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FIRST REGULAR SESSION - 1989

Legislative Document

No. 892

H.P. 658

House of Representatives, March 22, 1989

Reference to the Committee on Energy and Natural Resources suggested and ordered printed.

2d Part

EDWIN H. PERT, Clerk

Presented by Representative NADEAU of Saco. Cosponsored by Representative MURPHY of Berwick, Representative HOGLUND of Portland and Senator BOST of Penobscot.

STATE OF MAINE

IN THE YEAR OF OUR LORD NINETEEN HUNDRED AND EIGHTY-NINE

An Act to Provide for Solid Waste Management.

Be it enacted by the People of the State of Maine as follows:	
Sec. 1. 3 MRSA §507, sub-§8, $\P A$, as repealed and replaced by PL 1985, c. 763, Pt. A, §4, is amended to read:	L
A. Unless continued or modified by law, the following Group D-1 independent agencies shall terminate, not including the grace period, no later than June 30, 1 986 <u>1997</u> :	•
(1) Maine Arts Commission; and	
(2) Maine State Museum, <u>; and</u>	
(3) Office of Solid Waste Management.	
Sec. 2. 38 MRSA c. 10 is enacted to read:	
<u>CHAPTER 10</u>	
MAINE STATE SOLID WASTE MANAGEMENT ACT	
<u>§1031. Short title</u>	
This chapter shall be known and may be cited as the "Maine State Solid Waste Management Act."	<u>9</u>
<u>§1032. Scope</u>	
This Act institutes a comprehensive statewide system for emergency and long-range planning and management of solid waste in order to ensure the safe, economical and environmentally sound disposal of solid waste for the public benefit and to protect the public health, safety and welfare of the people of the State.	<u>e</u> 1
<u> \$1033. Office of Solid Waste Management</u>	
There is established to carry out the purposes of this chapter the Office of Solid Waste Management in the Executive Department which shall be concerned with carrying out those	<u>e</u>
responsibilities of State Government relating to solid waste management, planning and development which are not specifically	e
delegated to another agency. The Office of Solid Waste Management shall be directly responsible to the Governor.	_
<u>§1034. Director of the Office of Solid Waste Management</u>	
1. Appointment. The Governor shall appoint a full-time Director of the Office of Solid Waste Management who shall serve at the pleasure of the Governor and until a successor is appointed and qualified. The director's salary shall be determined by the Governor.	<u>e</u> s

