MAINE STATE LEGISLATURE

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114th MAINE LEGISLATURE

FIRST REGULAR SESSION - 1989

Legislative Document

No. 992

H.P. 723

House of Representatives, March 30, 1989

Reference to the Committee on Housing and Economic Development suggested and ordered printed.

EDWIN H. PERT, Clerk

Presented by Representative OLIVER of Portland.

Cosponsored by Senator ANDREWS of Cumberland, Representative HEESCHEN of Wilton and Senator BRANNIGAN of Cumberland.

STATE OF MAINE

IN THE YEAR OF OUR LORD NINETEEN HUNDRED AND EIGHTY-NINE

An Act to Encourage and Support the Development of Affordable Housing Opportunities by Nonprofit Developers.



1	Be it enacted by the People of the State of Maine as follows:
3	Sec. 1. 30-A MRSA chapter 201, subchapter XII is enacted to read:
5	
7	SUBCHAPTER XII
•	DIVISION OF NONPROFIT HOUSING DEVELOPMENT
9	ADTICIE I
11	<u>ARTICLE I</u>
13	AFFORDABLE HOUSING PROGRAM
15	§4961. Definitions
17	As used in this subchapter, unless the context otherwise indicates, the following terms have the following meanings.
19	J. Jacksonites Whitheniber was the Vaine Chate Warning
21	1. Authority. "Authority" means the Maine State Housing Authority.
23	2. Director. "Director" means the director of the Division of Nonprofit Housing Development.
25	
27	3. Division. "Division" means the Division of Nonprofit Housing Development.
29	4. Nonprofit Housing Corporation. "Nonprofit Housing Corporation" means a nonprofit corporation organized in this
31	State under Title 13-B which qualifies for this designation under United States Code, Title 26, Section 501(C), and which has
33	established the development of affordable housing as a purpose of incorporation.
35	
37	§4962. Affordable Housing Program for Nonprofit Housing Corporations
39	The Affordable Housing Program for Nonprofit Housing Corporations is established to be implemented by the Maine State
41	Housing Authority in cooperation with nonprofit housing corporations. The affordable housing program is established to
43	provide affordable housing for persons in low-income households
45	in the geographical areas served by these corporations. In developing and implementing this program, the authority shall:
47	1. Focus efforts on low-income households. Focus its
49	efforts on low-income households as defined in section 4973, subsection 3, paragraph C;
51	A. The affordable housing program includes home ownership and rental housing:

1	
	B. Affordable housing rules shall address the problem of
3	down payment requirements that persons in low-income
	households, who may be able to afford monthly mortgage
5	payments, cannot afford;
7	2. Consider the supply of decent housing. Consider the
	problem of an inadequate supply of decent, safe and sanitary
9	rental housing for low-income households.
11	A. The authority shall examine the problem of the
	conversion of low-income rental housing units to other uses,
13	including housing for middle and upper-income households;
15	B. The authority shall determine whether better building
	standards are necessary for residential units and the need
17	for better enforcement of building codes for rental units;
19	3. Use applicable funds. Use any applicable funds
	available to the authority to finance this program;
21	
	 Provide for funding of nonprofit corporations. Provide
23	for the funding of nonprofit community development corporations
	to develop or implement affordable housing programs in areas
25	served by these corporations;
27	Funds provided to nonprofit community development corporations
	may be used for:
29	
	A. Administrative and development costs, including staff
31	salaries, consultants' fees, overhead and other similar
	<pre>costs, associated with low-income housing development;</pre>
33	
_	B. Purchase of land and buildings;
35	
	C. Construction, reconstruction, rehabilitation or
37	renovation of facilities;
39	D. Purchase of equipment and supplies:
41	E. Rental subsidies; and
	I. Renear Bubbrutes, and
43	F. Payment of service fees of professionals such as
	attorneys, geologists, architects, engineers and others for
45	agreements and professional services necessary to develop
43	affordable housing;
47	allordable housing;
47	E Coordinate with other assesses Cook to see districts
4.0	5. Coordinate with other programs. Seek to coordinate
49	assistance to nonprofit community development corporations with
	assistance from other available sources including public and
E 1	number andton pagistones, and

