



## 114th MAINE LEGISLATURE

## FIRST REGULAR SESSION - 1989

## Legislative Document

No. 985

S.P. 368

In Senate, March 29, 1989

Reference to the Committee on Taxation suggested and ordered printed.

2. O'Bren

JOY J. O'BRIEN Secretary of the Senate

Presented by Senator TWITCHELL of Oxford. Cosponsored by Senator TITCOMB of Cumberland, Representative WALKER of Norway and Representative JACKSON of Harrison.

STATE OF MAINE

IN THE YEAR OF OUR LORD NINETEEN HUNDRED AND EIGHTY-NINE

An Act Concerning Property Tax Relief for the Elderly.

	Be it enacted by the People of the State of Maine as follows:
	36 MRSA c. 908 is enacted to read:
	CHAPTER_908
	DEFERRED COLLECTION OF HOMESTEAD PROPERTY TAXES
	§6250. Definitions
	As used in this chapter, unless the context otherwise
	indicates, the following terms have the following meanings.
	1. Benefited property. "Benefited property" means a lot or
	parcel of land which is benefited by sewer, water or natural gas
_	and on which an assessment has been determined against the owner.
	2. Bureau. "Bureau" means the Bureau of Taxation.
	3. Homestead. "Homestead" means the owner-occupied
	principal dwelling, either real or personal property, owned by
_	the taxpayer and the tax lot upon which it is located. If the
	homestead is located in a multi-unit building, the homestead is
	the portion of the building actually used as the principal
	dwelling and its percentage of the value of the common elements
	and of the value of the tax lot upon which it is built. The
	percentage is the value of the unit consisting of the homestead compared to the total value of the building exclusive of the
	common elements, if any.
-	Some Signer Cop II and
	4. Tax-deferred property. "Tax-deferred property" means
1	the property upon which taxes are deferred under this chapter.
	5. Taxes. "Taxes" or "property taxes" means ad valorem
	taxes, assessments, fees and charges entered on the assessment
•	and tax roll.
	6. Taxpayer. "Taxpayer" means an individual who has filed
	a claim for deferral under this chapter or individuals who have
	jointly filed a claim for deferral under this chapter.
4	<u>§6251. Deferral of tax on homestead; joint election; age</u>
	<u>requirement; filing claim</u>
	1 Filing aloin Subject to contion 6252 on individual
	<b>1. Filing claim.</b> Subject to section 6252, an individual, or 2 or more individuals jointly, may elect to defer the property
	taxes on their homestead by filing a claim for deferral with the
	municipal assessor after January 1st and on or before April 1st
	of the first year in which deferral is claimed if:
	A. The individual, or in the case of 2 or more individuals filing a claim jointly, each individual is 62 years of age
	TILING A CLAIM COINTLY, each individual is by vears of age

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1 <u>or older on April 1st of the year in which the claim is</u> <u>filed; and</u>

B. The individual has, or in the case of 2 or more individuals filing a claim jointly, all of the individuals together have, household income, as defined in section 6201,
subsection 7, of less than \$15,000 for the calendar year immediately preceding the calendar year in which the claim is filed.

- 11 The municipal assessor shall forward each claim filed under this subsection to the bureau, which shall determine if the property 13 is eligible for deferral.
- 15 <u>2. Property tax deferral. When the taxpayer elects to</u> defer property taxes for any year by filing a claim for deferral
   17 under subsection 1, it shall have the effect of:
- A. Deferring the payment of the property taxes levied on the homestead for the municipal fiscal year beginning on or after April 1st of that year;
- B. Continuing deferral of the payment by the taxpayer of any property taxes deferred under this chapter for previous years that have not become delinquent under section 6260; and
- 27 <u>C. Continuing the deferral of the payment by the taxpayer</u> of any future property taxes for as long as the provisions
   29 of section 6252 are met.

 31 3. Guardian compliance. If a guardian or conservator has been appointed for an individual otherwise qualified to obtain
 33 deferral of taxes under this chapter, the guardian or conservator may act for that individual in complying with this chapter.