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1	2. Qualifications. The Director of the Office of Solid
	<u>Waste Management shall have a background in solid waste</u>
3	management and administration and be qualified to evaluate the technical, economic and environmental aspects of solid waste
5	management plans and proposals.
7	3. Powers and duties. The director shall exercise the
	powers of the office and be responsible for the execution of its
9	duties. The director shall:
11	A. Administer the office and adopt such methods of
	administration, not inconsistent with the law, as the
13	director may determine necessary to render the office
	efficient;
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	<u>B. Appoint and remove the staff of the office and prescribe</u>
17	their duties as may be necessary to implement the purposes
19	of this chapter. Professional employees shall be hired as
19	<u>unclassified employees, in accordance with Title 5, chapter</u> 71. All other employees shall be hired under the state
21	civil service system, in accordance with Title 5, chapter
41	372;
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	<u>C. Designate a deputy director within the office to act as</u>
25	director in case the director is unable to perform the
	director's duties or the office of the director is vacant;
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	<u>D. Employ expert and professional consultants as the</u>
29	director deems necessary to carry out the duties of the
2.1	office;
31	E Drepore and submit the hudset for the office,
33	E. Prepare and submit the budget for the office;
55	F. Be responsible for the formulation of the comprehensive
35	state solid waste management report and plan;
37	<u>G. Be responsible for the coordination of all solid waste</u>
	programs within the State, including federal, state and
39	regional programs, as well as those developed by private
	<u>organizations;</u>
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	H. Provide technical and financial assistance to
43	communities and regional agencies in carrying out their
	responsibilities for solid waste management;
45	T De menuncible for the development and discomination of
47	I. Be responsible for the development and dissemination of solid waste related information, including technology
-11	assessments and planning information. This information shall
49	be made readily available to interested public and private
	groups and persons;
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1 Receive assistance as necessary from any other <u>J.</u> instrumentality of State Government in the gathering of 3 information which relates to solid waste planning and development; 5 K. Be responsible for certification and establishment of 7 regional solid waste agencies as necessary to implement the state solid waste plan; 9 L. Review and approve acquisition of solid waste handling sites by regional solid waste agencies outside their region 11 subject to the criteria of section 1035; 13 License solid waste facilities in accordance with м. 15 section 1035; and 17 N. Be empowered to apply to the Superior Court for a subpoena to compel the attendance of witnesses, the 19 production of books, papers, records and documents of individuals, firms, associations and corporations and 21 officers, boards, commissions and departments of the State. The court shall, before issuing any subpoena, provide 23 adequate opportunity for the director and the party against whom the subpoena is requested to be heard. No subpoena may 25 be issued unless the court or judge certifies that it is reasonably necessary to carry out the purposes of this 27 chapter and that the director has made reasonable efforts to secure the attendance or information without recourse to 29 subpoena. The director shall afford confidential treatment to any information turned over to the director which is of a 31 confidential or proprietary nature as determined by the court. 33 4. Annual report. The Director of the Office of Solid 35 Waste Management shall prepare an annual report to be presented to the Legislature by January 31st of each year. The annual 37 report shall include, but not be limited to, the programs developed and implemented by the Office of Solid Waste 39 Management, the stage of development of the programs, the condition of implementation of the state solid waste plan and the 41 direction of programs planned for the ensuing year. 43 <u>\$1035. Office of Solid Waste Management; powers and duties</u> 45 1. Powers and duties. The Office of Solid Waste Management shall: 47 A. Prepare and adopt by rule a comprehensive solid waste 49 management report to be revised and updated at least annually. The report shall include, but is not limited to, 51 a description and quantification of the present annual quantities of each type of solid waste and projections of future quantities; a description and quantification of the projected facility needs to safely dispose of solid waste of all types; a cost analysis of providing a safe and effective solid waste management program; and a description of the assumptions upon which the projections and cost analyses are made and a sensitivity analysis of them;

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B. Prepare and adopt by rule a comprehensive state solid waste management plan to include, but not be limited to, a program of solid waste handling measures, facility construction and operation which will meet the needs for solid waste management and disposal within the State. This plan shall designate regional solid waste agencies to serve all the municipalities and the unorganized territory of the State. The state plan shall incorporate any approved regional plans or elements of them. The plan shall incorporate source reduction and recycling to the maximum extent practicable. The plan shall address both short-term and long-term solid waste management and may include viable alternatives where they exist. The plan shall be updated annually;

- <u>C. Provide assistance to the Governor and Legislature in</u> identifying solid waste management needs and the resources needed to meet them;
- D. Certify, by rule, regional waste agencies as conforming to the state plan, taking into account existing waste
 facilities, demographics, geography, existing regional governmental or guasi-governmental agencies, the current
 waste stream and all other pertinent data;
- E. Create, by rule, regional waste agencies as necessary, in regions where there are none, to complete coverage of the
 State;

F. License any solid waste landfill, incinerator, transfer station or other handling facility to be constructed in the
 State. Facilities existing on the effective date of this Act shall be reviewed and licensed prior to January 1, 1991.
 A facility shall only be licensed if the director finds that:

- 43 (1) It conforms with the state solid waste management plan;
- (2) It conforms with the appropriate regional plan;
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 (3) There is a need for the facility;
 - (4) It is economically viable; and

