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H.P. 469

House of Representatives, March 6, 1989

Reference to the Committee on Business Legislation suggested and ordered printed.

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EDWIN H. PERT, Clerk

Presented by Representative ERWIN of Rumford.

Cosponsored by Senator BALDACCI of Penobscot, Senator WHITMORE of Androscoggin and Representative GURNEY of Portland.

STATE OF MAINE

IN THE YEAR OF OUR LORD NINETEEN HUNDRED AND EIGHTY-NINE

An Act to Authorize the Board of Accountancy to Establish Quality Review as a Condition to Practicing Public Accountancy.



Be it enacted by the People of the State of Maine as follows: 1 Sec. 1. 32 MRSA §12214, sub-§4, as enacted by PL 1987, c. 489, 3 $\S2$, is repealed and the following enacted in its place: 5 4. Rules. The board shall, in accordance with procedures 7 established by the Maine Administrative Procedure Act, Title 5, chapter 375, subchapter II, adopt such rules as may be reasonably 9 necessary for the proper performance of its duties and the administration of this chapter, including, but not limited to, 11 the following: 13 A. Rules of professional conduct appropriate to establish and maintain a high standard of integrity and dignity in the profession of public accountancy and regulations prescribing 15 requirements of continuing education; and 17 B. Rules regarding quality reviews that may be required to 19 be performed under this chapter. Sec. 2. 32 MRSA §12251, sub-§5, as enacted by PL 1987, c. 489, 21 §2, is amended to read: 23 Renewal. An applicant for renewal of a permit under 5. 25 this section shall show that he the applicant has fulfilled requirements of continuing professional education consisting of 27 not less than 12 hours in each one-year period and not less than 72 hours in any 3-year period. The board shall establish by rule 29 the number of hours of continuing professional education required in each one-year period and 3-year period and shall not require 31 more than 120 hours in each 3-year period. That education shall consist of the general kinds and in such subjects as shall have 33 been specified by the board by rule. The board may provide by rule that fulfillment of continuing professional education 35 requirements of other states will be accepted in lieu of the foregoing. The board may also provide by rule for prorated 37 continuing professional education requirements to be met by applicants whose initial permits were issued less than one year 39 prior to the renewal date, and it may prescribe by rule special lesser requirements to be met by applicants for permit renewal whose prior permits lapsed prior to their applications 41 for renewal, and regarding whom it would in consequence be 43 inequitable to require a full compliance with all requirements of continuing professional education that would otherwise have been 45 applicable to the period of lapse. The board in its discretion, may renew a permit to practice despite failure to furnish

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professional education only upon condition that the applicant

professional education. In issuing rules and individual orders in

respect of requirements of continuing professional education, the board in its discretion may use and rely, among other things,

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1 upon guidelines and pronouncements of recognized educational and professional organizations; may prescribe for content, duration 3 organization of courses; may take and into account any impediments to interstate practice of public accountancy which 5 may result from differences in those requirements in other states; and may provide for relaxation or suspension of those 7 requirements in regard to applicants who certify that they do not intend to engage in the practice of public accountancy.

As a condition to renewal of permits, applicants shall undergo 11 <u>quality reviews conducted in such fashion and producing such</u> <u>satisfactory result as the board may specify, provided that any</u> 13 <u>such requirements:</u>

- 15 A. Shall be promulgated reasonably in advance of the time when they are first required to be met;
- B. Shall include reasonable provision for compliance by an19applicant's showing that the applicant has undergone a
satisfactory quality review performed for other purposes21which was substantially equivalent to quality reviews
generally required pursuant to this subsection; and
- C. Shall provide that the statements, working papers and
 other documents reviewed pursuant to quality review are the
 property of the applicant subject to review and may be
 available to the board only when necessary for a
 disciplinary action or when voluntarily released by the
 applicant.
- 31 Sec. 3. 32 MRSA §12252, sub-§2, as enacted by PL 1987, c. 489, §2, is amended to read:
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2. Duration. Permits shall be initially issued and renewed for a period of one year, but in any event, expiring on June 30th 35 following issuance or renewal. Applications for permits shall be made in that form and, in the case of applications for renewal, 37 between such dates as the board may by rule specify and the board 39 shall grant or deny any such application no later than 60 days after the application is filed in proper form. In any case when the applicant seeks the opportunity to show that issuance or 41 renewal of a permit was mistakenly denied or when the board is 43 not able to determine whether it should be granted or denied, the board may issue to the applicant a provisional permit, which shall expire 90 days after its issuance or when the board 45 determines whether or not to issue or renew the permit for which application was made, whichever shall first occur. 47

 As a condition to renewal of permits, applicants shall undergo quality reviews conducted in such fashion and producing such
 51 satisfactory result as the board may specify, provided that any such requirements: A. Shall be promulgated reasonably in advance of the time
 3 when they are first required to be met;

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- B. Shall include reasonable provision for compliance by an applicant's showing that the applicant has undergone a satisfactory quality review performed for other purposes which was substantially equivalent to quality reviews
 generally required pursuant to this subsection; and
- 11 C. Shall provide that the statements, working papers and other documents reviewed pursuant to quality review are the property of the applicant subject to review and may be available to the board only when necessary for a disciplinary action or when voluntarily released by the applicant.

STATEMENT OF FACT

This bill authorizes the Board of Accountancy to promulgate 21 rules requiring quality reviews as a condition to obtaining permits or renewals of permits to practice public accountancy in 23 the State.

25 The purpose of quality review is to help protect the public by monitoring the quality of professional services provided by 27 accountants. Quality review is intended to help practitioners maintain a high standard of performance, and are not meant to 29 punish practitioners.

31 The law currently provides a definition of quality review. In addition, the law currently allows the board to require 33 satisfactory completion of a quality review before reissuing a permit in an enforcement procedure, but it is unclear whether the 35 law authorizes the board to adopt rules pertaining to quality reviews.

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