MAINE STATE LEGISLATURE

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114th MAINE LEGISLATURE

FIRST REGULAR SESSION - 1989

Legislative Document

No. 991

H.P. 722

House of Representatives, March 30, 1989

Reference to the Committee on Energy and Natural Resources suggested and ordered printed.

EDWIN H. PERT, Clerk

Presented by Representative HOLT of Bath.

Cosponsored by Representative COLES of Harpswell, Representative SIMPSON of Casco and Representative HICHBORN of LaGrange.

STATE OF MAINE

IN THE YEAR OF OUR LORD NINETEEN HUNDRED AND EIGHTY-NINE

An Act Concerning the Maine Low-level Radioactive Waste Authority.

(EMERGENCY)



Emergency preamble. Whereas, Acts of the Legislature do not become effective until 90 days after adjournment unless enacted as emergencies; and

Whereas, state law unfairly targets all producers of low-level nuclear waste to participate in sharing the financial burden of nuclear waste disposal although the preponderance of generators that produce low-level nuclear waste use other methods of elimination regulated by the United States Nuclear Regulatory Commission; and

Whereas, state law is explicit as to the creation of assessments, by contractual agreement with Maine Yankee; however, established limits do not allow alternative methods for procurements of necessary funds to fulfill federal and state laws; and

Whereas, state law has allowed for an unfair system of service and user fee assessments which equated all classes of low-level nuclear waste with a fee for curies equal to the volume produced; and

Whereas, state law has required liability coverage, but has not provided sufficient coverage for property and personal liability in the absence of limited insurance; and

Whereas, in the judgment of the Legislature, these facts create an emergency within the meaning of the Constitution of Maine and require the following legislation as immediately necessary for the preservation of the public peace, health and safety; now, therefore,

Be it enacted by the People of the State of Maine as follows:

Sec. 1. 38 MRSA §1534-A, as enacted by PL 1987, c. 530, §4, is repealed and the following enacted in its place:

§1534-A. Administrative costs

1. Assessment. Funds to pay the administrative and operational costs of the authority shall be raised by assessing each low-level radioactive waste generator a service fee on low-level radioactive waste generated in this State which is shipped to a state or commercial low-level radioactive waste disposal facility, and any low-level radioactive waste that was generated during the assessed year and was temporarily stored awaiting disposal at a state or commercial low-level radioactive waste disposal facility. The assessed fee shall be credited to the generator's next year assessment as a rebate when the nuclear waste is shipped or transferred to a state or commercial low-level radioactive waste disposal facility. The authority shall annually on June 30th, beginning in 1989, assess a service fee calculated in accordance with this subsection with

- 1 an estimated amount approximately equal to \$200,000 less any balance carried forward under section 1534, subsection 3. 3 generator shall pay the service fee within 30 days, except that any generator may choose to make quarterly payments instead. The 5 revenue from this service fee shall be deposited in the low-level radioactive waste facility fund. The authority shall promulgate 7 rules in accordance with the Maine Administrative Procedure Act, Title 5, chapter 375, concerning the calculation of the fee, 9 which shall be based according to the fee schedules in section 1536, subsection 2, based on the waste generated in the previous 11 year. 13 2. Fee exemptions. The following types of low-level radioactive waste shall be exempt from the service fee 15 established in subsection 1:
- 17 Waste which is authorized by the United States Nuclear Regulatory Commission for disposal without regard to 19 activity;
- 21 B. Waste which is authorized by the United States Nuclear Regulatory Commission to be stored for up to 3 years at the 23 site of generation for decay and ultimate disposal without regard to radioactivity; and

