MAINE STATE LEGISLATURE

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1	L.D. 750
3	(Filing No. S- 64)
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7	STATE OF MAINE SENATE
9	114TH LEGISLATURE FIRST REGULAR SESSION
11	
13 15	COMMITTEE AMENDMENT "A" to S.P. 286, L.D. 750, Bill, "An Act to Amend the Laws Relating to the Maine Insurance Guaranty Association and the Maine Self-insurance Guarantee Association"
17	Amend the bill by striking out the title and inserting in its place the following:
19	'An Ast to Amond the Four Poloting to the Maine Turnunnes
21	'An Act to Amend the Laws Relating to the Maine Insurance Guaranty Association and the Maine Life and Health Insurance Guaranty Association'
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25	Further amend the bill by striking out everything after the enacting clause and before the emergency clause and inserting in its place the following:
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29	'Sec. 1. 24-A MRSA $\S4433$, sub- $\S2$, as amended by PL 1987, c. 707, $\S\S4-6$, is further amended to read:
31	2. Exceptions. Except-that-this This subchapter shall not apply as to:
33	A. Contracts of reinsurance;
35	B. Mortgage guaranty insurance;
37	
39	C. Credit insurance;
41	D. Insurance contracts procured as surplus lines coverage pursuant to chapter 19;
43	E. Title insurance; and
45	F. Financial guaranty insurance -: and
47	G. Contracts of workers' compensation excess insurance issued to workers' compensation self-insurers approved under
49	Title 39, section 23 by any insurer after the effective date of this paragraph, or in the case of a contract which

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- automatically renews, not later than one year after the effective date of this paragraph.
- Sec. 2. 24-A MRSA §4435, sub-§6, as amended by PL 1987, c. 769, Pt. B, §5, is further amended to read:
- 7 6. Member insurer. "Member insurer" means any authorized insurer which writes any kind of insurance to which this subchapter applies. If an insurer is authorized at the time of 9 an insolvency and subsequently is approved to withdraw its 11 license authority for the kinds of insurance covered by any account to which claims relating to the insolvency are allocated, 13 the withdrawn insurer shall continue to be a member of each account solely for purposes of assessments relating to claims resulting from the insolvency until these claims are paid or 15 otherwise extinguished.
- Sec. 3. 24-A MRSA §4435, sub-§7, as amended by PL 1985, c. 19 279, §2, is further amended to read:
- Net direct written premiums. 21 "Net direct written premiums" means direct gross premiums written on insurance policies to which this subchapter applies, less return premiums 23 thereon and dividends paid or credited to policyholders on such 25 direct business. "Net direct written premiums" does not include premiums on contracts between insurers or reinsurers or premiums 27 written through the United States Government Flood Insurance Program. For purposes of assessment against insurers pursuant to 29 section 4440-B, "net direct written premium" means the average for the 5 calendar years prior to the year of assessment of premiums written on contracts of excess workers' compensation 31 insurance issued to workers' compensation self-insurers approved 33 under Title 39, section 23.

Sec. 4. 24-A MRSA §4435, sub-§§9 and 10 are enacted to read:

- 9. Line of credit. "Line of credit" means an irrevocable stand-by commitment whereby the association or member insurer and a qualified financial institution or group of qualified financial institutions enter into a formal and binding contract in which the qualified financial institution or group of qualified financial institution or group of qualified financial institutions agree to lend a certain amount of money within a stated period of time. The terms and conditions of any line of credit shall be established by rules adopted jointly by the Bureau of Banking and the Bureau of Insurance.
- 10. Qualified financial institution. "Qualified financial institution" means one which is insured by the Federal Deposit

 Insurance Corporation, Federal Savings and Loan Insurance Corporation or a successor federal deposit insurance agency or agencies, and has an equity capital to assets ratio of 6.5% or

