MAINE STATE LEGISLATURE

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(Emergency) (After Deadline) SECOND REGULAR SESSION

ONE HUNDRED AND THIRTEENTH LEGISLATURE

Legislative Document

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No. 2616

S.P. 988

Approved for Introduction by a Majority of the Legislative Council pursuant to Joint Rule 27.

Referred to the Committee on Education and ordered printed. Sent down for concurrence.

JOY J. O'BRIEN, Secretary of the Senate

Presented by Senator CLARK of Cumberland.
Cosponsored by Senator GOULD of Waldo, Representative GWADOSKY of Fairfield, Representative DAVIS of Monmouth.

STATE OF MAINE

IN THE YEAR OF OUR LORD NINETEEN HUNDRED AND EIGHTY-EIGHT

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Emergenc	У	pream	ble.	Whereas,	Acts	of	th
Legislature	do	not	become	effective	until	90	day

after adjournment unless enacted as emergencies; and

AN ACT to Create the Maine Educational Loan

Whereas, students who are attending institutions of higher education and who are residents of the State or are attending such institutions in the State, and

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- families, of these students, are in need of 1 2 financial assistance; and
- 3 Whereas, it is desirable for the State to provide 4 additional means of providing such financial 5 assistance; and
- 6 Whereas, it is desirable to make such additional means available as soon as possible so that students and their families who are now beginning to plan for 7 8 1988-89 academic year can depend on 9 additional means; and 10

Continuential Kinds of a

- Whereas, in the judgment of the Legislature, these 11 facts create an emergency within the meaning of the Constitution of Maine and require the following legislation as immediately necessary for the 12 13
- 14 15 preservation of the public peace, health and safety;

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follows:

- now, therefore, 17 Be it enacted by the People of the State of Maine as
- 19 Sec. 1. 5 MRSA §12004, sub-§7, ¶A, sub-¶(14) is
- 20 enacted to read: 21 (14) Maine Educational Legislative 20-A MRSA §11414
- 22 Loan Authority Per Diem Sec. 2. 10 MRSA §363, sub-§8, as enacted by PL 23
- 24 1987, c. 3, §2, and c. 413, §4, is repealed and the 25 following enacted in its place:
- 26 8. Allocations for educational bonds. 27 portion of the state ceiling allocated to the 28 categories of bonds providing funds for the purposes
- of a corporation created pursuant to Title 20, section 2237, and Title 20-A, section 11407, or of the Maine 29 30 Educational Loan Authority shall be allocated to that 31
- corporation or to the Maine Educational Loan Authority, or both, and each may further allocate the 32 33 34 portion of the state ceiling allocated to it to bonds
- 35 requiring an allocation to qualify as tax-exempt bonds. Company and Property

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\mathcal{L}	1	CHAPTER 417-A
	2	MAINE EDUCATIONAL LOAN AUTHORITY
	3	§11411. Title
J	4 5	This chapter shall be known and may be cited as the "Maine Educational Loan Authority Act."
	6	§11412. Declaration of necessity and purpose
	7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25 26 27 28 29 30 31 32 33 33 33 33 33 33 33 33 33 33 33 33	The Legislature declares that there is a need to provide additional assistance for higher education for residents and inhabitants of this State; the cost of higher education is increasing; there is a need to assist institutions of higher education in this State to finance needed facilities at a reasonable cost; assistance to higher education, including recipients and providers of higher education, will benefit the people of this State, enhance their welfare and increase their commerce and economic prosperity; it is the purpose of this chapter to provide assistance to students or the families of students who are residents of this State attending institutions of higher education within or outside of this State, to students and the families of students attending institutions of higher education within this State and to institutions of higher education within this State; the assistance provided by this chapter is intended in part to supplement federal guaranteed higher education loan programs, other student loan programs, grant programs, scholarship programs, programs assisting institutions of higher education and other means of assisting students, families of students and institutions of higher education; and the exercise of the powers to the extent and in the manner provided in this chapter is the exercise of an essential governmental function. §I1413. Definitions
	34	As used in this chapter, unless the context
	35	indicates otherwise, the following terms have the
	36	following meanings.

l. Authority. "Authority" means the Maine Educational Loan Authority and its successors or assigns.

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- 2. Authority loans. "Authority loans" means loans by the authority to institutions of higher education, students or other persons for the purpose of funding, financing or acquiring education loans and loans to institutions of higher education located within the State for the purpose of financing or refinancing facility loans.
- 11 3. Bonds. "Bonds" includes bonds, notes,
 12 refunding bonds, commercial paper, pass-through
 13 instruments or any other evidences of obligations of
 14 the authority issued under this chapter.
- 15 4. Borrower. "Borrower" means a student who has received an education loan or any parent who has received or agreed to repay an education loan.
- 18 5. Code. "Code" means the United States Internal
 19 Revenue Code of 1986, as amended, and the regulations
 20 to that Code.
- means the tuition and fees applicable to a student,
 together with an estimate of other expenses reasonably
 related to cost of attendance at an institution,
 including, without limitation, the cost of room and
 board, transportaton, books and supplies.

