



114th MAINE LEGISLATURE

FIRST REGULAR SESSION - 1989

Legislative Document

No. 147

H.P. 110

House of Representatives, February 14, 1989

Reference to the Committee on State and Local Government suggested and ordered printed.

EDWIN H. PERT, Clerk

Presented by Representative CARROLL of Gray. Cosponsored by Speaker MARTIN of Eagle Lake, Representative ROTONDI of Athens and Representative O'GARA of Westbrook.

STATE OF MAINE

IN THE YEAR OF OUR LORD NINETEEN HUNDRED AND EIGHTY-NINE

Resolve, to Establish an Independent Task Force to Study the Legislative Process, the Legislative Council, Term of Office and the Feasibility of a Full-time Legislature. Task force established; purpose; membership. Resolved: That the Task Force on the Legislative Process is established to study the current legislative process and the Legislative Council, the feasibility of a full-time Legislature and the term of office for Legislators. For the purpose of this resolve, "task force" means the Task Force on the Legislative Process.

1. Membership. The task force shall consist of the following 12 members:

11 13

9

1

A. The Attorney General or a designee of the Attorney General who shall be a person in a major policy-influencing position in the Office of the Attorney General;

15 17

B. The Secretary of State or a designee of the Secretary of State who shall be a deputy Secretary of State;

- C. The Chief Justice of the Supreme Judicial Court or a Justice of the Supreme Judicial Court appointed by the Chief
 Justice;
- 23 D. Two members appointed by the Governor to represent the Governor;
- E. Five members of the Legislature who are not members of
 the Legislative Council. Of the 5 Legislators, 2 shall be
 Senators appointed by the President of the Senate, and 3
 Legislators shall be members of the House of Representatives
 appointed by the Speaker of the House;
- 31

33

35

25

F. Two members of the general public appointed by the Governor.

- 2. Chair. The chair and vice-chair shall be elected by the members of the task force from among their members.
- 37

45

3. Compensation. The legislative members of the task force
39 shall be compensated at the legislative per diem rate when the
Legislature is not in session. The public members shall be
41 compensated at the legislative per diem rate in accordance with
the standards set forth in the Maine Revised Statutes, Title 5,
43 chapter 379. The remaining members of the task force shall not
receive compensation.

4. First meeting. The first meeting of the task force shall
be called by the Attorney General within 90 days following approval of the resolve. The Attorney General shall serve as the
temporary moderator for the first meeting at which the permanent chair and vice-chair shall be elected; and be it further

Study guidelines. Resolved: That the task force conduct its study to determine the following:

5

7

37

1

3

1. Efficiency of the current process. The degree of efficiency of the current legislative process and the means, if any, needed to improve the process;

9 2. Responsiveness of the current process. The extent to which the current legislative process responds in a timely manner to
 11 the problems and needs of the citizens of this State;

 3. Quality of the response of the current process. The extent to which the response of the current legislative process adequately addresses the problems and needs of Maine citizens and of the State;

4. Projected demands on the Legislature. The extent to which
 responsibilities and duties of the Legislature will change within the next decade, based on reasonable evidence, and the ability of
 a part-time Legislature to undertake these responsibilities;

5. Responsiveness of the Legislative Council. The extent to which the Legislative Council responds in a timely manner to the problems and needs of the Legislature, Legislators and the general public and the extent to which these responses adequately address those problems and needs;

6. Reflection of the policies and responses of the Legislative Council to the will of the Legislature. The extent to which the policies and responses of the Legislative Council reflect the intent and will of the members of the Legislature. This task shall include an analysis of the manner in which Legislative Council decisions are made and the extent to which the decision-making process is fair and just with respect to the members of the Legislature and the principal person affected by council decisions;

7. Term of office. The term of office of Legislators and the need, if any, to revise the length of terms;

8. Need for a full-time Legislature. The extent, if any, to which a full-time Legislature could better address the problems and needs of the State and its citizens. This task shall also include a determination of the costs of a full-time Legislature;
and be it further

47 Consultation. Resolved: That in conducting the study the task force consult with public interest groups, Legislators, former
 49 Legislators, legislative staff persons and other persons or groups determined necessary by the task force;

Enter into agreements; request for proposal. Resolved: That the task force enter into agreements and contracts as determined 3 necessary in order to implement its responsibilities and duties. Within 30 days following the first meeting, the task force shall 5 develop a request for a proposal to be published in major 'newspapers of general circulation in the State. This requested 7 proposal shall be designed to enable the task force to achieve the responsibilities and purpose established in this resolve. 9 The task force shall hold a 2nd meeting within 60 days following the publication of the request to select a proposal; and be it 11 further

1

13

19

29

39

43

47

Hearings. Resolved: That the task force hold 12 meetings of which at least 3 shall be public hearings in different regions of the State. The public hearings shall be to obtain information and to receive public response to proposals of the task force; and be it further

Report. Resolved: That the task force present its findings in a report, with any necessary implementing legislation, to the First Regular Session of the 115th Legislature no later than February 1, 1991; and be it further

25 Staff. Resolved: That the task force receive staff assistance from the nonpartisan staff offices of the Legislature and from the Office of the Attorney General as requested by the task force.

STATEMENT OF FACT

31 This resolve establishes an independent Task Force on the Legislative Process, composed of 12 members, to study the current 33 legislative process and the Legislative Council, the feasibility of a full-time Legislature and the need, if any, for change in 35 the term of office for Legislators. The task force will analyze:

37 1. The extent of efficiency of the current legislative process;

The degree of responsiveness and the quality of the
 responses of the legislative process to the problems and needs of
 the State and its citizens;

The timeliness and quality of Legislative Council
 responses to the problems and needs of the State, the Legislature and Legislators;

4. The extent to which Legislative Council policies and
49 responses reflect the intent of the members of the Legislature and the extent to which these policies and responses are fair and
51 just to Legislators and persons affected by these policies and responses;

5. The length of the term of office by which Legislators 3 can best serve the needs of the State; and

5

1

6. The feasibility of a full-time Legislature.

7 The task force will elect its own chair from among its members. The members include 5 Legislators elected by the 9 Legislature who may not be members of the Legislative Council. The Governor will appoint 2 members to represent the Executive 11 Department and 2 members to represent the general public. The Attorney General, the Secretary of State and the Chief Justice of 13 the Supreme Judicial Court or their designees are also members of the task force.

The task force will hold its first meeting called by the 17 Attorney General within 90 days following approval of the resolve by the Governor. The task force will issue a report to the First 19 Regular Session of the 115th Legislature no later than February 1, 1991.

21

15