MAINE STATE LEGISLATURE

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(NEW DRAFT OF H.P. 1556, L.D. 2120) SECOND REGULAR SESSION

ONE HUNDRED AND THIRTEENTH LEGISLATURE

Legislative Document

NO. 2594

H.P. 1899 House of Representatives, March 29, 1988 Reported by Representative PERRY from the Committee on Legal Affairs and printed under Joint Rule 2.

EDWIN H. PERT, Clerk Original bill submitted by the Joint Standing Committee on Legal Affairs pursuant to Joint Rule 19.

STATE OF MAINE

IN THE YEAR OF OUR LORD NINETEEN HUNDRED AND EIGHTY-EIGHT

		AN ACT C and Tr			g Law E nd Fund					on	
Be	it	enacted	bv	the	People	of	the	State	ο£	Maine	as

5 follows:

6 PART A

2 3

7 Sec. 1. 15 MRSA §3003, sub-§17, as enacted by 8 PL 1977, c. 520, §1, is amended to read:

9 17. <u>Law enforcement officer</u>. "Law enforcement

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- officer" means any person who by virtue of public employment is vested by law with a duty to maintain public order, to prosecute offenders, 2 ä to serve criminal process, perform probation functions, perform intensive supervision functions or 4 6 make arrests for crimes or perform probation functions, whether that duty extends to all crimes or 7 is limited to specific crimes. 8
- Sec. 2. 17-A MRSA \$2, sub-\$17, as enacted by PL
 1975, c. 499, §1, is amended to read: 9 10
- 11 17. "Law enforcement officer" means any person who by virtue of his public employment is vested by 12 13 with a duty to maintain public order, prosecute offenders, serve criminal process, perform probation functions, perform intensive supervision functions or to make arrests for crimes, whether 14 15 16 that duty extends to all crimes or is limited to 17 18 specific crimes.
- 19 Sec. 3. 25 MRSA §2801, last ¶, as amended by PL 20 1977, c. 701, Sl, is further amended to read:
- The purpose of the Maine Criminal Justice Academy 22 shall be to provide a central training facility for 23 all law enforcement and corrections personnel of in the State and also for criminal justice personnel. The academy shall serve to promote the highest levels 24 25 26 of professional law enforcement performance and 27 facilitate coordination and cooperation between various law enforcement and criminal justice agencies. 28
- Sec. 4. 25 MRSA §2801-A is enacted to read: 29
- 30 §2801-A. Definitions

- 31 in this chapter, unless the used context indicates otherwise, the following terms 32 have following meanings. 33
- 3:4 Board. "Board" means the Board of Trustees of the Maine Criminal Justice Academy. 3:5
 - 2. Corrections officer and law enforcement

	1 2 3	officer. The Board of Trustees of the Maine Criminal Justice Academy shall be responsible for the application of the terms in this subsection.
)	4 5 6	A. "Corrections officer" means: (1) For state agencies, the following class titles and their successor titles:
	7 8 9	(a) Training School Counselor I and II;(b) Training School Counselor Supervisor;
	10 11	<pre>(c) Corrections Officer I, II and III; (d) Guard;</pre>
	12 13	<pre>(e) Guard Sergeant; (f) Guard Lieutenant; and</pre>
	14	(g) Guard Captain; and
	15 16 17 18	(2) For county, municipal and other agencies subject to this chapter, the Maine Criminal Justice Academy shall define the term "corrections officer" by rule.
	19 20 21 22 23	B. "Full-time corrections officer" means a person who is employed as a corrections officer with the reasonable expectation of earning at least \$6,000 in any one calendar or fiscal year for performing corrections officer duties.
	24 25 26 27 28 29 30 31	C. "Full-time law enforcement officer" means a person who is employed as a law enforcement officer with the reasonable expectation of performing law enforcement duties for at least 1,200 hours while on duty in any one calendar or fiscal year. "Full-time law enforcement officer" does not include any person employed by a county and whose full-time duties are those of corrections officers.