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1	<u>(5) It will satisfy all applicable environmental requirements;</u>
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5	G. License and oversee the construction, operation and maintenance of any solid waste landfill, incinerator,
7	<u>transfer station or other solid waste handling facility.</u> Authorized personnel of the Office of Solid Waste Management, the regional agency and any municipality in
9	which a facility is located are authorized to enter the facility at any time to examine maintenance, operations and
11	records to ensure that the facility is operating safely and in an environmentally sound manner;
13	H. Establish coordination and assistance procedures for all
15	solid waste permits issued by agencies of the State. Procedures shall, to the extent practicable, ensure the
17	availability to the public of necessary information concerning solid waste permits, the provision of assistance
19	to applicants in obtaining permits from all such agencies and the coordination of application procedures, time
21	<u>schedules, application forms and similar requirements to</u> <u>reduce delay and duplication. Those permitting agencies</u>
23	<u>shall cooperate with the Office of Solid Waste Management in</u> the development and implementation of those procedures; and
25	I. Initiate enforcement actions pursuant to law and
27	negotiate and enter into agreements with federal, state and municipal agencies.
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31	2. General authority. The Office of Solid Waste Management shall be the designated state agency to handle all solid waste matters within the State which are not the specific
33	responsibility of another state agency under the provisions of federal regulations or state law.
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37	<u>§1036. Regional solid waste agencies</u>
39	1. Established. Regional solid waste agencies shall be established by voluntary action of municipalities or by action by
41	rule of the Office of Solid Waste Management. Each regional solid waste agency shall submit its organizational documents for review and continue by the Office of Solid Waste
43	review and certification by the Office of Solid Waste Management. The office shall certify a regional solid waste
45	<u>agency if it meets or will meet the needs of a region of the State under the comprehensive state solid waste management plan.</u>
47	2. Plans. Each regional solid waste agency shall develop a
49	plan, to be updated annually, for the safe management and disposal of solid waste generated within the region. The plan
51	shall be submitted to the Office of Solid Waste Management before March 1st of each year for review, approval and incorporation into the state plan.

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1 3. Regional facilities. Each regional solid waste agency 3 shall establish, or ensure the establishment of, the following facilities: 5 A. A recycling center for glass, paper, tin, corrugated paper and all other recyclables; 7 0 B. A regional system for the collection and proper disposal of white goods, stumps, automobile batteries, motor oil and 11 tires; C. Leaf and sludge composting facilities; 13 15 D. In the case of regions with incinerators, an ash and processed residue landfill site; 17 E. Landfills, as appropriate; and 19 F. Transfer stations, as appropriate. 21 4. Facility siting. The regional solid waste agency shall, 23 to the extent necessary, acquire sites and obtain the necessary siting permits for solid waste handling facilities required to 25 implement the regional solid waste plan. If site location for any of these facilities is geographically impossible in any 27 region, the regional district may, with the approval of the Office of Solid Waste Management, site the facility in the nearest geographically appropriate location. 29 31 5. Inspection and monitoring. Authorized personnel of the regional solid waste agency and the Office of Solid Waste Management shall be permitted to enter the premises of any 33 entity, public or private, which handles solid waste within that 35 region, at reasonable hours, for the inspection of its records or its operation and shall have access to all information pertaining 37 to the origin of solid waste, types of solid waste, its disposal or other handling, including incineration and operation of the 39 facility; §1037. Funding 41 1. Appropriation. The Office of Solid Waste Management 43 shall be funded by appropriations from the General Fund adequate to accomplish its purposes. 45 47 2. State Office of Solid Waste Management Development Fund. All federal and private money received by the Office of Solid Waste Management shall be deposited in the State Office of Solid 49 Waste Management Development Fund. That fund shall be 51 administered by the Director of the Office of Solid Waste Management and shall be used only to carry out the provisions of

- 1 this Act. The fund shall be nonlapsing, with the balance carried forward from each fiscal year to the next.
- 3. Acceptance and use of funds. The director of the office 5 may use and administer all solid waste funds which become available pursuant to this Act, including federal, state and 7 private funds, in accordance with established budgetary procedures. The director may accept on behalf of the Office of Solid Waste Management any grants or gifts. 9
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4. Fiscal report. The Director of the Office of Solid Waste Management shall report annually to the Legislature by 13 January 31st on the sources and assessments of funds received and the purposes and amounts of funds expended.