1	greater, as determined in accordance with generally accepted accounting principles.
3	Sec. 5. 24-A MRSA §4438, sub-§1, ¶C, as enacted by PL 1969, c.
5	561, is amended to read:
7	C. Allocate claims paid and expenses incurred among the 3 accounts separately; and assess member insurers separately
9	for each account in amounts necessary to pay:
11	(1) The obligations of the association under paragraph A, subsequent to an insolvency, the obligations of the
13	accounts for shortfalls under section 4440-A, and for preinsolvency assessments, if required by section 4440,
15	subsection 3, paragraph B;
17	(2) The expenses of handling covered claims subsequent to an insolvency;
19	(3) The cost of examinations under section 4445; and
21	(4) Other expenses authorized by this subchapter;
23	Sec. 6. 24-A MRSA §4440, sub-§1, as amended by PL 1985, c.
25	279, §6, is further amended to read:
27	1. Proportion. The assessments of each member insurer provided for under section 4438, shall be in the proportion that
29	the net direct written premiums of the member insurer for the calendar year preceding the assessment on the kinds of insurance
31	in the account bears to the net direct written premiums of all member insurers for the same calendar year on the kinds of
33	insurance in the account, except that assessments to cover a shortfall in any account shall be determined in accordance with
35	section 4440-A. In the case of a withdrawn insurer, the average of its net direct written premium for the 5 calendar years prior
37	to withdrawal shall be used as its assessment base for any year following withdrawal in which the insurer has no net direct
39	written premium.
41	Sec. 7. 24-A MRSA §4440, sub-§3, as enacted by PL 1969, c. 561, is repealed and the following enacted in its place:
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45	 Limitation: types of assessments. Assessments shall be made as follows.
47	A. Each member insurer may be assessed in any calendar year
49	on any account an amount up to 2% of that member insurer's net direct written premiums for the next preceding calendar
51	year on the kinds of insurance in the account for purposes of paying claims and expenses of that account.
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1 B. To the extent that the maximum 2% has not been assessed, 3 an assessment of up to that member's proportionate share of the applicable maximum as set forth in this paragraph shall 5 be assessed when immediately necessary for the payment of claims and expenses. Any amount drawn by the association under any line of credit shall be considered a payment 7 toward the member insurer's obligation provided for in this 9 section. The maximum line of credit or preinsolvency assessment for each account shall be as follows: 11 Account Maximum 13 Workers' compensation \$2,000,000 15 Automobile \$1,700,000 All other \$1,300,000 17 (1) The association shall obtain a line of credit for 19 the benefit of each account, in an amount not to exceed the applicable maximum to ensure the immediate 21 availability of funds for purposes of future claims and expenses attributable to an insurer insolvency in that 23 account. The line of credit shall be obtained from qualified financial institutions. At no time may a 25 qualified financial institution participate in the line of credit in excess of 20% of its equity capital. The 27 line of credit shall provide for a 30-day notice of termination or nonrenewal to the superintendent and the 29 association and shall provide funding to the association within one business day of receipt of 31 written notice from the superintendent of an insolvent insurer in that account as defined in section 4435, subsection 5. Each member insurer upon receipt of 33 notice from the association shall make immediate payment for its proportionate share of the amount 35 borrowed based on the premium for the preceding 37 calendar year. The line of credit provided for in this paragraph shall be subject to prior review and approval by the superintendent at the time of origination and 39 any subsequent renewal. 41 (2) If the association cannot obtain a line of credit, a member insurer may obtain a line of credit from a 43 qualified financial institution or may extend a line of credit itself directly to and for the benefit of the 45 member insurer's account by submitting to the association a duly authorized and executed line of 47

credit agreement providing that the member insurer shall provide funding to the association under the line of credit within one business day of receipt of a written notice from the superintendent of an insolvent

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insurer as defined in section 4435, subsection 5, and receipt of a written request from the association for a drawdown under the line of credit. The line of credit agreement shall be subject to prior review and approval by the superintendent at the time of origination and any subsequent renewal. It shall include such commercially reasonable provisions as the association or the superintendent may deem advisable, including a provision that the line of credit is irrevocable or for a stated period of time and provides for a 30-day notice to the association and the superintendent that the line is being terminated or not renewed. Any line of credit issued under this paragraph may be replaced with another line of credit and the existing line of credit shall be released by the association once a substitute line of credit has been provided or the assessment provided for in this paragraph has been paid.

- (3) If a line of credit is not given as provided for in subparagraph (2), the member insurer shall be responsible for payment of an assessment of up to that member's proportionate share of the applicable maximum as set forth in this paragraph which shall be paid into a preinsolvency assessment fund in each account. Funds in each account shall only be used for the payment of claims and expenses of an insolvent insurer in that account.
- 29 (4) All materials and information submitted or considered under this paragraph shall be matters of public record.

