# MAINE STATE LEGISLATURE

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## (AFTER DEADLINE) SECOND REGULAR SESSION

#### ONE HUNDRED AND THIRTEENTH LEGISLATURE

#### Legislative Document

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NO. 2634

H.P. 1933 House of Representatives, April 15, 1988
Approved for introduction by a majority of the
Legislative Council pursuant to Joint Rule 27.
Reference to the Committee on Transportation suggested and ordered printed.

EDWIN H. PERT, Clerk
Presented by Representative CARTER of Winslow.

#### STATE OF MAINE

#### IN THE YEAR OF OUR LORD NINETEEN HUNDRED AND EIGHTY-EIGHT

AN ACT to Require Application and Approval for

| 2 | Railro | ads to Recei | ve Financial. | Assistance from |
|---|--------|--------------|---------------|-----------------|
| 3 | the    | State and t  | o Require No  | tice of Major   |
| 4 |        | Modificati   | ons in Rail   | Service.        |
| 5 |        |              |               |                 |
|   | •      |              |               |                 |

6 Be it enacted by the People of the State of Maine a follows:

8 §4211-A. Application for financial assistance

| 1               | 1. Annual application and approval required. Any   |
|-----------------|--|
| 2               | person, corporation, partnership or other business   |
| 3               | entity which provides railroad transportation for  |
| 4               | compensation in the State, or seeks to acquire or  |
| 5               | construct additional rail lines in the State, shall  |
| 6               | apply to the Department of Transportation for the  |
| 7               | privilege of receiving financial assistance from the   |
| 8               | State, for the year in question. Financial assistance  |
| 9               | from the State is defined as grants, loans, subsidies,   |
| 10              | tax exemptions, cost reimbursement for maintenance of  |
| 11              | railroad crossings or payments from other sources. The   |
| 12              | applicant may not receive the financial assistance   |
| 13              | unless the application is approved.  |
|                 |  |
| 14              | <ol><li>Criteria. In determining approval for an</li></ol>   |
| 15              | application under this section, the department shall   |
| 16              | consider, among other matters:   |
|                 | The state of the s |
| 17 <sup>.</sup> | A. The need for this rail service;   |

### need for this rail service;

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- The fitness and ability, including management, 18 19 financial condition and employee complement, of 20 the entity proposing or providing the rail service 21 to provide safe, efficient and reliable 22 service;
- 23 The effect of the rail service upon 24 health, safety and general welfare of the people of the State; and 25
- 26 For any entity which already provides railroad transportation for compensation within the State, 27 the department shall also consider the record of 28 29 that railroad in investing within the 30 maintaining track and rights-of-way within the from previous financial State, use of funds 31 the 32 assistance from State and the reliability and efficiency of the service actually 33 34 provided by that railroad within the State.
  - Procedure for entities seeking to acquire construct additional rail lines. An entity seeking acquire or construct an additional rail line or lines shall proceed in accordance with this subsection.

| 1                                | A. The applicant shall provide notice by:   |
|----------------------------------|---|
| 2<br>3<br>4<br>5                 | (1) Publishing an accurate and<br>understandable summary of the application in<br>a newspaper of general circulation in each<br>area affected by the rail service;  |
| 6<br>7<br>8<br>9<br>10<br>11     | (2) Mailing a copy of its application to all shippers which used the rail line during any of the 12 months prior to the date the application was filed, as well as those shippers who may reasonably be expected to use that line within one year from the date of application; |
| 13<br>14<br>15<br>16             | (3) Mailing a copy of its application to the<br>employee representatives of the employees of<br>the railroad or who may be affected by a<br>proposed rail service; and  |
| 17<br>18<br>19                   | (4) Mailing a copy of its application to any municipality served by the rail line or in which that service may be affected.   |
| 20<br>21<br>22<br>23<br>24<br>25 | B. After receipt of a substantially complete application and compliance by the applicant with the notice requirements of this subsection, the department shall hold a public hearing on any application covered by this subsection, in accordance with its rules.               |
| 26<br>27<br>28<br>29<br>30       | C. Any party affected by the application has the right to intervene in a proceeding under this section. Intervention of other parties shall be granted liberally in order that a complete record may be developed.  |
| 31<br>32<br>33                   | 4. Procedure for existing operations. An entity which intends only to continue existing operations shall proceed in accordance with this subsection.  |
| 34<br>35<br>36                   | A. After receipt of a substantially complete application, the department shall provide notice of the application and opportunity for hearing on   |