1	6. Matching funds. Adopt rules in accordance with the
	Maine Administrative Procedure Act, Title 5, chapter 375, that
3	establish requirements for matching of funds from other sources
	with funds provided by the authority.
5	
	§4963. Division established
7	
	The Division of Nonprofit Housing Development is established
9	within the Maine State Housing Authority to assist and encourage
	nonprofit community development corporations to address the
11	affordable housing problem in this State.
	Pages Dt.
13	§4964. Director; appointment
- r	man at maning of the Metal Grate We to the 1911 of the
15	The director of the Maine State Housing Authority shall
7 7	appoint the director of the division. The division director
17	shall serve at the will of the director of the Maine State
7.0	Housing Authority.
19	\$4965. Powers
21	24ang. Lomerz
4 1	The division may:
23	ine division may.
23	1. Propose projects for funding. Propose to the authority,
25	projects of nonprofit community development corporations for
25	funding which the division has determined to effectively address
27	the affordable housing problems in the areas served by the
	corporation;
29	
	2. Provide planning assistance. Assist nonprofit community
31	development corporations in planning projects and developing
	proposals to meet the affordable housing needs of the areas
33	served by these corporations. In assisting these corporations,
	the division shall:
35	
	A. Seek to leverage funds from various sources in the
37	public and private sectors, including in-kind assistance, to
	be matched with funds provided by the authority to these
39	corporations; and
41	B. Seek to coordinate assistance provided by the authority
	with assistance that may be available from other public and
43	private sector agencies and organizations;
45	3. Propose incentives. Propose to the authority incentives
	for nonprofit community development corporations to develop or
47	<pre>promote affordable housing;</pre>
49	A. In implementing this subsection the division shall
-	propose incentives to be made available to political

1.	owned by the political subdivisions to nonprofit housing
3	corporations for affordable housing; and
3	4. Propose programs and demonstration projects. Propose to
5	the authority affordable housing programs and demonstration
	projects that will enable nonprofit housing corporations to
7	provide rental housing and home ownership opportunities for
	persons in low-income households.
9	<u>\$4966.</u> Duties
11	Status
	The division shall:
13	
	1. Identify locations of corporations. The division shall
15	identify the locations of nonprofit community development
17	corporations in this State and the areas and populations served by these corporations;
1.7	by these corporations;
19	2. Prepare guidelines. Prepare guidelines for determining
	the eligibility of projects proposed by nonprofit housing
21	corporations for funding;
20.	
23	3. Review proposals. Review proposals of nonprofit housing corporations under this chapter;
.25	corporacions under this chapter;
. 23	4. Prepare training and education programs. Prepare
27	training and education programs, including workshops, for
	nonprofit community development corporations with respect to
29	affordable housing; and
31	5. Implement policies and programs. Implement policies and
J L	programs as directed by the authority.
33	programs as arrected by and additionally.
	§4967. Resources and staff
35	
	The authority shall provide the division with the staff and
37	resources necessary to carry out the purpose of this subchapter.
39	ARTICLE_II
3 3	EMALOUD IA
41	AFFORDABLE HOUSING FUND
43	§4971. Affordable Housing Fund
45	1. Creation. There is created and established, under the
40	jurisdiction and control of the authority, the Affordable Housing
47	Fund.
49	2. Sources of fund. There shall be paid into the fund the
	following:
51	3 333 manufactured for total order to the foundation
	A. All money appropriated for inclusion in the funds;