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5. Fees. The Office of Solid Waste Management may adopt a 17 schedule of application fees sufficient to cover the actual cost of reviewing and processing applications for licenses from the 19 office. In addition, the office may assess handlers of solid waste an amount not to exceed 1/10 of one cent per pound to 21 support the planning and monitoring efforts of the office.

23 §1038. State Solid Waste Management Advisory Board

- 25 1. Appointment. The Governor shall appoint a State Solid Waste Management Advisory Board to advise the Governor, the 27 Legislature and the Director of the Office of Solid Waste Management on policy matters relating to this chapter.
- 29 2. Membership. The State Solid Waste Management Advisory 31 Board shall consist of one member of the House of Representatives to be appointed by the Speaker of the House, one member of the 33 Senate to be appointed by the President of the Senate, one representative of the Public Utilities Commission appointed by 35 the commission and 6 members to be appointed by the Governor, including one representative of a manufacturing industry, one 37 representative of labor, one representative of the academic community, 2 representatives of the general public and one 39 representative of the business community. The members are to be selected on the basis of their interest, education and experience 41 in the areas of solid waste planning, research and development.
- 3. Duties. The State Solid Waste Management Advisory Board 43 shall meet at least 3 times a year at regular intervals and at 45 other times at the request of the Director of the Office of Solid Waste Management or the Governor. The members of the board shall 47 provide information and assistance in the development of a state solid waste management plan and in the research and development 49 phase of the office's activities as requested by the director. The board shall act only in an advisory capacity and shall have 51 no power to control the activities of the office.

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§1039. Restrictions on employee interests

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3	No member, officer or employee of the Office of Solid Waste
	Management or the State Solid Waste Management Advisory Board
5	shall acquire any interest, direct or indirect, in any contract
	<u>or proposed contract negotiated or proposed by the Office of</u>
7	Solid Waste Management nor may any such person participate in any
_	decision or any contract entered into by the authority if that
9	<u>person has an interest, direct or indirect, in any firm,</u>
	partnership, corporation or association which will be party to
11	the contract or financially involved in any transaction with the authority.
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13	S1040 Office of Colid Moste Mersonents rules
15	<u>§1040. Office of Solid Waste Management; rules</u>
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	 Rules. The Office of Solid Waste Management may, in
17	accordance with the Maine Administrative Procedure Act, Title 5,
	<u>chapter 375, adopt reasonable rules necessary for proper;</u>
19	administration, enforcement and implementation of any provision
	of law that the Office of Solid Waste Management is charged with
21	the duty of administering.
23	2. Effective date. Rules adopted by the board shall become
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	effective in accordance with the Maine Administrative Procedure
25	Act, Title 5, chapter 375.
27	3. Citizen petitions. Any interested person may petition
	the Office of Solid Waste Management requesting the adoption,
29	<u>amendment or repeal of any rule in accordance with the Maine</u>
	Administrative Procedure Act, Title 5, chapter 375.
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	<u>\$1041. Processing of applications</u>
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55	<u>The Office of Solid Waste Management shall adopt rules for</u>
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35	the processing of applications, which shall be available to the
	public. The rules shall include, but not be limited to, time
37	<u>limits for processing applications, notification procedures and</u>
	<u>fees.</u>
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	<u>§1042. Hearings</u>
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	<u>The Office of Solid Waste Management shall adopt rules for</u>
43	the procedure of all hearings before it, which shall be available
	to the public. The rules shall include, but not be limited to,
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40	time limits for scheduling hearings, notification procedures,
4.7	fees, record keeping and persons or bodies authorized to conduct
47	the hearings.
49	<u>§1043. Judicial appeals</u>
51	 Appeal to Superior Court. Except as provided in