| 1                                     | sending an accurate and understandable summary of  |
|---------------------------------------|--|
| 2                                     | the application to a newspaper of general  |
| : <b>3</b> :                          | circulation in each area affected by the rail  |
| 4                                     | service for publication at the applicant's expense.  |
|                                       |  |
| 5                                     | B. The department may hold a public hearing on   |
| 6                                     | the application and shall hold a hearing when a  |
| 7                                     | request for a hearing shows a substantial  |
| 8.                                    | likelihood that the application may be denied or   |
| 9                                     | granted with qualifications under the criteria of  |
| 10                                    | subsection 2 and the hearing is requested by:  |
|                                       |  |
| 11                                    | (1) A shipper or shippers whose traffic on   |
| 12                                    | the railroad line totaled 500 tons in the  |
| 13                                    | year preceding the application;  |
| · · · · · · · · · · · · · · · · · · · |  |
| 14                                    | (2) Any municipality having a siding,  |
| 15                                    | terminal, station or agency station of the   |
| 16                                    | railroad line within its bounds; or  |
|                                       |  |
| 17.                                   | (3) A petition of 25 individuals who state   |
| 18                                    | that they are affected by the operation of   |
| 19                                    | the railroad.  |
|                                       |  |
| 20                                    | The hearing shall be subject to the rules of the   |
| 21                                    | department.  |
| *.i                                   |  |
| 22                                    | 5. Approval. At the conclusion of the  |
| 23 prod                               | Deedings and within 30 days of the conclusion of public hearing, if any, the department shall: |
| 24 <u>the</u>                         | <pre>public hearing, if any, the department shall:</pre>                                       |
|                                       |  |
| 25                                    | A. Approve the application as filed;   |
|                                       |  |
| 26                                    | B. Approve the application with such conditions  |
| 27                                    | as the department determines necessary to assure   |
| 28                                    | that the investment of state funds in providing  |
| 29                                    | assistance for the rail service will be consistent   |
| 30                                    | with the public interest; or   |
|                                       |  |
| 31                                    | C. Deny the application.   |
|                                       |  |
| 32 <u>App</u>                         | roval shall be valid for a year. In the case of  |
|                                       | ial, reapplication shall be in accordance with the   |
| 34 rule                               | es of the department. Approval may be revoked in   |
| 35 case                               | e of noncompliance with any conditions.  |

| _       |          |  |
|---------|----------|--|
| )       | 1 2      | 6. Temporary approval. When the commissioner determines that the public interest requires immediate        |
|         | 3<br>4   | financial assistance from the State to a railroad, the   |
|         | 5        | department may issue temporary approval for a period not to exceed 90 days without notice or hearing.      |
|         | <b>.</b> | not to exceed 30 days without notice of hearing.   |
| Ţ       | 6        | 7. Appeal. Any applicant or intervenor aggrieved   |
|         | 7        | by the decision of the department under subsection 5   |
|         | 8<br>9   | has a right to judicial review in accordance with the Maine Administrative Procedure Act, Title 5, chapter |
|         | 10       | 375, subchapter VII.   |
|         |          |  |
|         | 11       | 8. Rules. The department shall promulgate rules concerning the implementation and enforcement of this      |
|         | 12<br>13 | section.   |
|         | Τ.J      | Section.   |
|         | 14       | 9. Existing operations; temporary approval. Any operation ongoing as of the effective date of this         |
|         | 15       | operation ongoing as of the effective date of this   |
|         | 16<br>17 | section, as long as the ownership or management of that operation is not transferred to another entity,    |
|         | 18       | shall be deemed approved until March 1, 1989.  |
|         |          |  |
|         | 19       | 10. Consolidation of hearings. The Department may  |
|         | 20<br>21 | consolidate any hearing under this section with another hearing concerning railroad service by the         |
|         | 22       | same entity in the same area.  |
| Ĵ       |          |  |
| , and a | 23       | Sec. 1. 23 MRSA c. 615 is enacted to read:   |
|         | 24       | CHAPTER 615  |
|         | 4        | CHAPTER 013  |
|         | 25       | RAIL SERVICE   |
|         | 2.5      |  |
|         | 26       | §7101. Major modifications in rail service   |
|         | 27       | 1. Findings. The Legislature finds that it is in   |
|         | 28       | the public interest that the State be promptly   |
|         | 29       | informed of any proposed major modifications to the  |
|         | 30       | rail service in this State.  |
|         | 31       | 2. Notice required. Any railroad which files a   |
|         | 32       | petition or proposal with the United States Interstate   |
|         | 33       | Commerce Commission concerning the sale, merger,   |
|         | 34       | abandonment or embargo of any railroad line in this  |