1	÷
,	B. Subject to any pledge, contract or other obligation, any
3	money which the authority receives in repayment of advances
-	from the fund;
5	C. Subject to any pledge, contract or other obligation, all
7	interest, dividends or other pecuniary gains from investment
•	of money of the fund;
9	
	D. All proceeds of bonds sold to implement this article; and
11	
	E. Any other money available to the authority and directed
13	by the authority to be paid into the fund.
16	2 April 2 F. Frank . The authority was such many in
15	3. Application of fund. The authority may apply money in the fund for purposes authorized by this subchapter and chapter
17	202. Money in the fund not needed currently for purposes of this
	subchapter may be deposited with the authority to the credit of
19	the fund or may be invested in any manner provided by law.
21	4. Accounts within fund. The authority may divide the
	funds into any separate accounts that it determines necessary or
23	convenient for carrying out this subchapter.
0.5	
25	5. Revolving fund. The fund is a nonlapsing revolving
27	fund. All money in the fund shall be continuously applied by the authority to carry out this subchapter.
2,	authority to tarry out this subchapter.
29	6. Commitment and administrative fees. The authority may
	fix commitment fees in an amount not to exceed 10% of the initial
31	principal amount of a loan made or insured under this
	subchapter. These fees may, at the discretion of the authority,
33	be deposited into the fund created under this section or into a
2.5	mortgage insurance fund.
35	§4972. Eligibility requirements
37	34972. Eligibility requirements
3 ,	To be eligible to use money from the Affordable Housing
39	Fund, a nonprofit housing corporation must:
41	1. Develop a plan. Develop a plan with long-term and
	short-term goals for developing and providing low-income housing
43	in the region that the nonprofit corporation serves;
45	2 Truestory programs and resources Inventory bousing
40	2. Inventory programs and resources. Inventory housing programs and agencies in the area served by the nonprofit
47	corporation;
- -	
49	3. Prepare plan of coordination. Prepare for each project
	funding request, a plan for the coordination of housing programs,
51	services and resources in the area served by the nonprofit
	corporation for that specific project; and

_	
3	4. Prepare information. Prepare for each project funding request, information concerning:
5	A. The number of households to be served;
7	B. The cost of each unit to the buyer or renter;
9	C. The size of each housing unit and the number of childrent that may reside in each unit;
11	
13	D. The availability and cost of existing housing in the area;
15	E. Household income in the area served by the proposed project;
17	
19	F. The level of general assistance and federal assistance in the area; and
21	G. Any other questions posed by the authority concerning the need for low-income housing in an area to be served by a
23	nonprofit housing corporation.
25	§4973. Fund available to nonprofit housing corporations
27	Except as provided in subsection 2, paragraph C, money from the Affordable Housing Fund shall be provided as loans only to
29	nonprofit housing corporations to assist these corporations in developing or providing housing for low-income households.
31	1. Establish priorities for funding projects. The Maine
33	State Housing Authority shall establish priorities by rule in accordance with the Maine Administrative Procedure Act, Title 5,
35	chapter 375, with respect to funding projects proposed by nonprofit housing corporations. In establishing these
37	priorities, the authority shall consider:
39	A. The availability of affordable housing and the extent of the demand for affordable housing in the areas to be served;
41	B. Participation of other area organizations in the project:
43	
45	C. Coordination of area resources to be applied;
47	D. The extent to which a proposed project addresses the affordable housing problem in the area; and
49	E. The degree to which the plan prepared by the nonprofit housing corporation addresses the affordable housing problem.
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-	2. OSC OF MOREY. MORCY TOURCE CO HOMPTOTTE MOREING
3	corporations from the Affordable Housing Fund shall be used in accordance with rules adopted by the authority in accordance with
3	
-	the Maine Administrative Procedure Act, Title 5, chapter 375,
5	with respect to the use of money from the Affordable Housing Fund.
7	A. The authority shall adopt a rule that a nonprofit housing corporation may use no more than 10% of the money
9	that it receives for a particular project for administrative
11	purposes.
	B. The authority shall adopt a rule defining low-income
13	households as households with an income of less than 75% of the median income of the county in which a housing project
15	is proposed.
17	C. The authority shall adopt a rule reserving \$250,000 in the fund to be used as grants to nonprofit housing
19	corporations. These grants shall be awarded on a competitive basis to no more than 10 nonprofit housing
21	corporations. The grants may be expended as the nonprofit housing corporations find necessary to become viable
23	developers of housing for low-income households.
25	3. Powers. The authority may:
27	A. Deny funding of a housing development project for failure to comply with this subchapter and chapter 202;
29	B. Amend or alter a proposal for funding under this
31	subchapter in order to make the project consistent with this subchapter and chapter 202;
33	dubsitagest and sitagest 2027
-	C. Investigate projects, including books and records, to
35	determine whether the nonprofit corporation or the project
00	is complying with this subchapter and chapter 202; and
37	20 00mp2 12.29 112.012 01220 0120 0120 0120 0120 0120
٠.	D. Seek all legal remedies available to enforce the
39	contract with a nonprofit housing corporation. The
0,5	authority may seek an injunction for any act or failure to
41	act that violates this law or a contract entered into under
	this State.
43	this beate.
43	§4974. Duties of the authority
45	
	The authority shall:
47	
	1. Identify nonprofit housing corporations. Identify the
49	nonprofit housing corporations in this State that may be eligible
	to participate in the program and the areas and populations
51	served by these corporations:

T	Z. Keview proposals. Keview proposals of nonprofit housing
_	corporations under this chapter;
3	3. Prepare training and education programs. Prepare
5	training and education programs, including workshops, for
	nonprofit housing corporations with respect to affordable housing
7	
	4. Contract with nonprofit housing corporations. Enter
9	into a contract with a nonprofit housing corporation for each
	project funded in whole or in part with money from the Affordable
1	Housing Fund. Section 4983 shall be included in the contract; and
3	5. Provide for repayment of loans from the Affordable
	Housing Fund. Adopt rules under the Maine Administrative
5	Procedure Act, Title 5, chapter 375, that govern repayment of
	loans to nonprofit housing corporations from the Affordable
7	Housing Fund. Each nonprofit housing corporation is responsible
	for repayment of loans only to the extent of the money borrowed
9	by each corporation from the fund, and shall not be required to
	pay any additional charges for these loans, including interest,
1	administrative fees and other similar charges.
3	§4975. Propose projects for funding
5	The Maine State Housing Authority may propose to a nonprofit
	housing corporation projects for funding which the authority has
	found to effectively address the affordable housing problems in
	the areas served by the corporation.
	Sec. 2. 30-A MRSA c. 202 is enacted to read:
	CHAPTER 202
	NONPROFIT HOUSING CORPORATIONS
	§4981. Definitions
	As used in this subchapter, unless the context otherwise
	indicates, the following terms have the following meanings.
	1. Affordable Housing Fund. "Affordable Housing Fund"
	means the Affordable Housing Fund as defined in section 4971.
	2. Authority. "Authority" means the Maine State Housing
	Authority.
	2 Nonprofit housing garneration "Nonprofit housing
	3. Nonprofit housing corporation. "Nonprofit housing corporation" means a nonprofit corporation organized in this
	State under Title 13-B which qualifies as a nonprofit corporation
	under the United States Code, Title 26, Section 501(C)(3) and
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	which has established the development of affordable housing for ow-income households as a purpose of incorporation.
	4982. Powers of nonprofit housing corporations
7	A nonprofit housing corporation may:
9	1. Sue or be sued. Sue or be sued on its written contracts;
	2. Enter into contracts. Enter into contracts or
l <u>s</u>	greements necessary or convenient to the exercise of its powers
<u>.e</u>	and duties. This power includes, but is not limited to:
5	A. Contracts or agreements for services;
	B. Contracts with subcontractors; and
	C. Leasing contracts;
<u>c</u>	3. Own or operate housing projects. Own, operate, maintain or manage housing projects;
	A. A nonprofit housing corporation may perform any of these functions singly or in combination with other functions;
	ranctions singly of in combination with other functions,
	B. A nonprofit housing corporation may perform any of these
	functions in combination with other private persons,
	corporations or government entities;
,	4. Construct or improve housing projects. Design, construct, reconstruct, improve, extend or repair any housing
	project or any part of a housing project;
-	
	5. Purchase or acquire land and buildings. Hold, purchase
	or acquire land, buildings and structures in order to develop affordable housing under this chapter;
	6. Lease dwellings, lands and buildings. Lease or rent any dwellings, accommodations, lands, buildings, structures or facilities embraced in any housing project and, subject to this
<u>c</u>	chapter, establish and revise the rents or charges for those centals;
_	
_	7. Sell, exchange, transfer real or personal property.
	Sell, exchange, transfer, assign, pledge or dispose of any real or personal property;
	8. Insure real or personal property. Insure or provide for
	the insurance of any real or personal property or operations of the corporation against any risks or hazards;