 Appeal to Superior Court. Except as provided in subsection 2, any person aggrieved by any order or decision of

- 1 the Office of Solid Waste Management may appeal therefrom to the Superior Court. These appeals to the Superior Court shall be 3 taken in accordance with Title 5, chapter 375, subchapter VII.
- 5 2. Appeal to Supreme Judicial Court. Any party to an appeal in the Superior Court under this section may obtain review 7 by appeal to the Supreme Judicial Court sitting as the Law Court. The appeal shall be taken as in other civil cases.
 - §1044. Violations
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1. General procedures. Whenever it appears to the director, after investigation, that there is a violation of any 13 provision of the laws or rules which the Office of Solid Waste Management administers or of the terms or conditions of any of 15 its orders which does not create a substantial or immediate 17 danger to public health or safety, the director may notify the Attorney General or schedule a hearing thereon. If a hearing is scheduled, the director shall give at least 30 days' written 19 notice to the alleged violator of the date, time and place of 21 that hearing. The notice shall specify the act done or omitted which is claimed to be a violation of the law. 23

- Any hearing conducted under the authority of this subsection 25 shall be in accordance with the provisions of the Maine Administrative Procedure Act, Title 5, chapter 375.
- At the hearing, the alleged violator may appear in person or by attorney and answer the allegations of violation and file a 29 statement of the facts, including the methods, practices and 31 procedures, if any, adopted or used by the alleged violator to comply with this chapter and present such evidence as may be 33 pertinent and relevant to the alleged violation.

35 After hearing, or in the event of a failure of the alleged violator to appear on the date set for a hearing, the Office of 37 Solid Waste Management shall, as soon as practicable, make findings of fact based on the record and, if it finds that a violation exists, it shall issue an order aimed at ending the 39 violation.

41 2. Emergency procedures. Whenever it appears to the director, after investigation, that there is a violation of any 43 provision of the laws or rules which the Office of Solid Waste Management administers or of the terms or conditions of any order 45 of the Office of Solid Waste Management which is creating or is likely to create a substantial and immediate danger to public 47 health or safety, the director may order the person or persons causing or contributing to the hazard to immediately take such 49 actions as are necessary to reduce or alleviate the danger. Service of a copy of the director's findings and order issued 51 under this emergency procedure shall be made by a sheriff or a deputy sheriff within the county where the person to whom the order is directed operates or resides. If such persons are so
 numerous that the specified method of service is impracticable or the director is unable to identify the person or persons causing
 or contributing to the hazard, the director shall make the order known through prominent publication or announcement in news media
 serving the affected area.

9 Any person to whom the order is directed shall comply with the order immediately. The order may not be appealed to the Superior
11 Court in the manner provided in section 1043, but the person may apply to the Office of Solid Waste Management for a hearing on
13 the order, which hearing shall be held by the Office of Solid Waste Management within 48 hours after receipt of the
15 application. Within 7 days after the hearing, the board shall make findings of fact and continue, revoke or modify the order.
17 The decision of the office may be appealed to the Superior Court in the manner provided by section 1043.

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<u>3. Modification, revocation or suspension of licenses.</u>
 <u>After written notice and opportunity for a hearing, the Office of Solid Waste Management may modify in whole or in part any license</u>
 <u>or issue an order prescribing necessary corrective action or, with or without a hearing, may act in accordance with the Maine</u>
 <u>Administrative Procedure Act, Title 5, chapter 375, to revoke or suspend a license, whenever the board finds:</u>

- A. The licensee has violated any condition of the license;
- B. The licensee has obtained a license by misrepresentation or failure to disclose fully all relevant facts;
- 33 <u>C. The licensed discharge poses a threat to human health or</u> welfare;
- D. The license fails to include any standard or limitation applicable on the date of issuance;
- 39 <u>E. There has been a change in any condition or circumstance</u> that requires revocation, suspension or a temporary or
 41 <u>permanent modification of the terms of the license; or</u>
- 43 F. The licensee has violated any provision of the laws or rules administered by the Office of Solid Waste Management.

