



# 114th MAINE LEGISLATURE

# **FIRST REGULAR SESSION - 1989**

Legislative Document

No. 1065

H.P. 761

House of Representatives, April 5, 1989

Reference to the Committee on Human Resources suggested and ordered printed.

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EDWIN H. PERT, Clerk

Presented by Speaker MARTIN of Eagle Lake. Cosponsored by Senator PERKINS of Hancock, Representative CARROLL of Gray and Representative LISNIK of Presque Isle.

STATE OF MAINE

IN THE YEAR OF OUR LORD NINETEEN HUNDRED AND EIGHTY-NINE

An Act To Provide the Reasonable Costs of Wages Paid to Employees of Long-term Care Facilities and Nursing Homes.

(EMERGENCY)



 Emergency preamble. Whereas, Acts of the Legislature do not become effective until 90 days after adjournment unless enacted
 as emergencies; and

Whereas, nursing homes are facing a financial crisis due to the labor shortage in health care occupations; and

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Whereas, reimbursement under the Medicaid program for services provided to eligible patients has fallen far behind the cost of staffing to provide those services; and

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Whereas, in the judgment of the Legislature, these facts create an emergency within the meaning of the Constitution of Maine and require the following legislation as immediately necessary for the preservation of the public peace, health and safety; now, therefore,

Be it enacted by the People of the State of Maine as follows:

Sec. 1. 22 MRSA §1708, as repealed and replaced by PL 1975, 21 c. 365, §1, is repealed and the following enacted in its place:

#### 23 <u>§1708. Appropriations to aid public and private hospitals;</u> <u>compensation</u>

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Any funds appropriated by the Legislature in aid of public 27 and private hospitals shall be expended under the direction of the department and the expense of administration shall be charged 29 the appropriation of that department for general to administration. The department is authorized to compensate hospitals located in the State of New Hampshire within 15 miles 31 from the Maine-New Hampshire state line or hospitals located in 33 the Provinces of Quebec or New Brunswick, Canada, within 5 miles of the international boundary, when the hospital care is for 35 persons resident in the State of Maine and, in the judgment of the commissioner, adequate local hospital facilities are not 37 available. The department may compensate hospitals at rates it establishes for hospital care of persons whose resources or whose 39 responsible relatives' resources are insufficient. Bills itemizing the expenses of this hospital care, when approved by 41 the department and audited by the State Controller, shall be paid by the Treasurer of State.

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## Sec. 2. 22 MRSA §1708-A is enacted to read:

§1708-A. Appropriations to aid public and private nursing homes; 47 <u>compensation</u>

 A nursing home, as defined in section 1812-A, or any portion of a hospital or institution operated as a nursing home, when the
 State is liable for payment for care, shall be reimbursed at a  rate established by the department pursuant to this section. The provisions of this section shall apply to all funds, including
 federal funds, paid by any agency of the State to a nursing home for patient care.

 Payment rate. The department shall establish for each nursing home a payment rate or payment rates relating to various types of care provided in a nursing home. Rates shall be based
 on the operating costs attributable to each nursing home as determined by the accounting and auditing standards and
 procedures established by the department. The department shall not establish a flat rate.

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2. Annual increase. The department shall compute an annual 15 increase in each nursing home's payment rate or payment rates.

- A. Except as provided in paragraph B, the department shall use the "skilled nursing facility" market basket forecasts
   published quarterly by Data Resources, Inc. to determine the annual increase in the payment rate or rates to each nursing
   home.
- B. To determine the wage component of the annual increase in the payment rate or payment rates, the department shall use the wage proxy values that the Maine Health Care Finance Commission establishes to forecast changes in wages and benefits for hospital employees.
- 3. Wage adjustments. The department shall make appropriate
  adjustments to the payment rates to accommodate costs of wages
  and benefits.
- A. The department shall not establish a maximum limit on reimbursement for adjustments to the payment rates for costs
   of wages and benefits.

37 B. The department shall adjust the payment rate for each nursing home to reflect the nursing home's actual costs of wages and benefits for all employees, measured by the 39 nursing home's costs of wages and benefits on January 1, 41 1989. The department shall, upon application by a nursing home within 90 days of the determination of this wage 43 adjustment, make an additional adjustment to a nursing home's payment rate or payment rates if the nursing home demonstrates that its costs for wages and benefits on 45 January 1, 1989, do not accurately reflect market conditions 47 in its labor market.

 C. In any subsequent year, if a nursing home demonstrates that its costs for wages and benefits exceed the amount of
 reimbursement for wages and benefits, the excess costs shall be shared equally by the nursing home and the department.

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	4. Amendment of state health plan. The department shall
3	<u>amend the state health plan and any applicable state regulation</u>
	to rescind its election to apply to cost limits established under
5	Medicare pursuant to the Code of Federal Regulations, Title 42,
	<u>Section 447.252(c).</u>
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•	Emergency clause. In view of the emergency cited in the
9	preamble, this Act shall take effect when approved.
	STATEMENT OF FACT
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13	This bill directs the Department of Human Services to
10	increase the Medicaid payment rate to long-term care facilities
15	by reflecting the facilities' actual costs, measured on January
	1, 1989, for wages and benefits. If a facility can demonstrate
17	that its costs for wages and benefits on January 1, 1989, does
	not accurately reflect market conditions, the department is
19	authorized to provide additional increases.
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21	This bill also requires that the department and each
	individual long-term care facility share equally any costs for
23	wages and benefits in excess of the amount of reimbursement for
	wages and benefits. In addition, it directs the department to
25	remove the optional Medicare cap on a facility's routine service
	costs.
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• •	Finally, the bill establishes a common wage proxy system for
29	health care workers that will allow nursing homes to increase
2.1	wages annually at rates consistent with increases paid to
31	hospital employees.

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