| 1<br>2<br>3<br>4<br>5<br>6<br>7<br>8         | State shall concurrently file a copy of the petitic or proposal with the department. Any person corporation or other entity which proposes to acquire or construct an additional railroad line in this State or provide rail transportation over or by means of extended or additional railroad line and which files petition or proposal with the United States Interstate Commerce Commission to do so shall concurrently file copy of the petition or proposal with the department. | i,<br>ce<br>ce<br>an<br>a |
|--|--|---------------------------|
| .0<br>.1<br>.2<br>.3<br>.4<br>.5             | 3. Review; report. The department shall review any petition or proposal for major modification to the rail service in the State filed under subsection. Upon conclusion of its review, the department shall report to the Governor and the Legislature if the proposal has a major effect on rail service in the State.  | ne<br>2.<br>11            |
| L7<br>L8<br>L9<br>20                         | Sec. 2. Appropriation. The following funds a appropriated from the General Fund to carry out the purposes of this Act. $\underline{1988-89}$   |                           |
| 21   | TRANSPORTATION, DEPARTMENT OF  | ,                         |
| 22   | Railroad Assistance Program  |                           |
| 23<br>24<br>25                               | Personal Services \$21,000<br>All Other 1,700  | ÷                         |
| 26   | Total \$22,700   |                           |
| 27<br>28<br>29<br>30<br>31<br>32<br>33<br>34 | Provides funds for a half-time project attorney position to promulgate rules in accordance with the Maine Administrative Procedure Act, Maine Revised Statutes, Title 5, chapter 375.  |                           |

FISCAL NOTE

|     | ,   |
|-----|---|
| 1   | If enacted, this bill would result in a General       |
| 2   | Fund appropriation to the Department of               |
| 3   | Transportation, Railroad Assistance Program, Account  |
|     | #01785.3, in the amount of \$22,700 for fiscal year   |
|     | 1989. This appropriation would provide funds for a    |
| 6 🗇 | half-time project attorney position to promulgate     |
|     | rules. In addition, it is anticipated that all costs  |
| 8   | relating to the implementation of the bill, such as   |
| 9   | public hearing costs, issuing reports and other       |
| 10  | related expenses, would be absorbed by the Department |
| 11  | of Transportation utilizing existing resources.       |

#### 12 STATEMENT OF FACT

Section 1 of the bill establishes a requirement that any railroad that wishes to receive financial assistance from the State, including tax exemptions, grants, subsidies, loans, cost reimbursement for maintenance of railroad crossings, or payments from other sources must annually submit an application and receive approval from the Department of Transportation.

20 Section 2 of the bill provides that the Department 21 of Transportation will be informed of proposed major 22 modifications in rail service at the same time the 23 petition or proposal to make this modification 24 the United States filed with Interstate Commerce 25 Commission. The department will review the proposal 26 and will report on it to the Governor and the 27 Legislature, if it has a major effect on rail service 28 in the State.