MAINE STATE LEGISLATURE

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1	L.D. 1088				
3	(Filing No. S-229)				
5					
7	STATE OF MAINE				
9	SENATE 114TH LEGISLATURE FIRST REGULAR SESSION				
11	FIRST REGULAR SESSION				
13 15	SENATE AMENDMENT "A" to COMMITTEE AMENDMENT "A" to H.P. 776, L.D. 1088, Bill, "An Act to Provide Comprehensive Property Tax Relief"				
17 19	Amend the amendment by striking out everything after the title and before the statement of fact and inserting in its place the following:				
21	'Amend the bill by inserting after the title and before the enacting clause the following:				
23 25	'Emergency preamble. Whereas, Acts of the Legislature do not become effective until 90 days after adjournment unless enacted as emergencies; and				
27 29	Whereas, the filing period under the Family Homesaver Program may occur before the expiration of the 90-day period; and				
31 33	Whereas, it is necessary for the Commission to Study Problems with the Municipal Assessment, Valuation and Collection of Property Taxes to begin its work on or before August 1, 1989;				
35 .	and				
37	Whereas, in the judgment of the Legislature, these facts create an emergency within the meaning of the Constitution of Maine and require the following legislation as immediately				
39	necessary for the preservation of the public peace, health and safety; now, therefore,				
41	· ·				
43	Further amend the bill by striking out everything after the enacting clause and before the statement of fact and inserting in its place the following:				
45	. D.A. D.T. A				
47	'PART A				
49	Sec. 1. 36 MRSA c. 907, first 2 lines, are repealed and the following enacted in their place:				

SENATE AMENDMENT " # " to COMMITTEE AMENDMENT "A" to H.P. 776, L.D. 1088

1	
3	CHAPTER 907
3	FAMILY HOMESAVER PROGRAM ACT OF 1989
5	Sec. 2. 36 MRSA §6201, sub-§1, as enacted by PL 1987, c. 516,
7	\$\\$\\$\\$\\$\\$\\$\\$\\$\\$\\$\\$\\$\\$\\$\\$\\$\\$\\$\
9	 Benefit base. "Benefit base" means property taxes accrued or rent constituting property taxes accrued, less the
11	equivalent tax value of any benefit received or to be received through the program established in chapter 105, subchapter IV-A.
13	Con 2 26 MDCA \$6201 cmb \$5
15	Sec. 3. 36 MRSA $\S6201$, sub- $\S5$, as enacted by PL 1987, c. 516, $\S\S3$ and 6, is amended to read:
17	 Homestead. "Homestead" means the dwelling, owned for at least the 5 preceding calendar years or rented by the claimant,
19	and occupied by the claimant and his the claimant's dependents as a home, and may consist of a part of a multidwelling or
21	multipurpose building and a part of the land, up to 10 acres, upon which it is built. "Owned" includes a vendee in possession
23	under a land contract and of one or more joint tenants or tenants in common.
25	Sec. 4. 36 MRSA §6201, sub-§8-A is enacted to read:
27	
29	8-A. Household property. "Household property" means the goods and furnishings of a claimant's homestead including
29	vehicles.
31	Sec. 5. 36 MRSA §6201, sub-§9, as enacted by PL 1987, c. 516,
33	\$\\$\\$\\$\\$\\$\\$\\$\\$\\$\\$\\$\\$\\$\\$\\$\\$\\$\\$\
35	9. Income. "Income" means federal adjusted gross income exclusive of any net operating loss carryover adjustments
37	determined in accordance with the Code and other income not included in federal adjusted gross income including, but not
39	limited to, alimony, support payments, unemployment compensation, loss of time insurance, nontaxable strike benefits,
41	workers'compensation, pensions including Social Security and railroad retirement, cash public assistance or relief benefits.
43	interest from obligations of states and their political subdivisions, plus any amount of loss included in federal
45	adjusted gross income which exceeds an overall limit of \$25,000 in aggregate losses used to offset income.
47	
49	Income does not include any benefits received under this chapter or gifts from nongovernmental sources or surplus foods or other relief in kind supplied by a governmental agency.

