

SECOND REGULAR SESSION

ONE HUNDRED AND THIRTEENTH LEGISLATURE

Legislative Document

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NO. 2598

H.P. 1902 Referred to the Committee on Appropriations and Financial Affairs. Sent up for concurrence and ordered printed. EDWIN H. PERT, Clerk Presented by Representative HOLLOWAY of Edgecomb. Cosponsored by Representative MICHAUD of East Millinocket

and Senator MAYBURY of Penobscot.

STATE OF MAINE

IN THE YEAR OF OUR LORD NINETEEN HUNDRED AND EIGHTY-EIGHT

AN ACT to Authorize a General Fund Bond Issue in the Amount of \$13,000,000 to Investigate, Abate, Clean Up and Mitigate Threats to Public Health and the Environment from Uncontrolled Hazardous Substance Sites, Solid Waste Landfills and Abandoned Underground Oil Storage Tanks.

9 **Preamble.** Two thirds of both Houses of the 10 Legislature deeming it necessary in accordance with 11 the Constitution of Maine, Article IX, Section 14, to

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authorize the issuance of bonds on behalf of the State to investigate, abate, clean up and mitigate threats to public health and the environment from uncontrolled hazardous substance sites or other hazardous waste discharges.

6 Be it enacted by the People of the State of Maine as 7 follows:

Sec. 1. Issue of bonds to investigate, abate, 8 clean up and mitigate threats to public health and the .9 10 environment from uncontrolled hazardous substance 11 sites, solid waste landfills and residential and commercial abandoned underground oil storage tanks. The Treasurer of State may, under the direction of the 12 13 14 Governor, issue from time to time registered bonds in 15 the name and behalf of the State to an amount not exceeding \$13,000,000 for the purpose of raising funds to provide for the following: \$5,000,000 for the 16 17 18 investigation, abatement, clean up and mitigation of threats to public health and the environment from uncontrolled hazardous substance sites or other 19 20 hazardous waste discharges; \$5,000,000 for the 21 22 remediation and closure of solid waste landfills, including municipal and abandoned landfills; \$2,000,000 for the removal of residential underground oil storage tanks which have been identified by the 23 24 25 26 Department of Environmental Protection as leaking or posing an environmental threat, limited to the removal 27 28 of tanks owned by low-income households or those which 29 have been abandoned; and \$1,000,000 for the removal of .3.0 commercial underground storage tanks which have been identified by the department as leaking or posing an environmental threat, limited to the removal of tanks 31 32 33 owned by businesses that consume the contents of the tanks on the premises, schools, churches and other 3.4 3.5 nonprofit organizations, as authorized by section 6. The bonds shall be deemed a pledge of the full faith 36 and credit of the State. The bonds shall not run for a longer period than 10 years from the date of the 37 38 -39 original issue of the bonds. Any issuance of bonds 40 may contain a call feature at the discretion of the

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Treasurer of State with the approval of the Governor.

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25 26 27 Sec. 2. Records of bonds issued to be kept by the State Auditor and Treasurer of State. The State Auditor shall keep an account of the bonds, showing the number and amount of each, the date when payable and the date of delivery of the bonds to the Treasurer of State who shall keep an account of each bond showing the number of the bond, the name of the successful bidder to whom sold, the amount received for, the same, the date of sale and the date when payable.

Sec. 3. Sale; how negotiated; proceeds appropriated. The Treasurer of State may negotiate the sale of the bonds by direction of the Governor, but no bond may be loaned, pledged or hypothecated on behalf of the State. The proceeds of the sale of the bonds, which shall be held by the Treasurer of State and paid by him upon warrants drawn by the Governor, are appropriated to be used solely for the purposes set forth in this Act. Any unencumbered balances remaining at the completion of the projects in section 6 shall lapse to the debt service account established for the retirement of these bonds.

Sec. 4. Interest and debt retirement. Interest due or accruing upon any bonds issued under this Act and all sums coming due for payment of bonds at maturity shall be paid by the Treasurer of State.

28 of Sec. 5. Disbursement bond proceeds. The proceeds of the bonds set out in section 6 shall be 29 30 expended under the direction and supervision of the Commissioner of Environmental Protection, the Maine 31 State Housing Authority and the Finance Authority of 32 33 Maine.