6. Cost of attendance. "Cost of attendance"

- 7. Default insurance. "Default insurance" means insurance which insures authority loans or bonds against default.
- 30 8. Default Reserve Fund. "Default Reserve Fund"
 31 means a fund established by the authority for the
 32 purpose of securing authority loans or bonds.
- 9. Education loan. "Education loan" means a loan
 which is made by the authority or by, or on behalf of,
 an institution to a student or to parents of a
 student, or both, in amounts not in excess of the

) 1	maximum amounts specified by the authority to finance
2	a part or all of the student's cost of attendance at
3	an instituion. An education loan shall constitute an
4	authority loan.
4	attrictity toan.
) 5	10. Education loan series portfolio. "Education
./ 6	loan series portfolio" means all education loans made
7	by a specific institution which are funded from or
8	acquired by the proceeds of an authority loan to the
	acquired by the proceeds of an authority foan to the
9	institution of higher education out of the proceeds of
10	a related specific bond issue through the authority.
10	a refaced specific sond issue enrough the admirity.
11	ll. Facilities. "Facilities" includes facilities, improvements, equipment and all other real
12	facilities improvements occurrent and all other real
	ractificies, improvements, equipment and air other rear
13	and personal property owned or used by an institution
14	of higher aducation.
	or arguer added from
15	12. Facility loan. "Facility loan" means a loan
16	12. Facility loan. "Facility loan" means a loan which is made by the authority to an institution
	which is made by the additive to an institution
17	within the State to finance or refinance the costs of facilities. A facility loan shall constitute an
18	facilities. A facility loan shall constitute an
	authority loss butter competed an
19	authority loan.
20	13 Institution "Institution" or "institution
	13. Institution. "Institution" or "institution of higher education" means any public or private
21	or higher education" means any public or private
22	nonprofit educational institution within the State, or
23	such an institution outside of the State which is
	such an institution outside of the state which is
24	attended by residents of the State, which:
2.5	n numidae a sussess of advertice because the
25	A. Provides a program of education beyond the
26	high school level;
27	B. Awards an associate, bachelor or advanced
28	degree; and
20	acgree/ and
29	C. Meets the conditions of applicable rules.
2.0	14 To Condition deposits Union Condition
30	14. Loan funding deposit. "Loan funding deposit"
31	means money or other property deposited by an institution with the authority or a trustee or
32	institution with the authority or a trustee or
	institution with the authority of a trustee of
33	custodian, in amounts the authority determines
33	custodian, in amounts the authority determines
	custodian, in amounts the authority determines necessary as a condition for an institution's participation in the authority's programs to:

- 1 B. Fund a default reserve fund; 2 C. Acquire default insurance; or 3 Defray costs of the authority. 15. Parent. "Parent" means any parent 4 5 guardian of a student at an institution of 6 education. Rule. "Rule" means a rule adopted by the 7 authority pursuant to the Maine Administrative 8 Procedure Act, Title 5, chapter 375, subchapter II. 10 Secondary market. "Secondary market" means 11 the entity created pursuant to section 11407 prior to 12 the enactment of this chapter. 13 §11414. Authority created There is created the "Maine Educational Loan Authority," which is constituted a public body 14 15 corporate and politic and a public instrumentality of 16 the State. The exercise by the authority of the powers conferred by this chapter is the performance of 17 18 19 an essential public function by and on behalf of the 20 State. 21 §11415. Members 1. Composition. There shall be 7 voting members of the authority, 5 of whom shall be appointed by the 22 23 24 Governor.
- 2. Qualifications. Each member shall be a resident of this State. One member shall be the Treasurer of State, ex officio, or the Treasurer of State's designee. One member shall be the president of the secondary market, ex officio, or the president of the secondary market's designee. Of the remaining 5 members to be appointed by the Governor, 2 members shall be trustees, directors, officers or employees of institutions of higher education, at least one of whom

shall be from an institution not owned or operated by

the State or any of its political subdivisions. Each member of the authority, before entering upon that member's duties, shall take and subscribe the oath or affirmation required by the Constitution of Maine, Article IX, Section 1. A record of each oath shall be filed in the office of the Secretary of State.

3. Term of office. Of the 5 members of the authority first appointed, one shall serve for a term

authority first appointed, one shall serve for a term expiring June 30, 1989, 2 shall serve for terms expiring June 30, 1990, and 2 shall serve for terms expiring June 30, 1991, and until a successor appointed and qualified. On the expiration of the term of any member, a successor shall be appointed for a term of 3 years and serve until a successor is appointed and qualified. The Governor shall appoint a qualified person to fill any vacancy. A member of the authority shall be eligible for reappointment. A member appointed to fill a vacancy in an unexpired term serves only for the remainder of that term and until a successor is appointed and qualified. After notice, any member may be removed by the Governor for misfeasance, malfeasance or willful neglect of duty or other cause.

4. Officers. Each year the authority shall elect from among its members a chairman, vice chairman, a secretary and any other officers it requires.

Each member of the authority shall be compensated by the authority in accordance with Title 5, chapter 379.

