proposed arrangement, in the time period and the manner established by rule by the superintendent. No arrangement may be offered until the superintendent has approved the arrangement. The superintendent shall include in the rules the number of days within which the superintendent must approve or disapprove a proposed arrangement.

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A. The superintendent shall disapprove any arrangement if it contains any unjust, unfair or inequitable provisions or fails to meet the standards set forth in section 2336, or those set forth in rules adopted pursuant to section 2336. The superintendent shall also adopt rules setting forth the criteria to be used in determining what constitutes an unjust, unfair or inequitable provision.

25

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B. Within 10 days of receipt of a report of a proposed preferred provider arrangement, the superintendent shall mail notice of the proposal to all persons who have requested notice of preferred provider arrangement proposals in advance from the superintendent.

33

35

37

C. The superintendent may hold a public hearing on approval of a preferred provider arrangement and shall hold a public hearing if an interested person requests a public hearing and the request meets the criteria set forth in this section and in the rules adopted under this section. The superintendent shall hold a public hearing upon request of an interested person when:

39

41

43

(1) The interested person makes a written request to the superintendent:

45

47

(a) Within the time period established by rule by the superintendent;

49

(b) Stating briefly the respects in which that person is interested or affected; and

51

1 (c) Stating the grounds on which that person will
2 rely for the relief to be demanded at the hearing;

3
4 (2) The superintendent finds that:

5 (a) The request is timely and made in good faith;
6 and

7
8 (b) The interested person would be aggrieved if
9 the stated grounds were established and the
10 grounds otherwise justify the hearing; and

11
12 (3) The request meets other criteria established by
13 the superintendent by rule.

14
15 The superintendent shall adopt rules to implement the
16 hearing requirement, including rules setting forth the time
17 period within which a public hearing may be held on the
18 superintendent's initiative and the time period within which
19 an interested person may file a request for a public
20 hearing. If the superintendent finds that a public hearing
21 is justified at the request of an interested person, the
22 public hearing shall be held within 30 days after the filing
23 of the request by an interested person, unless the hearing
24 is postponed by consent of the interested person, the
25 superintendent and the nonprofit service organization filing
26 the arrangement. The hearing shall be held in accordance
27 with the provisions of the Maine Administrative Procedure
28 Act, Title 5, chapter 375, including the provision
29 permitting intervention of interested persons.

30
31 2. Certain arrangements with incentives or limits on
32 reimbursement; disclosure. If a nonprofit service organization
33 offers an arrangement with incentives or limits on reimbursement
34 consistent with this subchapter as part of a group health
35 insurance contract or policy, the forms shall disclose to
36 subscribers:

37
38 A. Those providers with which agreements or arrangements
39 have been made to provide health care services to the
40 subscribers and a source for the subscribers to contact
41 regarding changes in those providers;

42
43 B. The extent of coverage as well as any limitations or
44 exclusions of health care services under the policy or
45 contract;

46
47 C. The circumstances under which reimbursement will be made
48 to a subscriber unable to use the services of a preferred
49 provider;

50
51

1 D. A description of the process for addressing a complaint
2 under the policy or contract;

3 E. Deductible and coinsurance amounts charged to any person
4 receiving health care services from a preferred provider; and

5 F. The rate of payment when health care services are
6 provided by a nonpreferred provider.

7
8 ~~3. Disapproval of arrangements. The superintendent shall
9 disapprove any arrangement if it contains any unjust, unfair or
10 inequitable provisions.~~

11
12 Sec. 11. 24 MRSA §2338, as enacted by PL 1985, c. 704, §2, is
13 amended to read:

14 **§2338. Risk sharing**

15 Preferred provider arrangements may embody risk sharing by
16 providers. ~~Any nonprofit service organization having formed a
17 preferred provider arrangement by employing a prepaid capitation
18 rate shall file applicable provider agreements, rates and other
19 relevant material with the Superintendent of Insurance for
20 approval. The superintendent shall disapprove any rates which are
21 excessive, inadequate or unfairly discriminatory.~~