1.		D. "Law enforcement officer" means any person who
2		by virtue of public employment is vested by law
3	· 1	with a duty to maintain public order, prosecute
4		offenders, serve criminal process, perform
5		probation functions, perform intensive supervision
6		functions or make arrests for crimes, whether that
7 8	<i>:</i> .	duty extends to all crimes or is limited to specific crimes. As used in this chapter, the
9		term does not include federal law enforcement
10		officers or attorneys prosecuting for the State.
		District of the second of the
11	4.	Sec. 5. 25 MRSA §2801-B is enacted to read:
•		
12	<u>§28</u>	01-B. Application of chapter
		a manager and the state of the
13 14	***	1. Exemption. The training standards and uirements of this chapter do not apply to the
15		sons defined by this chapter as law enforcement
16	off	icers who are:
	<u> </u>	
17		A. Employees of the Department of Corrections,
10		
18		Division of Probation and Parole;
		Division of Probation and Parole;
19		Division of Probation and Parole; B. Agents or representatives of the Department of
19 20	15. 16	Division of Probation and Parole; B. Agents or representatives of the Department of Conservation, Bureau of Parks and Recreation,
19 20 21	15. gr	Division of Probation and Parole; B. Agents or representatives of the Department of Conservation, Bureau of Parks and Recreation, whose law enforcement powers are limited to those
19 20	No de	Division of Probation and Parole; B. Agents or representatives of the Department of Conservation, Bureau of Parks and Recreation,
19 20 21	19. g	Division of Probation and Parole; B. Agents or representatives of the Department of Conservation, Bureau of Parks and Recreation, whose law enforcement powers are limited to those specified in Title 12, section 602, subsection 5;
19 20 21 22 23 24		Division of Probation and Parole; B. Agents or representatives of the Department of Conservation, Bureau of Parks and Recreation, whose law enforcement powers are limited to those specified in Title 12, section 602, subsection 5; C. Agents or representatives of the Department of Conservation, Bureau of Forestry, whose law
19 20 21 22 23 24 25		Division of Probation and Parole; B. Agents or representatives of the Department of Conservation, Bureau of Parks and Recreation, whose law enforcement powers are limited to those specified in Title 12, section 602, subsection 5; C. Agents or representatives of the Department of Conservation, Bureau of Forestry, whose law enforcement powers are limited to those specified
19 20 21 22 23 24		Division of Probation and Parole; B. Agents or representatives of the Department of Conservation, Bureau of Parks and Recreation, whose law enforcement powers are limited to those specified in Title 12, section 602, subsection 5; C. Agents or representatives of the Department of Conservation, Bureau of Forestry, whose law
19 20 21 22 23 24 25 26		Division of Probation and Parole; B. Agents or representatives of the Department of Conservation, Bureau of Parks and Recreation, whose law enforcement powers are limited to those specified in Title 12, section 602, subsection 5; C. Agents or representatives of the Department of Conservation, Bureau of Forestry, whose law enforcement powers are limited to those specified by Title 12, section 8901, subsection 3; and
19 20 21 22 23 24 25 26		Division of Probation and Parole; B. Agents or representatives of the Department of Conservation, Bureau of Parks and Recreation, whose law enforcement powers are limited to those specified in Title 12, section 602, subsection 5; C. Agents or representatives of the Department of Conservation, Bureau of Forestry, whose law enforcement powers are limited to those specified by Title 12, section 8901, subsection 3; and D. Security officers employed by the Department
19 20 21 22 23 24 25 26		Division of Probation and Parole; B. Agents or representatives of the Department of Conservation, Bureau of Parks and Recreation, whose law enforcement powers are limited to those specified in Title 12, section 602, subsection 5; C. Agents or representatives of the Department of Conservation, Bureau of Forestry, whose law enforcement powers are limited to those specified by Title 12, section 8901, subsection 3; and D. Security officers employed by the Department of Public Safety whose law enforcement powers are
19 20 21 22 23 24 25 26		Division of Probation and Parole; B. Agents or representatives of the Department of Conservation, Bureau of Parks and Recreation, whose law enforcement powers are limited to those specified in Title 12, section 602, subsection 5; C. Agents or representatives of the Department of Conservation, Bureau of Forestry, whose law enforcement powers are limited to those specified by Title 12, section 8901, subsection 3; and D. Security officers employed by the Department
19 20 21 22 23 24 25 26		B. Agents or representatives of the Department of Conservation, Bureau of Parks and Recreation, whose law enforcement powers are limited to those specified in Title 12, section 602, subsection 5; C. Agents or representatives of the Department of Conservation, Bureau of Forestry, whose law enforcement powers are limited to those specified by Title 12, section 8901, subsection 3; and D. Security officers employed by the Department of Public Safety whose law enforcement powers are limited to those specified by Title 12, section 8901, subsection 3; and
19 20 21 22 23 24 25 26 27 28 29	dir	B. Agents or representatives of the Department of Conservation, Bureau of Parks and Recreation, whose law enforcement powers are limited to those specified in Title 12, section 602, subsection 5; C. Agents or representatives of the Department of Conservation, Bureau of Forestry, whose law enforcement powers are limited to those specified by Title 12, section 8901, subsection 3; and D. Security officers employed by the Department of Public Safety whose law enforcement powers are limited to those specified in section 2908. 2. Education and training required. The
19 20 21 22 23 24 25 26 27 28 29	sha	B. Agents or representatives of the Department of Conservation, Bureau of Parks and Recreation, whose law enforcement powers are limited to those specified in Title 12, section 602, subsection 5; C. Agents or representatives of the Department of Conservation, Bureau of Forestry, whose law enforcement powers are limited to those specified by Title 12, section 8901, subsection 3; and D. Security officers employed by the Department of Public Safety whose law enforcement powers are limited to those specified in section 2908. 2. Education and training required. The ectors of the state agencies listed in subsection 1 ll provide adequate education and training for all
19 20 21 22 23 24 25 26 27 28 29 30 31	sha	B. Agents or representatives of the Department of Conservation, Bureau of Parks and Recreation, whose law enforcement powers are limited to those specified in Title 12, section 602, subsection 5; C. Agents or representatives of the Department of Conservation, Bureau of Forestry, whose law enforcement powers are limited to those specified by Title 12, section 8901, subsection 3; and D. Security officers employed by the Department of Public Safety whose law enforcement powers are limited to those specified in section 2908. 2. Education and training required. The ectors of the state agencies listed in subsection 1