- 4. Trustee compliance. If a trustee of an inter vivos trust which was created by and is revocable by an individual, who is both the trustor and a beneficiary of the trust and who is otherwise qualified to obtain a deferral of taxes under this chapter, owns the fee simple estate under a recorded instrument of sale, the trustee may act for the individual in complying with this chapter.
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- 5. Spouse not required to claim. Nothing in this section 45 may be construed to require a spouse of an individual to file a claim jointly with the individual even though the spouse may be 47 eligible to claim the deferral jointly with the individual.
- 6. Appeal. Any person aggrieved by the denial of a claim for deferral of homestead property taxes or disqualification from
   deferral of homestead property taxes may appeal in the manner provided in chapter 101, subchapter II-A.

<u>§6252. Property entitled to deferral</u>

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3 In order to qualify for tax deferral under this chapter, the 5 property must meet all of the following requirements when the claim is filed and thereafter as long as the payment of taxes by 7 the taxpayer is deferred. 9 1. Claimant's homestead. The property must be the homestead of the individual or individuals who file the claim for 11 deferral, except for an individual required to be absent from the homestead by reason of health. 13 2. Fee simple estate. The person claiming the deferral 15 must, solely or together with the person's spouse, own the fee simple estate or be purchasing the fee simple estate under a recorded instrument of sale, or 2 or more persons must together 17 own or be purchasing the fee simple estate with rights of 19 survivorship under a recorded instrument of sale if all owners live in the homestead and if all owners apply for the deferral 21 jointly. 23 3. No prohibitions. There must be no prohibition to the deferral of property taxes contained in any provision of federal 25 law, rule or regulation applicable to a mortgage, trust deed, land sale contract or conditional sale contract for which the 27 homestead is security. 29 §6253. Claim forms; contents 31 1. Administration. A taxpayer's claim for deferral under this chapter shall be in writing on a form supplied by the bureau 33 and shall: 35 A. Describe the homestead; 37 B. Recite facts establishing the eligibility for the deferral under the provisions of this chapter, including facts that establish that the household income as defined in 39 section 6201, subsection 7, of the individual, or in the case of 2 or more individuals claiming the deferral jointly, 41 was less than \$15,000 for the calendar year immediately preceding the calendar year in which the claim is filed; and 43 45 C. Have attached any documentary proof required by the bureau to show that the requirements of section 6252 have 47 been met. 2. Statement verification. There shall be annexed to the 49 claim a statement verified by a written declaration of the 51 applicant making the claim to the effect that the statements contained in the claim are true.

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	<u>§6254. State liens against tax-deferred property</u>
3	
	1. Lien. The bureau shall have a lien against the
5	tax-deferred property for the payment of the deferred taxes plus
	interest thereon and any fees paid to the county clerk by the
7	bureau in connection with the recording, release or satisfaction
	of the lien. The liens for deferred taxes shall attach to the
9	property on April 1st of the year in which the taxes were
-	assessed. The deferred property tax liens shall have the same
11	priority as other real property tax liens except that the lien of
	mortgages or trust deeds that are recorded prior to the
13	attachment of the lien for deferred taxes shall be prior to the
10	liens for deferred taxes.
15	Tiens for deferred taxes.
10	2 Foraglagura The lies may be foreglaged by the human
17	2. Foreclosure. The lien may be foreclosed by the bureau
11	<u>as if it were a purchase money mortgage. Reasonable attorney's</u> <u>fees at trial and on appeal and costs may be granted the bureau</u>
19	
19	in a suit for foreclosure of its lien.
21	3. Foreclosure receipts. Receipts from foreclosure
21	proceedings shall be credited in the same manner as other
23	repayments of deferred property taxes under section 6266.
23	repayments of deferred property taxes under section 6266.
25	<u>§6255. Listing of tax-deferred property; interest accrual</u>
25	Sozoo. Electing of cax-deferred property; incerest accruar
27	1. Tax-deferred property list. If eligibility for deferral
21	of homestead property is established as provided in this chapter,
29	the bureau shall notify the municipal assessor and the municipal
2.5	assessor shall show on the current ad valorem assessment and tax
31	roll which property is tax-deferred property by an entry clearly
51	designating that property as tax-deferred property.
33	designating that property as tax-deferred property.
33	2. Tax statement. When requested by the bureau, the
35	municipal tax collector shall send to the bureau as soon as the
55	taxes are extended upon the roll the tax statement for each
37	tax-deferred property.
57	cax-deferred propercy.
39	3. Interest. Interest shall accrue on the actual amount of
59	taxes advanced to the municipality for the tax-deferred property
41	at the rate of 6% per annum.
4 L	<u>at the face of 0% per annum.</u>
43	<u>§6256. Recording liens in county; recording constitutes notice</u>
40	
4 F	<u>of state lien</u>
45	
47	<ol> <li>Recording of liens. For each municipality in which</li> </ol>
47	
	there is tax-deferred property, the bureau shall cause to be
4.0	recorded in the mortgage records of the county, a list of
49	recorded in the mortgage records of the county, a list of tax-deferred properties of that municipality. The list shall
49 51	recorded in the mortgage records of the county, a list of

