



# 114th MAINE LEGISLATURE

## FIRST REGULAR SESSION - 1989

Legislative Document

No. 133

H.P. 98

House of Representatives, February 13, 1989

Submitted by the Department of Human Services pursuant to Joint Rule 24. Reference to the Committee on Judiciary suggested and ordered printed.

EDWIN H. PERT, Clerk

Presented by Representative TELOW of Lewiston. Cosponsored by Senator WEBSTER of Franklin and Senator DUTREMBLE of York.

STATE OF MAINE

IN THE YEAR OF OUR LORD NINETEEN HUNDRED AND EIGHTY-NINE

An Act to More Effectively Recover Money Fraudulently Obtained from Public Assistance.

| 1   | Be it enacted by the People of the State of Maine as follows:   |
|-----|---|
| 3   | Sec.1. 22 MRSA c.1, sub-c.III is enacted to read:   |
| 5   | SUBCHAPTER III  |
| 7   |   |
| 9   | PUBLIC ASSISTANCE FRAUD   |
| 11  | <u>§61. Definitions</u>   |
| 13  | <u>As used in this subchapter, unless the context otherwise indicates, the following terms have the following meanings.</u>   |
| 15  |   |
| 17  | <b>1. Aid to families with dependent children program.</b> "Aid to families with dependent children program" means the program of aid to families with dependent children authorized in chapter |
| 19  | <u>1053.</u>  |
| 21  | 2. Food stamp program. "Food stamp program" means the food stamp program authorized in section 3104.  |
| 23  |   |
| 25  | 3. Fraud. "Fraud" means an intentional deception or misrepresentation by a person with the knowledge that the   |
| 27  | <u>deception could result in unauthorized benefits to the individual</u><br>or some other person. "Fraud" includes any act that constitutes<br>fraud under the Maine Criminal Code.             |
| 29  |   |
| 31  | 4. General assistance program. "General assistance<br>program" means a program of assistance under chapter 855 and<br>includes any portion of the municipal general assistance program          |
| 33  | funded by the department set out in chapter 1161.   |
| 35  | 5. Medicaid program. "Medicaid program" means aid provided<br>to the medically indigent pursuant to chapter 855.  |
| 37  |   |
| 3.9 | <b>6.</b> Public assistance program. "Public assistance program" means the aid to families with dependent children program, the   |
| 41  | food stamp program, the Medicaid program or the general assistance program.   |
| 43  | <u>§62. Prohibited acts</u>   |
| 45  | A person violates this subchapter and is subject to the penalties set out in section 66 if that person:   |
| 47  |   |
| 49  | 1. Concealment of information. Fails to disclose a<br>material fact, by false statement, misrepresentation,<br>impersonation or other fraudulent means, that is used in making a                |
| 51  | determination as to the person's qualifications to receive aid<br>or benefits under any of the public assistance programs.  |

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| 1                 | 2. Concealment or change in circumstances. Fails to                      |
|-------------------|--|
|                   | <u>disclose a change in circumstances in order to obtain or continue</u> |
| 3                 | <u>to receive any aid or benefits offered by any public assistance</u>   |
|                   | program to which the person is not entitled. Any person who              |
| 5                 | knowingly aids or abets another person in committing the act             |
|                   | <u>defined in this subsection is guilty of this prohibited act;</u>      |
| 7                 |  |
|                   | <u>3. Fraudulent use of stamps, cards, certificates.</u>                 |
| 9                 | <u>Fraudulently uses, transfers, acquires, alters, forges, trafficks</u> |
|                   | in, possesses or attempts to use, transfer, acquire, alter,              |
| 11                | forge, traffick in or possess or aids and abets another person in        |
|                   | any way to fraudulently obtain:  |
| 13                |  |
|                   | A. Food stamps;  |
| 15                |  |
|                   | B. A certificate of eligibility for medical services; or                 |
| 17                | <u></u>  |
|                   | C. A medicaid identification card; and                                   |
| 19                | or medicald landilload out of and  |
| т <i>)</i>        | 4. Misappropriation of funds. Misappropriates or attempts                |
| 21                | to misappropriate or aids and abets another person in the                |
| <i>4</i> <b>1</b> | misappropriation of funds given in exchange for food stamps or           |
| 23                | any other benefit.   |
| 23                | any other beneric.   |
| 25                | §63. Records   |
| 25                | yus. Records   |
| 27                | All records relating to investigations of public assistance              |
| 21                | <u>fraud in the custody of the department are business records</u>       |
| 29                | within the meaning of the Maine Revised Statutes.                        |
| 29                | within the meaning of the Marne Kevised Statutes.                        |
| 31                | <u>§64. Nonexcusable action</u>  |
| 51                | Just Wonexcusable accion   |
| 33                | <u>Repayment of assistance or for services fraudulently</u>              |
| 55                | obtained does not constitute a defense to or grounds for                 |
| 35                | dismissal of criminal charges brought under this subchapter.             |
| 30                | dismissal of climinal charges brought under this subchapter.             |
| <b>.</b>          |  |
| 37                | <u>§65. Paid state warrant; prima facie evidence</u>                     |
|                   |  |
| 39                | The introduction into evidence of a paid state warrant made              |
|                   | to the order of the defendant is prima facie evidence that the           |
| 41                | defendant did receive assistance from the State.                         |
|                   | Page an ave  |
| 43                | <u>§66. Penalties</u>  |
|                   |  |
| 45                | <u>All violations of this subchapter shall be classified for</u>         |
|                   | <u>sentencing purposes according to the Maine Criminal Code, Title</u>   |
| 17                | <u>17-A, section 362.</u>  |
|                   |  |
| 19                | 1. Class B crime. A Class B crime is committed if the                    |
|                   | <u>value of the public assistance to which the person was not</u>        |
| 51                | entitled exceeds \$5,000.  |
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- <u>2. Class C crime. A Class C crime is committed if the</u> value of the public assistance to which the person was not entitled is more than \$1,000, but does not exceed \$5,000.
  <u>3. Class D crime. A Class D crime is committed if the</u> value of the public assistance to which the person was not entitled is more than \$500, but does not exceed \$1,000.
- 9 <u>4. Class E crime. A Class E crime is committed if the</u> value of the public assistance to which the person was not 11 entitled is not more than \$500.