Sec. 8. 24-A MRSA §§4440-A and 4440-B are enacted to read:

§4440-A. Special assessment

1. Special assessment. If the maximum assessment, together with the other assets of the association in any account, does not provide in any one year in any account an amount sufficient to make all necessary payments from that account, the shortfall shall be assessed as an obligation of the other accounts of the association, with each member insurer's assessment to be in the proportion that its net direct written premiums for the calendar year preceding the assessment on the kinds of insurance in the accounts to be assessed bears to the total net direct written premiums of all member insurers for the same calendar year on the kinds of insurance in those accounts. The total of assessments against a member insurer under this section and section 4440 for any account in any one calendar year shall not exceed 2% of that member's net direct written premium on the kinds of insurance written in that account for the next preceding calendar year.

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- 2. Limit on assessment. Subject to the 2% limitation, for any member insurer which has surplus of less than \$12,000,000 and either a ratio of total net direct written premium to total surplus greater than 2 or net income of less than \$250,000 for the year preceding the assessment, an assessment made under this section shall not exceed 5% of the average of that member insurer's net income over the 3 years prior to the year in which the assessment is made. For purposes of this subsection, "net income" means the sum of underwriting income and investment income, net of dividends to policyholders and federal and foreign income taxes incurred, as reported on the insurer's annual statement filed with the superintendent. "Total surplus" means surplus as regards policyholders, as reported on the insurer's annual statement filed with the superintendent.
- 17 3. Repealer. This section is repealed 91 days after adjournment of the Second Regular Session of the 114th 19 Legislature.

§4440-B. Assessment of excess insurers

For purposes of assessments to pay claims resulting from policies of excess workers' compensation insurance issued to workers' compensation self-insurers, assessments shall include any authorized insurer which, at the time of the insolvency giving rise to those claims, was a member insurer and wrote one or more policies of excess workers' compensation insurance issued to workers' compensation self-insurers. This section is repealed on May 1, 1999.

31 Sec

- Sec. 9. 24-A MRSA §4449, as amended by PL 1987, c. 707, §12, is further amended by adding a new paragraph at the end to read:
- This section does not authorize a stay of proceedings before the Workers' Compensation Commission, or of proceedings in Superior Court to enforce orders of the Workers' Compensation Commission. A stay of workers' compensation proceedings before the Workers' Compensation Commission or the Superior Court may be granted if otherwise authorized by law, provided that good cause for a stay exists and that reasonable diligence was exhibited by the insurer, the employer, the association and their counsel to proceed with the proceeding prior to the insolvency.
- Sec. 10. 24-A MRSA §4605, sub-§6, as enacted by PL 1983, c. 846, is amended to read:
 - 6. Member insurer. "Member insurer" means any person authorized to transact in this State any kind of insurance to which this chapter applies under section 4603. If an insurer is authorized at the time of an insolvency and subsequently is approved to withdraw its license authority for the kinds of

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- 1 insurance covered by any account to which claims relating to the insolvency are allocated, the withdrawn insurer shall continue to 3 be a member of each such account for purposes of claims relating to the insolvency until these claims are paid or otherwise 5 extinguished and shall be subject to Class B, Class C and Class E assessments attributable to these claims. In calculating 7 assessments for any year after withdrawal in which the withdrawn insurer has no premium for any kind of insurance which is to be 9 used as a basis for assessments under the terms of this chapter, the average of the withdrawn insurer's premium for the prior 5 11 calendar years shall be used as its basis for assessment.
 - Sec. 11. 24-A MRSA §4605, sub-§§11 and 12 are enacted to read:
- 11. Line of credit. "Line of credit" means an irrevocable stand-by commitment whereby the association or member insurer and a qualified financial institution or group of qualified financial institutions enter into a formal and binding contract in which the qualified financial institution or group of qualified financial institutions agree to lend a certain amount of money within a stated period of time. The terms and conditions of any line of credit shall be established by rules adopted jointly by the Bureau of Banking and the Bureau of Insurance.
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 12. Qualified financial institution. "Oualified financial institution" means one which is insured by the Federal Deposit