30 §11416. Officers; quorum; effective actions

The authority shall appoint an executive director. The executive director shall serve in that capacity at the pleasure of the authority and receive compensation as fixed by the authority. The executive director need not be a full-time employee of the authority. The executive director shall keep a record of the proceedings of the authority, shall be custodian of all books, documents and papers filed with the members of the authority, the minute book or journal of the authority and its official seal and may

1 2 3 4 5 6	cause copies to be made of all minutes and other records and documents of the authority and may give certificates under the official seal of the authority to the effect that the copies are true copies and all persons dealing with the authority may rely upon the certificates.
8	Four members of the authority shall constitute a quorum. The affirmative vote of a majority of the
9	members present is necessary for any action taken by
10	the members of the authority.
11 12 13 14	A vacancy in the membership of the authority may not impair the right of a quorum to exercise all the rights and perform all the duties of the members of the authority.
15	Any action taken by the members of the authority
16	under this chapter may be authorized by resolution at
17	any regular or special meeting and, except for any rule, may take effect immediately and need not be
18	rule, may take effect immediately and need not be
19	published.
20	§11417. Powers and functions
21	Conoral Mho suthority may subject to ony
22	1. General. The authority may, subject to any limitation of this chapter:
23	A. Borrow money or otherwise obtain credit in its
24	own name;
25	B. Lend money or otherwise extend credit to any
26	person and exercise all powers of a lender or
27	creditor;
28	C. Insure or guarantee performance of any loan
29	agreement or other obligation;
30	D. Agguiro ugo manago improvo or disposo of
31	D. Acquire, use, manage, improve or dispose of any interest in, or type of, real or personal
32	property including graph purchase gale berrow
33	property, including grant, purchase, sale, borrow,
34	loan, lease, foreclosure, mortgage, assignment or
34 35	other lawful means, with or without public bidding
36	and also including the assessment of fees, the
20	forgiveness of indebtedness, the receipt of

_)	1 2 3	reimbursements for expenses incurred in carrying out its purposes and the expenditure or investment of its funds;
	4 5 6 7 8 9 10	E. Purchase, sell, service, pledge, invest in, hold, trade, accept as collateral or otherwise deal in, acquire or transfer, on such terms and conditions as the authority may specify, any loan, loan pass-through certificate, pledge, including any pledge of loan revenue, loan participation certificate or other loan-backed or loan-related security;
	12 13 14 15 16 17 18 19 20 21	F. Obtain, develop or disseminate any information useful or convenient for carrying out any purpose or power of the authority. The authority may conduct hearings, hear testimony under oath, administer oaths, issue subpoenas requiring the attendance of witnesses or the production of records or other things and may issue commissions for the examination of witnesses who are outside of the State, unable to attend or are excused from attendance;
)	22 23 24 25 26 27	G. Procure insurance in aid of any of its corporate purposes; H. In accordance with the limitations and restrictions of this chapter, cause any of its powers or duties to be carried out by one or more nonprofit corporations organized and operated
	28 29 30 31	under Title 13-B; I. Obtain any certification, warranty, affidavit or other representation necessary or useful for carrying out any of its powers or duties;
	32 33 34 35 36 37	J. Employ persons, including private legal counsel and financial experts, on either a temporary or permanent basis, in order to carry out any of its powers and duties. Employees of the authority shall not be subject to Title 5, chapters 71 and 372, subchapter II;

 $\underline{\text{K.}}$ Sue or initiate or appear in any proceeding.

- The authority may be sued on its written contracts or in accordance with Title 1, section 409; Title 5, chapter 375; or Title 14, chapter 741;
- 4 L. Maintain an office at a place designated by it within the State;
- 6 <u>M. Adopt an official seal and alter it at</u> 7 pleasure;
- 8 N. Pursuant to Title 5, chapter 375, subchapter
 9 II, adopt any rules, including its bylaws,
 10 necessary or useful for carrying out any of its
 11 powers or duties;
- O. Make, modify and carry out any agreement, including issuing any bond, necessary or useful for carrying out any of its powers, duties or purposes; and
- P. Do any act or thing necessary or useful for carrying out any of its powers, duties or purposes.
- 18 Programs. Without limiting the generality of this chapter, the authority is authorized to carry out one or more programs making financial and other 19 20 21 assistance available to borrowers, institutions, οĒ 22 both, to enable borrowers to finance costs 23 attendance and institutions to finance the costs The authority is further authorized 24 facilities. to issue its bonds, lend the proceeds of the bonds 25 exercise any other power set forth in this chapter 26 27 these purposes.

