## MAINE STATE LEGISLATURE

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# 114th MAINE LEGISLATURE

### FIRST REGULAR SESSION - 1989

Legislative Document

No. 1318

H.P. 950

House of Representatives, April 24, 1989

Reference to the Committee on Transportation suggested and ordered printed.

EDWIN H. PERT, Clerk

Presented by Representative TRACY of Rome.

Cosponsored by Representative GOULD of Greenville, Representative JOSEPH of Waterville and Senator BERUBE of Androscoggin.

#### STATE OF MAINE

IN THE YEAR OF OUR LORD NINETEEN HUNDRED AND EIGHTY-NINE

Resolve, to Establish a Commission to Study Town Supervision of Private Roads.

(EMERGENCY)



1	Emergency preamble. Whereas, Acts and resolves of the
	Legislature do not become effective until 90 days after
3	adjournment unless enacted as emergencies; and
5	Whereas, considerable confusion exists as to the terms "town
7	way," "private way" and "private road" and the responsibilities and rights of municipalities regarding them; and
. 9	Whereas, it is desirable that this item be resolved by the First Regular Session of the 114th Legislature; and
11	
13	Whereas, this is a complex issue requiring study by a variety of specialized interests; and
15	Whereas, unless this legislation is passed on an emergency
17	basis, this study will not be able to begin until July 1989; and
_	Whereas, in the judgment of the Legislature, these facts
19	create an emergency within the meaning of the Constitution of Maine and require the following legislation as immediately
21	necessary for the preservation of the public peace, health and safety; now, therefore, be it
23	Commission created and charged. Resolved: That the Commission
25	to Study Town Supervision of Private Roads is hereby
27	established. The commission shall study whether a municipality should maintain and plow roads that are on private land but
_,	accessible to the public and roads that are on private land but
29	not accessible to the public.
31	This study shall include the following issues:
33	<ol> <li>The constitutional issue of using public equipment on private property;</li> </ol>
35	
37	2. The issue of long-term maintenance creating a requirement that the maintenance be continued and the issue of
39	this maintenance resulting in the road becoming public property;
39	3. A definition of the phrase "capable of carrying" motor
41	vehicles;
43	4. The possibility of requiring that privately owned roads be maintained to a certain standard by the owner; and
45	be maintained to a tertain standard by the owner, and
47	5. How to prevent disputes between municipalities and land-owners as to road ownership and maintenance.
49	In its study, the commission shall review the Attorney
51	General's opinion of November 16, 1977, and offer to members of the public who testified at the public hearing on February 2,
	1000 on U.D. 1541 I.D. 2006 HAN ACT to 311or Dioxing of

Private or Public Ways or Roads by Municipalities" the opportunity to present testimony to the commission.

The commission shall present legislation as to whether it wishes the various categories of roads and ways to be maintained and plowed, what name should be given to each category of road and whether it should amend the various current laws to reflect these wishes and to make these laws consistent. The commission shall review the following laws in this connection: The Maine Revised Statutes, Title 23, sections 3021, 3105, 3201 and 3651; and Title 29, section 944; and be it further

**Appointment. Resolved:** That the commission shall consist of 7 members, appointed in the following manner:

1. Four Legislators, at least one of whom shall be a Senator and one of whom shall represent each of the joint standing committees of the Legislature having jurisdiction over judiciary, state and local government and transportation matters. These appointments are to be made jointly by the President of the Senate and the Speaker of the House of Representatives;

2. One Executive Department official selected by the Governor;

3. A representative of the Maine Municipal Association to be appointed by that organization; and  $% \left( 1\right) =\left( 1\right) +\left( 1\right) +\left$ 

4. A representative of the Governor's Municipal Advisory Council chosen by the council.

Each person required to make an appointment or appointments under this resolve shall make the appointment or appointments by July 10, 1989, and shall inform the President of the Senate, the Speaker of the House of Representatives, the Executive Director of the Legislative Council and the Governor upon making the appointment or appointments.

The commission member from the joint standing committee of the Legislature having jurisdiction over state and local government shall serve as chair of the commission and shall call the first meeting no later than August 1, 1989; and be it further

Meetings. Resolved: That the commission shall attempt to accomplish its mission within the 3 meetings which are provided as a general guideline by the Legislative Council. Should additional meetings be required, the committee shall request any necessary funds from the council; and be it further

Report. Resolved: That the commission shall present its findings, together with any recommended legislation, to the joint

standing committee of the Legislature having jurisdiction over 1 state and local government by December 1, 1989. The committee 3 may hold a meeting to review the findings. This committee shall present its report and any legislation to the Legislature by January 1, 1990. If a request for extension is made while the Legislature is not in session, it may be acted upon by the 7 Legislative Council; and be it further Staff assistance. Resolved: 9 That, if staff assistance is desired, assistance shall be requested from the Legislative Council; and be it further 11 13 Agency cooperation. Resolved: That all agencies departments of State Government and in particular the Department 15 of the Attorney General and the Department of Transportation shall cooperate with the committee and shall expeditiously 17 provide the committee with the information and materials that it needs; and be it further 19 Compensation. Resolved: That the members of the commission who are Legislators shall receive the legislative per diem, as 21 defined in the Maine Revised Statutes, Title 3, section 2, for 23 each day's attendance at commission meetings. All members of the commission shall receive reimbursement for expenses 25 application to the Executive Director of the Legislative Council; and be it further 27 Appropriation. Resolved: That the following funds 29 appropriated from the General Fund to carry out the purposes of this resolve. 31 1989-90 1990-91 33

#### LEGISLATURE

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### Commission to Study Town Supervision of Private Roads

39	Personal Services	\$220	\$1,155
	All Other	300	2,250
41			
	Provides funds for 3 meetings		
43	of the commission and one		
	meeting of the joint standing		
45	committee of the Legislature		
	having jurisdiction over		
47	state and local government.		
	None of these meetings is to		
49	be a public hearing and a		
	report is to be presented not		
51	to exceed 35 pages.		

1	LEGISLATURE TOTAL \$520 \$3,40!
3	Emergency clause. In view of the emergency cited in the
5	preamble, this resolve shall take effect when approved.
7	
9	STATEMENT OF FACT
L <b>1</b>	This resolve proposes to study the issues as to whether towns should maintain private ways and private roads and the
L3	differences in interpretation of current law.