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FIRST REGULAR SESSION - 1989

Legislative Document

No. 1137

S.P. 426

In Senate, April 11, 1989

Reference to the Committee on Judiciary suggested and ordered printed.

JOY J. O'BRIEN Secretary of the Senate

Presented by Senator BRANNIGAN of Cumberland. Cosponsored by Representative PARADIS of Augusta, Representative STEVENS of Bangor and Representative LAPOINTE of Auburn.

STATE OF MAINE

IN THE YEAR OF OUR LORD NINETEEN HUNDRED AND EIGHTY-NINE

An Act to Amend Certain Provisions of the Maine Bail Code.

Be it enacted by the People of the State of Maine as follows:

- Sec. 1. 15 MRSA §1023, sub-§7, as enacted by PL 1987, c. 758, §20, is amended to read:
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7. Mandatory training. As a condition of appointment and continued service, a bail commissioner must successfully complete a bail training program, as prescribed and scheduled by the Chief Judge of the District Court, not later than one year following appointment. The Maine Criminal Justice Academy shall provide assistance Chief Judge of the District Court to the in establishing an appropriate training program for bail commissioners. The program shall include instruction on the provisions this chapter, of the relevant constitutional provisions on bail and any other matters pertinent to bail that the Chief Judge of the District Court considers appropriate and The Chief Judge of the District Court may establish a necessary. continuing education program for bail commissioners.

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- Sec. 2. 15 MRSA §1026, sub-§6 is enacted to read:
- **6. Initial appearance in court.** Nothing contained in this chapter may be construed as limiting the authority of a judge or justice to consider the issue of preconviction bail at a defendant's initial appearance in court.
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- Sec. 3. 15 MRSA §1029, sub-§2, as enacted by PL 1987, c. 758, §20, is amended to read:
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 2. Standard of review. With respect to the finding of
 31 probable cause to believe that the defendant committed a formerly capital offense, the finding of the lower court shall be upheld,
 33 unless it is clearly erroneous provided there is an adequate record for purposes of review. With respect to all other issues
 35 or with respect to the issue of probable cause when the record is inadequate for review, the review shall be de novo. The parties
 37 shall cooperate to expeditiously assemble a record for review.
 - Sec. 4. 15 MRSA 1071, sub-1, \mathbb{P} , as enacted by PL 1987, c. 758, 20, is amended to read:
 - B. The certificate shall remain on file with the original papers in the case and a certified copy shall be transmitted by the magistrate judicial officer taking the bail to the clerk of court before which the defendant is to appear.
 - Sec. 5. 15 MRSA §1072, sub-§1, as enacted by PL 1987, c. 758, §20, is amended to read:

 Preconviction. Each surety for a defendant admitted to
 preconviction bail is responsible for the appearance of the defendant at all times until a verdict or finding or plea of guilty, unless the surety has sooner terminated the agreement to act as surety and has been relieved of the responsibility in accordance with section 1073.

In no case may a preconviction surety be responsible for the appearance of a defendant after conviction, unless the surety has agreed anew to act as <u>postconviction</u> surety fellewing-conviction.

Sec. 6. 15 MRSA §1093, sub-§2, as repealed and replaced by PL 1987, c. 870, §10, is amended to read:

2. Arrest. A law enforcement officer may arrest with a warrant or without a warrant pursuant to Title 17-A, section 15, 13 any defendant who the law enforcement officer has probable cause 15 to believe has failed to appear as required, has violated a condition of preconviction bail, or has been charged with a crime 17 allegedly committed while released on preconviction bail. If the defendant is charged with new criminal conduct, a bail 19 commissioner is authorized only to set bail for the new crimes in accordance with this chapter. Any <u>A</u> defendant under arrest pursuant to this subsection shall be brought before a any judge 21 or justice of the same appropriate court. The judge or justice 23 shall make a determination as to whether or not the setting of bail upon the violation is appropriate pending a the bail 25 revocation proceeding.

STATEMENT OF FACT

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This bill makes minor modifications to the Maine Bail Code.

33 Section 1 of the bill clarifies that the mandatory training of bail commissioners need not be completed prior to appointment, 35 but that the training must be completed within one year of appointment.

Section 2 of the bill creates a new subsection of the Maine 39 Revised Statutes, Title 15, section 1026, and clarifies that a judge or justice may consider the issue of preconviction bail at 41 the defendant's initial appearance in court. This does not change existing law. There has been some suggestion that the 43 Maine Bail Code, as presently written, precludes a District Court Judge or a Superior Court Justice from considering the issue of 45 bail once it has been set by a bail commissioner unless there are changed circumstances or new evidence. This was never intended 47 in the original bail law and the changes contained in this bill will make that intent clear.

Section 3 of the bill provides that the standard for review 51 of a Harnish bail proceeding on the issue of probable cause, when there is an adequate record, is the "clearly erroneous" 1 standard. In cases when the record is inadequate for review, a "de novo" standard will be used. The parties are required to 3 cooperate in promptly assembling the record.

5 Section 4 of the bill eliminates the word "magistrate" in Title 15, section 1071, subsection 1, paragraph B, and replaces
7 it with the phrase "judicial officer." This corrects an oversight in the original legislation.

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Section 5 of the bill eliminates the words "anew" and "following conviction" from Title 15, section 1072, subsection 1. Under current law, a preconviction surety may not be held 13 responsible for the appearance of a defendant after conviction unless the surety has agreed to act as postconviction surety. 15 This bill eliminates the requirement that such agreement occur after conviction. The surety may agree at any time to be 17 responsible for the postconviction appearance of the defendant, including any appeal.

Section 6 of the bill makes it clear that if a defendant has 21 been released on preconviction bail and has been arrested for failure to appear, for violating a condition of the bail or for a 23 new crime committed while released on preconviction bail, a bail commissioner is without the authority to set new bail on the 25 underlying violation, but may set bail for the defendant only with respect to new crimes with which the defendant has been 27 charged. Whether or not bail should be set pending the bail revocation proceeding must be determined by a judge or justice. 29 This change simply clarifies existing law.

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