 27 Insurance Corporation, Federal Savings and Loan Insurance Corporation or a successor federal deposit insurance agency or agencies, and has an equity capital to assets ratio of 6.5% or greater, as determined in accordance with generally accepted accounting principles.
- Sec. 12. 24-A MRSA §4609, sub-§2, as enacted by PL 1983, c. 846, is amended to read:
- 2. Classes of assessments. There shall be 3 $\underline{5}$ classes of assessments, as follows.
- A. Class A assessments shall be made for the purpose of meeting administrative costs and other general expenses not related to a particular impaired insurer.
- B. Class B assessments shall be made to the extent necessary to carry out the powers and duties of the association under section 4608 with regard to an impaired domestic insurer.
- C. Class C assessments shall be made to the extent necessary to carry out the powers and duties of the association under section 4608 with regard to an impaired foreign or alien insurer.

1 D. To the extent that the maximum 2% has not been assessed, 3 an assessment of up to that member's proportionate share of the applicable maximum as set forth in this paragraph shall 5 be assessed when immediately necessary for the payment of claims and expenses. Payment of this assessment shall be 7 assured by one of the means set forth in this paragraph. Any amount drawn by the association under any line of credit 9 shall be considered a payment toward the member insurer's obligation provided for in this paragraph. The maximum line of credit or preinsolvency assessment for each account shall 11 be as follows: 13 Account Maximum 15 Life \$1,400,000 17 **Health** \$1,500,000 Annuity \$500,000 19 (1) The association shall obtain a line of credit for 21 the benefit of each account, in an amount not to exceed the applicable maximum to ensure the immediate availability of funds for purposes of future claims and 23 expenses attributable to an insurer insolvency in that 25 account. That line of credit shall be obtained from a qualified financial institution. At no time may a 27 qualified financial institution participate in a line of credit in excess of 20% of its equity capital. The 29 line of credit shall provide for a 30-day notice of termination or nonrenewal to the superintendent and the 31 association and shall provide funding to the association within one business day of receipt of 33 notice from the superintendent of an impaired insurer in that account as defined in section 4605. Each 35 member insurer upon notice from the association shall make immediate payment for its proportionate share of 37 the amount borrowed based on the premium for the preceding calendar year. The line of credit provided 39 for in this paragraph shall be subject to prior review and approval by the superintendent at the time of origination and at any subsequent renewal. 41 43 (2) If the association cannot obtain a line of credit, a member insurer may obtain a line of credit from a qualified financial institution or may extend a line of 45 credit itself directly to and for the benefit of the member insurer's account by submitting to the 47 association a duly authorized and executed line of 49 credit agreement providing that the member insurer shall provide funding to the association under the line of credit within one business day of receipt of a 51 written notice from the superintendent of an

impaired insurer as defined in section 4605 and receipt 1 of a written request from the association for a drawdown under the line of credit. The line of credit 3 agreement shall be subject to prior review and approval by the superintendent at the time of origination and at 5 any subsequent renewal. It shall include such 7 commercially reasonable provisions as the association or the superintendent may deem advisable, including a 9 provision that the line of credit is irrevocable or for a stated period of time and provides for a 30-day notice to the association and the superintendent that 11 the line is being terminated or not renewed. Any line 13 of credit issued under this paragraph may be replaced with another line of credit and the existing line of 15 credit shall be released by the association once a substitute line of credit has been provided or the 17 assessment provided for in this paragraph has been paid. 19 (3) If a line of credit is not given as provided for in subparagraph (2), the member insurer shall be 21 responsible for payment of an assessment of up to that member's proportionate share of the applicable maximum 23 as set forth in this paragraph which shall be paid into a preinsolvency assessment fund in each account. Funds 25 in each account shall only be used for the payment of claims and expenses of an insolvent insurer in that 27 account. 29 (4) All materials and information submitted or 31 public record.

considered under this paragraph shall be matters of

E. Class E assessments shall be made to the extent necessary to carry out the powers and duties of the association under subsection 8.