22 ~~If the superintendent has not taken any action on the forms
23 filed within 30 days of receipt, the arrangement shall be deemed
24 approved. The superintendent may extend, by not more than an
25 additional 30 days, the period within which he may affirmatively
26 approve or disapprove any form, by giving notice to the nonprofit
27 service organization before expiration of the initial 30-day
28 period. At the expiration of any extension, if the
29 superintendent has not acted on the forms, the arrangement shall
30 be deemed approved. The superintendent may at any time, after
31 hearing and for cause shown, withdraw any such approval.~~

32
33 Sec. 12. 24 MRSA §2339, as amended by PL 1987, c. 34, §1, is
34 repealed and the following enacted in its place:

35 **§2339. Alternative health care benefits**

36 A nonprofit service organization that makes a preferred
37 provider arrangement available shall provide for payment of
38 covered health care services rendered by providers who are not
39 preferred providers.

40
41 1. Benefit level. Except as provided in this section, the
42 benefit level differential between services rendered by preferred
43 providers and nonpreferred providers may not exceed 20% of the
44 allowable charge for the service rendered. Prior to July 1,
45 1993, the benefit level differential for the purchases and

1 services listed in subsection 2 may exceed 20% but may not exceed
2 50% of the allowable charge for the service. The benefit level
3 differential for all services rendered after June 30, 1993, shall
4 be limited to 20% of the allowable charge. Any contract entered
5 into prior to July 1, 1993, that provides a benefit level
6 differential in excess of 20% for the services and purchases
7 listed in subsection 2, shall include a provision reducing the
8 benefit level differential to not more than the maximum benefit
9 level differential permitted by law for services and purchases
10 provided on or after July 1, 1993.

11
12 2. Fifty percent benefit level differential. The following
13 purchases and services, when rendered prior to July 1, 1993, on
14 an outpatient basis, in a nonemergency case, may be subject to a
15 50% benefit level differential subject to the limitations of
16 subsection 1:

17
18 A. Radiology services, except x rays of extremities,
19 screening and diagnostic chest x rays, maxillofacial x rays,
20 screening cervical, thoracic and lumbar spine x rays,
21 posttrauma x rays such as x rays of skull and ribs, flat
22 plate abdomen x rays and other radiology services to be
23 determined by rule by the superintendent;

24
25 B. Laboratory services provided by medical laboratories
26 licensed in accordance with the Maine Medical Laboratory
27 Commission, licensed by an equivalent out-of-state licensing
28 authority or by a hospital, excluding those licensed
29 laboratories owned by a community health center, a physician
30 or group of physicians where the laboratory services are
31 offered solely to the patients of the center, the physician
32 or group of physicians;

33 C. Pathology services;

34 D. Magnetic resonance imaging services;

35 E. Computerized tomography services;

36 F. Mammography services;

37 G. Ultrasonography services;

38
39 H. Cardiac diagnostic services including electrocardiograph
40 stress testing, physiologic diagnostic procedures, cardiac
41 catheterization and angiography, but excluding
42 electrocardiograms;

43
44 I. Lithotripsy services unless approved under the Maine
45 Certificate of Need Act of 1978;

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1 J. Services provided by free standing ambulatory surgery
3 facilities certified to participate in the Medicare program;

5 K. Purchases of durable medical equipment; and

7 L. Any other service performed in an outpatient setting
9 requiring the purchase of new equipment costing \$500,000 or
 more or for which the charge per unit of service is \$250 or
 more.

11 3. Definitions. As used in this section, unless the
13 context otherwise indicates, the following terms have the
 following meanings.

15 A. "Allowable charge" means the amount which would be
17 payable for services under the preferred provider
 arrangement prior to the application of any deductible and
 coinsurance.

19 B. "Nonemergency case" means a case other than one
21 involving accidental bodily injury or sudden and unexpected
23 onset of a critical condition requiring medical or surgical
 care for which a person seeks immediate medical attention
 within 24 hours of the onset.