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1	9. Invest funds. Invest any funds held in reserves or
	sinking funds or any funds not required for immediate
3	disbursement in property or securities in which savings banks may
	legally invest funds subject to their control;
5	
	10. Slum clearance. Within its area of operation:
7	
	A. Determine where blighted areas as defined in section
9	5101, subsection 2, exist or where there is a shortage of
	safe and sanitary dwelling accommodations for persons of low
11	income.
-	· · · · · · · · · · · · · · · · · · ·
13	B. Make studies and recommendations relating to the problem
-5	of clearing, replanning and reconstruction of slum areas and
15	the problem of providing dwelling accommodations for persons
13	of low income; and
17	or row income; and
17	C. Cooperate with the municipality the security the Ctata
10	C. Cooperate with the municipality, the county, the State
19	or any political subdivision of the State in action taken in
0.7	connection with these problems;
21	
	11. Issue revenue bonds. Issue tax-exempt or taxable
23	mortgage revenue bonds to provide affordable housing to
	low-income households; and
25	
	12. Accept and expend money. Accept and expend money from
27	any source, including governmental entities, in order to provide
	or develop affordable housing under this chapter.
29	
	§4983. Duties of nonprofit housing corporations
31	
	A nonprofit housing corporation shall:
33	
	 Be subject to the authority of the Maine Municipal Bond
35	Bank. Be subject to the authority of the Maine Municipal Bond
	Bank, and Title 30-A, chapter 225, with respect to the issue and
37	use of taxable or tax-exempt mortgage revenue bonds;
39	A. A nonprofit housing corporation shall issue taxable or
	tax-exempt mortgage revenue bonds only through the Maine
41	Municipal Bond Bank;
43	B. A nonprofit housing corporation shall comply with Title
	30-A, chapter 225, and the rules of the Maine Municipal Bond
45	Bank with respect to:
	2011 11 12 12 10 1 20 C CO 1
47	(1) The issue of these bonds;
1,	71) THE TORKE OF CHESE DOUGS!
49	(2) The use of revenue bond proceeds;
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51	(3) Reserve funds for revenue bonds;
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1	(4) Accounting and record-keeping procedures;
3	(5) Reporting requirements of the Maine Municipal Bond Bank;
5	(6) Investments of bond proceeds:
7	(0) investments of bond proceeds;
9	(7) Surety bonds; and
11	(8) Any other requirements that the Maine Municipal Bond Bank considers necessary for nonprofit housing corporations with respect to mortgage revenue bonds;
13	
	 Report to Maine State Housing Authority. Report
15 .	annually to the authority with respect to the activities, accomplishments and problems of each corporation. A nonprofit
17	housing corporation shall also provide a copy of its annual report to the authority;
19	
	3. Comply with rules of Maine State Housing Authority.
21	Comply with the rules of the authority with respect to the use of any money provided by the authority to nonprofit housing
23	corporations and with respect to record keeping and accounting
	requirements, reporting requirements, reserve fund requirements
25	and other requirements that the authority considers necessary to
	preserve the integrity of the Affordable Housing Fund;
27	4. Publish annual report. Publish a detailed annual report
29	of its activities including income and expenditures for the most
	recent fiscal year completed. The annual report is a public
31	record;
33	5. Contract for independent annual audit. Contract for an
	independent annual audit of its books and records. The results
35	of this audit are a public record; and
37	6. Prepare plans. Prepare long-range and short-range plans for the creation of affordable housing or making affordable
39	housing available to low-income households in the area served by
	the nonprofit housing corporation. These plans, which shall be
41	updated every 2 years, shall include:
43	A. An estimate of the demand in the area for low-income
	housing in the short term and in the long term;
45	
	B. An inventory of the organizations and resources in the
47	area that are available to assist in developing housing for
4.0	low-income households; and
49	C. The manner by which the appropriations and personner in
51	C. The means by which the organizations and resources in

corporation may be coordinated to address the problem of low-income housing.