Sec. 13. 24-A MRSA §4609, sub-§3, ¶A, as enacted by PL 1983, 37 c. 846, is amended to read:

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A. The amount of any Class A, Class D or Class E assessment for each account shall be determined by the board. The amount of any Class B or Class C assessment shall be divided among the accounts in the proportion that the present value of the liabilities for each account of the impaired insurer bears to the total liabilities of the impaired insurer. This paragraph shall not be a factor in the determination as to whether the protection provided by statutes laws for residents of this State by the domiciliary jurisdiction of a foreign or alien insurer, is or is not substantially similar to the protection provided by this chapter for residents of other states.

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- Sec. 14. 24-A MRSA §4609, sub-§§5 and 6, as enacted by PL 1983, c. 846, are amended to read:
- 5. Additional assessment for abatements or deferrals. In the event an assessment against a member insurer is abated or deferred, in whole or in part, because of the limitations set forth in subsection 4, the amount by which the assessment is abated or deferred, shall be assessed against the other member insurers in a manner consistent with the basis for assessments set forth in this section. If—the—maximum—assessment,—together with—the—other—assets—of—the—association—in—any—account,—does—net provide—in—any—one—year—in—that—account—an—amount—sufficient—to earry—out—the—responsibilities—of—the—association,—the—necessary additional—funds—shall—be—assessed—as—coon—thereafter—as permitted—by—this—chapter—

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6. Refunds. The board may, subject to the preinsolvency funding requirement of section 4609, subsection 2, paragraph D, by an equitable method as established in the plan of operation, refund to member insurers, in proportion to the contribution of each insurer to that account, the amount by which the assets of the account exceed the amount the board finds is necessary to carry out during the coming year the obligations of the association with regard to that account, including assets accruing from net realized gains and income from investments. A reasonable amount may be retained in any account to provide funds for the continuing expenses of the association and for future losses if refunds are impractical.

Sec. 15. 24-A MRSA §4609, sub-§8 is enacted to read:

33 8. Assessment shortfalls. If the maximum assessment, together with the other assets of the association in any account, 35 does not provide in any one year in any one account an amount sufficient to make all necessary payments from that account, the 37 shortfall shall be assessed as an obligation of the other accounts of the association. Each member insurer's assessment 39 shall be in the proportion that its premium for the calendar year preceding the assessment on the kinds of insurance in the 41 accounts to be assessed bears to the total premium of all member insurers for the same calendar year on the kinds of insurance in 43 those accounts. The total of assessments against a member insurer for shortfalls under this section and section 4440 in any 45 one calendar year shall not exceed 2% of that member insurer's premiums in this State or for policies covered by the account. 47 This section is repealed 91 days after the adjournment of the Second Regular Session of the 114th Legislature.

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Sec. 16. Legislative Study. The Joint Standing Committee on Banking and Insurance shall study the current operation of state guarantee funds and make recommendations to change or strengthen

1	the current system. The committee shall study issues such as the feasibility of a circuit breaker on assessments and the
3	appropriate manner of paying claims of insolvent insurers and self-insurers.
5	 Study methods. In examining these issues, the committee
7	may hold informational sessions and public hearings, determine
9	and summarize legislative actions undertaken in other states, perform a survey of literature to determine alternative methods
11	of assuring payment of insureds' claims, review historical data on assessments and claims payments of the associations and
13	perform such other study as it deems appropriate.
15	 Findings. The committee shall report its findings, together with any necessary implementing legislation, to the Second Regular Session of the 114th Legislature no later than
17	December 1, 1989.
19	 Compensation. Committee members shall receive legislative per diem and expenses, as defined in the Maine
21	Revised Statutes, Title 3, section 2, for days of attendance at committee meetings.
23	4. Staff assistance. The committee shall request staffing
25	and clerical assistance from the Legislative Council. The Bureau of Insurance, the Maine Insurance Guaranty Association, the Maine
27	Life and Health Insurance Guaranty Association and the Maine Self-insurance Guarantee Association shall provide information
29	and assistance as needed to the committee.
31	Sec. 17. Appropriation. The following funds are appropriated from the General Fund to carry out the purposes of this Act.
33	1988-89
35	LEGISLATURE
37	Legislature
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41	Personal Services \$4,290 All Other 6,500
43	Provides funds for the Joint Standing Committee on Banking
45	and Insurance study of the current operation of state
47	quarantee funds. These funds