25 Sec. 13. 24 MRSA §2340-A is enacted to read:

27 §2340-A. Annual report

29 In addition to the utilization reports required by section
31 2340, each nonprofit services organization shall file a report
33 with the joint standing committee of the Legislature having
 jurisdiction over insurance matters by January 1st of each year,
35 setting forth its activities for the past year with respect to
 preferred provider arrangements, its plans to develop
37 arrangements in the future, the effects of the preferred provider
 arrangements on insurance costs and services and subscriber and
39 employer satisfaction with the arrangement. The superintendent
 shall also file a report with the committee by January 1st of
41 each year on the activities of nonprofit services organizations
 with respect to preferred provider arrangements, any complaints
43 received by the Bureau of Insurance concerning these arrangements
 and the effects of preferred provider arrangements.

45 Sec. 14. 24-A MRSA §2673, as enacted by PL 1985, c. 704, §4,
47 is repealed and the following enacted in its place:

49 §2673. Policies, agreements or arrangements with incentives
 or limits on reimbursement authorized

51 1. Arrangements with preferred providers permitted.
 Subject to this section and to the approval of the

1 superintendent, an insurer or administrator may enter into
2 agreements with certain providers of the insurer's or
3 administrator's choice relating to health care services that may
4 be rendered to insureds of the insurer or beneficiaries of the
5 administrator, including agreements relating to the amounts to be
6 charged by the provider to the insured or beneficiary for
7 services rendered and amounts to be paid by the insurer or
8 administrator.

9
10 A. An administrator may market and otherwise make available
11 preferred provider arrangements to licensed health
12 maintenance organizations, insurance companies, health
13 service corporations, fraternal benefit societies,
14 self-insuring employers or health and welfare trust funds
15 and their subscribers provided that, in performing these
16 functions, the administrator shall provide administrative
17 services only and shall not accept underwriting risk in the
18 form of a premium or capitation payment for services
19 rendered. In performing functions consistent with this
20 chapter, an administrator shall not accept any underwriting
21 risk in the form of premium or capitation payment for
22 services rendered.

23
24 B. An insurer may issue policies in this State or an
25 administrator may administer programs in this State that
26 include incentives for the insured or beneficiary to use the
27 services of a provider who has entered into an agreement
28 with the insurer or administrator pursuant to subsection
29 2. When such a program or policy is offered to an employee
30 group annually, employees shall have the option of
31 participating in any other health insurance program or
32 health care plan sponsored by their employer. Policies,
33 agreements or arrangements issued under this chapter may not
34 contain terms or conditions that will operate unreasonably
35 to restrict the access and availability of health care
36 services.

37
38 2. Terms restricting access or availability prohibited.
39 Policies, agreements or arrangements issued under this chapter
40 may not contain terms or conditions that will operate
41 unreasonably to restrict the access and availability of health
42 care services. The superintendent shall adopt rules setting
43 forth criteria for determining when a term or condition operates
44 unreasonably to restrict access and availability of health care
45 services. The rules shall include criteria for evaluating the
46 reasonableness of the distance to be travelled by insureds or
47 beneficiaries for particular services and may prohibit the
48 insurer or administrator from applying the benefit level
49 differential to individual insureds or beneficiaries who must
50 travel an unreasonable distance to obtain the service. The
51 criteria shall also include the effect of the arrangement on
noninsureds and nonbeneficiaries in the communities affected by

1 the arrangement, including, but not limited to, the ability of
3 nonpreferred providers to continue to provide health care
5 services if all nonemergency services were provided by a
7 preferred provider.

9 3. Length of contract; contracting process. Contracts for
11 preferred provider arrangements shall not exceed a term of 3
13 years. A preferred provider arrangement for all insured or
15 beneficiaries of an insurer must be awarded on the basis of an
17 open bidding process after invitation to all providers of that
19 service in the State. Each preferred provider arrangement
21 affecting all insureds and beneficiaries must be bid and
23 contracted for as separate services. Each service on the list
25 set forth in section 2677 shall constitute a separate service.