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1	2. Notice of recording. The recording of the tax-deferred
	properties under subsection 1 is notice that the bureau claims a
3	lien against those properties in the amount of the deferred taxes
	plus interest together with any fees paid to the county clerk in
5	connection with the recording, release or satisfaction of the
-	lien, even though the amount of taxes, interest or fees is not
7	<u>listed.</u>
9	<u>§6257. Municipal tax collector to receive amount equivalent to</u>
11	<u>deferred taxes from State</u>
11	1 Amount of deferred taxes. Upon determining the amount
13	1. Amount of deferred taxes. Upon determining the amount of deferred taxes on tax-deferred property for the tax year, the
10	bureau shall pay to the respective municipal tax collectors an
15	amount equivalent to the deferred taxes. Payment shall be made
13	from the revolving account established under section 6266.
17	film the revolving account established ander section 5260.
± ,	2. Accounts maintained. The bureau shall maintain accounts
19	for each deferred property and shall accrue interest only on the
	actual amount of taxes advanced to the municipality.
21	
	§6258. Notice to taxpayer regarding duty to claim deferral
23	annually
25	1. Annual deferral notice. On or before December 15th of
	each year, the bureau shall send a notice to each taxpayer who
27	has claimed deferral of property taxes for the current tax year.
	The notice shall:
29	
	A. Inform the taxpayer that the property taxes have been
31	<u>deferred in the current year;</u>
33	B. Show the total amount of deferred taxes remaining unpaid
<b></b>	since initial application for deferral and the interest
35	<u>accruing therein to November 15th of the current year;</u>
37	C. Inform the taxpayer that voluntary payment of the
37	<u>C. Inform the taxpayer that voluntary payment of the deferred taxes may be made at any time to the bureau; and</u>
39	dererred cakes may be made at any time to the bureau, and
39	D. Contain any other information that the bureau considers
41	necessary to facilitate administration of the homestead
	deferral program including, but not limited to, the right of
43	the taxpayer to submit any amount of money to reduce the
-	total amount of the deferred taxes and interest.
45	
	2. Notice mailed. The bureau shall give the notice
47	required under subsection 1 by a postcard or other form of mail
	sent to the residence address of the taxpayer as shown in the
49	claim for deferral or as otherwise determined by the bureau to be
	the correct address of the taxpayer.

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3	§6259. Events requiring payment of deferred tax and interest
3	Subject to section 6261, all deferred property taxes,
5	including accrued interest, become payable as provided in section
0	<u>6260 when:</u>
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•	1. Death of claimant. The taxpayer who claimed deferment
9	of collection of property taxes on the homestead dies or, if
	there was more than one claimant, the survivor of the taxpayers
11	who originally claimed deferment of collection of property taxes
	under section 6251 dies;
13	
	2. Sale of property. The property with respect to which
15	deferment of collection of taxes is claimed is sold, a contract
	<u>to sell is entered into, or some person other than the taxpayer</u>
17	who claimed the deferment becomes the owner of the property;
19	3. Claimant moves. The tax-deferred property is no longer
	the homestead of the taxpayer who claimed the deferral, except in
21	the case of a taxpayer required to be absent from that
	tax-deferred property by reason of health; or
23	
25	4. Removal of home. The tax-deferred property, a mobile or
25	floating home, is moved out of the State.
27	<u>§6260. Time for payments; delinquencies</u>
29	<u>Whenever any of the circumstances listed in section 6259</u>
21	occurs:
31	1 Continuation of accomment warm The deferred of taxon
33	<u>1. Continuation of assessment year. The deferral of taxes</u> for the assessment year in which the circumstance occurs shall
22	continue for that assessment year;
35	conclude for that assessment year,
55	2. Deferred property taxes due. The amounts of deferred
37	property taxes, including accrued interest, for all years shall
	be due and payable to the bureau April 15th of the year following
39	the calendar year in which the circumstance occurs, except as
	provided in subsection 3 and section 6261;
41	
	3. Out-of-state move. Notwithstanding the provisions of
43	subsection 2 and section 6263, when the circumstance listed in
	section 6259, subsection 4, occurs, the amount of deferred taxes
45	<u>shall be due and payable 5 days before the date of removal of the</u>
	property from the State; and
47	
	4. Delinguency. If the amounts falling due as provided in
49	this section are not paid on the indicated due date or as
<b>F</b> 1	extended under section 6263, those amounts shall be deemed
51	delinquent as of that date and the property shall be subject to
	foreclosure as provided in section 6254.