 For the purposes of this subsection, the terms "license" and
 47 "licensee" shall include respectively any license, permit, approval or certification issued by the Office of Solid Waste
 49 Management and the holder of the license.

4. Enforcement orders. All orders of the Office of Solid Waste Management and the director shall be enforced by the Attorney General. If any order of the Office of Solid Waste Management or the director is not complied with within the time
 period specified, the Office of Solid Waste Management or the director, respectively, shall immediately notify the Attorney
 General.

7 5. Right of inspection and entry. Employees of the Office of Solid Waste Management shall have the authority to enter any property at reasonable hours and to enter any building with the consent of the property owner, agent or occupant to inspect the
11 property or structure, to take samples and to conduct tests, as appropriate, to determine compliance with any provision of the laws administered by the Office of Solid Waste Management or the terms and conditions of any order, rule, license, approval or
15 decision of the Office of Solid Waste Management.

17 <u>§1045. Judicial enforcement</u>

 19 1. General. In the event of a violation of any provision of the laws administered by the Office of Solid Waste Management
 21 or any order, rule, license, permit, approval or decision of the Office of Solid Waste Management or decree of the court, as the
 23 case may be, the Attorney General may institute injunction proceedings to enjoin any further violation, a civil or criminal
 25 action or any appropriate combination without recourse to any other provision of law administered by the Office of Solid Waste
 27 Management.

29 2. Restoration. The court may order restoration of any area affected by any action or inaction found to be in violation 31 of any provision of the laws administered by the Office of Solid Waste Management or any order, rule, license, permit, approval or 33 decision of the Office of Solid Waste Management or decree of the court, as the case may be, to its condition prior to the 35 violation or as near to it as may be possible. When the court finds that the violation was willful, the court shall order 37 restoration under this subsection unless the restoration will:

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- A. Result in a threat or hazard to public health or safety;
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<u>B. Result in substantial environmental damage; or</u>

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<u>C. Result in substantial injustice.</u>

45 3. Injunction proceedings. If the Director of the Office of Solid Waste Management finds that the discharge, emission or 47 deposit of any materials into any waters, air or land of this State constitutes a substantial and immediate danger to the 49 health, safety or general welfare of any person, persons or property, the director shall forthwith request the Attorney 51 General to initiate immediate injunction proceedings to prevent that discharge. The injunction proceedings may be instituted 1 without recourse to the issuance of an order.

3 §1046. Penalties

5 <u>1. Criminal penalties. Any person who violates any provision of the laws administered by the Office of Solid Waste
7 Management or the terms or conditions of any order, rule, license, permit, approval or decision of the Office of Solid
9 Waste Management is guilty of a Class D crime and may be punished accordingly, except notwithstanding Title 17-A, section 1301,
11 subsection 1, paragraph C or subsection 3, paragraph E, the fine for that violation shall not exceed \$50,000 for each day of the violation.
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15 This subsection does not apply to actions subject to the criminal penalties set forth in section 1319-T.

 Civil penalties. Any person who violates any provision
 of the laws administered by the Office of Solid Waste Management or the terms or conditions of any order, rule, license, permit,
 approval or decision of the Office of Solid Waste Management shall be subject to a civil penalty, payable to the State, of not
 less than \$1,000 nor more than \$20,000 for each day of that violation or, if the violation relates to hazardous waste, of not
 more than \$50,000 for each day of the violation.