§4984. Leasing of housing

Each nonprofit housing corporation shall manage and operate its housing projects in an efficient manner to enable it to fix the rentals or payments for dwelling accommodations at low rates consistent with its providing decent, safe and sanitary dwelling accommodations for persons of low income. A nonprofit housing corporation shall not construct or operate any housing project for profit. To this end, a nonprofit housing corporation shall fix the rentals or payments for dwellings in its projects at no higher rates than it finds necessary to produce revenues which, together with all other available money, revenues, income and receipts of the authority from whatever sources derived, will be sufficient:

- 1. Bond principal and interest. To pay, as the sums become due, the principal and interest on the bonds of the nonprofit housing corporation and the bonds issued to create the Affordable Housing Fund;
- 2. Reserves. To create and maintain any reserve funds required to ensure the payment of principal and interest as it becomes due on its bonds and the bonds issued to create the Affordable Housing Fund; and
- 3. Cost and operating projects. To meet the cost of and to provide for maintaining and operating the projects, including necessary reserves for that purpose and the cost of any insurance, and the administrative expenses of the nonprofit housing corporation.

§4985. Low-income units

Any housing development financed in whole or in part by bonds issued by a nonprofit housing corporation, by funds from the Maine State Housing Authority or by money from any state government entity shall have a minimum of 40% of the units set aside for households earning less than 60% of the median income of the county in which the development is located.

Sec. 3. Issue of bonds to establish the Affordable Housing Program for Nonprofit Community Development Corporations. The Treasurer of State may, under the direction of the Governor, issue from time to time registered bonds in the name and behalf of the State up to an amount not exceeding \$5,000,000 in the aggregate for the purpose of raising funds to fund the Affordable Housing Program for Nonprofit Community Development Corporations. The proceeds from the bonds shall be deposited in accounts established for the Housing

Opportunities for Maine Program as established by the Maine Revised Statutes, Title 30-A, chapter 201, subchapter VII. The bonds shall be deemed a pledge of the faith and credit of the State. The bonds shall not run for a longer period than 10 years from the date of the original issue. Any issuance of bonds may contain a call feature at the discretion of the Treasurer of State with approval of the Governor.

- Sec. 4. Records of bonds issued to be kept by State Auditor and Treasurer of State. The State Auditor shall keep an account of the bonds, showing the number and amount of each, the date when payable and the date of delivery to the Treasurer of State who shall keep an account of each bond showing the number of the bond, the name or names of the successful bidders to whom sold, the amount received, the date of sale and the date when payable.
 - Sec. 5. Sale, how negotiated; proceeds appropriated. The Treasurer of State may negotiate the sale of the bonds by direction of the Governor, but no bond may be loaned, pledged or hypothecated in behalf of the State. The proceeds of the sale of the bonds, which shall be held by the Treasurer of State and paid by him upon warrants drawn by the State Controller, are appropriated to be used solely for the purposes set forth in this Act.
- Sec. 6. Taxable bond option. The Treasurer of State, at the direction of the Governor, shall covenant and consent that the interest on the bonds shall be includable, under the United States Internal Revenue Code, in the gross income of the holders of the bonds to the same extent and in the same manner that the interest on bills, bonds, notes or other obligations of the United States are includable in the gross income of the holders under the United States Internal Revenue Code or any subsequent law. The powers conferred by this section shall not be subject to any limitations or restrictions of any law which may limit the power to so covenant and consent.
- Sec. 7. Interest and debt retirement. Interest due or accruing upon any bonds issued under this Act and all sums coming due for payment of bonds at maturity shall be paid by the Treasurer of State.
- Sec. 8. Disbursement of bond proceeds. The proceeds of the bonds shall be expended under the direction and supervision of the Maine State Housing Authority.
- Sec. 9. Appropriation balances at year end. At the end of each fiscal year, all unencumbered appropriation balances representing state money shall carry forward from year to year. Bond proceeds which have not been expended within 10 years after the date of the sale of the bonds shall lapse to General Fund debt service.

Sec. 10. Bonds authorized but not issued. Any bonds authorized but not issued, or for which bond anticipation notes have not been issued within 5 years of the ratification of this Act, shall be deauthorized and may not be issued, provided that the Legislature may, within 2 years after the expiration of the 5-year period, extend the period for issuing any remaining unissued bonds or bond anticipation notes for an additional amount of time not to exceed 5 years.