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	1	shall coordinate with the board to provide the
/	2	education and training to the extent possible. The
	3	board shall advise the directors concerning
	4	appropriate and adequate training.
		appropriate and additional statements.
	5	Sec. 6. Effective date. That section of this
)	6	part which enacts the Maine Revised Statutes, Title
/	7	25, section 2801-B, shall take effect on July 1, 1989.
	,	23, Beetion 2001 B, Shall take effect on Bally 1, 1909.
	8	Sec. 7. 25 MRSA §2803, as amended by PL 1985,
	9	c. 742, §2, is repealed.
	,	c. /42, %2, 15 lepeateu.
	10	Sec. 8. 25 MRSA §2803-A is enacted to read:
	10	Sec. 6. 25 MRSA \$2003-A IS enacted to read:
	11	62002-A Downer and duties of the board of trustices
	11	§2803-A. Powers and duties of the board of trustees
	12	The beard has the fallering nevers and duties.
	12	The board has the following powers and duties:
	1 2	
		1. Training and certification of all law
	14	enforcement officers in the State. In accordance with
	15	the requirements of this chapter, to establish
	16	training and certification standards for all law
	17	enforcement officers. Certification shall be based on
	18	the officer's demonstration of having acquired
	19	specific knowledge and skills which can be directly
1	2.0	tied to job performance;
-)		
	21 "	Admission standards and certification
	22	requirements; curriculum. In accordance with the
	23	requirements of this chapter, to establish standards
	24	for admission to the board-approved courses, taking
	2.5	into account state hiring standards and procedures
	26	applicable to all state departments; set requirements
	27	for board-approved courses; prescribe curriculum; and
	28	certify both graduates of the board-approved courses
	29	and persons for whom the board has waived the training
	30	requirements of this chapter. The board may not set
	31	requirements of this chapter. The board may not set standards for admission to the board-approved courses
	32	until July 1, 1990, for persons required to be trained
	33	under Title 30, section 6210, subsection 4, which
	34	standards are higher than those in force on September
	35	23, 1983;
	رر	ZJ1

36 <u>3. Certification of police chiefs. To certify</u> 37 and set standards for certification of police chiefs;

- 1 4. Training and certification of sheriffs. To
 2 establish training programs for sheriffs within the
 3 curriculum, set requirements for graduation of
 4 sheriffs from the academy and certify sheriffs who
 5 graduate from the academy;
- 5. Training and certification of corrections personnel. In accordance with the requirements of this chapter, to approve training programs for corrections officers, including prescription of curriculum and setting of standards for graduation from those approved programs and certification of persons graduating from the basic training course prescribed in this chapter;
- 6. Training and certification of State Police
 enlisted personnel. With the approval of the Chief of
 the State Police, to establish suitable training
 programs for enlisted personnel of the State Police
 and set requirements for graduation of that personnel
 from the academy. The board shall certify State
 Police enlisted personnel who graduate from the
 academy;
- 7. Training of harbor masters. To establish suitable training programs for harbor masters authorized to make arrests under Title 38, chapter 1, subchapter I, relevant to their duties as harbor masters;

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- 8. Training and certification in court procedures. To establish certification standards and a program to certify law enforcement officers as being familiar with current court procedures. This program shall include:
- A. Sufficient instruction in the basic training
 course approved by the board under this chapter to
 satisfy certification standards upon successful
 completion of the course;
- 36 B. A method by which law enforcement officers
 37 whose basic training course did not contain the
 38 instruction required by paragraph A may satisfy
 39 the certification standards; and

1 2	C. A requirement that in-service training programs required under this chapter include
3	instruction on current court procedures;
4 5 6 7 8 9	9. Other training programs. To establish, within the limits of funds available and with the approval of the commissioner, additional training programs considered to be beneficial to law enforcement officers, corrections officers and criminal justice personnel;
10 11 12 13	10. Establish fees. To establish, with the approval of the commissioner, reasonable fees for attendance in order to defray at least part of the costs of operation of the academy;
14 15 16 17	11. Formulate a budget. To formulate a budget for the academy, which shall be presented to the commissioner for approval and inclusion in the budget of the Department of Public Safety;
18 19 20 21	12. Accept funds and grants. With the approval of the commissioner, to accept such federal funds or grants as may be available to carry out the purposes of the academy;
22 23 24	13. Acquire facilities. With the approval of the commissioner, to lease, rent or acquire adequate facilities to conduct the academy's training programs;
25 26 27 28 29 30	14. Certification of instructors. To certify and set standards for certification of law enforcement and criminal justice instructors to be used in all academy preservice, basic and in-service training programs as required by the board of trustees and over which the board has statutory control;
31 32 33	15. Revocation or suspension of certification. To revoke or suspend a certificate issued under section 2806; and
34 35 36	16. Provide assistance and materials. To provide to municipal and county officers and municipal and county law enforcement officers any assistance or

- 1 instructional materials the board deems necessary to 2 fulfill the purposes of this chapter and Title 30, 3 sections 951 and 2365.
- 4 Sec. 9. 25 MRSA §§2804-B to 2804-F are enacted 5 to read:
 - §2804-B. Preservice law enforcement training

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- 7 l. Required. A person shall not serve as a law 8 enforcement officer with the power to make arrests or 9 the authority to carry a firearm in the course of duty 10 until certified by the board as satisfying all 11 preservice training requirements.
 - Preservice training standards. The board establish standards for preservice training shall certification which are equivalent to the 100-hour reserve officer training course as of November 1, 1987. In establishing the standards, the board shall consider the use of apprenticeship with a certified, experienced officer, to be followed by an examination given by the board, as an alternative to part or all of the preservice training course leading to preservice certification. establishing Ιn standards, the board shall cooperate with the state and local departments and agencies to preservice standards apply to ensure which the that the standards are appropriate.
 - 3. Certification. The board shall certify each person who meets the preservice training standards as eligible to serve as a law enforcement officer with the power to make arrests or the authority to carry a firearm in the course of duty, subject to additional certification as required by this chapter.
 - 4. Course. The board shall provide a training course, the successful completion of which must meet the preservice training standards. In developing and delivering the training course, the board shall consider the use of telecommunications technology. The board may work with post-secondary and other institutions within the State to deliver the preservice training course throughout the State as

