MAINE STATE LEGISLATURE

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114th MAINE LEGISLATURE

FIRST REGULAR SESSION - 1989

Legislative Document

No. 1188

H.P. 856

House of Representatives, April 13, 1989

Submitted by the Department of Educational and Cultural Services pursuant to Joint Rule 24.

Reference to the Committee on Education suggested and ordered printed.

EDWIN H. PERT, Clerk

Presented by Representative RICHARDS of Hampden.
Cosponsored by Senator GILL of Cumberland, Representative FOSS of Yarmouth and Senator PEARSON of Penobscot.

STATE OF MAINE

IN THE YEAR OF OUR LORD NINETEEN HUNDRED AND EIGHTY-NINE

An Act to Create a Coalition Drug Education Program.

1	Be it enacted by the People of the State of Maine as follows:
3	Sec. 1. 5 MRSA §12004-I, sub-§9-A is enacted to read:
5	9-A. Edu- Drug-free School Expenses 20-A MRSA cation Advisory Committee Only §6615
7	Sec. 2. 20-A MRSA, c. 222, sub-c. VII-A is enacted to read:
9	Source and the state of the sta
	SUBCHAPTER VII-A
11 13	COALITION DRUG EDUCATION
13	§6611. Short title
15	
17	This subchapter may be known and may be cited as the Coalition Drug Education Act.
19	§6612. Definitions
21	As used in this subchapter, unless the context otherwise indicates, the following terms have the following meanings.
23	indicated for the form of the
2 -	1. Committee. "Committee" means the State Drug-free School
25	Advisory Committee as established in section 6615.
27	2. Division. "Division" means the Division of Alcohol and Drug Education Services.
29	3. Drugs. "Drugs" include, but are not limited to:
31	A. Heroin, methadone, other opiates or synthetic opiates;
33	barbiturates, tranquilizers or other sedatives; amphetamines; cocaine or cocaine derivatives; marijuana,
3 5	hashish, phencyclidine or other hallucinogens; inhalants; and over-the-counter drugs. "Drugs" do not include those
37	properly prescribed and dispensed under Title 32;
39	B. Alcoholic beverages; and
41	C. Any other psychoactive or mind-altering substance that may cause abuse of or dependency on that substance.
43	
45	§6613. Program established
40	The Coalition Drug Education Program is established within
47	the Division of Alcohol and Drug Education Services. All funds
40	made available to the division for the purposes of this
49	subchapter shall be administered and disbursed by the division in consultation with the State Drug-free School Advisory Committee
51	established in section 6615 and the Department of Human Services, Alcohol and Drug Abuse Planning Committee.

- 1. Funds. The division, in consultation with the State Drug-free School Advisory Committee, may allocate and award funds to local law enforcement agencies and school administrative units working jointly to develop drug and alcohol use prevention and drug and alcohol trafficking suppression programs in compliance with the policies and criteria set forth in this subchapter.
- 2. Application. The allocation and award of funds shall be made upon joint application by a law enforcement agency and a school administrative unit. The application shall be submitted for review to the local drug-free school advisory committee under section 6614, subsection 1, paragraph D. After review, the application shall be submitted to the division. Funds disbursed under this subchapter supplement funds that are available in the absence of the drug-free school program to suppress and prevent drug and alcohol trafficking to and use among school-age children.
- 3. Interagency agreements. The local law enforcement agency and the school administrative unit shall enter into interagency agreements that allow the management and fiscal tasks, created pursuant to this subchapter and assigned to both the law enforcement agency and the school administrative unit, to be performed by only one of them.
- 4. Guidelines. Within 120 days of the effective date of this subchapter, the division, in consultation with the State Drug-free School Advisory Committee, shall prepare and issue administrative guidelines and procedures for the Coalition Drug Education Program consistent with this subchapter and the Maine Administrative Procedure Act, Title 5, chapter 375. In addition to all other formal requirements that may apply to the enactment of these guidelines and procedures, a complete and final draft shall be submitted within 90 days of the effective date of this subchapter to the chairs of the joint standing committee having jurisdiction over judicial matters.
- 5. Report. After a year of program operation, the division shall prepare and submit an annual evaluation report to the Legislature describing in detail the operation and the results of the Coalition Drug Education Program. The report shall list the costs of the division for processing and reviewing applications, and of the state and local agencies for obtaining any additional grants, from any source, to support the program. The purpose of the program evaluation is to identify successful methods of preventing drug and alcohol trafficking to and use among school-age children. Evaluation reports shall be used to replicate proven successful methods and identify, implement and refine new methods.