Sec. 6. 36 MRSA $\S6201$, sub- $\S11-B$ is enacted to read:

L.D. 1088

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•	11-B. Total assets of a claimant. "Total assets of a				
3	claimant" means the market value of all property owned by the household members exclusive of the homestead and household				
5	property less any indebtedness of the household members.				
7	Sec. 7. 36 MRSA §6201-A is enacted to read:				
9	\$6201-A. Short title				
11	This chapter shall be known and may be cited as "The Family Homesaver Program Act of 1989."				
13					
15	Sec. 8. 36 MRSA §6207, sub-§1, as amended by PL 1987, c. 876. §5, is repealed and the following enacted in its place:				
17	 Benefit calculation. For claimants representing a nonelderly household, the benefit is calculated as follows: 				
19) Whiston bloom and one blind margant of block marking of				
21	A. Thirty-three and one-third percent of that portion of the benefit base which exceeds 4.5% but does not exceed 8% of household income, plus 50% of that portion of the benefit				
23	base which exceeds 8% but does not exceed 10% of household				
25	income, plus 100% of the amount by which the benefit base exceeds 10% of income.				
,	Car O 27 NADEA 97207 and 92				
27	Sec. 9. 36 MRSA §6207, sub-§2, as repealed and replaced by PI 1987, c. 839, §3, is repealed.				
29	Sec. 10. 36 MRSA §6207, sub-§§2-A and 2-B are enacted to read:				
31					
33	2-A. Income eligibility. Claimants must have household incomes of less than \$40,000, in the year for which relief is				
	requested and in each of the 2 preceding years, to be eligible				
35	for a benefit under this section. In addition, total assets of a				
37	claimant, exclusive of the claimant's homestead, must be less than \$50,000 in the year for which relief is requested to be				
20	eligible for a benefit under this section.				
39	2-B. Proof of eligibility. To be eligible for benefits				
41	under this section, claimants must furnish proof of eligibility in a form to be determined by the Bureau of Taxation.				
43					
45	Sec. 11. 36 MRSA §6212, as enacted by PL 1987, c. 516, §§3 and 6, is amended to read:				
47	§6212. Denial of claim				
49	If it is determined that a claim is excessive and was filed				
C 1	with fraudulent intent, the claim shall be disallowed in full				
51	and, if the claim has been paid the amount paid may be recovered				

SENATE AMENDMENT " C" to COMMITTEE AMENDMENT "A" to H.P. 776,

SENATE AMENDMENT " \mathcal{A} " to COMMITTEE AMENDMENT "A" to H.P. 776, L.D. 1088 by assessment, and the assessment shall bear interest from the 1 date of payment or credit of the claim, until refunded or paid, at the rate of 1% per month. The claimant in such case, and any 3 person who assisted in the preparation or filing of such 5 excessive claim or supplied information upon which such excessive claim was prepared, with fraudulent intent, commits a Class E crime. If it is determined that a claim is excessive and was 7 negligently prepared, 10% of the corrected claim shall be disallowed, and if the claim has been paid the proper portion of 9 any amount paid shall be similarly recovered by assessment, and the assessment shall bear interest at 1% per month from the date 11 of payment until refunded. Any claimant or spouse with an unpaid 13 liability arising from this section is disqualified from benefits under this chapter. 15 Sec. 12. Appropriation. The following funds are appropriated from the General Fund to carry out the purposes of this Part. 17 1989-90 1990-91 19 FINANCE, DEPARTMENT OF 21 **Bureau of Taxation -**23 Low-income Tax Relief 25 (19) Positions - Legislative Count (19) Personal Services \$252,589 \$318,007 27 All Other 3,666,651 3,681,993 Capital Expenditures 80,760 29 funds 31 Provides for administrative expenses and benefits needed to implement 33 the Family Homesaver 35 Additional Program. appropriations for benefits 37 are not needed in fiscal year 1990-91 due to the combining 39 of this program with a homestead exemption program 41 effective that year. 43 DEPARTMENT OF FINANCE TOTAL \$4,000,000 \$4,000,000 45 **TOTAL APPROPRIATIONS -**47 PART A \$4,000,000 \$4,000,000 49