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3. Policies. The members of the authority shall have the power and duty to establish and revise, from time to time, rules pertaining to participation in programs of the authority, issuing bonds and borrowing money by the authority, servicing and collection of loans made pursuant to programs of the authority and other policies governing the operation of the authority. In addition, the members of the authority may, by resolution of the members, determine that the authority may borrow money in accordance with any such resolution. All other powers and duties of the

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	1	authority shall be vested in the executive director
	2	who shall carry out such powers and duties in
	3	accordance with this chapter and the rules of the
	4	authority.
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-)	5	4. Administration. In carrying out its powers
	6	under this chapter, the authority shall, whenever
	7	determined desirable by the authority, contract with the secondary market for necessary clerical and
	8 9	the secondary market for necessary cierical and
	9	administrative services.
	10	§11418. Records confidential
	10	311410. Records confidencial
	11	1. Confidential information. Records containing
	12	any information acquired by the authority or a member.
	13	officer, employee or agent of the authority from
	14	applicants for or recipients of financial assistance
	15	provided pursuant to a program administered or
	16	officer, employee or agent of the authority from applicants for or recipients of financial assistance provided pursuant to a program administered or established by the authority shall be deemed
	17	confidential for purposes of Title 1, section 402,
	18	subsection 3, paragraph A.
	1.0	
	19	2. Wrongful disclosure prohibited. No member,
	20 21	officer, employee, agent, other representative of the
~	22	officer, employee, agent, other representative of the authority or other person may knowingly divulge or disclose records declared confidential by this
)	23	section, except that the authority may, in its
and the same of th	24	discretion, make or authorize any disclosure of
	25	discretion, make or authorize any disclosure of information of the following types or under the
	26	following circumstances:
	27	A. Impersonal, statistical or general information;
		· · · · · · · · · · · · · · · · · · ·
	28	B. If necessary in connection with processing any
	29	application for, obtaining or maintaining
	30	financial assistance for any person or in connection with acquiring, maintaining or
	31 32	<pre>connection with acquiring, maintaining or disposing of property;</pre>
	J 2	disposing of property,
	33	C. To a financial institution or credit reporting
	34	service:

D. Information necessary to comply with any federal or state law or rule or with any agreement

1	pertaining to financial assistance;
2 3 4	E. Information to the extent the authority deems the disclosure necessary to the sale or transfer of its bonds;
5 6	F. If necessary to assure collection of any obligation in which it has or may have an interest;
7 8 9 10	G. In any litigation or proceeding in which the authority has appeared, introduction for the record of any information obtained from records declared confidential by this section; and
11 12 13 14 15 16 17 18	H. Pursuant to a subpoena, request for production of documents, warrant or other order by competent authority, provided that any such order appears to have first been served on the person to whom confidential information sought pertains or belongs and provided that any such order appears on its face or otherwise to have been issued or made upon lawful authority.
19 20 21 22 23 24 25 26 27	Notwithstanding Title 5, section 18, subsection 1, paragraph B, each member of the authority and each employee, contractor, agent or other representative of the authority is deemed an "executive employee" solely for the purposes of Title 5, section 18. In addition, Title 17, section 3104 shall be applicable, in accordance with its provisions, to all representatives of the authority.
. 28 29	§11420. Bonds 1. Issuance; purpose; payment; authorization;
30	interim receipts or certificates. The authority may,

interim receipts or certificates. The authority may, at any time and from time to time, issue bonds for any corporate purpose, including, without limitation, for the purpose of making authority loans to institutions participating in a program of the authority for the purpose of providing education loans, for acquiring existing portfolios of education loans from institutions, for financing or funding education loans

) 1	directly or indirectly to borrowers or for funding
2	facility loans. The bonds of each issue shall be
3	payable from sources specified in the agreement with bondholders, including without limitation, principal
4	bondholders, including without limitation, principal
5	and interest on loans; payments by institutions,
6	banks, insurance companies or others pursuant to letters of credit or purchase agreements; investment
, <i>)</i> 7	letters of credit or purchase agreements; investment
8	earnings from funds or accounts maintained pursuant to
9	a trust agreement or other document; insurance proceeds; loan funding deposits; proceeds of sales of
10	proceeds; loan funding deposits; proceeds of sales of
11	education loans; proceeds of refunding bonds; and
12	other fees, charges or revenues of the authority.
13	Bonds shall be authorized by the authority and shall:
14	A. Bear the date or dates, and mature at a time
15	or times, whether as serial bonds or as term
16	bonds, or both, determined by the authority;
17	B. Bear interest at a rate or rates determined by
18	the authority, including, but not limited to,
19	fixed, variable, floating or adjustable interest
20	rates;
21	C. Be payable at a time or times, in the
22	denominations and form, either coupon or
23	registered or both, and carry the registration and
~ 24	privileges as to conversion and for the replacement of mutilated, lost or destroyed bonds
25	replacement of mutilated, lost or destroyed bonds
26	as the authority may establish;
27	D. Be negotiable and be payable in lawful money
28	of the United States at a designated place or be
29	payable in another form of currency if the
30	authority so designates;
31	E. Be subject to redemption in accordance with
32	the agreement with bondholders;
33	F. Be executed by the manual or facsimile
34	signatures of the officers or designees of the
35	authority;