### 13 §67. Action following conviction

- 15 <u>1. False claim. When a person receiving food stamp</u> assistance is adjudicated as having violated section 15, the
  17 <u>commissioner shall discontinue assistance to that person for a</u> period not to exceed 6 months, unless the court orders that the
  19 assistance be discontinued for a longer period of time.
- 2. Fraudulent use. Any person convicted of fraudulently using, presenting, transferring, acquiring, receiving,
  23 possessing. trafficking or altering food stamps may be disqualified from participation in the food stamp program for a
  25 period of not less than 6 months and not more than 24 months as determined by the court of appropriate jurisdiction.
  - <u>§68. Prosecution of cases</u>

If the department has sufficient evidence to suspect that a 31 person is using fraudulent means as defined in section 62 to obtain any type of benefit for that person or for another person 33 from the public assistance program, the commissioner may present the case to the Attorney General or to any of the district 35 attorneys throughout the State for further investigation and possible prosecution.

- The Attorney General or the several district attorneys shall expeditiously pursue the cases presented by the commissioner. The Attorney General or the district attorneys may not refuse to pursue a case, to bring action against or to prosecute a person based on the amount of benefits fraudulently received.
  - <u>§69. Garnishment of income</u>
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If a person found guilty of violating this subchapter is 47 unable to compensate the department fully for the benefits fraudulently derived, the court may order the employer or other 49 payer of earnings of that person to pay subsequent installments directly to the department under a fair and equitable repayment 51 schedule developed by the department until the debt is paid in full. §70. Lien or claim on real and personal property

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Upon conviction of a person who violates this subchapter, 5 the commissioner may serve a lien or claim on the personal property of that person in accordance with Title 10, chapter 631 7 or on any real property that the violator may possess.

Sec. 2. 22 MRSA §3183, as enacted by PL 1973, c. 790, §2, is repealed.

#### STATEMENT OF FACT

Among the several purposes of the Department of Human Services is to provide assistance to eligible needy citizens of this State. Since funds to assist eligible needy citizens of this State are limited, it is essential to carefully monitor the resources of the applicants for these funds. It is also incumbent upon the State to implement an efficient and just method to recover public assistance money that recipients may have fraudulently obtained.

25 This bill provides an efficient and expedient means by which persons who fraudulently obtain welfare benefits may be 27 prosecuted and the lost benefits may be recovered. By establishing a chapter on welfare fraud which defines prohibited acts and establishes penalties for violation of the chapter, 29 prosecution will be more expedient. In addition, welfare fraud 31 will be determined by standards specifically defined as welfare fraud and not by the theft provisions in the Maine Criminal Code 33 which are more difficult to apply to welfare fraud.

35 The bill provides that the Commissioner of Human Services may use the services of the district attorneys throughout the 37 State to bring action against persons who have committed welfare fraud. Presently, the fraud investigation unit is receiving 39 approximately 100 new referrals a month and the current backlog is in excess of 2,000 cases. With the average case of fraud 41 involving approximately \$2,000, there would presently be more than \$1,000,000 for which action could be expeditiously taken.

This bill also requires the court to garnish the income of those convicted of welfare fraud until the total amount due is paid. In addition, the Commissioner of Human Services is empowered to place a lien on the personal and real property of those convicted of welfare fraud.