Sec. 11. Statutory referendum procedure; submission at statewide election; form of question; effective date. This Act shall be submitted to the legal voters of the State of Maine at a statewide election to be held on the Tuesday following the first Monday of November following passage of this Act. The city aldermen, town selectmen and plantation assessors of this State shall notify the inhabitants of their respective cities, towns and plantations to meet, in the manner prescribed by law for holding a statewide election, to vote on the acceptance or rejection of this Act by voting on the following question:

"Shall the State fund the Affordable Housing Fund for nonprofit housing corporations with a \$5,000,000 bond issue?"

The legal voters of each city, town and plantation shall vote by ballot on this question and shall designate their choice by a cross or check mark placed within a corresponding square below the word "Yes" or "No." The ballots shall be received, sorted, counted and declared in open ward, town and plantation meetings and returns made to the Secretary of State in the same manner as votes for members of the Legislature. The Governor shall review the returns and, if it appears that a majority of the legal voters are in favor of the Act, the Governor shall proclaim that fact without delay, and section 3 of this Act shall become effective 30 days after the date of the proclamation.

The Secretary of State shall prepare and furnish to each city, town and plantation all ballots, returns and copies of this Act necessary to carry out the purpose of this referendum.

STATEMENT OF FACT

The purpose of this bill is to promote the development of safe, decent and sanitary housing for low-income households. To accomplish this end, this bill gives resources to nonprofit housing corporations to develop, operate and maintain low-income housing, particularly low-income rental housing. Since most housing developers in the private sector do not find low-income housing to be a profitable venture, they have withdrawn from this sector of the housing market. Private nonprofit housing

corporations, on the other hand, are willing and able to serve the low-income sector. Their major needs include administrative and development funds. Once the housing facilities are completed, the revenues from rents, etc., will enable the nonprofit corporations to pay the loans and bondholders and to operate low-income housing facilities.

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This bill proposes to establish the Division of Nonprofit Housing Development within the Maine State Housing Authority for the purpose of implementing the Affordable Housing Program for Nonprofit Housing Corporations. A nonprofit housing corporation is defined as one which is in compliance with the United States Code, Title 26, Section 501C(3) and which has established the development of affordable housing as one of its goals.

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The Maine State Housing Authority is empowered to provide assistance to nonprofit housing corporations affordable housing. In providing this assistance, the Maine State Housing Authority will coordinate its assistance with assistance from other sources, including private assistance. The authority will also seek to generate funds from these other sources to be matched with funds provided by the authority.

The Division of Nonprofit Housing Development will propose guidelines to the authority to assist the authority in selecting projects for funding. The division will also propose incentives that would encourage these nonprofit corporations to develop affordable housing. The division will also prepare training and education programs in regard to affordable housing.

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An Affordable Housing Fund of \$5,000,000 is established with an initial issue of General Fund obligation bonds. Proceeds from the fund will be loaned to nonprofit housing corporations except for an initial \$250,000. A total of \$250,000 will be awarded as grants to no more than 10 nonprofit housing corporations to be used for administrative and start-up costs. The remainder of the fund will be used as loans to be repaid from housing revenues. Thus the Affordable Housing Fund will be a revolving fund.

Nonprofit housing corporations are empowered to purchase and acquire land and buildings; construct, reconstruct, improve and renovate buildings for low-income housing; lease housing units; and to operate and maintain housing units. These corporations, however, cannot operate facilities for profit. At least 40% of the rental units of a project must be reserved for low-income households. The remainder may be leased at market rates.

Nonprofit housing corporations are required to develop long-range plans, inventory housing organizations and resources, coordinate their efforts with these organizations and resources and report their activities and finances to the Maine State

- 1 Housing Authority. The nonprofit housing corporations may issue mortgage revenue bonds, but only through the Maine Municipal Bond
- Bank. The nonprofit housing corporations are subject to all the policies, procedures, rules and requirements of the Maine
- 5 Municipal Bond Bank.