27 Sec. 15. 24-A MRSA §2675, sub-§1, as enacted by PL 1985, c.
29 704, §4, is repealed.

31 Sec. 16. 24-A MRSA §2675, sub-§1-A is enacted to read:

33 1-A. Approval of arrangements. An insurer which proposes
35 to offer a preferred provider arrangement authorized by this
37 chapter shall file with the superintendent proposed agreements,
39 rates and other materials relevant to the proposed arrangement,
41 in the time period and the manner established by rule by the
43 superintendent. No arrangement may be offered until the
45 superintendent has approved the arrangement. The superintendent
47 shall include in the rules the number of days within which the
49 superintendent must approve or disapprove a proposed arrangement.

51 A. The superintendent shall disapprove any arrangement if
it contains any unjust, unfair or inequitable provisions or
fails to meet the standards set forth in section 2673, or
those set forth in rules adopted pursuant to section 2673.
The superintendent shall also adopt rules setting forth the
criteria to be used in determining what constitutes an
unjust, unfair or inequitable provision.

B. Within 10 days of receipt of a report of a proposed
preferred provider arrangement, the superintendent shall
mail notice of the proposal to all persons who have
requested notice of preferred provider arrangement proposals
in advance from the superintendent.

C. The superintendent may hold a public hearing on approval
of a preferred provider arrangement and shall hold a public
hearing if an interested person requests a public hearing
and the request meets the criteria set forth in this section
and in the rules adopted under this section. The
superintendent shall hold a public hearing upon request of
an interested person when:

1 (1) The interested person makes a written request to
2 the superintendent;

3 (a) Within the time period established by rule by
4 the superintendent;

5 (b) Stating briefly the respects in which that
6 person is interested or affected; and

7 (c) Stating the grounds on which that person will
8 rely for the relief to be demanded at the hearing;

9 (2) The superintendent finds that:

10 (a) The request is timely and made in good faith;
11 and

12 (b) The interested person would be aggrieved if
13 the stated grounds were established and the
14 grounds otherwise justify the hearing; and

15 (3) The request meets other criteria established by
16 the superintendent by rule.

17 The superintendent shall adopt rules to implement the
18 hearing requirement, including rules setting forth the time
19 period within which a public hearing will be held on the
20 superintendent's initiative and the time period within which
21 an interested person must file a request for a public
22 hearing. If the superintendent finds that a public hearing
23 is justified at the request of an interested person, the
24 public hearing shall be held within 30 days after the filing
25 of the request by an interested person, unless the hearing
26 is postponed by consent of the interested person, the
27 superintendent and the nonprofit service organization filing
28 the arrangement. The hearing shall be held in accordance
29 with the provisions of the Maine Administrative Procedure
30 Act, Title 5, chapter 375, including the provision
31 permitting intervention of interested persons.

32 Sec. 17. 24-A MRSA §2675, sub-§3, as enacted by PL 1985, c.
33 704, §4, is repealed.

34 Sec. 18. 24-A MRSA §2676, as enacted by PL 1985, c. 704, §4,
35 is repealed and the following enacted in its place:

36 §2676. Risk sharing

37 Preferred provider arrangements may embody risk sharing by
38 providers.

39

1 Sec. 19. 24-A MRSA §2677, as amended by PL 1987, c. 34, §2,
is repealed and the following enacted in its place:

3 §2677. Alternative health care benefits

5 An insurer or administrator who makes a preferred provider
7 arrangement available shall provide for payment of covered health
9 care services rendered by providers who are not preferred
providers.

11 1. Benefit level. Except as provided in this section, the
13 benefit level differential between services rendered by preferred
15 providers and nonpreferred providers may not exceed 20% of the
17 allowable charge for the service rendered. Prior to July 1,
19 1993, the benefit level differential for the services and
21 purchases listed in this subsection may exceed 20% but may not
23 exceed 50% of the allowable charge for the service. The benefit
25 level differential for all services rendered after June 30, 1993,
shall be limited to 20% of the allowable charge. Any contract
entered into prior to July 1, 1993, that provides a benefit level
differential in excess of 20% for the services and purchases
listed in subsection 2, shall include a provision reducing the
benefit level differential to not more than the maximum benefit
level differential permitted by law for services provided on or
after July 1, 1993.