1	§6614. Funding recipient responsibilities
3	Law enforcement agencies and school administrative units
	receiving funds under this subchapter shall concentrate on
5	enhancing prevention and education efforts and resources for drug
	and alcohol trafficking to and use among school-age children,
7	kindergarten through grade 7.
9	1. Prevention and education efforts. The enhanced
	prevention and education efforts include, but are not limited to:
L1	
13	A. Drug and alcohol traffic intervention programs;
	B. School and classroom-oriented programs using tested drug
15	and alcohol education curricula that provide in-depth and
	accurate information on drugs and alcohol, including the
L7	participation of local law enforcement agencies and
	qualified drug and alcohol use prevention specialists, and
L9	which are designed to increase teacher and student awareness
	of drugs and alcohol and their effects;
21	
	C. Family-oriented programs aimed at preventing drug and
23	alcohol use, which may include the participation of
	community-based organizations experienced in the successful
25	operation of these programs;
_	
27	D. The establishment of a local drug-free school advisory
	committee. The committee shall be established and appointed
29	by the division. The drug-free school advisory committee
31	may be newly created or an existing local drug and alcohol
э т	use committee. The local drug-free school advisory committee shall be composed, at a minimum, of the following:
3 3	committee shall be composed, at a minimum, of the following:
, ,	(1) Local law enforcement executives;
35	(1) Bocal law enforcement executives,
, ,	(2) School administrative unit executives;
37	(1) benoon administrative diffe encountries,
	(3) School site staff, which includes administrators,
39	teachers or other credentialed personnel;
41	(4) Parents;
4 3	(5) Students;
1 5	(6) School truant officers;
47	(7) State, and local drug and alcohol program
	administrators; and
19	
	(8) Drug and alcohol prevention program directors or
51	other executives;
53	E. Development and distribution of appropriate written and

audiovisual aids for training of school and law enforcement

1 staff in handling drug and alcohol-related problems and offenses. Appropriate existing aids may be used in lieu of 3 the development of new materials; 5 F. Development of prevention and intervention programs for elementary school teachers and students, including 7 utilization of existing prevention and intervention programs; and g G. Development of a coordinated intervention system that identifies students with chronic drug and alcohol abuse 11 problems and facilitates the students' referrals to drug and 13 alcohol abuse treatment programs. 15 2. Joint effort. An enhanced prevention and education effort commenced under this subchapter shall be a joint effort 17 between local law enforcement agencies and local school administrative units in cooperation with state and local drug and 19 alcohol program offices. These efforts shall include, but are not limited to, the concentration of efforts in areas 21 cooperatively identified as problem areas by local school and law enforcement authorities. 23 3. Other uses of funds. Funds appropriated pursuant to 25 this subchapter may be used, in part, to support state-level development and statewide distribution of appropriate written and 27 audiovisual aids to increase public awareness and provide training of school and law enforcement staff in handling drug and 29 alcohol-related problems and offenses. If existing aids are identified, these aids may be used in lieu of the development of 31 new aids. §6615. Committee established 33 35 1. State Druq-free School Advisory Committee established. As authorized by Title 5, chapter 379, the State Drug-free School 37 Advisory Committee is established within the Department of Educational and Cultural Services. 39 2. Membership. The State Drug-free School Advisory Committee shall be composed of 14 members to include one police 41 chief, one sheriff, one district attorney, one attorney primarily engaged in criminal defense, one representative of parent groups, 43 one representative of the Department of Human Services, Alcohol 45 and Drug Abuse Planning Committee, one local drug and alcohol program administrator, a school truant officer and a 47 representative of community-based programs for the prevention of drug and alcohol use, all of whom shall be appointed by the 49 Governor. In addition, the Attorney General shall designate one

member representing the Department of the Attorney General, and

the Commissioner of Educational and Cultural Services shall designate 4 members consisting of one drug and alcohol prevention

- specialist representing the Department of Human Services and 3
 school-site personnel to include at least one school
 superintendent. Staff services to the committee shall be
 provided by the division. Committee members shall be reimbursed
 for actual expenses involved in the conduct of committee
 business. The committee shall review applications for grant
 awards and recommend approval for those applications considered
 appropriate and consistent with the guidelines and administrative
 procedures established pursuant to this subchapter.
- 3. Voting. Each committee member shall be present to cast a vote. An appointed member of the committee unable to attend any meeting may designate a representative to attend meetings on that member's behalf. That representative shall be accorded full privilege to address the committee on any matter under consideration but shall not have the right to vote on any motions entertained by the committee.
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 4. Guidelines development. The committee shall develop specific guidelines and administrative procedures for the drug-free school program in accordance with the Maine Administrative Procedure Act, Title 5, chapter 375.
 - These guidelines and administrative procedures shall set forth the terms and conditions upon which the division shall offer grants. The guidelines and administrative procedures do not constitute rules, orders or standards of general application.
- 5. Application evaluation. Criteria for evaluating the grant applications of law enforcement agencies and school administrative units for drug-free school program funding shall be developed by the committee.
 - 6. Administration. Administration of the program and the evaluation of monitoring grants made under this subchapter shall be performed by the division.
- 7. Coordination. The division shall, to the extent possible, coordinate the administration of the drug-free school program with those of other state and federal agencies.
- 8. Use of funds limited. To maximize funds for program

 support and implementation and to avoid duplication of services,
 funds disbursed under this subchapter are subject to the

 following limitations.
- 47 A. Funds may not be used for the acquisition of equipment.
- B. Funds may not be used to purchase information on drugs and alcohol.

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1	C. The use of funds for personnel costs is discouraged.
	When it is demonstrated that personnel costs are essential to the
3	success of the program and that sufficient law enforcement and
	school personnel are not available to carry out the program,
5	exceptions to this limitation may be requested through the
	division.
7	
	D. No more than 10% of the total amount of funds may be
9	used for administrative costs.
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13	STATEMENT OF FACT
1.5	
15	This bill creates the Coalition Drug Education Program to be
17	administered by the Department of Educational and Cultural
1/	Services, Division of Alcohol and Drug Education Services. The
	program is designed to address drug and alcohol trafficking to