- often as reasonable demand requires.
- 5. Agency sponsorship. The board shall evaluate use of law enforcement agency sponsorship and 2 3 4 screening of preservice training applicants students and the availability of preservice training before employment.
- 7 Completion of basic law enforcement training sufficient. The board shall certify law enforcement 8 9 officers who successfully complete basic law 10 enforcement training under section 2804-C before being 11 empowered to make arrests or given the authority to carry a firearm in the course of duty as having satisfied the preservice training standards. 12 13
- 7. Reserve and other part-time law enforcement officers. The board shall certify law enforcement 14 15 16 successfully complete preservice officers who enforcement training as reserve or part-time law enforcement officers. The board shall maintain a roster of all currently certified reserve or part-time 17 18 19 law enforcement officers. The roster shall be 20 21 available for inspection by the public at the academy 22 during regular working hours.
- 8. Application to currently certified law enforcement officers. This section does not apply to 23 24 25 any law enforcement officer certified as meeting the 26 law enforcement training requirements as of July 1, 27 1989.
- 28 §2804-C. Basic law enforcement training; core 29 curriculum requirements
- 30 Required. As a condition to the continued 31 employment of any person as a full-time law enforcement officer by a municipality, a county, the 32 33 State or other nonfederal employer, that person must 34 successfully complete, within the first 12 months of 35 employment, a basic training course approved by the board. The board, under extenuating and emergency 36 37 circumstances in individual cases, may extend that 38 period for not more than 90 days. In addition, the 39
 - board may waive in individual cases the basic training

- requirement when the facts indicate that an equivalent course has been successfully completed. This section does not apply to any person employed as a full-time law enforcement officer by a municipality on September 23, 1971, or by a county on July 1, 1972.
- 2. Core curriculum requirements. The board shall establish core curriculum requirements which must be .6 7. satisfied by each law enforcement officer within 8 months of assuming law enforcement duties which include the power to make arrests or the authority to 9 10 carry a firearm in the course of duty. The board 11 shall base the core curriculum requirements on the necessary knowledge, training and skills common to all law enforcement officers in this State. In 12 13 14 establishing the requirements, the board shall 15 cooperate with the state and local departments and agencies to which the preservice requirements apply to 16 17 18 ensure that the standards are appropriate.
- 19 3. Certification. The board shall certify each
 20 law enforcement officer who meets the core curriculum
 21 training requirements.
- 22 4. Courses. The board shall provide a training
 23 course, the successful completion of which meets core
 24 curriculum requirements. The board shall provide a
 25 basic training course designed primarily for municipal
 26 and county law enforcement officers.
- 27 5. Application to currently certified law enforcement officers. This section does not apply to any law enforcement officer certified as meeting the law enforcement training requirements as of July 1, 1989.
 - §2804-D. Basic corrections training

1. Required. As a condition to the continued
employment of any person as a full-time corrections
officer by a municipality, a county, the State or
other nonfederal employer, that person must
successfully complete, within the first 6 months of
employment, a basic training course of not less than

80 hours as approved by the board. The board, 2 waive basic individual cases, may training 3 requirements indicate that when the facts equivalent course has been successfully completed 4 in 5 another state or federal jurisdiction within the last 6 This section shall apply to any person years. 7 employed as a full-time corrections officer as of July 8 1978, except that full-time corrections officers 9 shall be exempt from the 6-month requirement, but 10 shall have completed successfully the basic training on or before January 1, 1980. 11 Administrators of 12 facilities where there are corrections officers who time are encouraged to develop 13 are not full orientation program for those persons. 14

§2804-E. In-service law enforcement training

- 16 Required. As a condition to the continued 17 employment of any person as a law enforcement officer 18 with the power to make arrests or the authority to in 19 firearm the course of duty 20 municipality, a county, the State or other nonfederal 21 employer, that person must successfully complete 22 minimum number of hours of in-service training 23 prescribed by the board.
- 24 Role of board. The board shall establish 25 in-service training requirements, coordinate delivery 26 in-service training with post-secondary and other 27 agencies institutions and law enforcement 28 administer in-service training programs. 29 training requirements in-service shall include 30 information on new laws and court decisions. The board shall consider and encourage the use 31 of 32 telecommunications technology in the development and 33 delivery of in-service training programs. Ιn 34 establishing requirements, the the board
- cooperate with the state and local departments and agencies to which the in-service requirements apply to ensure that the standards are appropriate.
- 38 3. Additional certificates. The board may offer additional certificates to be awarded for completion of additional education, experience and certified board-approved training.

- §2804-F. In-service corrections training
- 2 1. Required. As a condition to the continued
 3 employment of any person as a full-time corrections
 4 officer by a municipality, a county, the State or
- other nonfederal employer, that person shall - 5
- 6 successfully complete a minimum number of hours of 7 in-service training as prescribed by the board.
- 9
- 2. Role of board. The board shall establish in-service training requirements, including the content and time periods in which in-service training 10
- shall take place, and conduct in-service training 11 programs. The in-service training requirements shall include information on new laws and court decisions. 12
- 3. Provision of in-service training. In-service training programs which meet the requirements established under subsection 2 may be provided by the 14 15 16 17 Maine Criminal Justice Academy or the agency employing
- 18 the corrections officer.

- 19 Effective date. That section of this Sec. 10. part which enacts the Maine Revised Statutes, Title 20
- 21 25, sections 2804-B to 2804-F, shall take effect on 22 July 1, 1989.
- 23 Sec. 11. 25 MRSA §2805, as amended by PL 1985, 24: c. 155, §4, is repealed.
- 25 Sec. 12. Effective date. That section of this
- part which repeals the Maine Revised Statutes, Title 26 25, section 2805, shall take effect on July 1, 1989. 27
- Sec. 13. 25 MRSA §2805-A, as amended by PL 28 -29 1985, c. 155, §5, is repealed
- 30 Effective date. That section of this Sec. 14. part which repeals the Maine Revised Statutes, Title 31 25, section 2805-A, shall take effect on July 1, 1989. 32
- 33 Sec. 15. 25 MRSA §2805-B is enacted to read:
- 34 §2805-B. Employment and training records