Sec. 6. Allocations from General Fund bond
issue; disbursement of hazardous waste bond proceeds;
remediation and closure of solid waste landfills;
disbursement of residential and commercial underground
oil storage tank bond proceeds. The proceeds of the

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bonds identified in section 1 1 shall be expended as 2 designated in the following schedule. 3 1988-89 4 ENVIRONMENTAL PROTECTION, 5 DEPARTMENT OF 6 \$ 5,000,000 Investigation, abatement, 7 clean up and mitigation of 8 threats to public health 9 and the environment from 10 uncontrolled hazardous 11 substance sites or other 12 hazardous waste discharges. 13 Remediation and closure \$ 5,000,000 14 of solid waste landfills, 15 including municipal and abandoned landfills, 16 17 \$1,000,000 to the 18 Site Evaluation and 19 Planning Program and 20 \$4,000,000 to municipal 21 implementation grants. 22 DEPARTMENT OF ENVIRONMENTAL PROTECTION \$10,000,000 23 TOTAL 24 MAINE STATE HOUSING AUTHORITY 25 Removal of residential \$ 2,000,000 26 underground oil storage 27 tanks which have been identified by the Department 28 29 of Environmental Protection 30 as leaking or posing an 31 environmental threat, 32 limited to the removal of 33 tanks owned by low-income 34 households or those which

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have been abandoned.

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FINANCE AUTHORITY OF MAINE

\$ 1,000,000

Removal of commercial underground oil storage tanks which have been identified by the Department of Environmental Protection as leaking or posing an environmental threat, limited to the removal of tanks owned by businesses that consume the contents of the tanks on the premises, schools, churches and other nonprofit organizations.

Sec. 7. Contingent upon ratification of bond issue. Sections 1 to 6 shall not become effective unless and until the people of the State have ratified the issuance of bonds as set forth in this Act.

21 Sec. 8. Appropriation balances at year end. At 22 the end of each fiscal year, all unencumbered 23 appropriation balances representing state money shall carry forward from year to year. Bond proceeds which 24 25 have not been expended within 10 years after the date 26 of the sale of the bonds shall lapse to General Fund 27 debt service.

28 Sec. 9. Bond authorized but not issued. Any 29 bonds authorized but not issued, or for which bond 30 anticipation notes have not been issued within 5 years 31 of the ratification of this Act, shall be deauthorized and may not be issued, provided that the Legislature 32 may, within 2 years after the expiration of the 5-year 33 period, extend the period for issuing any remaining unissued bonds or bond anticipation notes for an 34 35 36 additional amount of time not to exceed 5 years.

37 Sec. 10. Statutory referendum procedure;
38 submission at general election; form of question;

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This Act shall be submitted to the 1 effective date. 2 legal voters of the State of Maine at the next general election in the month of November following passage of this Act. The city aldermen, town selectmen and 3 4 ańd 5 plantation assessors of this State shall notify the 6 7 inhabitants of their respective cities, towns and plantations to meet, in the manner prescribed by law for holding a statewide election, to vote on the acceptance or rejection of this Act by voting on the 8 9 10 following question:

11 "Do you favor a \$13,000,000 bond issue for the investigation, abatement, cleanup and mitigation 12 13 of uncontrolled hazardous substance sites, for 14 cleaning up and closing solid waste landfills, and 15 for the removal of abandoned underground oil storage tanks, all of which pose a hazard to public health, the environment and ground water 16 17 18 quality?"

The legal voters of each city, town and plantation shall vote by ballot on this question, and shall designate their choice by a cross or check mark placed 1.9 20 21 22 within a corresponding square below the word "Yes" or "No." The ballots shall be received, sorted, counted and declared in open ward, town and plantation 23 24 meetings and returns made to the Secretary of State in 25 the same manner as votes for members 2.6 of the Legislature. The Governor shall review the returns and, if it appears that a majority of the legal voters 27 28 are in favor of the Act, the Governor shall proclaim that fact without delay, and the Act shall become 29 30 effective 30 days after the date of the proclamation. 31

32 The Secretary of State shall prepare and furnish 33 to each city, town and plantation all ballots, returns 34 and copies of this Act necessary to carry out the 35 purpose of this referendum.

STATEMENT OF FACT

The original \$3,235,000 bond to investigate, abate, clean up and mitigate threats to public health and the environment from uncontrolled hazardous

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substance sites, Private and Special Law 1983, chapter 99, will be depleted by the end of calendar year 1988. It is necessary to obtain another bond issue if the Department of Environmental Protection is to continue the uncontrolled hazardous substance sites program and to provide a match for Federal Superfund money. A \$5,000,000 bond issue is necessary because the discovery of new hazardous waste sites in the past 2 years has dramatically increased the number of sites to approximately 150.

Over 8,000 underground oil storage noncommercial tanks have been identified by the Department of Environmental Protection as substandard, leaking or abandoned and which will require removal. The \$2,000,000 bond issue will provide funds to remove approximately 1,600 of those tanks which are owned by low-income households or when viable responsible parties cannot be identified to remove the tanks. An additional \$1,000,000 bond issue will provide funds to establish a low-interest loan program that assists the owners of commercial businesses, schools, churches and other nonprofit organizations with the removal of other nonprofit organizations underground oil storage tanks.

The \$5,000,000 provided for remediation closure of solid waste sites represents the for and 2nd installment to this program, estimated last year to require \$40,000,000. This \$5,000,000 bond will bring the total, thus far provided to this program, to 29 \$13,000,000.

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