G. Be sold in the manner and upon the terms determined by the authority at public or private

sale, with or without public bidding; 2. H. Be conclusively presumed to be fully and duly authorized and issued under the laws of the State and any person or governmental unit shall be 3 4 5 estopped from questioning their authorization, sale, issuance, 6 execution or delivery 7 authority; and 8 Be deemed to be negotiable instruments issued under the laws of the State. 9 of 10 definitive Pending preparation the bonds, authority may issue interim receipts or certificates which shall be exchanged for such definitive bonds. 11 12 Bonds issued under this chapter shall not constitute 13 or create any debt or debts, liability or liabilities 14 15 on behalf of the State or of any political subdivision 16 of the State, other than the authority, or a loan of the credit of the State or a pledge of the faith and credit of the State or of any such political 17 18 subdivision, other than the authority, but shall be 19 20 payable solely from the funds provided. All such bonds shall contain on the face of the bonds a statement to the effect that neither the State nor any 21 22 23 political subdivision of the State shall be obligated to pay the same or the interest on the bonds, except from revenues derived pursuant to one or more 24 25 26 agreements and that neither the faith and credit nor 27 the taxing power of the State or of any political subdivision of the State is pledged to the payment of the principal of premium, if any, or the interest on 28 29 such bonds. The issuance of bonds under this chapter 30 shall not directly or indirectly or contingently 31 obligate the State or any political subdivision of the 32 State to levy or to pledge any form of taxation 33 whatever or to make any appropriation for their payment. Nothing in this section contained may prevent nor be construed to prevent the authority from 34 35

2. Provisions in bond resolution or other

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39 40 pledging its full faith and credit or the full faith

and credit of an institution to the payment of bonds or issue of bonds authorized pursuant to this chapter.

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	1 d	ocument. Any bond resolution or other document may
	2 c	ontain provisions, which shall be a part of the
	3 0	contract with the holders of the bonds to be
		uthorized, as to:
	4 <u>u</u>	deligitized, as to:
	5	A Blodging or aggigning the revenues derived
)	6	A. Pledging or assigning the revenues derived
	_	from authority loans, education loans or other
	7	sources with respect to which the bonds are to be
	8	issued;
	9	B. The fees and other charges to be collected and
	10	the sums to be raised in each year, and the use,
	11	investment and disposition of such sums;
		Threscment and disposition of Such Sums;
	7.0	en en marken di distrito de la citata de la compania de la compania de la compania de la compania de la compan La compania de la co
	12	C. The setting aside of loan funding deposits,
	13	debt service reserves, capitalized interest
	14	accounts, cost of issuance accounts and sinking
	15	funds, and the regulation, investment and
	16	disposition;
	17	D. Limitations on the use of proceeds of loans;
	18 19 20 21 22 23 24 25 26 27 28	E. Limitations on the purpose to which or the investments in which the proceeds of sale of any issue of bonds then or thereafter to be issued may be applied; F. Limitations on the issuance of additional bonds, the terms upon which additional bonds may be issued and secured, the terms upon which additional bonds may rank on a parity with, or be subordinate or superior to, other bonds; G. The refunding or refinancing of outstanding bonds; H. The procedure, if any, by which the terms of any contract with bondholders may be altered or amended and the amount of bonds the holders of
	31 32 33	which must consent thereto, and the manner in which consent shall be given;
	32	which must consent thereto, and the manner in

constitute a default in the duties authority to holders of its obligations and

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- 1 providing the rights or remedies of such holders 2 in the event of a default;
- J. Providing for guarantees, pledges of endowments, letters of credit, property or other security, or insurance for the benefit of the 3 4 5 holders of the bonds; and
- 7 Any other matter relating to the bonds which 8 the authority determines appropriate.
- 9 No member or employee Liability. the 10 authority nor any person executing the bonds may be 11 liable personally on the bonds or subject any 12 personal liability by reason of the issuance of the 13 bonds.
- 14 Purchasing, refunding or refinancing by authority. The authority may purchase its bonds out 15 16 of any available funds and may hold, pledge, cancel or 17 resell the bonds subject to and in accordance with 18 agreements with bondholders.
- 19 The authority may refund or refinance any of its bonds.
- 5. Security for series or issue of bonds. The authority may pledge the repayments of authority loans 21 as security for a series or issue of bonds. Notwithstanding any other provision contained in this 22 23 chapter, the authority may commingle and pledge as 24 25 security for a series or issue of bonds, with the consent of all of the institutions which are participating in the series or issue; the education 26 27 28 series portfolios and some all loan or 29 education loan series portfolios of the institutions; and the loan funding deposits of the institutions if education loan series portfolios and other security 30 31
- and money set aside in any fund or funds pledged for 32 any series or issue of bonds are held for the sole benefit of the series or issue separate and apart from 33 34 35 education loan series portfolios and other security 36 and money pledged for any other series or issue of
- 37 bonds of the authority. 38

registration of its registered bonds by book entry on the records of the entity designated for that purpose and may enter into any agreement which it deems necessary to accomplish these purposes.

§11421. Refunding bonds

The authority may provide for issuance of refunding bonds of the authority to refund any outstanding bonds issued under this chapter, including the payment of any redemption premium and any interest accrued or to accrue to the date of redemption, and, if deemed advisable by the authority, for any other purpose of the authority. The authority may provide for the issuance of bonds of the authority for the combined purpose of refunding any outstanding bonds, including refunding bonds issued under this chapter. The issuance of the bonds, the maturities and other details, the rights and remedies of the holders and the rights, powers, privileges, duties and obligations of the authority shall be governed by the provisions of this chapter insofar as they are applicable.