	1 2 3 4	1. Annual report and records. Within 30 days of the close of each calendar year, the highest elected official of each political subdivision and the head of each state department and agency, employing law
<u>.</u>	5 6 7 8 9 10 11	enforcement or corrections officers subject to this chapter, shall provide the board with a list of the names and dates of employment of all law enforcement and corrections officers covered by this chapter. The official or department or agency head shall maintain records regarding the basic and in-service training of law enforcement and corrections officers as provided in sections 2804-C to 2804-F.
	13 14 15 16 17 18 19 20	2. New officers. Whenever a law enforcement officer or a full-time corrections officer is newly appointed, the official or department or agency head shall send notice of appointment within 30 days to the board on a form provided for that purpose. The form shall be deemed an application for admission to the academy for any officer who is required to be trained under this chapter.
~	21 22 23	Sec. 16. Effective date. That section of this part which enacts the Maine Revised Statutes, Title 25, section 2805-B, shall take effect on July 1, 1989.
	24 25 26	Sec. 17. 25 MRSA §2806, sub-\$1, ¶B, as repealed and replaced by PL 1983, c. 244, §6, is amended to read:
	27 28 29	B. May suspend or revoke the certificate issued pursuant to section $\frac{2003}{2803-A}$, 2805 or 2805-A of any person who:
	30 31	(1) Has been found guilty of murder or any Class A, Class B or Class C crime;
	32 33 34 35	(2) Has been found guilty of any crime in this or another jurisdiction for which the maximum term of imprisonment prescribed by law exceeds one year; or

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36 37 (3) Has been found guilty of any crime in this or another jurisdiction for which the

	·
1 2 3	maximum term of imprisonment prescribed by law is not less than 6 months and which involves moral turpitude; and
4 5 rep	Sec. 18. 25 MRSA \$2806, sub-\$1, as repealed and placed by PL 1983, c. 244, \$6 is amended to read:
6 7 tru	1. <u>Suspension or revocation.</u> The board of stees:
8 9 10 11 12	A. May suspend the right to enforce the criminal laws of the State or to act as a corrections officer of any person found in violation of section 2805, subsection 1 2804-B, 2804-C or 2804-D;
13 14 15	B. May suspend or revoke the certificate issued pursuant to section 2003, 2005 of 2005-A 2803-A, 2804-B, 2804-C or 2804-D of any person who:
16 17	(1) Has been found guilty of murder or any Class A, Class B or Class C crime;
18 19 20 21	(2) Has been found guilty of any crime in this or another jurisdiction for which the maximum term of imprisonment prescribed by law exceeds one year; or
22 23 24 25 26	(3) Has been found guilty of any crime in this or another jurisdiction for which the maximum term of imprisonment prescribed by law is not less than 6 months and which involves moral turpitude; and
27 28 29 30 31 32 33 34 35 36 37	C. Shall investigate a complaint, on its own motion or otherwise, regarding the failure of a law enforcement or corrections officer to comply with the requirements of section 2005, subsection 3 2804-E or 2804-F, and any rules promulgated pursuant thereto adopted under those sections. The board may, upon notice, conduct an informal conference with the officer. If the board finds that the factual basis of the complaint is true and that further action is warranted, it may take the following action:

1 2 3 4 5	(1) Enter into a consent agreement with the officer, which agreement may contain provisions to the ensure compliance, including voluntary surrender of the certificate and terms and conditions of recertification; or
7 8 9	(2) Refer the complaint to the Attorney General for action in the Administrative Court.
10 11 12	Sec. 19. Effective date. Section 18 of this part which amends the Maine Revised Statutes, Title 2806, sub-\$1, shall take effect on July 1, 1989.
13 14	<pre>Sec. 20. 25 MRSA §2806, sub-§4-A, as enacted by PL 1979, c. 261, §7 is amended to read:</pre>
15 16 17 18 19 20	4-A. Injunction. In the event of any continued violation of section 2805 2804-B, 2804-C, 2804-D, 2804-E or 2804-F subsequent to a final decision by the board of trustees or judicial review by the Superior Court, the Attorney General may institute injunction proceedings to enjoin that continued violation.
21 22 23 24	Sec. 21. Effective date. That section of this part which amends the Maine Revised Statutes, Title 25, section 2806, subsection 4-A, shall take effect on July 1, 1989.
25 26	
27 28 29 30 31	B. "Training" means the initial preservice and basic training provided to part-time and full-time law enforcement officers by the Maine Criminal Justice Academy, as described in section 2805-3 subsection 1, and section 2805-A sections 2804-B and 2804-C.

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Sec. 23. Effective date. That section of this part which amends the Maine Revised Statutes, Title 25, section 2808, subsection 1, paragraph B, shall

take effect on July 1, 1989.

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- 2 Sec. 24. 25 MRSA $\S2808$, sub- $\S1$, \SC , as enacted by PL 1985, c. 506, Pt. A, §50, is amended to read:
- C. "Training costs" means the full cost of the salary paid to the officer while in training, the 5. full cost of the tuition charged by the Maine Criminal Justice Academy, plus any overtime paid to others to provide police protection during the officer's absence, less the amount the governmental entity is reimbursed under Title 4, 9 10 section 1057, subsections 4 and 5. In determining training costs, charges for overtime, when they are applicable, shall always be calculated as 25% 11 12 13 14 of the salary paid to the officer . 15 training.
- Sec. 25. Effective date. 16 That section of this 17 part which amends the Maine Revised Statutes, Title 25, section 2802, subsection 1, paragraph C, 18 19 take effect on July 1, 1989.
- 20 Sec. 26. 25 MRSA §2808, sub-§2, as enacted by 21 PL 1985, c. 506, Pt. A, §50, is amended to read:
 - 2. Reimbursement for training costs. Whenever a law enforcement officer, trained at the Maine Criminal 22 23 Justice Academy on or after September 1, 1983, but 24 25 before September 1, 1988, while on the payroll of a particular governmental entity, is subsequently hired 26 27 by another governmental entity within 3 years of 28
 - graduation from the academy, the governmental entity shall reimburse the first governmental entity according to the following formula. 31
 - A. If the officer is hired by the governmental entity during the first year his graduation, that governmental entity shall reimburse the first governmental entity the full cost of the training costs.
 - B. If the officer is hired bv the governmental entity during the 2nd year his graduation, that governmental entity shall