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3	<u>§6261. Election by spouse to continue tax deferral</u>
U	1. Continuation by spouse. When one of the circumstances
5	listed in section 6259, subsections 1 to 3 occurs, the spouse who did not or was not eligible to file a claim jointly with the
7	taxpayer may continue the property in its deferred tax status by
9	<u>filing a claim within the time and in the manner provided under</u> <u>section 6251 if:</u>
11	<u>A. The spouse of the taxpayer is or will be 60 years of age or older not later than 6 months from the day the</u>
13	<u>circumstance listed in section 6259, subsections 1 to 3</u>
	occurs; and
15	
	B. The property is the homestead of the spouse of the
17	taxpayer and meets the requirements of section 6252,
10	subsection 2.
19	2. Continuation of deferral by spouse. A spouse who does
21	not meet the age requirements of subsection 1, paragraph A, but
<b>а т</b> ,	is otherwise qualified to continue the property in its
23	<u>tax-deferred status under subsection 1 may continue the deferral</u>
	of property taxes deferred for previous years by filing a claim
25	within the time and in the manner provided under section 6251.
	If a spouse eligible for and continuing the deferral of taxes
27	previously deferred under this subsection becomes 62 years of age
_	prior to April 1st of any year, the spouse may elect to continue
29	the deferral of previous years' taxes deferred under this
2.1	subsection and may elect to defer the current assessment year's
31	taxes on the homestead by filing a claim within the time and in
33	the manner provided under section 6251. Thereafter, payment of the taxes levied on the homestead and deferred under this
55	subsection and payment of taxes levied on the homestead in the
35	current assessment year and in future years may be deferred in
	the manner provided in and subject to this chapter.
37	
	3. Filing extension. Notwithstanding that section 6251
39	requires that a claim be filed no later than April 1st, if the
	bureau determines that good and sufficient cause exists for the
41	failure of a spouse to file a claim under this section on or
	before April 1st, the claim may be filed within 90 days after
43	notice of taxes due and payable under section 6260 is mailed or
	delivered by the department to the taxpayer or spouse.
45	
	<u>§6262. Voluntary payment of deferred tax and interest</u>
47	
4.0	1. Payments. All payments of deferred taxes shall be made
49	<u>to the bureau.</u>

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2	2. Taxes and interest. Subject to subsection 3, all or
3	<u>part of the deferred taxes and accrued interest may at any time</u> <u>be paid to the bureau by:</u>
5	<u>ze para de cal parta di pir</u>
-	A. The taxpayer or the spouse of the taxpayer; or
7	B. The next of kin of the taxpayer, heir at law of the
9	taxpayer, child of the taxpayer or any person having or claiming a legal or equitable interest in the property.
11	
13	3. Notice of payment. A person listed in subsection 2, paragraph B, may make the payments only if no objection is made by the taxpayer within 30 days after the bureau deposits in the
15	mail notice to the taxpayer of the fact that the payment has been
17	tendered.
17	4. Payment application. Any payment made under this
19	section shall be applied first against accrued interest and any remainder against the deferred taxes. This payment does not
21	affect the deferred-tax status of the property. Unless otherwise
2.3	provided by law, this payment does not give the person paying the
2.3	<u>taxes any interest in the property or any claim against the estate, in the absence of a valid agreement to the contrary.</u>
25	
27	5. Lien discharge. When the deferred taxes and accrued
27	<u>interest are paid in full and the property is no longer subject</u> to deferral, the bureau shall prepare and record in the county in
29	which the property is located a satisfaction of deferred property
2.1	tax lien.
31	<u>§6263. Extension of time for payment upon death of claimant or</u>
33	<u>spouse</u>
35	<ol> <li>Payment extension. If the taxpayer who claimed homestead property tax deferral dies, or if a spouse who</li> </ol>
37	continued the deferral under section 6261 dies, the bureau may
	extend the time for payment of the deferred taxes and interest
39	<u>accruing with respect to the taxes becoming due and payable under</u> section 6260, subsection 2, if:
41	<u>section 0200, subsection 2, 11.</u>
	A. The homestead property becomes property of an individual
43	<u>or individuals:</u>
45	(1) By inheritance or devise; or
47	(2) If the individual or individuals are heirs or devisees in the course of settlement of the estate;