§11422. Loan transactions

The authority may purchase, sell, service, pledge, invest in, hold, trade, accept as collateral or otherwise deal in, acquire or transfer, all on such terms and conditions as the authority may specify, any loan, loan pass-through certificate, pledge, including pledge of loan revenue, loan participation loan-backed or loan-related certificate or other security. Any such transaction may be conducted by public or private offering, with or without public bidding. In connection with the purchase or sale of a loan or of a beneficial interest or participation in a loan, the authority may enter into one or agreements providing for the custody, control and administration of the loan. Any such agreement may provide that the authority, a financial institution or other person shall act as trustor, trustee or custodian under the agreement. Any such agreement may provide that, with respect to loans governed by the agreement, title to a loan, or to a beneficial interest or participation in a loan, shall be deemed

- to have been transferred on terms and to the extent 1 specified in that agreement and that the effect of a sale of a beneficial interest or participation in a 2 3 4 loan is the same as a sale of a loan. The authority may issue or cause to be issued certificates or other 5 instruments evidencing the holder's fractional interest in a pool of loans, which interest may be undivided or limited to one or more specific loans. 6 7 8 Whether or not the certificates or instruments are of such form or character as to be negotiable instruments 9 10 11 under Title 11, Article 8, the certificates instruments shall be and are made negotiable instruments within the meaning of and for all purposes of Title 11, Article 8, subject only to such 12 13 14 authority 15 registration requirements as the may 16 establish.
- 17 §11423. Trust agreement; pledge
- 18 l. Trust agreement. Any bonds issued under this
 19 chapter may be secured by a trust agreement by and
 20 between any or all of the following: The authority, a
 21 participating institution and a corporate trustee or
 22 trustees, which may be any trust company or bank
 23 having the powers of a trust company within or without
 24 the State.
- 2. Pledge. Any trust agreement may pledge or assign any revenues to be received by the authority or 25 26 proceeds or benefits of any contract and may serve to convey or mortgage or otherwise secure any property or 27 28 property rights, contain provisions for protecting and 29 enforcing the rights and remedies of bondholders, restrict the individual right of action by bondholders 30 31 and contain such other provisions as the authority 32 deems appropriate, including the right to 33 of a receiver and the right 34 appointment the issuance of an order of specific performance by 35 court of competent jurisdiction.
- 3. Education loan program. Any expense incurred in carrying out the trust agreement may be treated as a part of the cost of the operation of an education loan program.

1	4. Valid and hinding A pledge by the authority
2	4. Valid and binding. A pledge by the authority of revenues as security for an issue of bonds shall be
3	valid and binding from the time when the pledge is
4	made.
	Minimum parameters.
5	The revenues pledged shall immediately be subject to
6	the lien of the pledge without any physical delivery,
7	recording of any instrument or further act and the
8	lien of any pledge shall be valid and binding against any person having any claim of any kind in tort, contract or otherwise against the authority or any participating institution, irrespective of whether the
9	any person having any claim of any kind in tort,
10	contract or otherwise against the authority or any
11	participating institution, irrespective of whether the
12	person has notice.
13	No bond resolution, trust agreement or financing
14	statement, continuation statement or other instrument
15	adopted or entered into by the authority need be filed
16	or recorded in any public record other than the
17	or recorded in any public record other than the records of the authority in order to perfect the lien against 3rd persons, regardless of any contrary
18	against 3rd persons, regardless of any contrary
19	provision of law.
20	5. Trust funds. All money received by or on
21	behalf of the authority under this chapter, whether as
22	proceeds from the sale of bonds or as revenues, shall
23	be deemed to be trust funds to be held and applied
24	solely as provided in this chapter.
	Bottery dis provided in this onapter.
25	Any officer with whom or any bank or trust company
26	with which that money is deposited shall agt as
27	trustee of the meney and shall held and apply it for
28	Any officer with whom, or any bank or trust company with which, that money is deposited shall act as trustee of the money and shall hold and apply it for the purposes provided in the chapter and any applicable bond resolution or trust agreement.
29	anniante band receive or trust expenses
29	applicable bond resolution or trust agreement.
30	§11424. Capital reserve funds; obligation of the State
3,0	gride: Capital reserve railes, obligation of the state
31	1. Capital reserve fund. The authority may
32	create and establish one or more capital reserve funds
	and may be into any such applical reserve funds

and may pay into any such capital reserve fund any money appropriated and made available by the State for the purposes of any such fund, any proceeds of the 33 34