reimburse the first governmental entity 2/3 of the training costs. 3 officer C. Ιf the is hired by. the other governmental entity during the 3rd year 5 his graduation, that governmental entity 6 reimburse the first governmental entity 1/3 of the 7 training costs. 8 If the officer graduated more than 3 years 9 subsequently being hired by the 10 governmental entity, the governmental entity shall obligated to reimburse the 11 not be 12 governmental entity. 13 the officer is subsequently hired by additional governmental entities 14 within 3 years of 15 graduation from the academy, each of those 16 governmental entities shall liable be to ..17 governmental employer immediately preceding it for the 18 training costs paid by that governmental entity under 19 this subsection. The extent of financial liability 20 be determined according to the formula 21 established by this subsection. 22 Reimbursement shall not be required when the trained 23 officer hired by a governmental entity had his employment with a prior governmental entity terminated 24 25 at the discretion of the governmental entity.

26 Sec. 27. 25 MRSA §2808, sub-§3 is enacted to 27 read:

28 Reimbursement for training costs 29 September 1, 1988. Whenever a law enforcement 30 officer; trained at the Maine Criminal Justice Academy 31 on or after September 1, 1988, while on the payroll of particular governmental entity, is subsequently 32 33 hired by another governmental entity within 5 years of 34 graduation from the academy, the governmental entity first governmental 35 shall reimburse the 36 according to the following formula.

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A. If the officer is hired by the other governmental entity during the first year after

1	graduation, that governmental entity shall
2	reimburse the first governmental entity the full
3	cost of the training costs.
4	B. If the officer is hired by the other
5	governmental entity during the 2nd year after
6	graduation, that governmental entity shall
7	reimburse the first governmental entity 80% of the
8 .	training costs.
9	C. If the officer is hired by the other
10	governmental entity during the 3rd year after
11	graduation, that governmental entity shall
12	reimburse the first governmental entity 60% of the
13	training costs.
14	D. If the officer is hired by the other
15	governmental entity during the 4th year after
16	graduation, that governmental entity shall
17	reimburse the first governmental entity 40% of the
18	training costs.
19	m TE the efficient is blood by the state
	E. If the officer is hired by the other
20	governmental entity during the 5th year after
21	graduation, that governmental entity shall
22	reimburse the first governmental entity 20% of the
23	training costs.
24	The the officer graduated more than E works
	F. If the officer graduated more than 5 years before subsequently being hired by the other
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27 28	not be obligated to reimburse the first
20	governmental entity.
29	If the officer is subsequently hired by additional
30	governmental entities within 5 years of graduation
31	from the academy, each of those governmental entities
32	shall be liable to the governmental employer
33	immediately preceding it for the training costs paid
34	by that governmental entity under this subsection.
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١ د	subsection.

	1	officer hired by a governmental entity has had his
	2	employment with a prior governmental entity terminated
	3	at the discretion of the governmental entity.
	4	Sec. 28. 25 MRSA §2809 is enacted to read:
	-5	§2809. Report to Legislature
	6	Beginning January 1, 1989, the board shall report
	7	annually to the joint standing committee of the
	8.	Legislature having jurisdiction over legal affairs on
	9	the implementation and effectiveness of this chapter.
	10	The purpose of the report is to provide the Legislature annual information on the law governing
	11	Legislature annual information on the law governing
	12	law enforcement training in order to ensure that
	13	appropriate and timely training is accomplished. The
	$\frac{1}{4}$	report must include the following:
	15	1. Availability of training. An evaluation of the availability of preservice, basic and in-service
	16	the availability of preservice, basic and in-service
	17	training throughout the State. The evaluation must
	18	cover whether any municipalities operated without
	19	adequate law enforcement officers with the power to
	20	make arrests because training was not available in a
	21	timely manner;
)	22	 In-service training requirements. An
	23	2. In-service training requirements. An explanation of in-service training requirements for
	24	law enforcement and corrections officers, including
	25	law enforcement and corrections officers, including any changes in the requirements and a discussion of
	26	the adequacy of the requirements;
	20	the adequacy of the requirements,
	27	3. In-service training courses. An evaluation of
	28	3. In-service training courses. An evaluation of available board-approved in-service training courses
	29	for law enforcement and corrections officers and the
	30	participation level in each;
	50	partition level in each,
	31	4. Training for exempt law enforcement officers.
	32	An explanation and evaluation of the training provided
	33	by the state agencies for their law enforcement
	34	officers who are exempt from the requirements of this
	35	chapter under section 2801-B; and
	33	chapter ander section 2001 b, and
	36	5. Other information. Any other information the
	37	5. Other information. Any other information the Legislature may request or the board determines is

l appropriate.

- Sec. 29. 34-A MRSA §5404, sub-§2, as amended by
 PL 1987, c. 315, §2, is further amended to read:
- 2. Arrest. Arrest, after completing the entry level and orientation training course prescribed by the director, in the following circumstances:
- 7 A. Arrest and return probation and parole 8 violators upon request of the chief administrative 9 officer of a correctional facility;
- 10 B. Arrest and return to a correctional facility 11 persons released from the correctional facility 12 under section 3035; and
- C. If the officer has probable cause to believe that a person under the supervision of the Division of Probation and Parole has violated a condition of his probation or parole, he may arrest that person.