27 2. Fifty percent benefit level differential. The following
29 purchases and services, when rendered prior July 1, 1993, on an
31 outpatient basis in a nonemergency case, may be subject to a 50%
benefit level differential subject to the limitations of
subsection 1:

33 A. Radiology services, except x rays of extremities,
35 screening and diagnostic chest x rays, maxillofacial x rays,
37 screening cervical, thoracic and lumbar spine x rays,
39 posttrauma x rays such as x rays of skull and ribs, flat
plate abdomen x rays and other radiology services to be
determined by rule by the superintendent;

41 B. Laboratory services provided by medical laboratories
43 licensed in accordance with the Maine Medical Laboratory
45 Commission, licensed by an equivalent out-of-state licensing
47 authority or by a hospital, excluding those licensed
laboratories owned by a community health center, a physician
or group of physicians where the laboratory services are
offered solely to the patients of the center, the physician
or group of physicians;

49 C. Pathology services;

51 D. Magnetic resonance imaging services;

1 E. Computerized tomography services;

3 F. Mammography services;

5 G. Ultrasonography services;

7 H. Cardiac diagnostic services including electrocardiograph
9 stress testing, physiologic diagnostic procedures, cardiac
11 catheterization and angiography, but excluding
13 electrocardiograms;

15 I. Lithotripsy services unless approved under the Maine
17 Certificate of Need Act of 1978;

19 J. Services provided by free standing ambulatory surgery
21 facilities certified to participate in the Medicare program;

23 K. Purchases of durable medical equipment; and

25 L. Any other service performed in an outpatient setting
27 requiring the purchase of new equipment costing \$500,000 or
29 more or for which the charge per unit of service is \$250 or
31 more.

33 3. Definitions. As used in this section, unless the
35 context otherwise indicates, the following terms have the
37 following meanings.

39 A. "Allowable charge" means the amount which would be
41 payable for services under the preferred provider
43 arrangement prior to the application of any deductible and
45 coinsurance.

47 B. "Nonemergency case" means a case other than one
49 involving accidental bodily injury or sudden and unexpected
51 onset of a critical condition requiring medical or surgical
care for which a person seeks immediate medical attention
within 24 hours of the onset.

Sec. 20. 24-A MRS §2678-A is enacted to read:

§2678-A. Annual report

In addition to the utilization reports required by section
2678, each insurer shall file a report with the joint standing
committee of the Legislature having jurisdiction over insurance
matters by January 1st of each year, setting forth its activities
for the past year with respect to preferred provider
arrangements, its plans to develop arrangements in the future,
the effects of the preferred provider arrangements on insurance
costs and services and insured and employer satisfaction with the
arrangement. The superintendent shall also file a report by

1 January 1st of each year on the activities of insurers with
 3 respect to preferred provider arrangements, any complaints
 5 received by the Bureau of Insurance concerning these arrangements
 7 and the effects of preferred provider arrangements.

8 **Sec. 21. Appropriation.** The following funds are appropriated
 9 from the General Fund to carry out the purposes of this Act.

	1989-90	1990-91
HUMAN SERVICES, DEPARTMENT OF		
Bureau of Health		
All Other		\$2,000,000
Provides funds for community health program grants to be awarded beginning July 1, 1990.		
Medical Care - Payments to Providers		
All Other		\$1,000,000
Provides funds for an increase in Medicaid reimbursement to providers to increase access to health care for Medicaid recipients.		
Maine Health Program		
All Other		\$25,717,137
Provides funds for the Maine Health Program.		
Medical Care Administration		
Positions	(2)	(19)
Personal Services	\$52,927	\$449,061
All Other	95,893	353,845
Capital Expenditures	1,180	11,203
TOTAL	\$150,000	\$814,109
Provides funds for the development and administration of the Maine		