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- C. Radioactive waste or other material including, but not limited to, sealed radioactive sources, which is returned to the vendor.
- 3. Reports. The authority shall report annually, before February 1st, to the joint standing committee of the Legislature having jurisdiction over natural resource matters on the income to and expenditures from the Low-level Radioactive Waste Facility Fund for administrative costs for the previous fiscal year and on the budget for the coming year. Those reports shall include 35 🛫 total fees received from each generator and line-item detail on expenditures, including in-state travel and out-of-state travel, printing, mailing and hearings, personnel, consultant services, general operating expenses, supplies and overhead for both the commission and the department.
- Sec. 2. 38 MRSA §1535, sub-§1, as amended by PL 1987, c. 769, 43 Pt. A, \$183, is further amended to read:
- 45 1. Assessment. The authority shall assess any nuclear plant within the State for the full cost of planning, siting, 47 licensing and construction of a low-level radioactive waste disposal facility, including reasonable reserves for unforeseen The assessment shall not-exceed-\$10,000,000-and 49 contingencies. shall be approximately assessed as follows: \$1,500,000 on March 1, 1988; \$2,500,000 on March 1, 1989; \$2,000,000 on March 1, 51 1990; \$2,000,000 on March 1, 1991; \$2,000,000 on March 1, 1992.

- The amounts assessed shall be paid within 30 days of assessment and the estimated amounts are subject to change as needed. Cost overruns above these amounts shall be assessed against the generators in proportion to the amounts of radioactive waste generated annually, as described in section 1534-A. This assessment shall be deposited in the Low-level Radioactive Waste Facility Fund.
- 9 Sec. 3. 38 MRSA §1536, sub-§§1 and 2, as enacted by PL 1987, c. 530, §4, are amended to read:
 - 1. User fees. All users of a low-level radioactive waste disposal facility shall be assessed a user fee calculated in accordance with subsections 2 and 3. User fees established under this section shall be designed to raise \$1,000,000 per year. Fees-shall-not-be-collected-in-excess-of-that-amount-or,-if eelleeted,-shall-be-returned-to-the-users-within-15-days-ef receipt subject to change as needed. The authority shall establish, by rule, a schedule of fees to be paid by all users of a low-level radioactive waste disposal facility.
- 2. Calculation for service and user fees. The authority
 shall calculate service and user fees based-50%-on-the-volume and
 50%-on-the-radioactivity-of-waste-accepted-by-the-facility.--The
 authority--shall--establish,--by--rule,---additional--fees--for
 hard-to-handle--physical--forms--of--waste according to the
 following fee schedules. For purposes of this subsection,
 "LLRWFF" means the yearly cost of the Low-level Radioactive Waste
 facility Fund in accordance with sections 1534 and 1534-A.

A. Fee schedule #1 shall be as follows.

Curies/Class C will be set at

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35	Curies/Classes A and B will be set at	<u>17%</u>	<u>x</u>	(LLRWFF)
37	Volumes A, B and C will be set at	<u>15%</u>	<u>x</u>	(LLRWFF)
39	Total fee schedule #1	100%	X	(LLRWFF)
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68%

X (LLRWFF)

B. Fee schedule #2 shall be as follows.

45	Curies/Class B will be set at	<u>68%</u>	X	(LLRWFF)
45 47 [']	Curies/Class A will be set at	17%	<u>X</u>	(LLRWFF)
49	Volumes B and C will be set at	<u>15%</u>	<u>X</u>	(LLRWFF)
4 9 51	Total fee schedule #2	100%	X	(LLRWFF)

Sec. 4. 38 MRSA §1540, sub-§5 is enacted to read:

5. Assurance Fund In the event the authority cannot obtain insurance to cover the areas as listed in this subsection, the authority shall show that it possesses the necessary assurance funds to cover, in total, financial protection against the site failure and any foreseeable problems during the life of the facility plus a reasonable reserve for unforeseen contingencies to include the period of institutional control, active and passive; the cost of construction and reconstruction; disposal of radioactive waste; total environmental restoration, public and private; and personal liability. The assurance funds and the cost of procurement by the authority shall be included in the assessment and fees charged under sections 1535 and 1536.

Emergency clause. In view of the emergency cited in the preamble, this Act shall take effect when approved.

STATEMENT OF FACT

This bill amends the Maine Low-level Radioactive Waste Authority Act to clarify and appropriately place certain responsibilities for the disposal of nuclear waste on low-level nuclear waste generators.