PART B

	L.D. 1088
	Sec. 1. 36 MRSA c. 105, sub-c. IV-A is enacted to read:
	SUBCHAPTER IV-A
	HOMESTEAD PROPERTY TAX EXEMPTIONS
4	§671. Definitions
	As used in this subchapter, unless the context otherwise indicates, the following terms have the following meanings.
	1. Permanent residence. "Permanent residence" means that place where a person has a true, fixed and permanent home and principal establishment to which, whenever absent, the person has the intention of returning. A person may have only one permanent residence at a time, and once a permanent residence is
	established in a foreign state or country, it is presumed to continue until the person shows that a change has occurred.
	2. Permanent resident. "Permanent resident" means a person who has established a permanent residence as defined in subsection 1.
•	3. Real estate used and owned as a homestead. "Real estate used and owned as a homestead" means real property less any portion of that real property used for commercial purposes. §672. Permanent residency: factual determination by municipal assessor
	Intention to establish a permanent residence in this State is a factual determination to be made, in the first instance, by the municipal assessor. Although any one factor is not
	conclusive of the establishment or nonestablishment of permanent residence, the following are relevant factors that may be considered by the municipal assessor in making a determination as to the intent of a person claiming a homestead exemption to
	establish a permanent residence in this State:
	1 Parmal Apalamatiana Parmal Arabanatiana of the
	1. Formal declarations. Formal declarations of the applicant:

another country and the date nonMaine residency was terminated;

	NATE AMENDMENT " \hat{H} " to COMMITTEE AMENDMENT "A" to H.P. 776, p. 1088
rec	5. Voter registration. The place where the applicant is ristered to vote;
,	6. Driver's license. The place of issuance of a driver's
lic	cense to the applicant;
any	7. License tag. The place of issuance of a license tag on motor vehicle owned by the applicant:
fec	8. Federal income tax returns. The address as listed on deral income tax returns filed by the applicant; or
Mai	9. Maine intangible tax returns. The previous filing of ine intangible tax returns by the applicant.
<u>\$6:</u>	73. Exemption of homesteads
	1. Definitions. As used in this section, unless the atext otherwise indicates, the following terms have the llowing meanings.
	A. "Cooperative apartment corporation" means a corporation, whether for profit or nonprofit, organized for the purpose of owning, maintaining and operating an apartment building or apartment buildings to be occupied by its stockholders or members.
	B. "Tenant-stockholder or member" means an individual who is entitled, solely by reason of that individual's ownership of stock or membership in a cooperative apartment
	corporation, to occupy for dwelling purposes an apartment in a building owned by that corporation. A corporation leasing
	land for a term of 98 years or more for the purpose of maintaining and operating a cooperative apartment on that land shall be considered the owner for purposes of this exemption.
	2. Amount of exemption. Every person who has the legal tle or beneficial title in equity to real property in this
St	ate and who resides on that real property, and in good faith kes the same that person's permanent residence or the permanent
re	sidence of another or others legally or naturally dependent
	on that person, is entitled to an exemption from all taxation, cept for assessments for special benefits of 5% of just
va.	luation up to the just valuation of \$90,000 on the residence
	d up to 10 acres of contiguous real property. The title may be ld jointly or in common with others, and the exemption may be
ap	portioned among the owners that reside on the property, to the
	tent of their respective interests; but no exemption of more an 5% of the first \$90,000 of just value may be allowed to any

one person or on any one dwelling house, except that an exemption up to 5% of the first \$90,000 of just value may be

SENATE AMENDMENT "A" to COMMITTEE AMENDMENT "A" to H.P. 776,

- allowed on each apartment occupied by a tenant-stockholder or member of a cooperative apartment corporation and on each condominium parcel occupied by its owner; nor shall the amount of the exemption allowed any person exceed the proportionate just valuation based on the interest owned by that person.
- 3. Applicability. The exemption provided in this section applies only to those parcels classified and assessed as owner-occupied residential property or only to the portion of property classified and assessed as owner-occupied residential property.
- 4. Exemptions in addition to other exemptions. The exemptions provided in subchapter IV, sections 653 and 654, shall be in addition to the homestead exemption.