1	shall carry forward to June 30, 1990.
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5	LEGISLATURE TOTAL \$10,790'
7	Further amend the bill by inserting before the statement of fact the following:
9	FISCAL NOTE
11	The Donner of Torontone and the Donner of Deal's a state the
13	The Bureau of Insurance and the Bureau of Banking within the Department of Professional and Financial Regulation will be able to implement this bill within existing budgeted resources. This
15	bill also appropriates \$10,790 from the General Fund in fiscal year 1988-89 to conduct a legislative study. These funds will
17	carry forward to June 30, 1990.'
19	STATEMENT OF FACT
21	The amendment makes the following changes in the bill's provisions relating to the Maine Insurance Guaranty Association
23	(MIGA), the Maine Life and Health Insurance Guaranty Association (MLHGA) and the Maine Self-insurance Guarantee Association
25	(MSIGA):
27	 Removes the mandatory preinsolvency assessment, and provides instead for lines of credit to be established to
29	permit immediate access to money when needed to pay claims;
31	Removes the "second-tier" assessment authority, and provides for assessments needed over the 2% cap against
33	member insurers in the accounts which have not reached their 2% cap;
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37	3. Changes the effective date for removal of excess workers' compensation policies issued to self-insurers from protection by the MIGA, deletes the provisions placing
39	excess policies in the MSIGA and provides a method of assessing excess insurers to pay claims left in the MIGA by
41	excess insurer insolvencies; and
43	 Provides an exemption from the automatic 60-day stay provision for proceedings before the Workers' Compensation
45	Commission and for Superior Court proceedings to enforce commission orders.
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40	These provisions are described in more detail below.

Page 12-LR0303(2)

The purpose of this amendment is to remove the requirement

for each member insurer to participate in a preinsolvency assessment fund in the MIGA or MLHGA. In place of mandatory participation in the fund, each quaranty association is directed 3 to obtain a line of credit. If the line of credit cannot be obtained, each member insurer has the option of providing an 5 immediately accessible line of credit for the benefit of the 7 quaranty association or paying money directly preinsolvency assessment fund. Language has been added to define a "line of credit" as an irrevocable stand-by commitment, which may be obtained from a qualified financial institution or a group of qualified financial institutions who participate in the line 11 At no time may a qualified financial institution of credit. participate in the line of credit in excess of 20% of its equity 13 This provision will allow a group of financial capital. 15 institutions to pool resources to meet line of credit requests. Qualified financial institution is defined in this amendment. addition, the Superintendent of Insurance is given the authority 17 of prior review and approval for the line of credit both at the 19 time of origination and at any renewal.

The amendment provides the following method for covering claims exceeding 2% of premium in any account. If more than 2% is needed for any account, the shortfall will be assessed against member insurers of the other 2 accounts, assuming that they have not reached their 2% cap. The amendment provides a circuit breaker to assure that these assessments do not negatively affect the health of insurers. The authority to assess accounts other than the one in which the claim occurs is repealed 91 days after adjournment of the Second Regular Session of the 114th Legislature.

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The amendment deletes the provisions placing excess workers' compensation policies in the Maine Self-insurance Guarantee Association, and changes the effective date for removal of excess compensation policies from coverage by the Maine Insurance Guaranty Association. These provisions apply to excess insurance issued to workers' compensation self-insurers. bill would have removed MIGA coverage for claims due insolvencies occurring after the effective date of the bill, regardless of when the policy was issued. The amendment provides that claims due to insolvencies are covered by the MIGA if the policy was issued before the effective date of the bill, even if the insolvency occurs after the effective date of the bill. effect of the amendment is to subject MIGA to claims from insolvent excess insurers for one year after the effective date of the bill.

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The amendment also specifies that workers' compensation proceedings before the Workers' Compensation Commission and the Superior Court are not subject to an automatic 60-day stay

provided for proceedings involving an insolvent insurer. If authorized elsewhere in the law, a stay could be granted, but only if good cause exists for the stay, and only if the insolvent insurer, the employer, the association and their counsel have exhibited diligence in working on the proceeding prior to the insolvency.

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Reported by Senator Bustin for the Committee on Banking and Insurance. Reproduced and Distributed Pursuant to Senate Rule 12.

(4/27/89)

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