18 PART B

- 21 §1057. Criminal Justice Operations Surcharge Fund
- 22 Fund established. There is hereby established a fund to be known as the fait Criminal 23 Justice Operations Surcharge Fund. This fund shall be 24 maintained by the Treasurer of State for the sole 25 purpose purposes of reimbursing counties for costs 26 the jail 27 associated with operations of system, 28 reimbursing municipalities and counties for 29 associated with law enforcement training and providing funds for the Maine Criminal Justice Academy 3.0 provide law enforcement training. 31
- 32 <u>2. Surcharge imposed.</u> A surcharge of 10% shall 33 be added to every fine, forfeiture or penalty imposed 34 by any court in this State. All funds collected as a 35 result of this surcharge shall be deposited monthly in

the Jail Criminal Justice Operations Surcharge Fund.

3. Reimbursement to counties. Monthly, the Treasurer of State shall make payments from this fund to each county in direct proportion to the amount of revenue obtained from all courts within each county, provided a county may not receive an amount greater than the prior year's expenditures on its jail. The amount of total payments made to counties shall equal 2% of the total fines, forfeitures and penalties, including this surcharge, received by the Treasurer of State. The balance remaining in the Jail Operations Surcharge Pund at the end of each month shall accrue to-the-General-Pund.

- 4. Reimbursement to municipalities and counties for law enforcement training. Monthly, the Treasurer of State shall make payments from this fund to each municipality and each county which demonstrates the expenditure of funds in furtherance of board-approved law enforcement training required under Title 25, chapter 341. The amount of the payment and reimbursable expenses will be determined by the Board of Trustees of the Maine Criminal Justice Academy pursuant to standards set forth in its rules.
- 5. Balance to the Maine Criminal Justice Training Fund. The balance remaining in the Criminal Justice Operations Surcharge Fund at the end of each month shall be deposited in the Maine Criminal Justice Training Fund establised by this subsection. These funds shall only be used by the Maine Criminal Justice Academy for training-related operational costs, as well as by state agencies for the training expenses they incur as a result of Title 25, chapter 341. These funds shall not be expended unless allocated by the Legislature.
- Sec. 2. 4 MRSA \$1156, last \P , as amended by PL 1987, c. 339, \$4, is further amended to read:

The Administrative Court Judge shall maintain a record of all fines and surcharges received by the court and shall pay the fines into the General Fund of the State Treasury and the surcharges into the Jail Criminal Justice Operations Surcharge Fund on or before the 15th day of each month.

1 Sec. 3. Effective date. Part B of this Act 2 shall take effect on July 1, 1989.

FISCAL NOTE

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thé bill.

Enactment of the proposed new draft would result 4 5 in. а loss of revenue to the General Fund 6 approximately \$1,200,000 per year during the 7 This future cost estimate is due to proposed requirement that the entire 10% surcharge on 8 9 all fines, after the county jail reimbursement 10 made, be used to reimburse municipalities for tuition, salaries and training requirements as establish a dedicated revenue account, 11 as well as 12 as know 13 Maine Criminal Justice Training Fund. This particular 14 account is designed to fund the Maine Criminal Justice Academy's costs in implementing the proposed training 15 requirements and the Department of Public Safety's and 16 17 of Department Conservation's anticipated 18 training-related personnel expenses. Finally, because the effective date of the new requirements is July 1, 19 20 specific allocations for the proposed Maine 21 Criminal Justice Training Fund are not required for 22 the current biennium. These allocations, however, 23 will have to be included in the upcoming 1990-91 24 budget.

STATEMENT OF FACT

new draft makes several revisions of original bill which was the result of a study on the content, timing and funding of law enforcement training conducted by a subcommittee of the Joint Standing Committee on Legal Affairs between the First Second Regular Regular Session and Session of 113th Legislature. The committee study report all recommendations, as well background and reasoning which support the changes in

Part A of the new draft amends the sections of the law specifically dealing with law enforcement training

and the Maine Criminal Justice Academy. Part B of the new draft amends the law concerning the fund created by the 10% surcharge on all fines, penalties and forfeitures.

The new training requirements are delayed until July 1, 1989, to allow the Board of Trustees of the Maine Criminal Justice Academy to establish the specific standards and develop the courses and delivery systems required by this new draft.

10 Part A of the bill does the following.

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11 Sections 1 and 2 of the new draft revise the definition of "law enforcement officer" in the Maine 12 Revised Statutes, Titles 15 and 17-A, to make the 13 14 definitions parallel with each other and 15 definition used with regard to law enforcement 16 training.

Section 3 clarifies that the purpose of the Maine Criminal Justice Academy is to provide training for all law enforcement and corrections officers in the State, whether they are municipal, county or state personnel.

Section 4 creates a definition section, using the current definition of "corrections officer" revising slightly the definitions of law enforcement officer and full-time employment for law enforcement officers. Specifically, the definition of "law officer" does include, enforcement not purposes of the chapter on training and certification, federal law enforcement officers and attorneys who prosecute for the State, such as district attorneys. The definition of "full-time law enforcement officer" is revised to be based on the expected number of hours of work as opposed to the expected pay.

Section 5 exempts 4 state agencies from the training requirements of this chapter. Those agencies are the Division of Probation and Parole, the Bureau of Parks and Recreation, the Bureau of Forestry and the Bureau of Capitol Security. Although some of the employees of these agencies have at least limited arrest powers, they will not be required to meet the general training requirements. They must, however,

receive appropriate training through their department, which shall work with the Criminal Justice Academy Trustees in developing the appropriate training. This section does not go into effect until July 1, 1989.