17 §674. Forms

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The Bureau of Taxation shall furnish to the municipal assessor of each municipality a sufficient number of printed forms to be filed by taxpayers claiming to be entitled to the exemption and shall prescribe the content of those forms by rule.

§675. Application

1. Filing claims. At the time each taxpayer files claim
for a homestead exemption, the municipal assessor shall deliver
to the taxpayer a receipt over the municipal assessor's
signature, or that of an authorized designee, which shall
appropriately identify the property covered in the application,
shall bear the date the application is received by the municipal
assessor and shall include any serial number or other identifying
data desired by the municipal assessor. The possession of the
receipt constitutes conclusive proof of the timely filing of the
application.

- 2. False filing. Any person who knowingly gives false information for the purpose of claiming homestead exemption as provided for in this chapter is quilty of a Class E crime.
- 41 3. Reapplication. Any municipality may, at the request of the municipal assessor and by majority vote of its governing body, waive the requirement that an annual application be made 43 for exemption for property within the municipality after an 45 initial application is made and exemption granted, except that reapplication shall be required when any property granted an 47 exemption is sold or otherwise disposed of, when the ownership changes in any manner or when the applicant for homestead 49 exemption ceases to use the property as a homestead. In its deliberations on whether to waive the annual application 51 requirement, the governing body shall consider the possibility of fraudulent homestead exemption claims which may occur due to the

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SENATE AMENDMENT "A" to COMMITTEE AMENDMENT "A" to H.P. 776, L.D. 1088

- waiver of the annual application requirement. It is the duty of the owner of any property granted an exemption who is not required to file an annual application to notify the municipal assessor promptly whenever the use of the property changes so as to change the exempt status of the property. Any property owner who fails to notify the municipal assessor shall be subject to the provisions of section 678. This subsection shall apply only to exemptions requested pursuant to this section.
 - §676. Duty of municipal assessor

The municipal assessor shall examine each claim for exemption filed with the municipal assessor and if the claim is found to be in accordance with law, shall mark the claim approved and make the proper deductions on the tax books.

§677. Homestead exemptions; approval; refusal; hearings

19 The municipal assessors of the several municipalities of the State shall, as soon as practicable after April 1st of each 21 current year and on or before July 1st of that year, carefully consider all applications for tax exemptions that have been filed 23 in their respective offices on or before March 1st of that year. If, upon investigation, the municipal assessor finds that the applicant is entitled to the tax exemption applied for under the 25 law, the municipal assessor shall make entries upon the tax rolls 27 of the municipality necessary to allow the exemption to the applicant. If, after due consideration, the municipal assessor finds that the applicant is not entitled under the law to the 29 exemption, the municipal assessor shall immediately make out a 31 notice of disapproval that includes the reasons for disapproval. A copy of the notice shall be served upon the applicant by the 33 municipal assessor either by personal delivery or by registered mail to the post office address given by the applicant, and the 35 municipal assessor shall file the notice with the clerk of the State Board of Property Tax Review. The notice of disapproval of 37 application for the exemption, when filed with the board, constitutes an appeal of the applicant to the board from the 39 decision of the municipal assessor refusing to allow the exemption, and the board shall review the application and 41 evidence presented to the municipal assessor upon which the applicant based the claim for exemption and shall hear the applicant in person or by agent on behalf of the applicant's 43 right to an exemption. The board shall reverse the decision of 45 the municipal assessor and grant the exemption to the applicant if in its judgment the applicant is entitled to the exemption or 47 affirm the decision of the municipal assessor. The action of the board is final unless the applicant, within 15 days from the date 49 of refusal of the application by the board, files in the District Court of the county in which the homestead is situated a 51 proceeding against the municipal assessor for a declaratory judgment or other appropriate proceeding. The failure of the