COMMITTEE AMENDMENT "A" to H.P. 954, L.D. 1322

1	Health Program and expenses		
3	for the Maine Health Program		
	Council.		
5	Income Maintenance - Regional		
7	Positions		(47)
	Personal Services		\$1,125,745
9	All Other		78,984
	Capital Expenditures		30,973
11			<hr/>
	TOTAL		\$1,235,702
13			
15	Provides funds for additional		
	staff and related expenses to		
17	implement and administer the		
	provisions of the Maine		
19	Health Program.		
	DEPARTMENT OF HUMAN SERVICES		
21	TOTAL	<hr/>	<hr/>
		\$150,000	\$30,766,948
23			
25	MAINE HEALTH CARE FINANCE		
	COMMISSION		
27	Health Care Finance Commission		
29	All Other		\$15,000,000
31	Provides funds for the		
	Hospital Uncompensated Care		
33	and Governmental Payment		
	Shortfall Fund.		
35			
37	MAINE HEALTH CARE FINANCE		
	COMMISSION		
	TOTAL		<hr/>
			\$15,000,000
39			
	TOTAL APPROPRIATIONS	<hr/>	<hr/>
		\$150,000	\$45,766,948
41			
43	Sec. 22. Allocation. The following funds are allocated from		
	Federal Expenditures funds to carry out the purposes of this Act.		
45			1990-91
47	HUMAN SERVICES, DEPARTMENT OF		
49	Medical Care - Payments to Providers		
51	All Other		\$1,800,336

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Allocates federal matching funds for a provider fee increase.

Income Maintenance - Regional

Positions	(47)
Personal Services	\$1,125,745
All Other	78,984
Capital Expenditures	30,973
TOTAL	<u>\$1,235,702</u>

Allocates federal matching funds for additional staff and related expenses.

DEPARTMENT OF HUMAN SERVICES

TOTAL \$3,036,038

Sec. 23. Allocation. The following funds are allocated from Other Special Revenue funds to carry out the purposes of this Act.

1989-90 **1990-91**

HUMAN SERVICES, DEPARTMENT OF

Maine Health Program

All Other \$3,358,200

Allocates participant contributions toward cost of health program.

DEPARTMENT OF HUMAN SERVICES

TOTAL \$3,358,200

PROFESSIONAL AND FINANCIAL REGULATION, DEPARTMENT OF

Bureau of Insurance

All Other \$4,000 \$3,000

Allocates funds for hearings, rulemaking and annual reports with respect to preferred provider arrangements.

DEPARTMENT OF PROFESSIONAL AND

1 **FINANCIAL REGULATION**
 2 **TOTAL**

 \$4,000
 \$3,000

3 **TOTAL ALLOCATIONS**

 \$4,000
 \$3,361,200

5 **Emergency clause.** In view of the emergency cited in the
 7 preamble, this Act shall take effect when approved except that
 9 sections 9 to 20 shall take effect 90 days after adjournment of
 the First Regular Session of the 114th Legislature.

11 **FISCAL NOTE**

13 The estimated future costs of the Maine Health Program,
 15 including administrative costs, will be approximately \$49,000,000
 17 in fiscal year 1991-92 and is expected to increase by nearly
 19 \$5,000,000 each year thereafter. The projected increase in cost
 is due to the fact that the phase-in provisions apply to the
 first year of the program only.

21 There is a potential for cost savings to some programs which
 23 currently provide medical services for individuals, as these
 25 individuals may become eligible for participation in the Maine
 Health Program. The amount of these savings cannot be determined
 at this time.

27 The Bureau of Insurance will increase dedicated revenue
 29 \$4,000 in fiscal year 1989-90, and \$3,000 in fiscal year 1990-91,
 through the annual assessment on insurers to cover the additional
 costs to the bureau.'

33 **STATEMENT OF FACT**

35 This amendment contains the Maine Health Program and the
 37 Community Health Program grants essentially in the same form as
 proposed in the original bill. The amendment adds one member to
 39 the Maine Health Program Council to represent substance abuse,
 mental health and chiropractic care providers and authorizes the
 41 Department of Human Services to maximize the use of federal funds
 by taking advantage of Medicaid options for persons eligible for
 43 the Maine Health Program. With respect to the Community Health
 Program grants, the amendment provides for a starting date of
 45 July 1, 1990 instead of January 1, 1990. The Maine Health
 Program and the Community Health Program grants are created in
 section 8 of the amendment.