35 36 sale by the authority of bonds to the determined by 37 the authority and any other money

available to the authority. 38

- 2. Application. Money held in any capital reserve fund, except as provided in this section, shall be used solely with respect to bonds, repayment of which is secured by any such fund and solely for the payment of principal of bonds, the purchase or redemption of those bonds, including any fees or premiums and the payment of interest on those bonds. Money in excess of the reserve requirement set forth in subsection 3 may be transferred to other funds and accounts of the authority.
- 3. Reserve requirement. The authority may provide that money in any such fund shall not be 11 12 13 withdrawn at any time in such amount as would reduce 14 the amount of any such fund to less than the maximum amount of principal and interest becoming due by reason of maturity or a required sinking fund payment in the next succeeding 12-month period within which 15 16 17 any such maturity occurs or any such payment is required, the amount being referred to as the "capital reserve requirement," except for the purpose of paying 18 19 20 21 the amount due at any such maturity or the sinking 22 fund payment with respect to bonds, repayment of which 23 is secured by any such fund.
- 4. Issuance limit. The authority may provide that it shall not issue bonds if the capital reserve requirement with respect to bonds outstanding and then 24 25 26 to be issued and secured by any such fund will exceed the amount of any such fund at the time of issuance, unless the authority, at the time of issuance of the bonds, shall deposit in any such fund from proceeds of 27 28 29 30 31 the bonds to be issued, or from other sources, together with the amount then in 32 amount which, 33 such fund, will not be less than the capital reserve 34 requirement.
- 5. Appropriation. On on before December 1st, annually, the authority shall certify to the Governor the amount, if any, necessary to restore the amount in any capital reserve fund, to which this subsection is stated in the trust agreement or other document to apply, to the capital reserve requirement. The Governor shall pay directly from the Contingent

- Account to any such fund as much of the amount as is available in the Contingent Account and shall transmit directly to the Legislature that certification and a statement of the amount, if any, remaining to be paid and the amount certified shall be appropriated and paid to the authority during the current state fiscal year.
- 7 8 Bonds outstanding. The authority shall not 9 have at any one time outstanding bonds subsection 5 is stated in the trust agreement or other 10 11 document to apply in principal amount exceeding 12 \$50,000,000. The amount of bonds issued to refund bonds previously issued shall not be taken into 13 account in determining the principal amount of bonds outstanding, provided that the proceeds of 14 15 refunding bonds are applied as promptly as possible to the refunding of the previously issued bonds. In 16 17 18 computing the total amount of bonds of the authority 19 which may at any time be outstanding for any purpose, the amount of the outstanding bonds that have been issued as capital appreciation bonds or as similar 20 21 22 instruments shall be valued as of any date 23 calculation at current accreted value rather their than their face value. 24
 - §11425. Enforcement of rights and duties
- Except to the extent that the rights are restricted by any applicable bond resolution or trust or other agreement, any holder of bonds issued under this chapter or a trustee under a trust agreement entered into under this chapter may, by any suitable form of legal proceedings, protect and enforce any rights granted under the laws of the State or by any applicable bond resolution or trust or other agreement.
- 34 §11426. Bonds as legal investments

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- Bonds issued by the authority under this chapter are hereby made securities in which all public officers and public bodies of the State and its political subdivisions, all insurance companies and associations and other persons carrying on an
- associations and other persons carrying on insurance business, trust companies, banks, bankers,

banking associations, savings banks and savings associations, including savings and loan associations, financial institutions, credit unions, building loan associations, investment companies, executors, administrators, trustees and other fiduciaries, pension, profit-sharing, retirement funds and other persons carrying on a banking business and all other persons whatsoever, may properly and legally invest funds, including capital in their control or belonging to them. These bonds are hereby made securities which may properly and legally be deposited with received by any state, municipal or public officer or any agency or political subdivision of the State for any purpose for which the deposit of bonds or other obligations of the State is now or may hereafter be authorized by law.

§11427. Accounts and reports

The authority shall keep full and accurate accounts of its activities and operations and shall, within 120 days after the end of each of its fiscal years, make and deliver a report to the Governor, the Speaker of the House and the President of the Senate. The report shall cover the preceding fiscal year and shall include a complete operating and financial statement for that year. The authority shall cause an audit of its books and accounts to be made at least once each year by independent certified public accountants and the cost shall be paid by the authority from funds available to it pursuant to this chapter.

§11428. Chapter additional and supplemental

 In general. This chapter provides a complete, additional and alternative method for carrying out the functions authorized and shall be regarded as supplemental and additional to, and the limitations imposed by this chapter do not limit or otherwise affect powers or rights conferred by other laws and the issuance of bonds and refunding bonds under this chapter need not comply with the requirements of any other law applicable to the issuance of bonds.

- 2. Institutions of higher education. Institutions of higher education are authorized to borrow from the authority, make education loans, interest with respect to loans, exemptions from certain licensing provisions and credit regulations as follows.
 - A. Notwithstanding any other provision of law or charter, institutions of higher education may borrow money from the authority, make education loans and take all other actions necessary or convenient to consummate the transactions contemplated under this chapter.
 - B. The authority may establish, contract for, charge and collect any amount or rate of interest or compensation with respect to authority loans and participating institutions of higher educaton may contract for, charge and collect any amount or rate of interest or compensation with respect to education loans. Neither the authority nor any institution of higher education participating in a loan program under this chapter shall be subject to the licensing provisions relating to financial institutions or credit regulations of the State.