5 Sections 7 and 8 of the new draft repeal and 6 replace the powers and duties of the Trustees of 7 Criminal Justice Academy. This section clarifies 8 expands the authority of the board to cover all 9 enforcement officers, not just municipal and county. 10 requires the board to set certification demonstrating 11 standards based on the officer acquisition of specific knowledge and skills which can 12 13 be directly tied to job performance. The rest of the powers and duties 14 are included in current law. 15 Specific revisions include: Changing references from "board-approved 16 "academy courses" to courses"; 17 general includina consideration of. state hiring 18 standards and procedures in the establishment 19 Academy admission standards; and required development 20 of training for harbor masters who have arrest powers.

21 Section 9 of the new draft requires preservice 22 training certification before any person is given the power to make arrests or the authority to carry a 23 firearm in the course of duty. The new draft leaves 24 25 the specific requirements to the board of trustees, 26 but the requirements should be roughly equivalent to 27 the current 100-hour course for reserve officers. The board must consider the use of apprenticeship with an 28 experienced officer as an alternative to completing all or part of the preservice training. The board will be responsible for administering an examination 29 30 31 at the end of the apprenticeship period to ensure that 32 33 the apprentice officer has obtained the knowledge and 34 for preservice necessary certification. Preservice certification is sufficient training reserve and part-time officers, not include 35 36 including 37 in-service training requirements. Officers who are 38 employed by an agency which requires completion of full basic training before assuming law enforcement 39 40 duties shall be certified as meeting the preservice 41 without completing the requirements, preservice course, once they complete the basic training course 42 43 and are certified as meeting the core curriculum

requirements. The board of trustees shall also 2 evaluate the use of agency sponsorship of nonemployees 3 attend preservice training. This will allow persons who are interested in pursuing careers as law preliminary 5 enforcement officers to obtain the 6 training at their own expense, therefore 7 themselves more employable and giving municipalities

9 The new draft clarifies that agency input is specifically anticipated in the establishment of the 11 standards. It also clarifies that the Legislature 12 encourages the use of telecommunications technology, 13 such as video taping and satellite broadcast, to 14 develop the courses and delivery of courses for preservice training.

an opportunity to defray some expenses.

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Section 9 also clarifies that law enforcement officers who are already working as of July 1, 1989, do not have to meet the preservice training requirements.

Section 9 also creates a section on basic law enforcement training, although the only major change from current law is to require compliance with core curriculum requirements of all full-time law enforcement officers, not merely municipal and county officers.

Section 9 also creates a separate section on basic corrections training which consists of the current law.

28 Section 9 also creates separate sections for 29 in-service law enforcement training and in-service 30 corrections training. The section on in-service corrections training basically incorporates current 31 The section on in-service law enforcement 32 training requires the board of trustees to set minimum 33 34 standards for in-service training beginning July 1989, for all law enforcement officers. 35 The 36 includes coordination with the post-secondary

other institutions around the State to actually deliver the in-service training programs, as opposed to centralized classes at the academy. The in-service training programs must include updating the officers

on new laws and court decisions which are relevant, and the use of telecommunications technology is encouraged. Again, the agencies affected by the training standards will be given the opportunity to provide input into the development process. Section 9 is not effective until July 1, 1989.

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7 Sections 11 and 13 repeal the 2 sections of 8 current law which are covered by section 9. Sections 9 11 and 13 are not effective until July 1, 1989.

10 Section 15 reenacts current language covering 11 employment and training records. It adds records 12 pertaining to law enforcement officers to the current 13 requirements for corrections officers. Because the 14 sections it is reenacting are not repealed until July 15 1, 1989, section 15 is not effective until July 1, 16 1989.

17 Sections 17, 18, 20 and 22 correct references 18 involving the repealed and new sections.

19 Sections 24 and 26 of the new draft clarify that a governmental entity will not be reimbursed twice for 20 21 the same training expenses should another governmental entity employ a law enforcement officer trained by the 22 23 first governmental entity. This would otherwise be 24 possible under the current reimbursement section and the new provision of training costs from the Surcharge 25 26 Fund.

26 also Section limits the current 3-year reimbursement period for other agencies to those law enforcement officers trained by September 1, 1988. Any officer trained after that date will fall under the 5-year reimbursement period established by section The requirements are the same as 27 of the new draft. under current law, except that the period is extended An agency hiring a law enforcement years. officer away from the agency which trained the officer must reimburse that agency a declining percentage of the training costs. After the 5th year of training, no

39 Section 28 of the new draft requires an annual

reimbursement is required.

report by the Board of Trustees of the Maine Criminal Justice Academy to the Joint Standing Committee on Legal Affairs. The report must include information on training standards, courses, availability of training and any other information the Legislature requests. 6 Section 29 of the new draft codifies the current 7 preservice training practices of the Division 8 Probation and Parole. Sections 6, 10, 12, 14, 16, 19, 21, 23 and 25 of the new draft specify which sections of Part A do not : 9 10 become effective until July 1, 1989. 11 12 Part B of the new draft renames the fund created 13 the 10% surcharge on all fines, penalties 14 be the Criminal Justice Operations forfeitures to Surcharge Fund. d. The county share for jail expenses is The remainder of the fund shall be used 15 16 not altered. 17 to help reimburse municipalities and counties 18 incurred to comply with the training their costs These costs specifically include 19 requirements. 20 substitute or overtime pay necessary to cover 21 officer in training. What remains in the fund shall 22 be turned into a new account called the Maine Criminal Justice Training Fund. This fund will cover the costs

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training requirements of this Act.

the Maine Criminal Justice Academy, as well as

other state agencies' costs in complying with the

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