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SENATE AMENDMENT "H" to COMMITTEE AMENDMENT "A" to H.P. 776, L.D. 1088

- taxpayer to appear before the municipal assessor or State Board of Property Tax Review or to file any paper other than the application as in section 675 shall not constitute any bar or defense to further proceedings.
 - §678. Lien imposed on property of person claiming exemption although not permanent resident
- 1. Tax lien. When the estate of any person is being 9 probated or administered in another state under an allegation that that person was a resident of that state and the estate of 11 that person contains real property situated in this State upon which a homestead exemption has been allowed pursuant to section 13 675 for any year or years within 10 years immediately prior to the death of the person, then within 3 years after the death of 15 that person the assessor of the municipality where the real 17 property is located shall, upon knowledge of that fact, record a notice of tax lien against the property among the public records 19 of that municipality and the property shall be subject to the payment of all taxes previously found exempt, plus 15% interest 21 per year, unless the District Court having jurisdiction over the ancillary administration in this State determines that the decedent was a permanent resident of this State during the year 23 or years an exemption was allowed, in which case the lien shall not be filed or, if filed, shall be canceled of record by the 25 municipal assessor of the municipality where the real estate is 27 located.
 - 2. Property subject to tax. In addition to subsection 1, upon determination by the municipal assessor that for any year or years within the prior 10 years a person who was not entitled to a homestead exemption was granted a homestead exemption from ad valorem taxes, that person's property that is situated in this State shall be subject to the taxes previously exempted, plus 15% interest per year.
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 3. Collection. The collection of taxes provided in this section shall be in the same manner as existing ad valorem taxes and the procedure for recapturing taxes under this section shall be supplemental to any existing provision under the laws of this State.
- 4. Notice. The lien provided in this section does not attach to the property until the notice of tax lien is filed among the public records of the municipality where the property is located. Prior to the filing of the notice of lien, any purchaser for value of the subject property shall take free and clear of the lien.

Sec. 2. Review. The State Tax Assessor shall review the administrative, legal and technical requirements of this Part to ensure compliance with existing administrative procedures. This

	L.D. 1088				
1	review may include discussions with o operate homestead exemption programs ar				
3	to January 1, 1990. The State Tax results of this review, together with	Assessor shall	submit the		
5	or correcting legislation, to the Joint Standing Committee on Taxation in the Second Regular Session of the 114th Legislature.				
7	Sec. 3. Appropriation. The following	ing funds are	appropriated		
9	from the General Fund to carry out the				
11		1989-90	1990-91		
13	FINANCE, DEPARTMENT OF				
15	Bureau of Taxation - Homestead Exemption				
17	Positions - Legislative Count	(2)	(2)		
19	Personal Services All Other	\$32,580 12,500	\$68,418 15,025,000		
21	Capital Expenditures Provides funds for	10,000			
23 25	administrative expenses and benefits for the homestead exemption program.				
27	DEPARTMENT OF FINANCE TOTAL	\$55,080	\$15,093,418		
29	TOTAL APPROPRIATIONS -				
31	PART B	\$55,080	\$15,093,418		
33	Emergency clause. In view of the	ne emergency o	ited in the		
35	preamble, this Act shall take effect otherwise indicated.				
37	FISCAL NOTE				
39					
41	If enacted this bill would have t General Fund.	che following e	ffect on the		
43	Part A would require an appropria fiscal year 1989-90 and fiscal year 199		,000 in both		
45	Part B would require an appropri	ation of \$55.0	80 in fiscal		
47	year 1989-90 and \$15,093,418 in fiscal				

SENATE AMENDMENT "A" to COMMITTEE AMENDMENT "A" to H.P. 776,

SENATE AMENDMENT " $_{\mbox{\scriptsize A}}$ " to COMMITTEE AMENDMENT "A" to H.P. 776, L.D. 1088

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STATEMENT OF FACT

This amendment replaces the majority committee amendment with property tax relief through a homestead credit and creates the homesaver program.

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(Senator EMERSON)
SPONSORED BY:

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COUNTY: Penobscot

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