§11429. Tax exemption

 The exercise of the powers granted by this chapter shall be in all respects for the benefit of the people of the State, for the increase of their commerce, welfare and prosperity and for the improvement of their health and living conditions and constitutes the performance of an essential governmental function. Neither the authority nor any of its agents may be required to pay any taxes or assessments upon or in respect of education loans or any property acquired, used by the authority or any of its agents or under the jurisdiction, control, possession or supervision of, or upon the activities of, the authority or any of its agents in the operation of any program under this chapter, or upon income or other revenues received and any bonds issued under this chapter, the transfer and the income from the bonds, including any profit made on the sale of the bonds, as well as the income and

property of the authority, are at all times exempt 1 from taxation of every kind by the State and by the municipalities and all other political subdivisions of 2 3 4 the State.

§11430. Taxable bond option

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6 With respect to all or any portion of any issue of 7 any bonds or any series of bonds which the authority may issue in accordance with the limitations restrictions of this chapter, the authority 8 9 covenant, elect and consent that the interest on the bonds shall be includable, under the code or any subsequent corresponding internal revenue law of the 10 11 12 United States, in the gross income of the holders of 13 the bonds to the same extent and in the same manner that the interest on bills, bonds, notes or other obligations of the United States is includable in the gross income of the holders under the code or any 14 15 16 17 subsequent law. Bonds issued pursuant to this section shall not be subject to any limitations or 18 19 restrictions of any law which may limit the authority's power to issue those bonds. The foregoing grant of power shall not be construed as limiting the inherent power of the State or its agencies under any 20 21 22 23 other provision of law to issue debt, the interest on 24 25 which is includable in the gross income of the holders under the code or any subsequent law.

§11431. Agreement of the State

The State hereby pledges to and agrees with the 29 holders of any bonds issued under this chapter and with those parties who may enter into any contract with the authority pursuant to this chapter that the State will not limit, alter, restrict or impair the 30 31 32 33 rights vested in the authority and the participating institutions until the bonds, together with interest, 34 35 including interest on any unpaid installment interest and all costs and expenses in connection with 36 any actions or proceedings by or on behalf of the bondholders, are fully met and discharged and such 37 38 contracts are fully performed on the part of the 39 authority. Nothing in this chapter precludes that 40 limitation or alteration if and when adequate 41

J 1	provision is made by law for the protection of the
2	holders of bonds of the authority or those entering
3	into contracts with the authority. The authority is
4	authorized to include this pledge and undertaking for
5	the State in those bonds or contracts.
<u>)</u> 6	§11432. Termination of existence of authority
7	
7 8	The authority in its corporate existence shall continue until terminated by law but no law
9	terminating its existence shall take effect as long as
10	any bonds of the authority are outstanding and unpaid
11	any bonds of the authority are outstanding and unpaid without adequate provision for payment having been
12	made. Upon termination of its existence, all rights,
13	privileges and property of the authority shall pass to
14	and be vested in the State or such entity as the State
15	by proper act shall designate.
16	§11433. Act cumulative; no notice required
17	Neither this chapter nor anything contained in
18	this chapter may be construed as a restriction or
19	limitation upon any powers which the authority might
20	otherwise have under any laws of this State and this
21	chapter is cumulative of any such powers. Neither the
22	making of contracts nor the issuance of bonds pursuant
/23	to this chapter need comply with the requirements of any other state law applicable to the making of
24	any other state law applicable to the making of
25	contracts, the issuance of bonds or the construction,
26	acquisition or management of any project undertaken
27	pursuant to this chapter. No proceedings, notice or
28	approval shall be required for the issuance of any bonds or any instrument as security therefor, except
29	bonds or any instrument as security therefor, except
30	as is provided in this chapter or in the code, if
31	applicable.
32	§11434. Act liberally construed
2.5	
33	This chapter being necessary for the welfare of the State and its inhabitants shall be liberally
34	the State and its inhabitants shall be liberally
35	construed so as to effect its purposes.

Sec. 4. Allocation to the Maine Educational Loan Authority. Thirty-five million dollars of the state

- ceiling, as defined in the Maine Revised Statutes, Title 10, section 361, subsection 5, for calendar year 1988 is allocated to the Maine Educational Loan Authority to be used in accordance with the Maine
- Revised Statutes, Title 10, section 363, subsecton 8.
- 6 Emergency clause. In view of the emergency 7 cited in the preamble, this Act shall take effect when 8 approved.

9 STATEMENT OF FACT

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- 10 This bill creates the Maine Educational 11 Authority. It is anticipated that the authority's 12 initial program will be to provide supplemental loans from tax-exempt bond proceeds to finance the costs of higher education of residents of this State or any 13 14 15 person attending an institution of higher education in 16 this State. A supplemental loan program is necessary because of the limitations of the federal guaranteed 17 18 student loan programs. Creation of the authority is 19 necessary because federal legislation authorizing tax-exempt financing of student loans does not permit 20 21 financing of supplemental loan programs bу
- nonprofit corporation designated by the Governor and the State Board of Education pursuant to existing law. The bill will be enacted as an emergency so that the program can be available for the 1988-89 academic year.