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	B. An individual or individuals commence occupancy of the
3.	<u>property as a principal residence on or before August 15th</u> of the calendar year following the calendar year of death; or
5	<u>.</u>
7	C. An individual or individuals make application to the bureau for an extension of time for payment of the deferred
9	<u>taxes and interest prior to August 15th of the calendar year</u> following the calendar year of death.
11	2. Extension terms. Subject to paragraph B, an extension granted under this section shall be for a period not to exceed 5
13	years after August 15th of the calendar year following the calendar year of death. The terms and conditions under which the
15	extension is granted shall be in accordance with a written agreement entered into by the bureau and the individual or
17	individuals.
19	<u>An extension granted under this section shall terminate immediately if:</u>
21	
23	A. The homestead property is sold or otherwise transferred by any party to the extension agreement;
25	<u>B. All of the heirs or devisees who are parties to the extension agreement cease to occupy the property as a</u>
27	principal residence; or
29	<u>C. The homestead property, a mobile or floating home, is moved out of the State.</u>
31	
33	3. Bond. If the bureau has reason to believe that the homestead property is not sufficient security for the deferred taxes and interest, the bureau may require the individual or
35	individuals to furnish a bond conditioned upon payment of the amount extended in accordance with the terms of the extension.
37	The amount of the bond shall not exceed double the taxes with respect to which tax extension is granted.
39	A beginst interest. During the partial of entancian and
41	4. Accrued interest. During the period of extension, and until paid, the deferred taxes shall continue to accrue interest
43	<u>in the same manner and at the same rate as provided under section 6255, subsection 3. No interest may accrue upon interest.</u>
45	<u>§6264. Limitations</u>
47	Nothing in this chapter is intended to or may be construed to:
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51	<b>1. Foreclosure.</b> Prevent the collection, by foreclosure, of property taxes which become a lien against tax-deferred property;

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1 Benefited property. Defer payment of special 2. 3 assessments to benefited property which do not appear on the assessment and tax roll; or 5 3. Land provisions. Affect any provision of any mortgage, 7 or other instrument relating to land, requiring a person to pay property taxes. 9 <u>§6265. Deed or contract clauses preventing application for</u> 11 deferral prohibited; clauses void 13 After the effective date of this chapter, it shall be unlawful for any mortgage trust deed or land sale contract to 15 contain a clause or statement that prohibits the owner from applying for the benefits of the deferral of homestead property 17 taxes provided in this chapter. Any such clause or statement in a mortgage trust deed or land sale contract executed after the 19 effective date of this chapter shall be void. 21 <u>§6266. Senior Property Tax Deferral Revolving Account; sources;</u> uses 23 1. Revolving account. This section establishes in the State Treasury the Senior Property Tax Deferral Revolving Account 25 to be used by the bureau for the purpose of making the payments to municipal tax collectors of property taxes deferred for tax 27 years beginning on or after April 1, 1990, as required by section 29 <u>6257.</u> 2. Advancement of funds. The funds necessary to make 31 payments under subsection 1 shall be advanced to the bureau from 33 time to time as necessary by the Treasurer of State as an appropriation from the General Fund. 35 3. Payments credited. All sums of money received by the 37 bureau under this chapter as repayments of deferred property taxes including the interest accrued under section 6255, subsection 3, shall, upon receipt, be credited to the revolving 39 account and shall be available for the purposes of subsection 1. 41 4. Appropriation request. If there is not sufficient money 43 in the revolving account to make the payments required by subsection 1, the State Tax Assessor shall request an 45 appropriation from the General Fund which together with the money in the revolving account will provide an amount sufficient to 47 make the required payments.

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	5. General Fund reimbursement. When the bureau determines
3	that funds in sufficient amounts are available in the revolving
	account, the bureau shall repay to the General Fund the amounts
5	advanced as appropriations under subsection 2, plus accrued
	interest.
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	STATEMENT OF FACT
11	
	This bill alleviates property tax burdens on persons, age 62
13	years and older, by establishing provisions for a property tax
	deferral program.