27 3. Falsification and tampering. Notwithstanding Title 17-A, section 4-A, any person who knowingly makes any false 29 statement, representation or certification in any application, record, report, plan or other document filed or required to be maintained by any provision of law administered by the Office of 31 Solid Waste Management or any rule, license, permit, approval or 33 decision of the Office of Solid Waste Management or who tampers with or renders inaccurate any monitoring device or method 35 required by any provision of law or any rule, license, permit, approval or decision of the Office of Solid Waste Management or 37 who fails to comply with any information submission required by the director shall, upon conviction, be subject to a fine of not 39 more than \$25,000 or by imprisonment of up to one year, or both.

- <u>4. Considerations.</u> In setting a penalty, the court shall consider, but shall not be limited to, the following:
 - A. Prior violations by the same party;
- B. The extent to which the violation continued after an order of the Office of Solid Waste Management to correct it;
- 49 <u>C. The degree of environmental damage that cannot be abated</u> or corrected; and

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D. The importance of setting a civil penalty substantial enough to deter others from similar violations.

5. Repeat violations. Notwithstanding subsections 2 and 3, the maximum civil penalty may exceed \$20,000 for each day of a violation, but shall not exceed \$50,000 for each day of the violation, when there has been a previous violation of the same requirement by the same party within the 5 preceding years.

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Sec. 3. 38 MRSA §1309, as amended by PL 1987, c. 517, §22, is further amended by inserting at the end a new paragraph to read:

13 Any other state with which the State does not have reciprocal and cooperative management agreements relating to 15 solid waste disposal shall be limited in the amount of solid waste that state may export to Maine to an amount that is determined by the Office of Solid Waste Management to be 17 consistent with the ability of the State to handle the waste within the scope of the state solid waste management plan. Until 19 another limit is set by that office, by rule, there shall be a rebuttable presumption that the limit shall be 10 tons per day or 21 3,650 tons per year, whichever is greater, from any state, and 10 23 times that amount from all states in total. For the purposes of this section, "solid waste" shall include, but not be limited to, special waste, refuse-derived fuel processed out of state and 25 imported into Maine for incineration and ash and residue from 27 incinerator facilities.

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STATEMENT OF FACT

The Legislature finds that there exist serious problems with solid waste disposal in the State; that inadequate or improper solid waste disposal threatens the public health, safety and welfare; that there are within the State opportunities for proper disposal of solid waste; and that there is an urgent need for comprehensive statewide planning to ensure the safe, economical and environmentally sound disposal of solid waste, both immediately and in the longer term.

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Therefore, the Legislature declares it to be in the public interest, for the public benefit and essential for the protection of the public health, safety and welfare of the people of this State to institute comprehensive statewide emergency and long-range planning and management of solid waste.

This bill addresses the problem of solid waste management in 49 Maine by creating an Office of Solid Waste Management, or OSWM, which will report directly to the Governor. This office will 51 develop a statewide solid waste report and a comprehensive management plan, with input from appropriate persons and agencies. The OSWM will ensure that sufficient regional solid
 waste agencies are created to completely cover the State. The OSWM will also provide technical and financial assistance to
 regional agencies and individual communities.

7 The OSWM will carry out those responsibilities of State Government relating to solid waste management, planning and 9 development which are not specifically delegated to another agency.

The OSWM will license solid waste handling facilities 13 subject to the requirements that they be consistent with the plan, there is a need for the facility, it is economically viable 15 and it will satisfy all applicable environmental requirements. The environmental permits themselves will continue to be issued 17 by the existing state and municipal agencies.

19 The regional soliđ waste agencies may \mathbf{be} existing organizations, or newly created. They will develop regional solid waste management plans, ensure that the necessary regional 21 facilities are developed, acquire sites for regional facilities 23 and inspect and monitor facilities in the region.

25 The bill also establishes a State Solid Waste Management Advisory Board to advise the OSWM, the Governor and the 27 Legislature.

29 Enforcement by the OSWM is handled in a manner that parallels the Department of Environmental Protection's solid 31 waste enforcement procedures.

33 Interstate cooperation is encouraged, but importing of waste is limited to an amount that is consistent with the ability of 35 the State to handle solid waste within the scope of the comprehensive plan.

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