47 The amendment does not include the Subsidized Excess
 49 Insurance Program and the small employer tax credit which were
 proposed in Legislative Document 1322.

1 Sections 2 to 7 of the amendment provide for a new Hospital
3 Uncompensated Care and Governmental Payment Shortfall Fund funded
5 both from appropriations from the General Fund and from all
7 hospitals on an equal percentage basis recoverable in revenues.

9 The amendment adds the Hospital Uncompensated Care and
11 Governmental Payment Shortfall Fund and appropriates \$15,000,000
13 for the 2nd year of the biennium to the fund. The Maine Revised
15 Statutes, Title 22, section 3191, created in section 8 of the
17 amendment sets forth the funding mechanism for the Maine Hospital
19 Uncompensated Care and Governmental Payment Shortfall Fund.
21 Title 22, section 3191, subsection 1 describes the purposes of
23 the funding mechanism. Title 22, section 3191, subsection 2 sets
25 forth the legislative intent with respect to appropriations to
27 the fund. For bienniums beginning on and after July 1, 1989, the
amount appropriated to the Hospital Uncompensated Care and
Governmental Payment Shortfall Fund shall be the amount projected
by the Maine Health Care Finance Commission to be the impact on
Maine hospitals of the Medicaid shortfall, but no more than 1/2
the amount appropriated for the Maine Health Program. Title 22,
section 3191, subsection 3 describes the budget process. Title
22, section 3191, subsection 4 calls upon the Department of Human
Services and the Health Care Finance Commission to file a report
with the President of the Senate and the Speaker of the House of
Representatives setting forth the manner in which purposes of
this section have been fulfilled.

29 Sections 9 to 20 of the amendment revise laws relating to
31 preferred provider arrangements. The amendment requires that all
33 preferred provider arrangements be approved by the superintendent
before being offered and provides a mechanism for interested
persons to request a public hearing on approval of a preferred
provider arrangement.

35 The amendment requires the superintendent to adopt rules
37 clarifying the standards which will be used in determining
39 whether to approve a preferred provider arrangement. To be
41 approved, a preferred provider arrangement must not contain terms
43 that will operate unreasonably to restrict access and
45 availability of health care services for all persons, whether or
not they are subject to the preferred provider arrangement. In
addition, the preferred provider arrangement must not contain any
unjust, unfair or inequitable provisions. The superintendent is
required to adopt rules setting forth the criteria to be used in
evaluating proposed preferred provider arrangements under these
standards.

47 The amendment provides a larger benefit level differential
49 for certain services set forth in the amendment, but only for
51 services provided prior to July 1, 1993. The benefit level
differential is the amount an insurer is permitted to reduce
payment that would otherwise be made to an insured or subscriber

COMMITTEE AMENDMENT "A" to H.P. 954, L.D. 1322

1 when the person obtains services from a nonpreferred provider.
2 For services such as mammography, computerized tomography
3 services and others listed in sections 12 and 19 of the
4 amendment, the benefit level differential may be up to 50% of the
5 amount that would be payable to the insured or beneficiary if the
6 insured or beneficiary obtained the service from a preferred
7 provider. Under current law, for all services, the benefit level
8 differential is limited to 20%. Any preferred provider
9 arrangement contract providing for a 50% benefit level
10 differential must include specific provisions indicating that the
11 differential for services at the 50% level will not apply to
12 services provided after June 30, 1993.

13
14 The amendment provides that preferred provider arrangements
15 which will apply to all subscribers or insureds in the State must
16 be awarded on an open bidding process and may only be bid one
17 service at a time.

18 The amendment appropriates \$1,000,000 of state funds to
19 increase Medicaid reimbursement fees to health care providers.
20 This appropriation of state funds will draw a federal match of
21 \$1,800,000 for Medicaid reimbursement.

22
23 The amendment adds a fiscal note to the bill.

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